

December 16, 2015

Project Plan for the Territory & Project Plan Amendment of Tax Incremental District No. 5



CITY OF WAUSAU, WISCONSIN

Organizational Joint Review Board Meeting Held: December 15, 2015

Public Hearing Held: December 15, 2015

Consideration for Approval by Plan Commission: December 15, 2015

Consideration for Adoption by Common Council: Scheduled for: December 22, 2015

Consideration for Approval by the Joint Review Board: Scheduled for: January 4, 2016

Tax Incremental District No. 5 Territory & Project Plan Amendment

City of Wausau Officials

Common Council

James Tipple Mayor

William Nagle Council Member Council Member Romey Wagner **David Nutting** Council Member Council Member Tom Neal Council Member Gary Gisselman Keene Winters Council Member Lisa Rasmussen Council Member Karen Kellbach Council Member David Oberbeck Council Member Council Member Sherry Abitz Robert Mielke Council Member

City Staff

Toni Rayala City Clerk

Maryanne Groat Finance Director

Anne Werth Community Development Director

Brad Lenz City Planner
Anne Jacobson City Attorney

Plan Commission

Mayor James Tipple Phil Valitchka
Eric Lindman Tom Atwell
David Oberbeck Bruce Bohlken



Standing Joint Review Board

Gary Gisselman City Representative
Audrey Jensen Marathon County

Jane Kittel Northcentral Technical College District

Robert Tess Wausau School District

John Opolka Public Member

Table of Contents

EXECUTIVE SUMMARY	1
TYPE AND GENERAL DESCRIPTION OF DISTRICT	1
PRELIMINARY MAPS OF ORIGINAL DISTRICT BOUNDARY AND TERRITORY AMENDMENT AREA	
MAP SHOWING EXISTING USES AND CONDITIONS WITHIN THE TERRITORY REMAINING	5
PRELIMINARY PARCEL LIST AND ANALYSIS WITHIN THE TERRITORY REMAINING	5
EQUALIZED VALUE TEST	5
STATEMENT OF KIND, NUMBER AND LOCATION OF PROPOSED PUBLIC WORKS AND OTHER PROJECTS	
MAP SHOWING PROPOSED IMPROVEMENTS AND USES WITHIN THE TERRITORY REMAINING	6
DETAILED LIST OF PROJECT COSTS	6
ECONOMIC FEASIBILITY STUDY, FINANCING METHODS, AND THE TIME WHEN COSTS OR MONETARY OBLIGATIONS RELATED ARE TO BE INCURRED	6
ANNEXED PROPERTY	9
ESTIMATE OF REMAINING PROPERTY TO BE DEVOTED TO RETAIL BUSINESS	9
PROPOSED ZONING ORDINANCE CHANGES	9
PROPOSED CHANGES IN MASTER PLAN, MAP, BUILDING CODES AND CITY OF WAUSAU ORDINANCES	9
RELOCATION	10
ORDERLY DEVELOPMENT AND/OR REDEVELOPMENT OF THE	10
LIST OF ESTIMATED NON-PROJECT COSTS	10
OPINION OF ATTORNEY FOR THE CITY OF WAUSAU ADVISING WHETHER THE PLAN IS COMPLETE AND COMPLIES WITH WISCONSIN STATUTES 66.1105	11
CALCULATION OF THE SHARE OF PROJECTED TAX INCREMENTS ESTIMATED TO BE PAID BY THE OWNERS OF PROPERTY IN THE OVERLYING TAXING JURISDICTIONS	
PRELIMINARY PARCELLIST AND ANALYSIS WITHIN THE TERRITORY REMAINING	13

SECTION 1:

Executive Summary

Description of District

Type of District, Size and Location

Tax Incremental District ("TID") No. 5 (the "TID" or "District") is an existing industrial district, which was created by a resolution of the City of Wausau ("City") Common Council adopted on July 8, 1997(the "Creation Resolution").

Amendments

The Donor District was previously amended in 2001 and 2007, whereby a resolution was adopted to add additional territory to the District, and to amend the list of projects to be undertaken. These amendments were the first and second of four territory amendments permitted for this District.

The Donor District was previously amended in 2012, whereby a resolution was adopted to amend the list of projects to be undertaken.

