### CITY OF WAUSAU Wausau, Wisconsin

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2008

### **Finance Department**

Maryanne Groat, Finance Director / Treasurer Richard M. Whalen, Assistant Finance Director

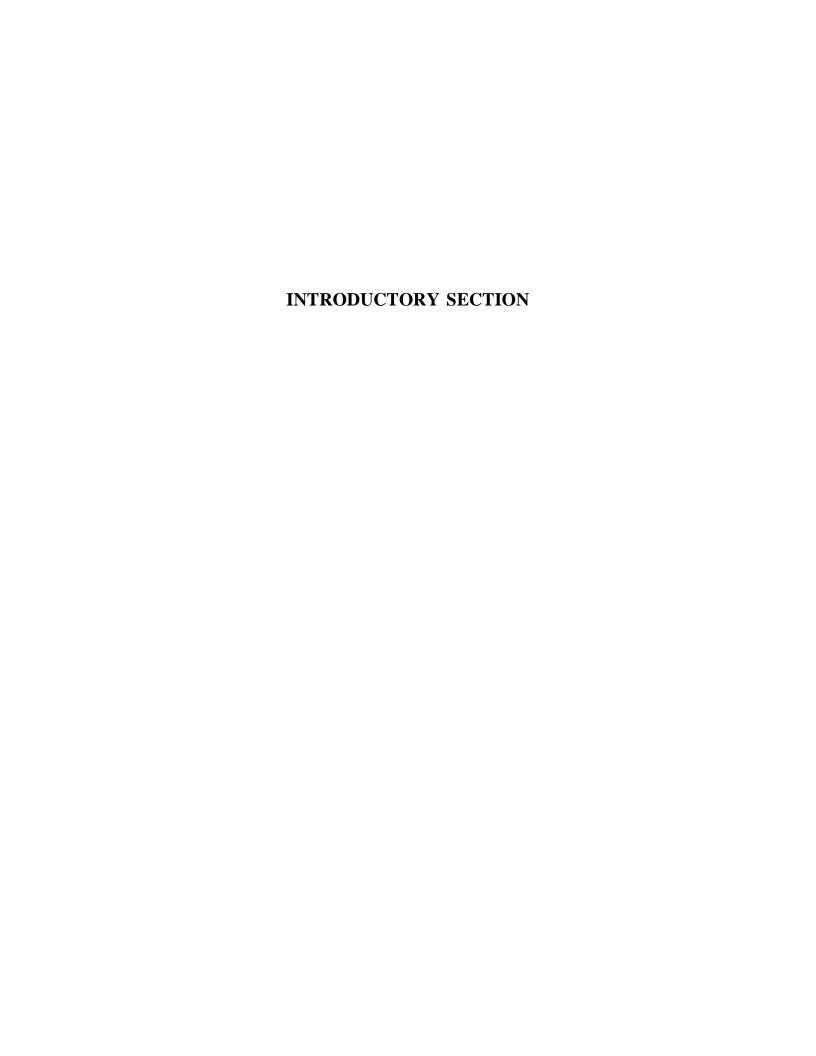
### CITY OF WAUSAU, WISCONSIN COMPREHENSIVE ANNUAL FINANCIAL REPORT For the Year Ended December 31, 2008

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July 31, 2009

To the Honorable Mayor, Members of the Common Council, and Citizens of the City of Wausau:

The Comprehensive Annual Financial Report of the City of Wausau for the fiscal year ended December 31, 2008 is hereby submitted.

### **Management Representations**

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City. In addition, we are not aware of any financial policies that had a significant impact on the current years financial statements. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

### The Reporting Entity

The City of Wausau provides a full range of municipal services, including police, fire protection, paramedic, sanitation, water and wastewater, recreation, public works, and administrative support services. In addition, the City facilitates economic and neighborhood development. These services are funded from various sources which include: property taxes, room tax, cable franchise fee, grants, user fees, and revenues from municipally owned utilities. These activities are under the direct oversight responsibility of the Mayor and constitute the primary governmental functions of the City of Wausau. In addition, the City of Wausau is also financially accountable for a legally separate Community Development Authority, which is reported separately as a discretely presented component unit, within the City of Wausau's financial statements.

### **Profile of the Government**

The City of Wausau was incorporated as a city on April 2, 1872. The City is located in north central Wisconsin, approximately 185 miles northwest of Milwaukee, Wisconsin and 175 miles east of Minneapolis/St. Paul, Minnesota. Wausau is the county seat of Marathon County, which is Wisconsin's largest county, covering 1,584 square miles. The City of Wausau covers 18.27 square miles and 225.7 miles of streets. County population per the 2000 census was 125,834 which includes the City's census population of 38,936. The City operates under the mayoral form of government. Policy making and legislative authority are vested in a governing council consisting of twelve alderpersons, elected by district, who serve two-year terms. The elected mayor serves a four-year term.

### **Financial Information**

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statement in conformity with General Accepted Accounting Principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

### **Budgetary Controls**

The annual budget serves as the foundation for the City of Wausau's financial planning and control. Activities of the general fund, certain special revenue funds, debt service fund, capital projects funds and proprietary funds (exclusive of the discretely presented component unit) are included in the City's annual budget. City departments submit their annual budget requests for the ensuing year to the Mayor. After all requests have been reviewed, services prioritized and available resources evaluated, the Mayor submits the budget to the Finance

Committee for review, and recommendation to the Common Council. After conducting a public hearing of the budget, the Common Council adopts the budget no later than the fourth Tuesday in November. The budget as adopted includes total expenditures at the cost center level. A cost center can be a fund, department, program or other activity for which control of expenditures is considered desirable. Costs centers are defined as follows: General Fund at department level, Special Revenue and Capital Projects at program level and Debt Service at total fund level. Expenditures cannot legally exceed appropriations at this level. The City's Finance Director and Mayor may authorize transfers of budgeted amounts within expenditures of a cost center up to \$2,500 for the General Fund and Special Revenue Funds and up to \$20,000 for the Capital Projects Funds. Transfers of all other appropriations require two-thirds (2/3) Common Council approval to amend the budget.

The budget represents a multi-year strategy including a two year operating plan and a five year capital plan. In addition, the City is increasing its long term planning focus and is in the midst of creating a long term plan with the assistance of its financial advisors, Elhers, Inc.

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Wausau operates.

### Economic Condition and Outlook/Major Initiatives

Wausau is a significant regional center for the insurance industry, paper manufacturing, medical facilities, and home construction industry. In addition, the City of Wausau/Marathon County is now ranked 11<sup>th</sup> in the state for traveler tourism spending.

Economic Development is encouraged through preserving Wausau's housing stock, financially assisting business with start-up and plant expansions, eliminating blighting influences for redevelopment purposes, attracting new business and promoting Wausau's industrial park and expanding new (including international) markets to create tax base. The City actively uses tax increment financing to forward these goals. The City currently maintains six districts. District Three is located within the central business district, Districts Two, Four and Five are located in the industrial park, and District Six and Seven are adjacent to the Interstate Highway I-39 corridor.

Growth continued within the City during 2008, but at a slower rate than in prior year. In 2008, total valuation of residential building construction was \$25,530,156. The majority of residential activity has been renovation related, however, a significant residential development known as Primrose Retirement Community was underway in 2008. This development provides for 1-2 bedroom assisted and independent living units along with individual townhome villas. This property is located on the City's southwest side.

Commercial development activity within the City slowed during 2008. Non-residential building permits totaled 156 with a valuation of \$16,410,675. Construction of Rasmussen College, a for-profit entity, is underway along the Interstate Highway I-39 corridor.

### **Independent Audit**

City policy is in accordance with state and federal requirements to provide for an annual audit by independent certified public accountants. The accounting firm of Clifton Gunderson LLP was selected by the City. The independent auditors' report is included in the Financial Section of this report. As part of the examination, the independent auditor is also issuing an internal control letter covering their review of the City's system of internal control.

### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Wausau for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2007. The Certificate of Achievement is a prestigious national award recognizing the conformance with the highest standards for preparation of the state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This is the eighth year the City has received a Certificate of Achievement. We believe our current report continues to conform to the Certificate of Achievement program requirements and will submit this report to the GFOA.

Richard Whalen, Assistant Finance Director deserves recognition for his efforts in preparing this year's report. The preparation of this high quality report would not have been possible without his dedication and skills. Credit must also be given to the mayor and council for their interest and support in planning and conducting the fiscal affairs of the City.

Respectfully Submitted, CITY OF WAUSAU

Maryanne Groat, CPA Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Wausau Wisconsin

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Fit. pt

President

Seffrey R. Eng.

# **CITY OF WAUSAU**

### **Organizational Chart**

	Citizens of Wausau (Electorate)	
	Common Council	]
	Mayor	]
Assessor's Office		<b>Community Development</b>
<ul><li>* Administration</li><li>* Inspections Division</li></ul>		<ul> <li>* Administration</li> <li>* Community Development</li> <li>* Housing Division</li> <li>* Business Development</li> </ul>
Customer Service Department		Fire Department
<ul> <li>* Accounting Division</li> <li>* Administration</li> <li>* Clerk/Customer Service Division</li> <li>* Safety &amp; Maintenance Division</li> </ul>		<ul> <li>* Administration</li> <li>* Inspections Division</li> <li>* Operations Division</li> </ul>
Inspections & Electrical Systems		City Attorneys Office
<ul><li>Electrical Systems Division</li><li>Inspections Division</li></ul>		<b>★</b> Legal Staff
Parks Department		Human Resources Department
<ul> <li>* Administration</li> <li>* Forestry Division</li> <li>* Operations Division</li> <li>* Recreation Division</li> </ul>		* Administration
Police Department		Public Works Department
<ul> <li>* Administration Bureau</li> <li>* Detective Bureau</li> <li>* Patrol Operations</li> </ul>		<ul> <li>Construction &amp; Maintenance Division</li> <li>Engineering Division</li> <li>Parking Facility Division</li> <li>Planning Division</li> </ul>
Water & Sewer Utilities	<u> </u>	Wausau Area Transit
* Administration * Environmental Division		* Administration  * Maintenance Division

\* Operations Division

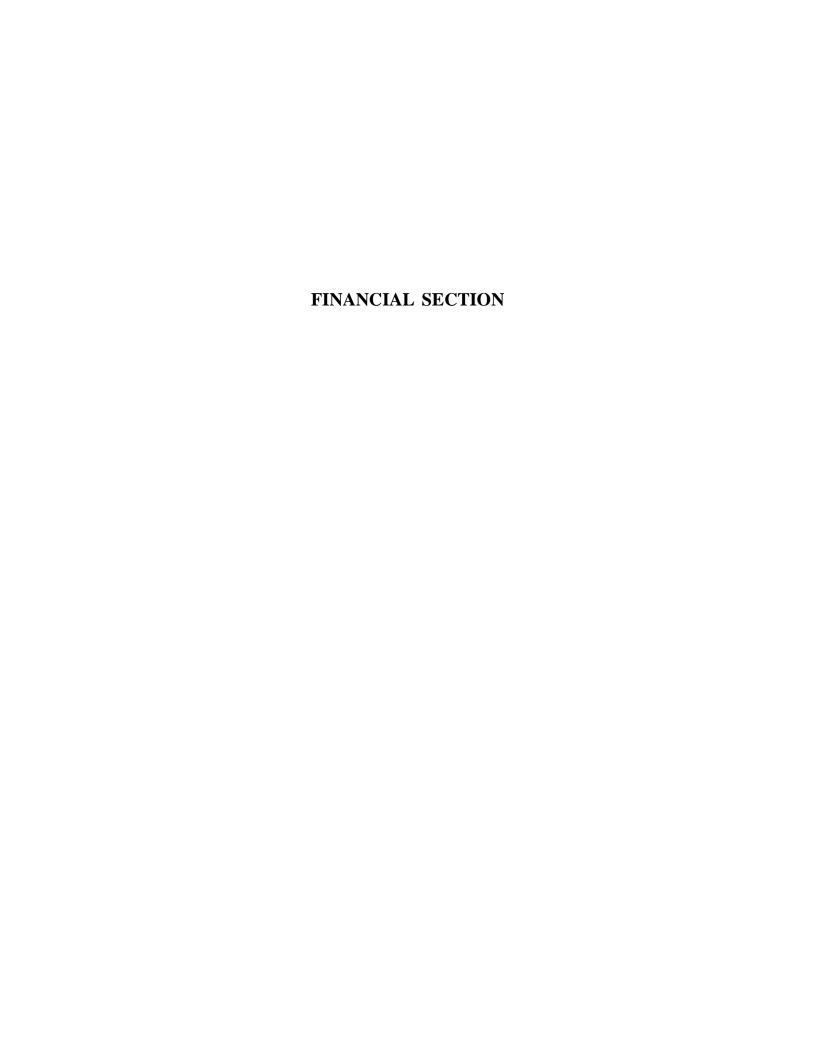
Wastewater Division

Water Plant Division

### CITY OF WAUSAU List of Principal Officials on December 31, 2008

### **ELECTED**

Mayor	James E. Tipple
Municipal Judge	Vacant
Common Council President	William Forrest
Alderman District	
FirstSecond	
Third	•
Fourth	
Fifth	
Sixth	•
Seventh	
EighthNinth	
Tenth	
Eleventh	•
Twelfth	Ed Gale
APPOINTED Finance Director / City Treasurer	Maryanne Groat
Assistant Finance Director	•
City Clerk	
Acting City Attorney	•
Police Chief	
Fire Chief	
City Assessor	,
City Engineer	
Chief Inspector & Zoning Administrator	• • •
-	
Acting Community Development Director	
Parks Director	
Director of Administration-Public Works & Utilities	•
Airport Manager	John Chmiel
Transit Lines Manager	Greg Seubert





### Independent Auditor's Report

The Honorable Mayor and Members of the Common Council City of Wausau Wausau, Wisconsin

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Wausau, Wisconsin as of and for the year ended December 31, 2008 which collectively comprise City of Wausau, Wisconsin's basic financial statements as listed in the table of contents. These financial statements are the responsibility of City of Wausau, Wisconsin's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Wausau, Wisconsin as of December 31, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated July 31, 2009, on our consideration of City of Wausau, Wisconsin's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.