Purpose of this Amendment

The City proposes to remove specified parcels from the District whose inclusion is no longer necessary for District cash flow purposes. This will enable the City and other overlying taxing jurisdictions to receive the benefit of the release of the associated incremental value into the general tax base beginning in 2017. Subtracting the territory would not alter the closure date of the district, however congruently to this amendment, the City is also looking to share increment revenue with another tax increment district. A map, located in Section 3 of this plan, identifies the Territory to be removed and its geographic relationship to the existing District's boundaries.

Summary of Findings

As required by Wisconsin Statutes Section 66.1105, and as documented in this Project Plan Amendment and the exhibits contained and referenced herein, the following findings are made: Since the purpose of this amendment is solely to subtract property, these tests cannot be applied in the conventional way. The Joint Review Board has previously concluded that these tests have been met. Accordingly, the City finds that it is reasonable to conclude these tests continue to be satisfied.

- The project costs will not change as a result of this amendment.
- There are no additional improvements as a result of this amendment.

SECTION 2:

Type and General Description of District

The District was created under the authority provided by Wisconsin Statutes Section 66.1105 on July 8, 1997by resolution of the Common Council. The District's valuation date, for purposes of establishing base value, was January 1, 1997.

The existing District is an "Industrial District," created on a finding that at least 50%, by area, of the real property within the District was zoned and suitable for industrial sites within the meaning of Wisconsin Statutes Section 66.1101. The District will remain in compliance with this finding after the subtraction of the Territory identified in this Amendment. The Preliminary Parcel list found in Section 5 of this plan provides a calculation demonstrating continued compliance with the 50% test.

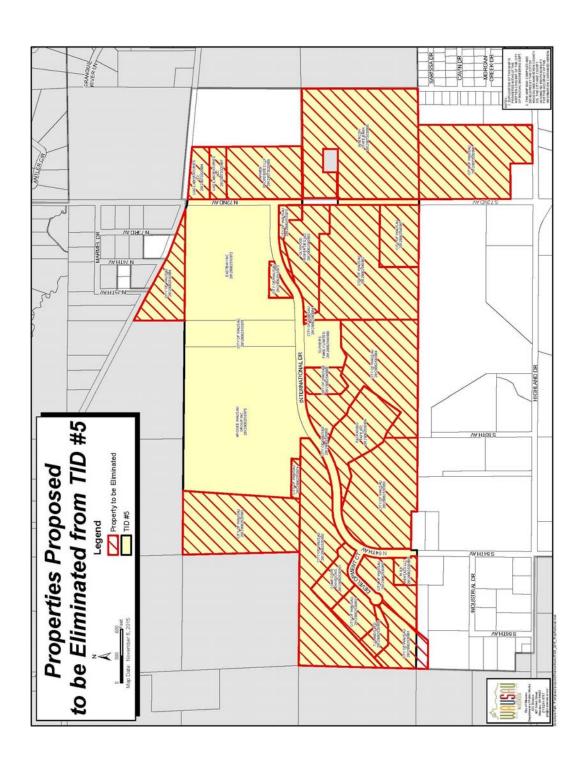
Wisconsin Statutes Section 66.1105(4)(h)2. provides authority for a City to amend the boundaries of an existing Tax Increment District for purposes of adding and/or subtracting territory up to a total of four times during the life of the District. The boundaries of the District have been amended twice prior to this Amendment.

This Project Plan Amendment supplements, and does not supersede or replace any component of the original Project Plan, or any component of previously adopted Project Plan Amendments, unless specifically stated. All components of the original Project Plan, and its previously adopted Project Plan Amendments, remain in effect.

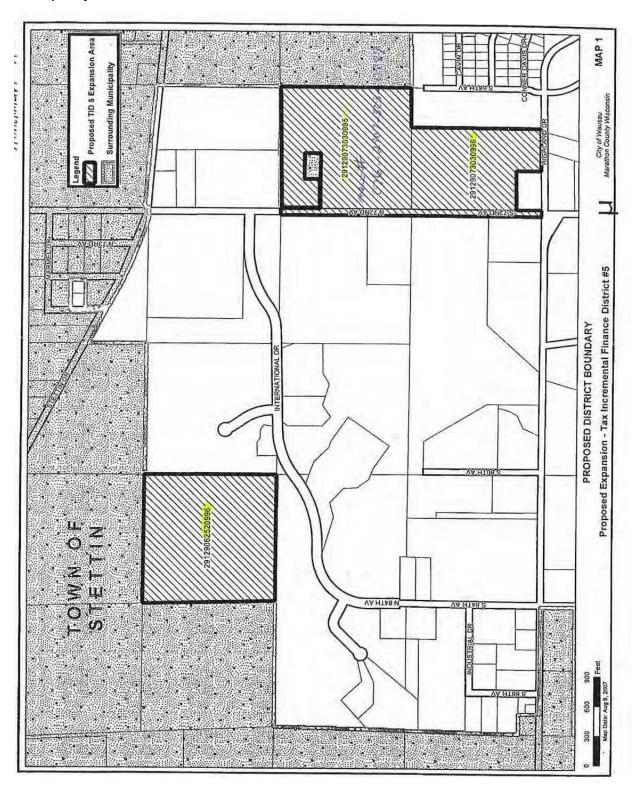
The purpose of the Amendment is to remove specified parcels from the District whose inclusion is no longer necessary for District cash flow purposes. This will enable the City and other overlying taxing jurisdictions to receive the benefit of the release of the associated incremental value into the general tax base beginning in 2017. Subtracting the identified Territory would not alter the anticipated closure date, however congruent to this effort the City is also contemplating sharing increment revenues with another tax increment district.

A map depicting the boundaries of the District is found in Section 3 of this Plan. Based upon the findings as stated above, and the original findings as stated in the Creation Resolution, the District remains an Industrial District based on the identification and classification of the property included within the District.

SECTION 3: Preliminary Maps of Original District Boundary and Territory Amendment Area Identified



Current TID 5 Boundary. Reflects 1997 creation, 2001 & 2007 Territory Amendments to Add Property



SECTION 4:

Map Showing Existing Uses and Conditions Within The Territory Remaining

There will be no change to the existing uses and conditions within the District as a result of this amendment. A copy of this map can be found in the Original and/or Amended Project Plan Documents.

SECTION 5:

Preliminary Parcel List and Analysis Within The Territory Remaining

See last page in this document – Exhibit B.

SECTION 6:

Equalized Value Test

No additional territory will be added to the District. Demonstration of compliance with the equalized value test is not required for this Amendment.

SECTION 7:

Statement of Kind, Number and Location of Proposed Public Works and Other Projects

The project costs will not change, nor are there any additional improvements as a result of this amendment. The statement of kind, number and location of proposed public works and other projects as documented in the Original and/or Amended Project Plan Documents remains in effect.

SECTION 8:

Map Showing Proposed Improvements and Uses Within The Territory Remaining

There will be no change to the proposed improvements or uses within the District as a result of this amendment. A copy of this map can be found in the Original and/or Amended Project Plan Documents.

SECTION 9:

Detailed List of Project Costs

The project costs will not change, nor are there any additional improvements as a result of this amendment. The statement of kind, number and location of proposed public works and other projects as documented in the Original and/or Amended Project Plan Documents remains in effect. It is not anticipated that any additional costs will be incurred with this district.

SECTION 10:

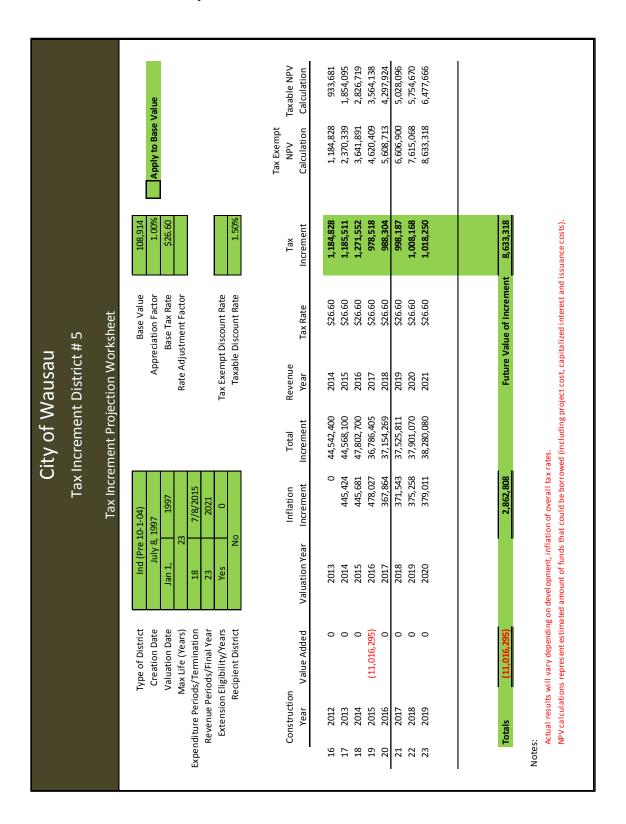
Economic Feasibility Study, Financing Methods, and the Time When Costs or Monetary Obligations Related are to be Incurred

There will be no additional project financing as part of this amendment.