The management's discussion and analysis on pages 3 through 11, budgetary comparison information on page 65, and the schedule of other postemployment benefits funding progress on page 66 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Wausau, Wisconsin's basic financial statements. The combining and individual fund statements and schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The introductory section and statistical tables listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Stevens Point, Wisconsin

Clifton Gunderson LLP

July 31, 2009

## CITY OF WAUSAU, WISCONSIN MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Wausau (City) presents the following discussion and analysis of the City's financial performance during the fiscal year ended December 31, 2008. This discussion and analysis is intended to assist readers in focusing on significant financial issues, changes in the City's financial position, and identifying any significant variances from the adopted budget. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal and the financial statements provided in this report.

### FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$166,896,468.
- The City's total net assets increased by \$6,531,040.
- As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$19,255,166, an increase of \$2,116,325 from the prior year. The total unreserved fund balance of \$14,444,228 is available for spending at the City's discretion.
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$7,480,179, or 25.28% of expenditures. Of this amount, \$1,546,482 is designated and \$5,933,697 is undesignated. The General Fund is in compliance with the City's fund balance policy at December 31, 2008.
- The City of Wausau's total general obligation debt increased \$1,454,989 or 2.71%. The majority of this increase related to debt issued for improvements in the City's tax incremental financing districts.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City of Wausau's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### **Government-Wide Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the city is improving or deteriorating. To assess the overall health of the city you need to consider additional non-financial factors such as changes in the City's property tax base and the condition of the City's infrastructure.

The Statement of Activities presents information showing how the City's net assets changed during the fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (examples include: uncollected taxes and earned but unused compensated absences.) An important purpose of the design of the Statement of Activities is to show the financial reliance of the City's distinct activities or functions on revenues provided by the City's taxpayers.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, transportation and streets, sanitation health and welfare, natural resources and recreation, and economic development. Business-type activities include: water, wastewater and parking utilities.

The City's financial reporting includes the funds of the City (primary government) but also a legally separate Community Development Authority for which the City of Wausau is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself

The government-wide financial statements are presented on pages 12-14 of this report.

### **Fund Financial Statements**

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Fund accounting is also used to ensure and demonstrate compliance with finance related legal requirements placed on resources.

Fund financial statements are used to present financial information detailing resources that have been identified for specific activities. Within the basic financial statements, fund financial statements focus on the City's most significant funds rather than the City as a whole. Major funds are reported separately while all others are combined into a single, aggregate presentation. Individual fund data for non-major funds is provided in the form of combining statements in the supplementary statements.

The City has three kinds of funds:

Governmental Funds are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statement, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating annual financing requirements of government programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.

The City of Wausau maintains twenty-four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Debt Service Fund, TID #3 Downtown Development Fund and the Capital Improvements Fund, all of which are considered to be major funds. Data for the other twenty governmental funds is combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in the supplementary statements.

Budgetary comparison information for the general fund is included in the required supplementary information. This statement demonstrates compliance with the City's adopted and final revised budget.

The basic governmental fund financial statements are presented on pages 15-17 of this report.

Proprietary Funds are reported in the fund financial statements and generally report services for which the City charges customers a fee. The City maintains two types of proprietary funds. Enterprise funds are used to report the functions presented in business-type activities in the government-wide financial statements. Services are provided to customers external to the City organization and include the water, wastewater and parking funds. The City's internal service funds, the Motor Pool and Insurance Funds, are used to accumulate and allocate costs internally among the City's various functions. Because the City's internal service funds primarily serve governmental functions, they have been included within the governmental activities of the government-wide financial statements.

Proprietary fund financial statements provide separate and more detailed information for the water, wastewater and parking enterprise funds and the two internal service funds. Individual fund data for each of the internal service funds is provided in combining statements elsewhere in the supplementary statements.

The basic proprietary fund financial statements can be found on pages 18-22 of this report.

*Fiduciary funds* are used to account for resources held for the benefit of parties outside the primary government. Fiduciary funds are not reflected in the government-wide financial statements as the resources of those funds are not available to support the City's programs and operations.

The basic fiduciary fund financial statements are presented on pages 23-24 of this report.

*Notes to the Financial Statements* provide information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 25 of this report.

Other information is provided in addition to the basic financial statements and accompanying notes. This supplementary information consists of combining and individual fund schedules which can be found on pages 67-96 of this report.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The City of Wausau's net assets at fiscal year-end are \$166,896,468.

By far, the largest portion of the City of Wausau's net assets (85.7 percent) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Wausau used these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Wausau's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

	Governmental Activities			Business-type Activities			Total				
		2008	2007		2008	_	2007		2008	_	2007
Current and other assets	\$	100,707,675	\$ 93,397,652	\$	6,777,786	\$	7,803,865	\$	107,485,461	\$	101,201,517
Capital assets		107,008,350	 100,150,391		89,291,877		88,425,282		196,300,227	_	188,575,673
Total assets	_	207,716,025	 193,548,043		96,069,663	_	96,229,147		303,785,688	_	289,777,190
Long-term liabilities		56,071,875	52,809,294		7,448,780		8,881,527		63,520,655		61,690,821
Other liabilities		73,030,304	 67,520,770		338,261		200,171		73,368,565		67,720,941
Total liabilities	_	129,102,179	 120,330,064	_	7,787,041	_	9,081,698		136,889,220	_	129,411,762
Net assets:											
Invested in capital assets, net											
of related debt		60,825,711	55,095,222		82,191,063		79,877,355		143,016,774		134,972,577
Restricted		2,800,197	3,075,046		3,280,758		3,348,431		6,080,955		6,423,477
Unrestricted		14,987,938	15,047,711		2,810,801		3,921,663		17,798,739		18,969,374
Total net assets	\$	78,613,846	\$ 73,217,979	\$	88,282,622	\$	87,147,449	\$	166,896,468	\$	160,365,428

An additional portion of the City's net assets (3.6%) represents resources that are subject to external restrictions on how they may be used. The remaining balance represents unrestricted net assets of \$17,798,739 which may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Wausau is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business type activities. The City's total net assets increased by \$6,531,040 during the current fiscal year.

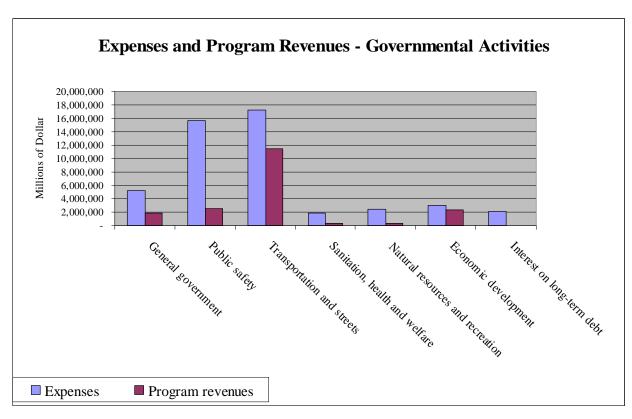
The changes by net asset category are as follows:

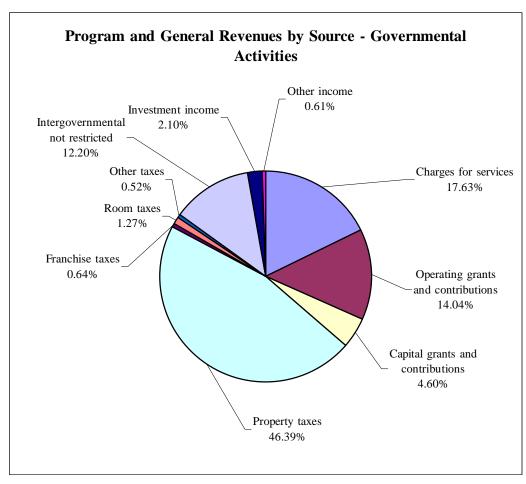
Net assets invested in capital	
assets, net of related debt	\$ 8,044,197
Restricted	(342,522)
Unrestricted	(1,170,635)
Total	\$ 6,531,040

The following table provides a summary of the City's operations for the year ended December 31, 2008 and a comparison to December 31, 2007.

# CITY OF WAUSAU CHANGES IN NET ASSETS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

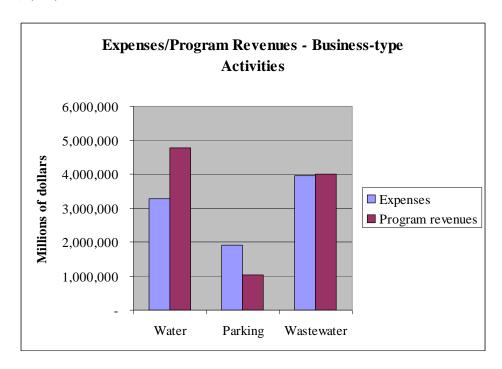
	Governmental Activities		Business-type Activities		Total	
Revenues:	2008	2007	2008	2007	2008	2007
Program Revenues						
Charges for services	\$ 9,174,439	\$ 8,763,390	\$ 9,803,900	\$10,042,809	\$ 18,978,339	\$ 18,806,199
Operating grants and contributions	7,299,152	6,942,999	-	-	7,299,152	6,942,999
Capital grants and contributions	2,391,908	1,634,826	1,060,860	1,602,684	3,452,768	3,237,510
General Revenues						
Property taxes	24,122,853	22,746,399	375,971	227,746	24,498,824	22,974,145
Franchise taxes	330,843	315,862	-	-	330,843	315,862
Room taxes	662,461	708,866	-	-	662,461	708,866
Other taxes	268,107	291,661	-	-	268,107	291,661
Grants and contributions not						
restricted to specific purposes	6,346,665	6,219,960	-	-	6,346,665	6,219,960
Investment Income	1,090,103	1,352,467	90,244	184,889	1,180,347	1,537,356
Other	316,963	393,555	2,000	60,000	318,963	453,555
Total Revenues	52,003,494	49,369,985	11,332,975	12,118,128	63,336,469	61,488,113
Expenses						
General Government	5,268,888	6,033,037	-	-	5,268,888	6,033,037
Public Safety	15,714,601	14,654,852	-	-	15,714,601	14,654,852
Transportation and streets	17,204,411	16,766,522	1,911,490	1,623,619	19,115,901	18,390,141
Sanitation, health and welfare	1,915,740	1,913,189	-	-	1,915,740	1,913,189
Natural resources and recreation	2,449,712	2,261,035	-	-	2,449,712	2,261,035
Economic development	2,965,673	5,667,342	-	-	2,965,673	5,667,342
Interest on long term debt	2,151,103	2,061,409	-	-	2,151,103	2,061,409
Water	-	-	3,272,109	2,962,640	3,272,109	2,962,640
Wastewater			3,951,702	3,886,577	3,951,702	3,886,577
Total Expenses	47,670,128	49,357,386	9,135,301	8,472,836	56,805,429	57,830,222
Increase in net assets before transfers	4,333,366	12,599	2,197,674	3,645,292	6,531,040	3,657,891
Transfers	1,062,501	526,639	(1,062,501)	(526,639)		
Increase (decrease) in net assets	5,395,867	539,238	1,135,173	3,118,653	6,531,040	3,657,891
Net assets - January 1	73,217,979	72,678,741	87,147,449	84,028,796	160,365,428	156,707,537
Net assets - December 31	\$78,613,846	\$73,217,979	\$88,282,622	\$87,147,449	\$166,896,468	\$160,365,428

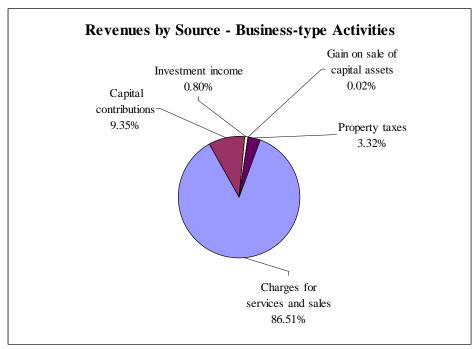




Business-type activities increased the City of Wausau's net assets by \$1,135,173. Key elements of the increase are as follows:

Operating revenues increased \$31,674 for the Parking utility and decreased \$29,894 and \$240,689 for the Water and Wastewater utilities, respectively. Operating expenses increased \$282,344, \$106,794 and \$287,871 for Water, Wastewater and Parking utilities, respectively. These amounts resulted in a decrease in total operating income for the business-type activities of \$915,918 over the prior year. Total operating income for the year ended December 31, 2008 was \$1,033,284.





### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

### **Governmental Funds**

As discussed, the focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City of Wausau's governmental funds reported combined ending fund balance of \$19,255,166, an increase of \$2,116,325 from the prior year. The total unreserved fund balance of \$14,444,228 is available for spending at the City's discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed to: offset long term advances to other funds \$1,495,446, offset inventories and prepayments \$548,851, committed to service debt \$1,734,460, committed to trust purposes \$532,181, and contingencies \$500,000.

### Major Governmental Funds

The General Fund is the City's primary operating fund and the largest source of day-to-day service delivery. The fund balance of the General Fund decreased \$556,839 to \$9,835,963. This is a planned decrease as the City has been annually transferring funds to capital projects to supplement redevelopment efforts in the central business district. The City is utilizing resources made available by special revenue fund advance repayments for these transfers. This has not had a significant negative impact on the undesignated fund balance which was \$5,933,697 at year-end which represents a \$58,430 increase from 2007. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balances represents 25.28 percent of general fund expenditures, while total fund balance represents 33.24 percent of the same amount.

The Debt Service fund balance is \$0 at year end. The net decrease in fund balance during the current year in the debt service fund was \$454,144. The major part of this reduction was anticipated in the 2008 operating budget.

TID #3 Downtown Development fund balance of \$997,587 has been generated through subsidies from other tax increment districts and transfers from the General Fund. It is anticipated that these funds will be depleted as projects are completed. If revenues generated are sufficient to cover all expenditures, contributions from the General Fund will be returned.

Capital Improvements fund balance of \$3,770,629 represents unexpended capital projects in process. These projects will be completed in 2009.

### **Proprietary Funds**

The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. Factors concerning the finances of these funds have already been addressed in the discussion of the City of Wausau's business-type activities.

### **General Fund Budgetary Highlights**

- General Fund expenditures and other financing uses exceeded budget by \$238,540. The major area where costs exceeded budget was in the transportation and streets category where snow removal costs exceeded budget by \$933,591.
- General Fund revenues and other financing sources exceeded budget expectations by \$1,181,701. The most significant budget variations occurred in taxes \$203,712, public charges for services \$744,553, and intergovernmental charges for services \$91,424. These positive variances were offset by shortcomings in miscellaneous revenues of \$287,652.

### **Capital Asset and Debt Administration**

The City's investment in capital assets, net of accumulated depreciation, for governmental and business-type activities as of December 31, 2008 was \$196,300,227. This investment in capital assets includes land, buildings and improvements, machinery, equipment, infrastructure and construction in progress. The total increase in net capital assets for the current fiscal year was \$7,724,554 or slightly over 4%.

Major capital events during the current fiscal year included the following:

### Governmental Activities

- Land for right of way and street projects \$1,536,378.
- Motor Pool additions of \$847,301.
- Various street projects totaling \$6,123,172.

### **Business-type Activities**

- The Wastewater Utility distribution and infrastructure system increased \$1,516,424.
- Water Utility installed water mains and other system support totaling \$1,117,271.
- The Parking Utility equipment and infrastructure system increased \$248,549.

# City of Wausau Capital Assets (net of accumulated depreciation)

	Government	tal Activities	Business-typ	pe Activities	Total		
	2008	2007	2008	2007	2008	2007	
Land	\$ 30,758,439	\$ 29,275,078	\$ 2,337,709	\$ 2,344,038	\$ 33,096,148	\$ 31,619,116	
Buildings & improvements	11,774,215	11,564,019	23,720,532	24,140,087	35,494,747	35,704,106	
Machinery & equipment	6,410,869	6,112,432	5,534,173	6,042,345	11,945,042	12,154,777	
Infrastructure	57,695,537	53,021,218	57,279,262	55,584,629	114,974,799	108,605,847	
Investment-Joint Venture	203,578	177,644	-	-	203,578	177,644	
Construction in progress	165,712		420,201	314,183	585,913	314,183	
Total	\$107,008,350	\$100,150,391	\$89,291,877	\$88,425,282	\$196,300,227	\$188,575,673	

Additional information on the City of Wausau's capital assets can be found in Note 4.C. on pages 43-45 of this report.

### **Long Term Debt**

At the end of the current fiscal year, the City of Wausau had total debt outstanding of \$57,560,156. Of this amount \$55,140,156 comprises debt backed by the full faith and credit of the City of Wausau. The remaining amount of \$2,420,000 represents bonds secured solely by specified revenue sources (revenue bonds).

### City of Wausau Outstanding Debt

	Governmental Activities		Business-ty	pe Activities	Total		
	2008	2007	2008	2007	2008	2007	
General obligation Revenue bonds	\$ 50,322,466 	\$ 48,136,525	\$ 4,817,690 2,420,000	\$ 5,548,642 3,170,000	\$55,140,156 2,420,000	\$53,685,167 3,170,000	
Total	\$ 50,322,466	\$ 48,136,525	\$ 7,237,690	\$ 8,718,642	\$57,560,156	\$56,855,167	

In 2008 the City issued debt as follows:

- 2008 Promissory Note Series A \$9,845,000; this debt financed the City's capital improvements as outlined by the Capital Improvement Plan adopted by the common council and, in addition, refunded \$3,235,000 in outstanding principal amounts of the Series 2000A and 2001A note issues.
- 2008 State trust fund loan \$474,471; this debt financed development of industrial sites within tax incremental financing district #5.
- 2008 State trust fund loan \$775,646; this debt financed development of industrial sites within tax incremental financing district #5.
- 2008 State trust fund loan \$500,000; this debt financed street infrastructure projects.

The City maintained its Aa3 rating from Moody's Investors Service for general obligation issues. The City of Wausau Sewer System Refunding Revenue Bonds issued in 2001 received a Moody's rating of A1.

Additional information regarding the City of Wausau's long-term debt can be found in Note 4.E. on pages 47-50 of this report.

### **Economic Factors and the Next Year's Budgets and Rates**

Wausau is characterized by a broad economic base of diverse industrial and commercial businesses. The area consistently maintains unemployment rates below state average. The 2008 annual average unemployment rate for the Wausau area was 4.3% while the State of Wisconsin annual average was 5.2%. Inflationary trends in the region compare favorably to national indices and equalized values have steadily increased.

These factors were considered in preparing the 2008 budget for the City of Wausau.

At the end of the current fiscal year, unreserved – undesignated fund balance within the general fund was \$5,933,697. Similar to past years, the City of Wausau appropriated \$1,500,000 of surplus for spending in the adopted 2009 budget. It is intended that this use of available fund balance will stabilize the tax rate during 2009.

### **Requests for Information**

This financial report is designed to provide a general overview of the City of Wausau's finances, comply with finance-related laws and regulations, and demonstrate the City's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the City's Finance Department, at 407 Grant Street, Wausau Wisconsin 54403 or by calling 715-261-6640.



# **BASIC FINANCIAL STATEMENTS**

# CITY OF WAUSAU, WISCONSIN STATEMENT OF NET ASSETS

December 31, 2008

		P							
	G	overnmental	Βι	usiness-Type			Component		
		Activities		Activities		Total		Unit	
ASSETS									
Cash and cash equivalents	\$	29,928,138	\$	505,640	\$	30,433,778	\$	3,618,487	
Investments		7,965,512		-		7,965,512		403,136	
Receivables (net of allowance for									
uncollectible accounts)		61,455,071		2,849,256		64,304,327		106,739	
Inventories and prepayments		795,381		97,164		892,545		8,851	
Deferred charges		563,573		-		563,573		-	
Restricted assets:									
Cash and investments		-		3,325,726		3,325,726		649,074	
Capital assets (net of accumulated									
depreciation)									
Land		30,758,439		2,337,709		33,096,148		1,008,489	
Buildings and improvements		11,774,215		23,720,532		35,494,747		7,081,054	
Machinery and equipment		6,410,869		5,534,173		11,945,042		150,671	
Infrastructure		57,695,537		57,279,262		114,974,799		-	
Investment in joint venture		203,578		-		203,578		-	
Construction in progress		165,712		420,201	_	585,913		318,310	
TOTAL ASSETS		207,716,025		96,069,663		303,785,688		13,344,811	
LIABILITIES									
Accounts payable and other									
current liabilities		4,847,958		293,293		5,141,251		372,142	
Accrued interest payable		625,608		44,968		670,576		, -	
Due to other governments		42,618,316		-		42,618,316		_	
Unearned revenue		24,938,422		-		24,938,422		68,090	
Noncurrent liabilities:									
Due within one year		8,152,352		1,303,960		9,456,312		165,863	
Due in more than one year		47,919,523		6,144,820		54,064,343		13,188	
TOTAL LIABILITIES		129,102,179		7,787,041		136,889,220	_	619,283	
NET ASSETS									
Invested in capital assets, net of related debt		60,825,711		82,191,063		143,016,774		8,379,473	
Restricted for:		, ,		0_,-,-,-,-		,		,,,,,,,,	
Debt service		2,200,098		1,311,073		3,511,171		_	
Capital improvements		600,099		1,969,685		2,569,784		_	
Other purposes		532,181		-,,		532,181		567,176	
Unrestricted	_	14,455,757		2,810,801		17,266,558		3,778,879	
TOTAL NET ASSETS	\$	78,613,846	\$	88,282,622	\$	166,896,468	\$	12,725,528	
	_	, , 0	<u>-</u>	, ,	<u>-</u>	, ,	_	, ,	

# CITY OF WAUSAU, WISCONSIN STATEMENT OF ACTIVITIES

Year Ended December 31, 2008

			Program Revenues									
Functions/Programs	Expenses			Charges for Services	(	Operating Grants and ontributions		Capital Grants and ontributions				
Primary government:												
Governmental activities:												
General government	\$	5,268,888	\$	1,779,405	\$	54,873	\$	10,703				
Public safety		15,714,601		1,998,835		522,411		-				
Transportation and streets		17,204,411		4,162,910		4,998,991		2,332,612				
Sanitation, health and welfare		1,915,740		6,799		334,393		-				
Natural resources and recreation		2,449,712		285,066		84,718		-				
Economic development		2,965,673		941,424		1,303,766		48,593				
Interest on long-term debt		2,151,103						-				
Total governmental activities		47,670,128		9,174,439		7,299,152		2,391,908				
Business-type activities:												
Water		3,272,109		4,774,634		-		472,321				
Wastewater		3,951,702		3,997,672		-		588,539				
Parking		1,911,490		1,031,594		<u> </u>						
Total business-type activities		9,135,301	_	9,803,900				1,060,860				
Total primary government	\$	56,805,429	\$	18,978,339	\$	7,299,152	\$	3,452,768				
Component unit:												
Community Development Authority	\$	3,168,193	\$	1,369,438	\$	2,185,973	\$	611,004				

### General revenues:

Property taxes, levied for general purposes

Property taxes, levied for debt service

Property taxes, levied for capital purposes

Property taxes, levied for TIF

Franchise taxes

Room taxes

Other taxes

Grants and contributions not restricted to specific purposes

Investment income

Miscellaneous

Gain on sale of capital assets

Transfers

Total general revenues and transfers

Change in net assets

Net assets - beginning

Net assets - ending

Net (Expense) Revenue and Changes in Net Assets

	Primary Govern				
Governmental	Business-Typ	e		C	omponent
Activities	Activities		Total		Unit
(3,423,907	') \$	- \$	(3,423,907)	\$	-
(13,193,355	)	-	(13,193,355)		-
(5,709,898	5)	-	(5,709,898)		-
(1,574,548	5)	-	(1,574,548)		-
(2,079,928	5)	-	(2,079,928)		-
(671,890	)	-	(671,890)		-
(2,151,103	)		(2,151,103)		-
(28,804,629	)		(28,804,629)		
-	1,974,8	46	1,974,846		-
-	634,5	09	634,509		-
-	(879,8	96)	(879,896)		-
-	1,729,4	59	1,729,459		-
(28,804,629	1,729,4	59	(27,075,170)		-
	<u>.</u>		<del>-</del>		998,222
13,095,452		71	13,471,423		-
4,156,866		-	4,156,866		-
1,982,775		-	1,982,775		-
4,887,760		-	4,887,760		-
330,843		-	330,843		-
662,461		-	662,461		-
268,107		-	268,107		-
6,346,665 1,090,103		-	6,346,665		05.020
1,090,103		44	1,180,347		95,930
		_	288,644 30,319		-
288,644	2.0	M			
288,644 28,319			30,317		-
288,644 28,319 1,062,501	(1,062,5	01)			- - 95 930
288,644 28,319 1,062,501 34,200,496	(1,062,50)	01) 86)	33,606,210		95,930
288,644 28,319 1,062,501	(1,062,50 (594,2 1,135,1	01)			95,930 1,094,152 11,631,376