Implementation and Financing Timeline

There are no proposed changes to the projects or projects costs identified in the Original and/or Amended Project Plan documents.

Increment Revenue Projections



Cash Flow

City	City of Waysau	nes Hes												
72/ PC	Tax Increment District # E	# + · · · · · · · · · · · · · · · · · ·												
Cash Flo	rax increment Distriction													
	Pro	Projected Revenues	ies				Expenditures					Balances		
				2010	2010 B Refunding	ptu								
Year	Ş	Interest Famings/	Tota	Date Chate.						To+oT			Gringing	
	Increments	(Cost)	Revenues		Est. Rate	Interest	Other	Other	Admin.	Expenditures	Annual	Cumulative	Outstanding	Year
2014										0		(198,888)	815,000	2014
2015	1,185,511		1,185,511	260,000		21,028				281,028	904,483	705,595		2015
2016	1,271,552		1,271,552	270,000		13,598			10,000	293,598	977,954	1,683,549	285,000	2016
2017	978,518		978,518	285,000		4,774				289,774	688,744	2,372,294	0	2017
2018	988,304		988,304							0	988,304	3,360,597		2018
2019	998,187		998,187							0	998,187	4,358,784		2019
2020	1,008,168		1,008,168							0	1,008,168	5,366,952		2020
2021	1,018,250		1,018,250							0	1,018,250	6,385,202		2021
Total	7,448,490	0	7,448,490	815,000		39,400	0	0	10,000	864,400				Total
Notes:												Projected TID Closure	Closure	

SECTION 11: Annexed Property

No territory will be added to the District.

SECTION 12:

Estimate of Remaining Property to be Devoted to Retail Business

The City estimates that less than 35% of the territory within the District, as amended, will be devoted to retail business at the end of the District's maximum expenditure period. This finding is made to fulfill the reporting requirement as contained in Wisconsin Statutes Sections 66.1105(5)(b) and 66.1105(6)(am)1.

SECTION 13:

Proposed Zoning Ordinance Changes

The City does not anticipate the need to change any of its zoning ordinances in conjunction with the implementation of this Amended Project Plan. And any real property within the District that is found suitable for industrial sites and is zoned for industrial use will remain zoned for industrial use for the life of the District.

SECTION 14:

Proposed Changes in Master Plan, Map, Building Codes and City of Wausau Ordinances

It is expected that this Plan will be complementary to the City's Master Plan. There are no proposed changes to the Master Plan, map, building codes or other City ordinances for the implementation of this Plan.

SECTION 15: Relocation

It is not anticipated there will be a need to relocate persons or businesses in conjunction with this Plan. In the event relocation or the acquisition of property by eminent domain becomes necessary at some time during the implementation period, the City will follow applicable Wisconsin Statutes Section chapter 32.

SECTION 16:

Orderly Development and/or Redevelopment of the

This amendment will have no impact on the viability of the original District Project Plan as it relates to the orderly development and/or redevelopment of the City.

SECTION 17:

List of Estimated Non-Project Costs

Non-Project Costs are public works projects that only partly benefit the District or are not eligible to be paid with tax increments, or costs not eligible to be paid with TIF funds.

Examples would include:

A public improvement made within the District that also benefits property outside the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.

A public improvement made outside the District that only partially benefits property within the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.

Projects undertaken within the District as part of the implementation of this Project Plan, the costs of which are paid fully or in part by impact fees, grants, special assessments, or revenues other than tax increments.

The City does not expect to incur any non-project costs in the implementation of this Project Plan.

SECTION 18:

Opinion of Attorney for the City of Wausau Advising Whether the Plan is Complete and Complies with Wisconsin Statutes 66.1105

December 17, 2015

SAMPLE

Mayor James E. Tipple City of Wausau 407 Grant Street Wausau, Wisconsin 54403

RE: City of Wausau, Wisconsin Tax Incremental District No. 5 Amendment

Dear Mayor:

As City Attorney for the City of Wausau, I have reviewed the Project Plan and, in my opinion, have determined that it is complete and complies with Section 66.1105 of the Wisconsin Statutes. This opinion is provided pursuant to Wisconsin Statutes Section 66.1105(4)(f).