### CITY OF WAUSAU, WISCONSIN BALANCE SHEET GOVERNMENTAL FUNDS

December 31, 2008

		General		Debt Service		TID #3 Downtown evelopment	Im	Capital	G	Other Sovernmental Funds	G	Total overnmental Funds
ASSETS												
Cash and cash equivalents Investments	\$	19,684,226 7,303,494	\$	-	\$	1,078,452	\$	2,678,091	\$	6,487,369 662,018	\$	29,928,138 7,965,512
Receivables (net of allowance for		7,303,474								002,010		7,703,312
uncollectible accounts):		27 500 200		4 156 066		1 022 126		1 020 242		2 676 440		40.074.074
Taxes  Delinquent personal property tax		37,589,289		4,156,866		1,922,136		1,929,343		3,676,440		49,274,074
Accounts		76,345		-		87,207		265 620		255 272		76,345
Notes		1,289,774		-		87,207		265,630		355,373 6,827,470		1,997,984 6,827,470
Federal and state grants		-		_		_		1,051,540		474,376		1,525,916
Special assessments		652,064		_		_		886,494		474,370		1,525,510
Interest		110,065		_		_		550,474		_		110,065
Due from other funds		978,255		_		_		_		37,857		1,016,112
Advances to other funds		1,495,446		_		_		_		57,057		1,495,446
Inventories and prepayments		360,338		_		_		_		188,513		548,851
	_		_		_		_		_		_	
TOTAL ASSETS	\$	69,539,296	\$	4,156,866	\$	3,087,795	\$	6,811,098	\$	18,709,416	\$	102,304,471
LIABILITIES AND FUND												
BALANCES												
Liabilities:												
Accounts payable	\$	853,813	\$	-	\$	82,457	\$	269,039	\$	255,504	\$	1,460,813
Contracts payable		-		-		85,615		241,012		931,899		1,258,526
Accrued payroll and benefits		3,121,492		-		-		-		271,565		3,393,057
Due to other governments		42,618,316		-		-		-		-		42,618,316
Deferred revenue		13,109,712		4,156,866		1,922,136		2,530,418		10,647,835		32,366,967
Due to other funds		-		-		-		-		456,180		456,180
Advances from other funds		_						_		1,495,446		1,495,446
Total Liabilities		59,703,333		4,156,866		2,090,208		3,040,469		14,058,429		83,049,305
Fund balances:												
Reserved		2,355,784		-		-		-		2,455,154		4,810,938
Unreserved, reported in:												
General fund		7,480,179		-		-		-		-		7,480,179
Special revenue funds		-		-		-		-		3,240,496		3,240,496
Capital project funds					_	997,587		3,770,629	_	(1,044,663)	_	3,723,553
Total Fund Balances	_	9,835,963	_		_	997,587	_	3,770,629	_	4,650,987		19,255,166
TOTAL LIABILITIES												
AND FUND BALANCES	\$	69,539,296	\$	4,156,866	\$	3,087,795	\$	6,811,098	\$	18,709,416		
Amounts reported for governmental									41			102 454 727
Capital assets used in governmen												103,454,727
Other long-term assets are not average in the funds.	ailab	le to pay for	curr	ent-period ex	pen	ditures and, t	there	etore, are defe	erre	d		7,484,230
Internal service funds are used to Assets and liabilities of these fu		-		-		-						3,054,102
Long-term liabilities, including lo			_									
not reported in the funds.			٠. •.	•							¢	(54,634,379)
Net assets of	gove	ernmental act	avit	ies							\$	78,613,846

### CITY OF WAUSAU, WISCONSIN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

Year Ended December 31, 2008

		Debt	TID #3 Downtown	Capital	Other Governmental	Total Governmental
	General	Service	Development	Improvements	Funds	Funds
REVENUES						
Taxes	\$ 12,424,590	\$ 4,156,866	\$ 1,207,183	\$ 1,982,775	\$ 5,282,007	\$ 25,053,421
Special assessments	20,432	-	33,227	686,014	190,111	929,784
Intergovernmental	8,826,395	-	174,321	1,173,527	4,556,835	14,731,078
Licenses and permits	648,143	-	-	-	84,232	732,375
Fines, forfeitures and penalties	359,132	-	-	-	-	359,132
Public charges for services	2,442,987	-	-	-	681,302	3,124,289
Intergovernmental charges						
for services	1,170,324	-	-	-	-	1,170,324
Commercial revenues	963,231	9,250	15,107	83,154	1,038,931	2,109,673
Miscellaneous revenues	459,133	254,832	2,013		561,091	1,277,069
Total Revenues	27,314,367	4,420,948	1,431,851	3,925,470	12,394,509	49,487,145
EXPENDITURES						
Current:						
General government	4,163,495	-	-	-	623,847	4,787,342
Public safety	14,466,978	-	-	-	248,250	14,715,228
Transportation and streets	7,557,087	-	-	-	4,024,997	11,582,084
Sanitation, health and welfare	1,210,097	-	-	-	618,126	1,828,223
Natural resources and recreation	2,196,216	-	-	-	19,124	2,215,340
Economic development	-	-	-	-	2,240,898	2,240,898
Capital outlay	-	-	932,633	6,832,498	3,916,754	11,681,885
Debt service:						
Principal retirement	-	9,487,176	-	-	-	9,487,176
Interest and debt service charges		1,949,372				1,949,372
Total Expenditures	29,593,873	11,436,548	932,633	6,832,498	11,691,996	60,487,548
Excess (Deficiency) of						
Revenues over Expenditures	(2,279,506)	(7,015,600)	499,218	(2,907,028)	702,513	(11,000,403)
OTHER FINANCING						
SOURCE (USES)						
Issuance of debt	-	3,235,000	270,000	3,185,000	4,905,117	11,595,117
Discount on debt issued	-	(8,872)	(740)	(12,614)	(10,024)	(32,250)
Transfers in	1,768,861	3,335,328	2,481,850	200,000	55,000	7,841,039
Transfers out	(46,194)		(2,438,642)		(3,802,342)	(6,287,178)
Total Other Financing						
Sources (Uses)	1,722,667	6,561,456	312,468	3,372,386	1,147,751	13,116,728
Net change in Fund Balance	(556,839)	(454,144)	811,686	465,358	1,850,264	2,116,325
Fund balances - beginning	10,392,802	454,144	185,901	3,305,271	2,800,723	17,138,841
Fund balances - ending	\$ 9,835,963	\$ -	\$ 997,587	\$ 3,770,629	\$ 4,650,987	\$ 19,255,166

# CITY OF WAUSAU, WISCONSIN RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

Year Ended December 31, 2008

Net change in fund balances - total governmental funds	\$ 2,116,325
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays, net of disposals,	
exceeded depreciation in the current period.	6,739,566
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(271,839)
The issuance of long-term debt (e.g. bonds, notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	(2,153,691)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(1,155,544)
Internal service funds are used to charge the costs of motor pool operations and insurance costs to individual funds. The net revenue of internal service fund activities is reported with the governmental activities.	 121,050
Change in net assets of governmental activities	\$ 5,395,867



### CITY OF WAUSAU, WISCONSIN STATEMENT OF NET ASSETS PROPRIETARY FUNDS

December 31, 2008

				Business Ty	-					vernmental
				Enterpr	ıse					Activities-
		Water	W	astewater	Parking				Internal	
		Utility		Utility		Utility	Totals		Service Funds	
ASSETS										
Current Assets:										
Cash and cash equivalents	\$	175,181	\$	50,423	\$	280,036	\$	505,640	\$	-
Restricted cash and cash equivalents										
available to pay maturing debt		294,309		790,000		-		1,084,309		-
Accounts receivable		1,548,013		1,228,915		72,328		2,849,256		48,974
Due from other funds		=		100,000		-		100,000		-
Inventories and prepayments		97,164						97,164		246,530
Total Current Assets		2,114,667		2,169,338		352,364		4,636,369		295,504
Noncurrent Assets:										
Restricted cash and cash equivalents:										
Debt service		-		271,732		-		271,732		-
Replacement fund investments		711,458		1,258,227				1,969,685		
Total Restricted Assets		711,458		1,529,959		-		2,241,417		-
Advances to other funds		-		100,000		-		100,000		-
Property, Plant and Equipment:						_		_		<u> </u>
Property and equipment	4	7,010,046	5	50,726,827		29,428,787		127,165,660		8,770,113
Accumulated depreciation	(1	1,895,801)	(1	17,927,742)		(8,050,240)		(37,873,783)	(	(5,216,490)
Net Property, Plant and Equipment	3	5,114,245	3	32,799,085		21,378,547	_	89,291,877		3,553,623
Total Noncurrent Assets	3	5,825,703	3	34,429,044		21,378,547		91,633,294		3,553,623
TOTAL ASSETS	\$ 3	7,940,370	\$ 3	36,598,382	\$	21,730,911	\$	96,269,663	\$	3,849,127

		Governmental Activities-			
	Water	Wastewater	Parking		Internal
	Utility	Utility	Utility	Totals	Service Funds
LIABILITIES					
Current Liabilities:					
Accounts payable	\$ 20,792	\$ 27,29	3 \$ 17,841	\$ 65,926	\$ 207,105
Contracts payable	128,599	86,53	-	215,133	-
Accrued payroll and benefits	6,365	4,99		12,234	3,226
Compensated absences payable	12,573	51	0 271	13,354	-
Due to other funds	100,000			100,000	559,932
Current Liabilities Payable From					
Restricted Assets:					
General obligation debt payable	500,606			500,606	-
Mortgage revenue bonds payable	-	790,00	0 -	790,000	-
Accrued interest payable	44,968		<u> </u>	44,968	
Total Current Liabilities	813,903	909,33	5 18,983	1,742,221	770,263
Noncurrent Liabilities:					
Long-term Debt:					
General obligation debt payable (net					
of unamortized issue costs)	4,149,423			4,149,423	-
Mortgage revenue bonds payable (net					
of unamortized issue costs)	-	1,660,78	5 -	1,660,785	-
Advances from other funds	100,000			100,000	-
Compensated absences payable	189,758	114,12	30,731	334,612	24,762
Total Noncurrent Liabilities	4,439,181	1,774,90	8 30,731	6,244,820	24,762
TOTAL LIABILITIES	5,253,084	2,684,24	3 49,714	7,987,041	795,025
NET ASSETS					
Invested in capital assets, net of related debt	30,464,216	30,348,30	0 21,378,547	82,191,063	3,553,623
Restricted for debt service	249,341	1,061,73		1,311,073	
Restricted for capital improvements	711,458	1,258,22		1,969,685	_
Unrestricted	1,262,271	1,245,88		2,810,801	(499,521)
TOTAL NET ASSETS	\$ 32,687,286	\$ 33,914,13	9 \$ 21,681,197	\$ 88,282,622	\$ 3,054,102

# CITY OF WAUSAU, WISCONSIN STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS

Year Ended December 31, 2008

	Business Type Activities- Enterprise Funds						overnmental Activities-			
		Water Utility		Wastewater Utility		Parking Utility		Totals	Se	Internal rvice Funds
OPERATING REVENUES										
Charges for services and sales	\$	4,704,793	\$	3,996,836	\$	1,030,530	\$	9,732,159	\$	3,904,360
Other operating revenues		69,841		836		1,064		71,741		38,756
Total Operating Revenues		4,774,634		3,997,672	_	1,031,594	_	9,803,900		3,943,116
OPERATING EXPENSES										
Operating and maintenance		2,188,057		2,681,326		1,276,319		6,145,702		2,801,436
Depreciation		845,059		1,097,689		635,171		2,577,919		728,908
Amortization		37,424		9,571		-		46,995		-
Total Operating Expenses	_	3,070,540	_	3,788,586	_	1,911,490		8,770,616	_	3,530,344
Operating income (loss)		1,704,094	_	209,086	_	(879,896)	-	1,033,284	_	412,772
NONOPERATING REVENUES (EXPENSES)										
Property taxes		-		-		375,971		375,971		-
Investment income		13,479		76,765		-		90,244		-
Interest expense		(201,569)		(163,116)		-		(364,685)		-
Gain on sale of capital assets		2,000			_			2,000		28,319
Total Nonoperating Revenues (Expenses)	_	(186,090)	_	(86,351)	_	375,971	_	103,530	_	28,319
Income (loss) before Capital										
Contributions and Transfers		1,518,004		122,735		(503,925)		1,136,814		441,091
Capital Contributions		472,321		588,539		-		1,060,860		-
Contribution from Municipality		-		-		171,319		171,319		-
Transfers Out		(831,820)	_	(402,000)	_			(1,233,820)	_	(320,041)
Change in Net Assets		1,158,505		309,274		(332,606)		1,135,173		121,050
Total net assets - beginning of year		31,528,781		33,604,865	_	22,013,803		87,147,449		2,933,052
Total net assets - end of year	\$	32,687,286	\$	33,914,139	\$	21,681,197	\$	88,282,622	\$	3,054,102



# CITY OF WAUSAU, WISCONSIN STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

Year Ended December 31, 2008

		Governmental Activities-			
	Water Utility	Wastewater Utility	Parking Utility	Totals	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers	\$ 4,630,521	\$ 4,187,619	\$ 1,004,331	\$ 9,822,471	\$ 3,895,193
Payments to suppliers	(1,273,093)	(2,013,431)	(1,155,822)	(4,442,346)	(2,588,240)
Payments to employees	(803,916)	(587,144)	(124,638)	(1,515,698)	(324,563)
Net Cash Provided (Used) by Operating					
Activities	2,553,512	1,587,044	(276,129)	3,864,427	982,390
CASH FLOWS FROM NONCAPITAL					
FINANCING ACTIVITIES					
Property taxes received	-	-	375,971	375,971	-
Due to/from other funds	-	-	-	-	156,633
Repayment of advance	(100,000)	100,000	-	-	-
Transfers out	(831,820)	(402,000)		(1,233,820)	(320,041)
Net Cash Provided (Used) by Noncapital					
Financing Activities	(931,820)	(302,000)	375,971	(857,849)	(163,408)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Capital contributions	203,805	540,606	_	744,411	-
Acquisition and construction of capital assets	(1,565,453)	(1,333,564)	(57,730)	(2,956,747)	(847,301)
Principal paid on capital debt	(602,727)	(878,224)	-	(1,480,951)	-
Interest paid on capital debt	(241,086)	(164,655)	-	(405,741)	-
Proceeds from sale of capital assets	2,000			2,000	28,319
Net Cash Used by Capital and					
Related Financing Activities	(2,203,461)	(1,835,837)	(57,730)	(4,097,028)	(818,982)
CASH FLOWS FROM INVESTING ACTIVITIES					
Investment income received	13,479	63,609		77,088	
Net Increase (Decrease) in Cash and					
Cash Equivalents	(568,290)	(487,184)	42,112	(1,013,362)	-
Cash and cash equivalents - beginning of year	1,749,238	2,857,566	237,924	4,844,728	
Cash and cash equivalents - end of year	\$ 1,180,948	\$ 2,370,382	\$ 280,036	\$ 3,831,366	\$ -

	Business Type Activities- Enterprise Funds							vernmental activities-		
	Water		Wastewater			ParkingUtility			Internal Service Funds	
		Utility		Utility				Totals		
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:										
Operating income (loss)  Adjustments to reconcile operating income (loss)  to net cash provided (used) by operating activities:	\$	1,704,094	\$	209,086	\$	(879,896)	\$	1,033,284	\$	412,772
Depreciation expense		845,059		1,097,689		635,171		2,577,919		728,908
Amortization expense		37,424		9,571		-		46,995		-
Changes in assets and liabilities:										
Accounts receivable		(144,113)		189,947		(27,263)		18,571		(47,923)
Inventories and prepayments		(5,854)		-		-		(5,854)		(103,458)
Accounts payable		102,734		73,739		(9,561)		166,912		(15,248)
Accrued payroll		6,365		4,998		871		12,234		3,226
Accrued compensated absences		7,803		2,014		4,549		14,366		4,113
Net cash provided (used) by operating activities	\$	2,553,512	\$	1,587,044	\$	(276,129)	\$	3,864,427	\$	982,390
Reconciliation of Cash and Cash Equivalents										
to Statement of Net Assets										
Unrestricted	\$	175,181	\$	50,423	\$	280,036	\$	505,640	\$	-
Restricted (current)		294,309		790,000		-		1,084,309		-
Restricted (noncurrent)		711,458	_	1,529,959				2,241,417		
Total cash and cash equivalents	\$	1,180,948	\$	2,370,382	\$	280,036	\$	3,831,366	\$	<u>-</u>

# NONCASH INVESTING, CAPITAL AND RELATED FINANCING ACTIVITIES

During 2008, \$268,516 and \$47,933 of capital additions were contributed to the Water and Wastewater utilities, respectively, by private contractors and developers. In addition, \$171,319 of capital additions in the Parking Utility were contributed by the City.

# CITY OF WAUSAU, WISCONSIN STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS

December 31, 2008

	Cemetery Private Purpose Trust Fund			Agency Funds			
ASSETS Cash and cash equivalents Accounts receivable	\$	376,204	\$	187,753 12,396			
TOTAL ASSETS		376,204	\$	200,149			
LIABILITIES Accounts payable			\$	200,149			
NET ASSETS Held in trust for private purpose	<u>\$</u>	376,204					

# CITY OF WAUSAU, WISCONSIN STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS

Year Ended December 31, 2008

	Cemetery Private Purpose Trust Fund
ADDITIONS	
Perpetual care contributions	\$ 3,150
Interest and dividends	15,496
Total additions	18,646
DEDUCTIONS	
Distributions to beneficiary	28,518
Administrative expenses	5,059
Net decrease in fair value of investments	177,505
Total deductions	211,082
Change in net assets	(192,436)
Net assets - beginning of year	568,640
Net assets - end of year	\$ 376,204

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Wausau, Wisconsin conform to generally accepted accounting principles as applicable to governmental units.

#### A. REPORTING ENTITY

This report includes all of the funds of the City of Wausau. The reporting entity for the City consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

**Discretely presented component units.** The Community Development Authority of the City of Wausau was created under Section 66.4325 of the Wisconsin Statutes for the purpose of carrying out blight elimination, slum clearance, urban renewal programs and housing projects. The board of the Authority is appointed by the Mayor and two commissioners are members of the City Council. Wisconsin Statutes provide for circumstances whereby the City can impose its will on the Authority, and also create a potential financial benefit to or burden on the City. The Community Development Authority Commission approves the annual budget, is fiscally separate from the City and possesses independent authority to acquire property and issue debt. As a component unit, the Authority's financial statements have been presented as a discrete column in the City's financial statements. Complete financial statements can be obtained from:

Community Development Authority City of Wausau City Hall 407 Grant Street Wausau, WI 54403-4783

**Joint venture.** The City of Wausau, in conjunction with Marathon County, has created the City-County Information Technology Commission. The commission provides for the implementation and operation of a cooperative data and management information service. The commission is governed by a six member board consisting of the City of Wausau Mayor and Finance Director, Marathon County Chairman of the Board of Supervisors, County Administrator and Finance Director. In addition, one member is appointed at large from within the County. The joint venture arrangement provides that net operating costs will be subsidized 70% by the County and 30% by the City. All capital assets, unless otherwise shown to benefit only one owner, are paid for on a 50/50 basis.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### B. GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from a legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues.

Financial statements of the reporting entity are organized into funds each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, liabilities, net assets/fund equity, revenues and expenditures/expenses.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the city or meets the following criteria:

- a. Total assets, liabilities, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or proprietary fund that the City believes is particularly important to financial statement users may be reported as a major fund.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)

The City reports the following major governmental funds:

General Fund – The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – This fund is used to account for the accumulation of resources for and the payment of general obligation debt principal, interest and related costs. Sources of revenue are property taxes, interest earnings and reimbursements from other entities and departments for debt payments.

TID #3 Downtown Development Fund – This fund is used to account for general obligation debt proceeds used to finance property acquisition and development within the downtown.

Capital Improvements Fund – This fund is used to account for expenditures relating to the City's annual capital improvements plan. The expenditures are financed by general property taxes, special assessments and proceeds of general obligation debt.

The City reports the following major enterprise funds:

Water Utility – This fund accounts for the financing of the construction, operation and maintenance of the City-owned water facilities.

Wastewater Utility – This fund accounts for the financing of the construction, operation and maintenance of the City-owned wastewater facilities.

Parking Utility – This fund accounts for the financing of the operation and maintenance of the City-owned parking facilities.

The City reports the following non-major governmental funds:

Non-major Governmental Funds -

Special Revenue Funds – These funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

Grants Fund
HUD Mortgage Fund
DLAD Mortgage Program Fund
Industrial Park Fund
Federal Rent Rehabilitation Fund
WRRP Rehabilitation Fund
Holtz-Krause Clean Up Fund
Hazardous Materials Emergency
Response Fund

Room Tax Fund
Public Access Cable Fund
Recycling Fund
Wausau Area Transit System Fund
TID #1 Downtown Improvements Fund
TID #2 Industrial Park Fund
EMS Grant Fund
Trust Accounts Fund

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)

Capital Project Funds – These funds are used to account for financial resources to be used for the acquisition or construction of equipment and/or major capital facilities.

TID #4 Industrial Park Fund

TID #5 Industrial Park Fund

TID #6 West Side Development Fund

TID #7 West Side Development Fund

Additionally, the city reports the following fund types:

Internal Service Funds - The Motor Pool Internal Service Fund is used to account for Motor Pool services provided by one department to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis. The Insurance Fund is used to account for accumulation of charges for and allocation of costs associated with insurance premiums and claims paid.

The Private-purpose Trust Fund is used to account for resources legally held in trust for use by a non-profit organization to provide for cemetery perpetual care. All resources of the fund, including any earnings on invested resources, may be used to support the organization's activities.

Agency Funds are used to account for assets held by the city in a trustee capacity or as an agent for Wausau Area Events, Inc. and Main Street Wausau, Inc. generated to provide for area-wide events and local promotion, and for the Wausau Business Incubator generated through industrial development.

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds, however, only report assets and liabilities and, consequently, do not have a measurement focus. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and unearned revenue. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

The business-type activities follow all pronouncements of the Governmental Accounting Standards Board, and have elected not to follow Financial Accounting Standards Board pronouncements issued after November 30, 1989.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, unmatured interest on long-term debt, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is expected to be paid with available expendable financial resources.

Property taxes are recorded in the year levied as receivables and deferred revenues. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental grants and aids are recognized as revenues in the period the city is entitled to the resources and the amounts are available. Amounts owed to the city that are not currently available are recorded as receivables and deferred revenues. Amounts received prior to the entitlement period are also recorded as deferred revenues.

Long-term receivables, such as special assessments, notes and mortgages, are recorded as receivables and deferred revenues. In subsequent periods, when revenue recognition criteria are met or when the City has a legal claim to the resources, revenues are recorded.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues, such as licenses and permits, fines and forfeitures, and miscellaneous revenues, are recognized when payment is received or when measurable and available under the criteria described above.

The City reports deferred revenues on its governmental funds balance sheet. For governmental fund financial statements, deferred revenues arise when a potential revenue source does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received before the city has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the city has a legal claim to the resources, the liability for deferred revenue is removed from the balance sheet and revenue is recognized.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the city's water and wastewater utilities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION (Continued)

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water, Wastewater and Parking utilities are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY

#### 1. Deposits and Investments

The City maintains separate and distinct accounts for the Cemetery Private-purpose Trust Fund, Community Development Department and Community Development Authority (a discretely presented component unit). All other funds share common accounts to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable.

The City is required to invest its funds in accordance with Wisconsin Statutes 66.0603 and 67.11 (2). These statutes authorize the City to invest in obligations of the U.S. Treasury, agencies and instrumentalities, obligations of Wisconsin governmental units; time deposits, repurchase agreements; certain qualities of commercial paper; the State of Wisconsin Local Government Investment Pool; and certain money market mutual funds.

Investments are stated at fair value consistent with the provisions of GASB Statement No. 31. Fair values are based on quoted market prices. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

For purposes of the statement of cash flows, the city considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (Continued)

# 1. Deposits and Investments (Continued)

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2008, the fair value of the LGIP's assets was substantially equal to the City's share as reported in these statements.

#### 2. Receivable and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as either "due from/due to other funds" (current portion) or "advances to/from other funds" (non-current portion). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Accounts receivable in the governmental activities are shown net of an allowance for uncollectible accounts. No allowance for uncollectible accounts has been provided for the Water and Wastewater Utilities since they are able to place delinquent bills on the tax roll.

Estimated unbilled revenues from the Water and Wastewater Utility Funds are recognized at the end of the year based on billings during the month following the close of the fiscal year.

Property taxes consist of taxes on real estate and personal property. Property taxes are levied in December of each year based on assessed value as of January 1 of that year and become an enforceable lien on the property the following January 1. The amount levied is applicable to the budget of the ensuing calendar year and become due as of January 1 of that year. Collections are made by the City through July 31. In addition to property taxes for the City, taxes are also collected for and remitted to the state and county governments as well as local school and technical college districts. The City settles with all entities on the 15<sup>th</sup> of January, February, May and August based on the taxes collected through the end of each preceding month. Payment due dates are full payment by January 31 or partial payments by January 31, April 30 and July 31 of each year.

At year end, the property taxes levied for each fund are recorded as taxes receivable and deferred revenues.

# CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2008** 

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (Continued)

#### 3. Inventories and Prepayments

Inventories consist of expendable supplies held for consumption. Inventories are stated at cost with value being determined on the "first-in, first-out" basis of accounting. The cost is recorded as an expenditure or an expense at the time the individual inventory items are consumed rather than when purchased.

Payments made to vendors for services that will benefit periods beyond the end of the current year are recorded as prepayments in both government-wide and fund financial statements.

Inventories and prepayments of governmental fund types are offset by a fund balance reserve which indicated that assets do not represent spendable available financial resources.

#### 4. Restricted Assets

Restricted assets consist of cash and investments restricted for the purpose of Water and Wastewater Fund debt repayment and plant replacement. In addition, designated funds have also been restricted in the discretely presented component unit. Current liabilities payable from these restricted assets are so classified.

#### 5. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental activities or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. In accordance with GASB 34, the City has reported its major networks of infrastructure assets as of January 1, 2007.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Net interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Total interest expense incurred by the Water and Wastewater Utilities during the current fiscal year was \$364,685, none of which was capitalized.

Depreciation of all exhaustible capital assets of the City, as well as its component unit, is recorded as an expense in the statement of activities, with accumulated depreciation reflected in the statement of net assets. Depreciation is provided over the estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (Continued)

#### 5. Capital Assets (Continued)

Buildings	25-50 Years
Improvements other than buildings	15-150 Years
Machinery and equipment	3-25 Years
Infrastructure	20-50 Years

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### 6. Other Assets

In governmental funds, debt issuance related costs are recognized as expenditures in the current period. For the government-wide and proprietary fund type financial statements, debt issuance costs are deferred and amortized over the term of the related debt issue.

#### 7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacation. Varying amounts of the unused accumulated sick pay vests upon meeting specific requirements and is convertible into health insurance upon retirement. The City's policy is to allow employees to vest any unused vacation credits. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee terminations and/or retirements or are payable with expendable available resources.