Sincerely,

Attorney Anne Jacobson City of Wausau

Exhibit A:
Calculation of the Share of Projected Tax Increments
Estimated to be Paid by the Owners of Property in the
Overlying Taxing Jurisdictions

	ove	rlaying distr	ict would pay	by jurisdiction	า.	
	Statement of Ta	xes Data Year:	2014	· ·		
				Percentage		
	County		12,741,256	18.37%		
	Technical Colle	ge	2,994,215	4.32%		
	Municipality	5 -	27,573,426	39.75%		
	School District o	of Wausau	26,063,439	37.57%		
	Total		69,372,336			
			School District	Technical		
Revenue Year	County	Municipality	of Wausau	College	Total	Revenue Yea
2014	217,611	470,934	445,144	51,139	1,184,828	2014
2015	217,737	471,205	445,401	51,168	1,185,511	2015
2016	233,539	505,404	477,727	54,882	1,271,552	2016
2017	179,719	388,932	367,633	42,234	978,518	2017
2018	181,517	392,821	371,309	42,657	988,304	2018
2019	183,332	396,749	375,022	43,083	998,187	2019
2020	185,165	400,717	378,773	43,514	1,008,168	2020
2021	187,017	404,724	382,560	43,949	1,018,250	2021
Notes: The projection	1,585,637 on shown above	3,431,485 s is provided to	3,243,569 meet the require	372,627 ments of Wiscons	8,633,318 in Statute 66.	- - 1105(4)(i)4.

Exhibit B:
Preliminary Parcel List and Analysis Within The Territory Remaining

		ction and Sharing Amendme	ent																									Assessment Roll Classification? (Residential = Class I
Base Froperty III	offination - Faiceis to Ken	idili as TID 3					Assessment	Information			Creation	Equalize d	Value			January	1, 2015 Equa	lized Value			Dis	trict Classifi	cation		Dis	strict Classifica	tion	Manufacturing = Class 3, Ag = Class 4,
Parcel Number	Street Address	Owner	Acreage	Annexed Post 1/1/04? Indicate date	Municipally Owned?Indicate Specific Parcel Property Use	Land	Imp	PP	Total	Equalized Value Ratio	Land	Imp	PP	Total	Equalized Value Ratio	Land	Imp	PP	Total	Industrial (Zoned and Suitable)	Commercial/ Business	Existing Residential	Newly Platted Residential	Suitable for Mixed Use	Blighted	Rehab/ Conservation	Vacant	Undeveloped = Class 5, Ag Forest = Class 5M, Forest = Class 6 Other = Class 7 & Exempt = X)
291-2906-251-0975	7800 International Drive	APOGEE WAUSAU GROUP	48.695	08/14/2007 Town of Stettin	No	999,700	14,567,700	791,000	16,358,400	100.52%	71,257		0	71,257	100.52%	994,500	14,491,600	786,800	16,272,900	49.725				49.73			48.70	, ,
291-2906-251-0975	/800 International Drive	APOGEE WAUSAU GROUP	48.095	of Stettin	No	999,700	14,567,700	791,000	16,338,400	100.52%	/1,25/	U	0	/1,25/	100.52%	994,500	14,491,600	/86,800	16,272,900	49.725				49.73			48.70	3
291-2906-251-0978	7750 International Drive	CITY OF WAUSAU	8.530	No	Stormwater Retention Pond				0	100.52%	0	0	0	0	100.52%	0	0	0	0	8.53				8.53			8.53	3
291-2906-251-0972	500 N 72nd Avenue	EASTBAY INC.	22.781	No	No	496,200	11,800,200	6,871,200	19,167,600	100.52%	13,658	0	0	13,658	100.52%	493,609	11,738,587	6,835,323	19,067,519		22.781			22.78			22.78	2
291-2906-254-0990	7801 International Drive	SUTHERS FAMILY	5.23	No	No	105,100	1,264,800	193,100	1,563,000	100.52%	24,000	0	0	24,000	100.52%	104,600	1,258,200	192,100	1,554,900	5.23				5.23			5.23	3
		Total Acreage	85.24			1,601,000	27,632,700	7,855,300	37,089,000		108,915	0	0			1,592,709	27,488,387	7,814,223		63.485	22.781		0	0 86.26	,	0 0	85.237	7
																				74.48%	26.73%	0.00	% 0.009	6 101.21%	0.009	6 0.00%	100.00%	ó
												Confirmed E	Base Value	108,915		Revi	sed Value (Incre	ment & Base)	36,895,319									