#### 8. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond issuance costs during the current period. The face amount of debt issued (plus any premiums) is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. ASSETS, LIABILITIES AND NET ASSETS OR EQUITY (Continued)

#### 9. Net Assets or Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change. Government-wide and proprietary fund net assets are divided into three components: 1) *Invested in capital assets*, *net of related debt* - consists of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets; 2) *Restricted net assets* – consists of net assets that are restricted by the City's creditors, by the state enabling legislation, by grantors and/or other contributors; and 3) *Unrestricted* – all other net assets are reported in this category.

## 10. Change in Accounting Principle

In July 2004, the Governmental Accounting Standards Board (GASB) issued Statement No. 45 "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions". This statement establishes standards for the measurement, regulation, and display of other postemployment benefits (OPEB) expenses/expenditures and related liabilities (assets), note disclosures, and if applicable, required supplementary information (RSI) in the financial reports of state and local governmental employers. The City implemented this new standard effective January 1, 2008.

# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net assets – governmental activities* as reported in the government-wide statement of net assets. One element of that reconciliation explains that "other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds". The details of this \$7,484,230 difference are as follows:

Loans and mortgages receivable	\$ 6,827,470
Allowance for uncollectible loans and mortgages receivable	(626,209)
Unpaid fines and forfeitures	681,894
Special assessments receivable	 601,075
Net adjustment to increase fund balance - total governmental	
funds to arrive at net assets - governmental activities	\$ 7,484,230

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

# A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS (Continued)

Another element of that reconciliation states that "long-term liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds". The details of this \$54,634,379 difference are as follows:

Bonds, notes and State trust fund loans payable	\$ 50,322,466
Less: Deferred charges for issuance costs and deferred interest	
from refunding (to be amortized over life of debt)	(563,573)
Accrued interest payable	625,608
Compensated absences	1,238,355
Postemployment benefits	733,830
Remediation claims payable	2,277,693
Net adjustment to reduce fund balance - total governmental	
funds to arrive at net assets - governmental activities	\$ 54,634,379

# B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

The governmental fund statement of revenues, expenditures and changes in fund balances includes a reconciliation between *net change in fund balances* – *total governmental funds* and *changes in net assets of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$6,739,566 difference are as follows:

Capital outlay (net)	\$ 10,198,839
Depreciation expense	 (3,459,273)
Net adjustment to increase net changes in fund balances -	
total governmental funds to arrive at changes in net assets	
of governmental activities	\$ 6,739,566

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES (Continued)

Another element of that reconciliation states that "Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." The details of this \$271,839 difference are as follows:

Net change in loan and mortgage notes receivable	\$ (295,679)
Net change in fines and forfeitures receivable	(98,819)
Net change in special assessments receivable	 122,659
Net adjustment to decrease net changes in fund balances -	
total governmental funds to arrive at changes in net assets	
of governmental activities	\$ (271,839)

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets." Also, governmental funds report the effect to issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of this \$2,153,691 difference are as follows:

Debt issued or incurred:	
Issuance of general obligation bonds and notes	\$(11,673,117)
Less discounts and issuance costs	32,250
Principal repayments on general obligation debt	9,487,176
Net adjustment to decrease net changes in fund balances -	
total governmental funds to arrive at changes in net assets	

of governmental activities

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this \$1,155,544 difference are as follows:

\$ (2,153,691)

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES (Continued)

Compensated absences/postemployment benefits	\$ (869,090)
Claims and judgments	(84,723)
Accrued interest	(129,086)
Amortization of discount and issuance costs	 (72,645)
Net adjustment to decrease net changes in fund balances -	
total governmental funds to arrive at changes in net assets	
of governmental activities	\$ (1,155,544)

#### NOTE 3 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

Budgeting is an essential element of the financial planning, control and evaluation process of the City. Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, Debt Service Fund, the following Special Revenue Funds: Grants Fund, Industrial Park Fund, Hazardous Materials Emergency Response Fund, Room Tax Fund, Public Access Cable Fund, Recycling Fund, Wausau Area Transit System Fund, TID #1 Downtown Improvements Fund and TID #2 Industrial Park Fund and the following Capital Project Funds: TID #3 Downtown Development Fund, TID #4 Industrial Park Fund, TID #5 Industrial Park Fund, TID #6 West Side Development Fund, TID #7 West Side Development Fund and Capital Improvements Fund. All annual appropriations lapse at year end.

On or before the last day of August, all departments of the government submit requests for appropriations to the City's Finance Director so that a budget may be prepared. The budget is prepared by fund, department or program, and includes information on the prior year, year-to-date current year activity, current year estimates and requested appropriations for the next year.

The City's Finance Committee holds several budgetary review meetings to consider the departmental budgets. On or before the first Tuesday of November, the proposed budget is presented to the City Council for review. The Council holds public hearings to obtain taxpayer comments. The final adoption of the budget is by way of an annual budget resolution and must be passed by the Council no later than the fourth Tuesday in November.

The budget as adopted includes total expenditures at the cost center level. A cost center can be a fund, department, program or other activity for which control of expenditures is considered desirable. Cost centers are defined as follows for the governmental fund types with annual budgets: General Fund at department level, Special Revenue and Capital Projects at program level and Debt Service at

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### NOTE 3 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

#### A. BUDGETARY INFORMATION (Continued)

total fund level. The City's Finance Director and Mayor may authorize transfers of budgeted amounts within expenditures of a cost center up to \$2,500 for the General and Special Revenue Funds and up to \$20,000 for the Capital Projects Funds. Transfers of all other appropriations require two-thirds (2/3) Council approval to amend the budget. Supplemental appropriations were necessary during the year but were not material in relation to the original appropriation. All such supplemental appropriations were properly authorized by the Common Council. Budget data presented in the financial statements reflect any adjustments made.

The Council may amend the budget resolution in two respects: (a) it may transfer appropriations from one particular fund to another fund or it may add new objects within a fund. The Council may do this by means of a resolution; (b) it may increase the aggregate total of appropriations in order to reflect changes in financial circumstances either not contemplated in the annual budget resolution or due to financial circumstances which by their very nature are difficult to estimate with exactness at the time of the enactment of the annual budget resolution. The Council may do this by means of a resolution adopted by a two-thirds vote of the members. The Council may, by resolution, appropriate money from its contingent fund for any lawful purpose.

It is the responsibility of the Finance Director of the City of Wausau to administer the budget in accordance with Wisconsin statutes and instructions of the City Council.

#### B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS

For the year ended December 31, 2008, expenditures exceeded appropriations for the following departmental cost centers in the General Fund: City Council by \$78,891, Mayor by \$1,053, Finance department by \$4,978, Elections by \$46,503, Human resources by \$30,450, Fire department by \$35,713, Inspections and electrical systems by \$38,823, Street lighting by \$22,814, City airport by \$18,785, Curb, gutter and paving by \$288, Snow removal by \$933,591, Garbage and refuse collection by \$10,991 and Clean up costs by \$7,606; the Debt Service Fund by \$62,250; the Public Access Cable and TID #1 Downtown Improvements special revenue funds by \$4,129 and \$2,500, respectively; and in the TID #3 Downtown Development, TID #4 Industrial Park, TID #5 Industrial Park, and TID #6 West Side Development capital project funds by \$57,865, \$5,587, \$167,535 and \$1,691, respectively. Excess expenditures in the general fund and special revenue funds were funded by greater than anticipated revenues and in the Debt Service Fund by available fund balance. Those incurred in the capital project funds were funded with debt proceeds and short-term advances from the General Fund.

#### C. DEFICIT FUND EQUITY

The TID #4 Industrial Park and the TID #6 West Side Development capital project funds had deficit fund equity of \$1,379,178 and \$208,374 respectively, as of December 31, 2008. The City intends to fund the above fund balance deficits from future operation of these funds.

#### NOTE 4 – DETAILED NOTES ON ALL FUNDS

#### A. CASH AND INVESTMENTS

Cash and investments as of December 31, 2008 are classified in the accompanying financial statements as follows:

Statement of net assets -	
Cash and cash equivalents	\$ 30,433,778
Investments	7,965,512
Restricted assets - cash and cash equivalents	3,325,726
Statement of net assets - fiduciary funds	
Cash and cash equivalents	
Cemetery Private Purpose Trust Fund	376,204
Agency Funds	187,753
Total	\$ 42,288,973
Cash on hand	\$ 17,385
Deposits with financial institutions	11,413,472
Investments	30,858,116
Total	\$ 42,288,973

#### Investments Authorized by the State of Wisconsin and the City's Investment Policy

The City's investment policy as governed by Wisconsin State Statutes authorizes the following types of investments:

- U.S. Government agency bonds or securities;
- Certificates of deposit and repurchase agreements;
- Bonds or securities of any county, city, drainage district, vocational, technical and adult education district, village, town or school district in the state;
- Bankers acceptances issued by domestic banks which are eligible for purchase by the Federal Reserve System;
- Commercial paper rated in the highest short-term rating categories by rating agencies;
- Medium term corporate notes issued by corporations organized and operating within the U.S. or by depository institutions licensed by the U.S. or any state and operating in the U.S.;
- Money market mutual funds regulated by the Securities and Exchange Commission whose portfolios consist of U.S. Treasury or government obligations; and,
- State of Wisconsin Local Government Investment Pool.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

## A. CASH AND INVESTMENTS (Continued)

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City's policy for managing its exposure to interest rate risk is to purchase a combination of shorter term and longer term investments and to time cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City's investments to fluctuating interest rates is provided by the following table that shows distribution of the City's investments by maturity:

		Investment Maturities (in Years)					rs)
Investment Type	 Fair Value	Le	ss Than One		1-3		4-5
U.S. Agencies	\$ 5,311,755	\$	-	\$	3,775,970	\$	1,535,785
Local Government Investment Pool	1,945,443		1,945,443		-		-
Money Market Mutual Funds	16,524,231		16,524,231		-		-
External investment pools	 7,076,687		7,076,687				
	\$ 30,858,116	\$	25,546,361	\$	3,775,970	\$	1,535,785

#### Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City will minimize credit risk by limiting the type of investments to U.S. treasury obligations, U.S. government agency obligations, money market mutual funds, certificates of deposit and local government investment pools. The City will also diversify its investment portfolio so as to minimize losses from any one type of security or from any one individual issuer.

As of December 31, 2008, the City's investments were rated as follows:

				Moody's
		Standard	Fitch	Investor
Investment type	Investment	& Poors	Ratings	Service
Money market mutual funds	Federated Government Obligations	AAAm	AAA	Aaa
Money market mutual funds	Federated Treasury Obligations	AAAm	N/A	Aaa
Money market mutual funds	AIM Government & Agency	AAAm	AAA	Aaa

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### A. CASH AND INVESTMENTS (Continued)

The City had investments in the Local Government Investment Pool and Wells Fargo Treasury Money Market Fund which were not rated.

In addition, the City held investments in U.S. agency securities that were not rated.

#### **Concentration of Credit Risk**

Concentration of credit risk refers to risk of loss attributed to the City's investment in a single issuer. The City's investment policy addresses this risk by requiring diversification of investments by security type and institution. With the exception of U.S. Treasury securities, no more than 50% of the City's total investment portfolio will be invested in a single type of security or with a single financial institution.

At December 31, 2008, the investment portfolio was concentrated as follows:

Investment type	Issuer	Percentage of Portfolio
U.S. Agencies	Federal National Mortgage Association	3.9%
U.S. Agencies	Federal Home Loan Bank	13.3%

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the City will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The City's investment policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provisions for deposits: The City's investment policy requires collateralization on certificates of deposit and repurchase agreements at a level of 105% of the market value less amounts covered by the FDIC; and, the City Council approves and designates a list of authorized depository institutions based on evaluation and recommendation of the Finance Committee and City Finance Director.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### A. CASH AND INVESTMENTS (Continued)

At December 31, 2008, the carrying amount of the City's deposits was \$11,413,472 and the financial institution balance was \$11,313,024. Of the financial institution balance, \$3,617,698 was covered by federal depository insurance, \$200,000 was covered by the national credit union share insurance fund, \$2,990,065 was covered by the State Deposit Guarantee Fund, \$833,827 was covered by pledged securities held in the City's name, and \$3,671,434 was unsecured.

The above-mentioned State Deposit Guarantee Fund provides additional coverage of up to \$400,000 in each financial institution above the applicable insurance coverage provided by the FDIC. However, although the fund had reserves available at December 31, the future availability of resources to cover the losses cannot be projected because provisions of the 1985 Wisconsin Act 25 provided that the amount in the fund will be used to repay public depositors for losses until the appropriation is exhausted at which time the fund is abolished.

Investments in the Local Government Investment Pool are covered under a financial guarantee insurance policy provided by Financial Security Assurance, Inc. The bond insures against losses arising from principal defaults on substantially all types of securities acquired by the pool except U.S. Government and agency securities, obligations of State of Wisconsin agencies and certain Wisconsin banks. The bond provides unlimited coverage on principal losses, reduced by any FDIC and State Deposit Guarantee Fund insurance as explained earlier. This coverage expired on February 15, 2009.

#### **B. RECEIVABLES**

Receivables for the year ended December 31, 2008 for the City's general fund have been shown net of allowances for uncollectible ambulance accounts and uncollectible delinquent personal property taxes of \$584,252 and \$66,173, respectively.

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unava	Unearned		
Property taxes receivable	\$		\$ 24,79	94,497
Loans and mortgages receivable	6,82	27,470		-
Special assessments not yet due	60	01,075		-
Grant proceeds received in advance		-		98,936
Subsequent period prepayments				44,989
Total deferred/unearned revenue for				
governmental funds	\$ 7,42	28,545	\$ 24,9	38,422

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# C. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2008 was as follows:

	Beginning Balance	Increases	]	Decreases	Ending Balance
<b>Governmental activities</b>					
Capital assets not being depreciated:					
Land	\$ 29,275,078	\$ 1,520,666	\$	(37,305)	\$ 30,758,439
Joint venture	177,644	25,934		-	203,578
Construction in progress	 	 165,712			 165,712
Total capital assets not being					
depreciated	 29,452,722	 1,712,312		(37,305)	 31,127,729
Capital assets being depreciated:					
Buildings and improvements	19,783,221	841,329		(14,435)	20,610,115
Machinery and equipment	22,777,057	1,726,689		(2,207,601)	22,296,145
Infrastructure	 87,724,169	 7,091,235		(713,085)	 94,102,319
Total capital assets being depreciated	 130,284,447	 9,659,253		(2,935,121)	 137,008,579
Less accumulated depreciation for:					(0.05-0.00)
Buildings and improvements	(8,219,202)	(631,133)		14,435	(8,835,900)
Machinery and equipment	(16,664,625)	(1,410,860)		2,190,209	(15,885,276)
Infrastructure	 (34,702,951)	 (2,146,188)		442,357	 (36,406,782)
Total accumulated depreciation	 (59,586,778)	 (4,188,181)		2,647,001	 (61,127,958)
Total capital assets being					
depreciated, net	 70,697,669	 5,471,072	_	(288,120)	 75,880,621
Governmental activities capital assets, net	\$ 100,150,391	\$ 7,183,384	\$	(325,425)	\$ 107,008,350

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# C. CAPITAL ASSETS (Continued)

		Beginning Balance		Increases	Ι	Decreases		Ending Balance
Business-type activities								
Capital assets not being depreciated:								
Land	\$	2,344,038	\$	13,171	\$	(19,500)	\$	2,337,709
Construction in progress		314,183		351,001		(244,983)		420,201
Total capital assets not being								
depreciated		2,658,221	_	364,172		(264,483)	_	2,757,910
Capital assets being depreciated:								
Buildings		36,855,117		472,756		(19,303)		37,308,570
Machinery and equipment		16,726,783		226,264		(64,374)		16,888,673
Water infrastructure		34,924,456		1,117,271		(43,328)		35,998,399
Wastewater infrastructure	_	32,769,651	_	1,516,424		(73,967)		34,212,108
Total capital assets being depreciated		121,276,007	_	3,332,715		(200,972)	_	124,407,750
Less accumulated depreciation for:								
Buildings		(12,715,030)		(892,311)		19,303		(13,588,038)
Machinery and equipment		(10,684,438)		(734,436)		64,374		(11,354,500)
Water infrastructure		(6,234,729)		(524,101)		55,438		(6,703,392)
Wastewater infrastructure		(5,874,749)		(427,071)		73,967		(6,227,853)
Total accumulated depreciation		(35,508,946)		(2,577,919)		213,082		(37,873,783)
Total capital assets being								
depreciated, net		85,767,061	_	754,796		12,110	_	86,533,967
Business-type activities capital assets, net	\$	88,425,282	\$	1,118,968	\$	(252,373)	\$	89,291,877

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:	
General government	\$ 181,307
Public safety	426,875
Transportation and streets	2,598,386
Natural resources and recreation	231,045
Conservation and development	21,660
Capital assets held by internal service funds	728,908
Total depreciation expense – governmental activities	<u>\$ 4,188,181</u>
Business type activities:	
Water	\$ 845,059
Wastewater	1,097,689
Parking	635,171
Total depreciation expense – business-type activities	<u>\$ 2,577,919</u>

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### C. CAPITAL ASSETS (Continued)

#### **Construction commitments**

The Water and Wastewater Utilities have committed to construction projects with estimated future costs to complete of approximately \$2,500,000.

#### D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivables and payables represent short-term loans from one fund to another to cover cash overdrafts or represent current portion of advances for the enterprise funds. Interfund receivables and payables at December 31, 2008 are as follows:

Receivable Fund	Payable Fund		Amount
General Fund	Wausau Area Transit System Fund	\$	177,081
	Room Tax Fund		39,352
	Public Access Cable Fund		17,372
	TID #6 West Side Development Fund		184,518
	Motor Pool Internal Service Fund		304,159
	Insurance Internal Service Fund		255,773
WRRP Rehabilitation Fund	Grants Fund		22,857
	DLAD Mortgage Program Fund	_	15,000
Total		\$	1,016,112
Wastewater Utility Fund	Water Utility Fund	\$	100,000

Advances between funds represent long-term loans principally for capital purposes. The composition of interfund advances as of December 31, 2008 is as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Grants Fund TID #4 Industrial Park Fund	\$ 116,268 1,379,178
Total		\$ 1,495,446
Wastewater Utility Fund	Water Utility Fund	\$ 100,000

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)

For the statement of net assets, interfund balances owed within the governmental activities or business-type activities are netted and eliminated. Interfund transfers are as follows:

	Transfers to	Transfers from		
General Fund				
Grants Fund	\$ -	\$ 40,000		
Room Tax Fund	-	175,000		
Debt Service Fund	46,194	-		
Water Utility Fund	-	831,820		
Wastewater Utility Fund	-	402,000		
Motor Pool Fund	-	320,041		
Special Revenue Funds				
Grants Fund	240,000	55,000		
TID #1 Downtown Improvements Fund	1,770,025	-		
TID #2 Industrial Park Fund	711,825	-		
Room Tax Fund	230,000	-		
Debt Service Fund				
General Fund	-	46,194		
TID #3 Downtown Development Fund	-	2,438,642		
TID #4 Industrial Park Fund	-	154,865		
TID #5 Industrial Park Fund	-	400,352		
TID #6 West Side Development Fund	-	151,479		
TID #7 West Side Development Fund	-	143,796		
Capital Projects Fund				
Grants Fund	-	200,000		
Debt Service Fund	3,289,134	-		
TID #1 Downtown Improvements Fund	-	1,770,025		
TID #2 Industrial Park Fund	-	711,825		
Enterprise Funds				
General Fund	1,233,820	-		
Internal Service Fund				
General Fund	320,041	=		
Totals	\$ 7,841,039	\$ 7,841,039		

Transfers are typically used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# E. LONG-TERM DEBT

# **General Obligation Debt**

General obligation debt outstanding at December 31, 2008 is detailed as follows:

	Original	Interest	Final	Balance
	Amount	Rates	Maturity	12/31/2008
1996 Bonds	\$ 4,950,000	4.15-5.75%	10/1/15	\$ 325,000
1999 Notes	1,660,000	5.35-6.2%	4/1/09	105,000
2001 State trust fund loan	1,617,503	5.25%	3/15/11	637,879
2002 Notes	1,450,000	2.0-4.45%	4/1/12	660,000
2003 Bonds	3,885,000	3.0-4.625%	4/1/23	3,235,000
2003 Notes (Series B)	2,075,000	2.0-3.7%	4/1/13	1,115,000
2003 Notes (Series C)	2,075,000	1.5-4.6%	4/1/13	1,130,000
2003 Notes (Series D)	3,285,000	1.35-3.45%	10/1/13	1,735,000
2004 Promissory note Series A	3,050,000	2.0-4.0%	4/1/14	1,920,000
2004 Promissory note Series B	1,500,000	2.0-5.0%	4/1/14	965,000
2004 Refunding bonds Series C	5,360,000	2.0-4.0%	10/1/15	2,790,000
2004 Refunding bonds Series D	13,445,000	3.0-5.0%	4/1/21	11,340,000
2004 Promissory note	402,000	Negotiable	On demand	402,000
2005 Promissory note Series A	3,830,000	2.8-3.65%	4/1/15	2,925,000
2005 Promissory note Series B	2,000,000	4.75-5.15%	10/1/15	995,000
2006 Promissory note Series A	5,765,000	3.55-3.8%	10/1/16	4,615,000
2007 Promissory note Series A	4,535,000	3.6-3.8%	5/1/17	4,085,000
2007 Refunding bonds Series B	2,605,000	3.65-3.9%	5/1/19	2,405,000
2007 State trust fund loan	500,000	5.25%	3/15/17	453,400
2007 State trust fund loan	1,706,760	5.00%	3/15/17	1,706,760
2008 Promissory note Series A	9,845,000	3.55%	4/1/18	9,845,000
2008 State trust fund loan	474,471	5.00%	3/15/17	474,471
2008 State trust fund loan	775,646	5.00%	3/15/17	775,646
2008 State trust fund loan	500,000	4.25%	3/15/18	500,000
Total general obligation debt				\$ 55,140,156

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### E. LONG-TERM DEBT (Continued)

A summary of the long-term liability activity for the year ended December 31, 2008 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Oue Within One Year
Governmental activities					
General obligation debt:					
Bonds payable	\$ 19,334,654	\$ -	\$ (1,644,654)	\$ 17,690,000	\$ 1,315,000
Notes payable	25,765,704	9,923,000	(7,604,394)	28,084,310	5,016,394
State trust fund loans	3,036,167	1,750,117	(238, 128)	4,548,156	481,081
Compensated absences	2,479,799	305,974	(47,887)	2,737,886	1,314,596
Other postemployment benefits	-	733,830	-	733,830	-
Remediation claims payable	2,192,970	110,004	(25,281)	2,277,693	25,281
Governmental activity		_	_		_
long-term liabilities	\$ 52,809,294	\$ 12,822,925	\$ (9,560,344)	\$ 56,071,875	\$ 8,152,352
Business-type activities					
General obligation debt:					
Bonds payable	\$ 2,835,346	\$ -	\$ (430,346)	\$ 2,405,000	\$ 200,000
Notes payable	2,713,296	-	(300,606)	2,412,690	300,606
Revenue bonds	3,170,000	-	(750,000)	2,420,000	790,000
Unamortized costs	(170,715)	46,995	(13,156)	(136,876)	-
Compensated absences	333,600	 25,337	(10,971)	 347,966	13,354
Business-type activity			 		
long-term liabilities	\$ 8,881,527	\$ 72,332	\$ (1,505,079)	\$ 7,448,780	\$ 1,303,960

In accordance with Section 67.03 Wisconsin Statutes, the total indebtedness of the City for general purposes may not exceed 5% of the value of the taxable property located therein for state purposes:

Equalized value	\$ 2,768,967,000
Legal debt margin percentage	<u>5.00</u> %
	138,448,350
Less: Outstanding general obligation debt	<u>(55,140,156</u> )
Legal debt margin	\$ 83,308,194

Estimated payments of compensated absences and other postemployment benefits are not included in the following debt payment schedules. The amounts attributable to governmental activities will be liquidated primarily by the general fund.

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### E. LONG-TERM DEBT (Continued)

Debt service requirements to maturity at December 31, 2008 are as follows:

	Governmental Activities				 Business-Type Activities				Total		
Year		Principal		Interest	 Principal		Interest		Principal		Interest
2009	\$	6,812,475	\$	1,913,051	\$ 500,606	\$	176,415	\$	7,313,081	\$	2,089,466
2010		6,565,791		1,677,131	500,606		158,195		7,066,397		1,835,326
2011		5,956,633		1,442,189	500,606		139,896		6,457,239		1,582,085
2012		5,281,771		1,221,773	515,606		121,194		5,797,377		1,342,967
2013		5,262,510		1,016,354	515,606		102,159		5,778,116		1,118,513
2014-2018		16,413,286		2,549,583	2,044,660		225,762		18,457,946		2,775,345
2019-2023		4,030,000		332,178	 240,000		4,680		4,270,000		336,858
	\$	50,322,466	\$	10,152,259	\$ 4,817,690	\$	928,301	\$	55,140,156	\$	11,080,560

#### **Revenue Debt**

The City also issues bonds where the income derived from the acquired or constructed assets are pledged to pay debt service. The Wastewater Utility has issued revenue bond debt. The outstanding revenue bond debt at December 31, 2008 is detailed as follows:

	Amount	Rates	Maturity	12/31/2008
Wastewater Utility- 2001 Revenue refunding bonds	\$ 7.135.000	3.5-5.0%	1/1/12	\$ 2,420,000

Annual debt service requirements for outstanding revenue debt at December 31, 2008 are as follows:

Year	]	Principal	Interest	 Total
2009	\$	790,000	\$ 121,000	\$ 911,000
2010		830,000	81,500	911,500
2011		800,000	 40,000	 840,000
	\$	2,420,000	\$ 242,500	\$ 2,662,500

Proprietary fund debt is presented in these statements net of unamortized issue costs and related expenses. These costs are amortized using the effective interest method over the life of the bonds.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### E. LONG-TERM DEBT (Continued)

On June 26, 2008, the City issued \$3,235,000 of general obligation notes with an average interest rate of 3.07% to refund \$1,525,000 of outstanding 2000 promissory notes with an average interest rate of 5.00% and \$1,710,000 of outstanding 2001 promissory notes with an average interest rate of 4.36%. The net proceeds of \$3,226,128 (after payment of \$8,872 in underwriting fees and other issuance costs) plus an additional amount of \$52,478 of current available resources were used to retire the outstanding principal and interest of both debt issues on July 15, 2008. As a result, all refunded debt has been paid in its entirety as of December 31, 2008.

This refunding was undertaken to reduce total debt service payments over the next 3 years by \$90,093 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$86,895.

#### Other Debt Information

Per bond ordinances, the Wastewater Utility is required to establish specific cash accounts and distribute their revenues to these accounts as follows:

	<u> Wastewater</u>
Operations Fund	93.1%
Bond and Interest Sinking Fund	3.9%
Depreciation Fund	0.5%
Replacement Fund	2.5%

In addition, the City has complied with the requirements of the 2001 Wastewater Utility refunding revenue bond issue regarding creation of various accounts for the payment of principal and interest.

#### **Prior Years Debt Defeasance**

At December 31, 2008, \$2,720,000 of outstanding general obligation debt and \$8,445,000 of outstanding revenue bonds (including prior years' refundings) are considered defeased.

#### **Conduit Debt Obligations**

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2008, there were five series of Industrial Revenue Bonds outstanding. Total principal amount payable could not be determined, however, original issue amounts totaled \$19,200,000.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### F. SEGMENT INFORMATION

The City maintains three Enterprise Funds providing for the operation of the Water, Wastewater and Parking Utilities. As previously noted, the Wastewater Utility has issued revenue bonds to finance acquisition and construction of assets. Investors in the revenue bonds rely solely on the revenue generated by the individual activities for repayment. All Enterprise funds have been presented as major funds in the City's government-wide financial statements.

#### G. RESTRICTED NET ASSETS/FUND BALANCES

Governmental activities restricted assets reported in the government-wide statement of net assets at December 31, 2008 includes the following:

Net	assets	restricted	for	:

Capital assets, net of related debt	\$ 60,825,711
Debt service	2,200,098
Capital improvements	600,099
Trust purposes	532,181
Total governmental activities restricted net assets	\$ 64,158,089

Portions of fund balances reported on the fund financial statements at December 31, 2008 that are reserved and not available for current appropriation or expenditure are as follows:

Major funds: General Fund	
Reserved for advances	\$ 1,495,446
Reserved for inventories and prepayments	360,338
* * *	
Reserved for contingencies	500,000
Total General Fund	2,355,784
Nonmajor funds: Special revenue funds	
Holtz-Krause Clean-Up Fund	
Reserved for debt service	1,734,460
Wausau Area Transit System Fund	
Reserved for inventories and prepayments	188,513
Trust Accounts Fund	,
Reserved for trust purposes	532,181
Total Nonmajor funds	2,455,154
Total Reserved Fund Balance	\$ 4,810,938

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# G. RESTRICTED NET ASSETS/FUND BALANCES

Unreserved fund balance as of December 31, 2008 includes the following items:

Major funds: General Fund Designated for subsequent year's expenditures Undesignated Total General Fund	\$ 1,546,482 5,933,697 \$ 7,480,179
TID #3 Downtown Development Fund	
Designated for subsequent year's expenditures	\$ 997,587
Capital Improvements Fund	
Designated for subsequent year's expenditures	\$ 3,770,629
Nonmajor funds: Special revenue funds Designated for: Grants HUD mortgage program DLAD mortgage program Industrial park Federal rent rehabilitation WRRP rehabilitation	\$ 1,714,938 72,578 410,201 126,377 367,900 446,163
Hazardous materials emergency response	118,120
Room tax Public access cable	56,615 81,118
EMS grant	34,999
Undesignated	3 1,777
Wausau Area Transit System (deficit)	(188,513)
Total special revenue funds	\$ 3,240,496

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### G. RESTRICTED NET ASSETS/FUND BALANCES (Continued)

Capital project funds
Designated for:

TID #5 Industrial Park
TID #7 West Side Development
Undesignated
TID #4 Industrial Park (deficit)
TID #6 West Side Development (deficit)

Total capital project funds

\$ 468,621
74,268
(1,379,178)
(1,379,178)
(208,374)
\$ (1,044,663)

#### H. RESTRICTED ASSETS

The balances of the restricted asset accounts in the Enterprise Funds are as follows:

	 Water	V	Vastewater
General obligation debt redemption account	\$ 294,226	\$	_
Bond redemption account	83		5,692
Bond earnings account	-		322,131
Bond reserve account	-		733,909
Depreciation/Replacement accounts	 711,458		1,258,227
Total restricted assets	\$ 1,005,767	\$	2,319,959

#### I. COMPONENT UNIT

The financial records of the City of Wausau Community Development Authority (CDA) are maintained in accordance with the accounting practices prescribed by the United States Department of Housing and Urban Development (HUD). Financial information for the Authority is presented as a discrete column in the statement of net assets and statement of activities.

In addition to the basic financial statements and the preceding applicable notes to the financial statements, the following additional disclosures are considered necessary for fair presentation.

a. The Authority follows the full accrual basis of accounting and the flow of economic resources measurement focus.

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### I. COMPONENT UNIT

b. The composition of cash, cash equivalents and investments at December 31, 2008 is as follows:

Deposits	\$ 4,267,366
Certificate of deposit	403,136
Petty cash	195
Total	\$ 4,670,697
Financial statement presentation:	
Cash and cash equivalents	\$ 3,618,487
Cash and cash equivalents - restricted	649,074
Investments	403,136
Total	\$ 4,670,697

#### Custodial Credit Risk for Deposits

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the CDA will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The CDA requires all funds in excess of federal depository insurance coverage to be secured.

At year end, the carrying value of the Community Development Authority's deposits was \$4,670,502 and the financial institution balance was \$4,690,012. Of the financial institution balance, \$945,492 was covered by federal depository insurance, \$2,701,047 was covered by pledged securities, and \$1,043,473 was uncollateralized.

#### **Investment Policy**

The CDA has not adopted a formal investment policy; however, the CDA invests in accordance with Wisconsin State Statutes. Under these statutes, investments include: 1) time deposits in any credit union, bank, savings bank, trust company, or savings and loan association; 2) bonds or securities of any county, city, drainage district, VTAE district, village, town or school district of the state; 3) bonds or securities issued or guaranteed by the Federal government; 4) any security which matures within not more than 7 years if its rating is the highest or second highest category assigned by rating agencies; 5) securities of an openend management investment company or trust, if no sales load is charged and the portfolio is limited to bonds and securities issued or guaranteed by the federal government, or repurchase agreements that are fully collateralized by bonds or securities of the federal government; and 6) the state local government investment pool.

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### I. COMPONENT UNIT (Continued)

#### Custodial Credit Risk for Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the CDA will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The CDA requires all funds in excess of federal depository insurance coverage to be secured.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments as listed above. The CDA does not have a formal policy on this type of risk.

#### Concentration of Credit Risk

Concentration of credit risk refers to risk of loss attributed to the CDA's investment in a single issuer. The CDA does not have a formal policy on this type of investment risk.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The CDA has no formal investment policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates.

#### c. Capital asset activity for the year ended December 31, 2008 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land Construction in progress	\$ 1,008,489	\$ - 318,310	\$ - -	\$ 1,008,489 318,310
Total capital assets not being depreciated	1,008,489	318,310		1,326,799
Capital assets being depreciated: Buildings and improvements Furniture and equipment	14,387,813 599,624	307,102 56,638	21,690 (58,637)	14,716,605 597,625
Total capital assets being depreciated	14,987,437	363,740	(36,947)	15,314,230
Less accumulated depreciation	(7,664,136)	(455,145)	36,776	(8,082,505)
Total capital assets being depreciated, net	7,323,301	(91,405)	(171)	7,231,725
Total Authority capital assets	\$ 8,331,790	\$ 226,905	<u>\$ (171)</u>	\$ 8,558,524

#### CITY OF WAUSAU, WISCONSIN

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### I. COMPONENT UNIT (Continued)

d. Long-term debt at December 31, 2008 consists of a note payable to River Valley State Bank issued in the original amount of \$768,632 at a 3.98% annual interest rate. Payments of \$14,167 are due on a monthly basis. Final payment is due January 2010. This loan is secured by real estate. The debt is presented in the financial statements as follows:

Total debt outstanding	\$ 179,051
Less current maturities	 (165,863)
Total long-term debt	\$ 13,188

Principal and interest requirements for the note payable are as follows:

	Principal	I	Interest		Total
2000	Φ 165.0	(2 d	4 1 40	Ф	150 006
2009	\$ 165,86	53 \$	4,143	\$	170,006
2010	13,18	<u></u>	44		13,232
	\$ 179,05	51 \$	4,187	\$	183,238

#### NOTE 5 – OTHER INFORMATION

#### A. DEFINED BENEFIT PENSION PLAN

All eligible City of Wausau employees participate in the Wisconsin Retirement System (WRS), a cost sharing multiple-employer defined benefit public employee retirement system. All permanent employees expected to work at least 600 hours a year are eligible to participate in the WRS. Covered employees in the general category are required by statute to contribute 6.0% of their salary (3.0% for Elected Officials, 5.1% for Protective Occupations with Social Security, and 3.4% for Protective Occupations without Social Security) to the plan. Employers may make these contributions to the plan on behalf of the employees. Employers are required to contribute an actuarially determined amount necessary to fund the remaining projected cost of future benefits.

The payroll for the City of Wausau employees covered by the WRS for the year ended December 31, 2008 was \$16,394,947; the employer's total payroll was \$16,818,382. The total required contribution for the year ended December 31, 2008 was \$1,970,991, which consisted of \$1,115,275 or 6.8% of payroll from the employer and \$855,716 or 5.2% of payroll from employees. Total contributions for the years ended December 31, 2007 and 2006 were \$1,943,903 and \$1,829,399, respectively, equal to the required contributions for each year.

#### CITY OF WAUSAU, WISCONSIN

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### A. DEFINED BENEFIT PENSION PLAN (Continued)

Employees who retire at or after age 65 (62 for elected officials and 54 for protective occupation employees with less than 25 years of service, 53 for protective occupation employees with more than 25 years of service) are entitled to receive retirement benefits. Employees may retire at age 55 (50 for protective occupation employees) and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final Average Earnings is the average of the employees' three highest years earnings. Employees terminating covered employment and submitting application before becoming eligible for retirement benefits may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefits. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 are immediately vested.

The WRS also provides death and disability benefits for employees. Eligibility for and the amount of all benefits are determined under Chapter 40 of the Wisconsin Statutes. The WRS issues an annual financial report that may be obtained by writing to the Department of Employee Trust Funds, PO Box 7931, Madison, WI 53707-7931.

In addition to the above-mentioned retirement fund, the State of Wisconsin administers a plan for eleven (11) employees who retired prior to the consolidation with the System. Also, at the time the City of Wausau acquired the Wausau Area Transit System from private ownership, the employees were covered by a pension plan, which the City assumed. This pension plan was frozen and placed with a trustee for investment of assets and administration. The plan assets were depleted in prior years. The total estimated future cost to the City of both plans as of December 31, 2008, was approximately \$449,656, substantially all of which relates to prior services. The current portion of the estimated liability of \$68,867 is provided for in the General Fund. The liability will be reduced as the City funds the benefit payments. The estimated remaining period of amortization is six years.

#### B. COMMITMENTS AND CONTINGENCIES

#### LITIGATION

The City is currently involved in several legal proceedings. The City intends to vigorously defend any litigation. It is the opinion of management and the City's legal counsel that the ultimate outcome of any litigation will not have a material adverse effect on the City's financial position.

#### RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omission; injuries to employees; and natural disasters. The City purchases commercial insurance to protect against these potential losses. No significant reductions in prior year insurance coverage has occurred. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

## CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2008** 

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### B. COMMITMENTS AND CONTINGENCIES (Continued)

The City also participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. An audit under *Federal OMB Circular A-133* and the *State Single Audit Guidelines* has been conducted but final acceptance is still pending. Accordingly, the City's compliance with applicable grant requirements will be established at some future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

#### REMEDIATION CLAIMS PAYABLE

In 1985 the City was notified by the Department of Natural Resources that it was a potential responsible party for contamination at the Holtz-Krause Landfill Site. During 1993 the City of Wausau, and other parties, signed an agreement concerning the allocation of remedial design and action costs. This agreement serves to allocate the costs and tasks to be completed by the City.

The City's responsibility is to perform various operations and maintenance of the groundwater monitoring up to a cap of the equivalent of a contribution of \$1.8 million dollars deposited in a bank on January 1, 1994, bearing interest of one percentage above the Local Government Investment Pool rate. If the total amount is not utilized in the operation and maintenance, the balance will revert to the City.

Based upon this agreement, the City shall be held harmless relating to any future claims arising from the Consent Decree.

This item has been recorded as a long-term liability in these financial statements. The balance at December 31, 2008 is \$2,277,693. This balance represents the original \$1.8 million adjusted for interest income and expenses incurred. The City has negotiated a structured settlement agreement with its insurance carrier to recover anticipated costs. Contract payments are recorded as revenue in the year received.

#### C. ACCUMULATED UNPAID EMPLOYEE BENEFITS

City employees generally earn vacation and sick leave at different rates depending upon years of service. Vacation and sick leave accumulate on a biweekly basis. A liability for accrued vacation benefits of \$939,082 has been recorded in the government-wide statement of net assets.

When an employee retires or is forced to retire due to medical disability and meets specified requirements, a maximum of 60% (100% for management employees with at least 30 years of service) of the remaining accumulated sick pay (employee's hourly rate, exclusive of longevity and shift differential) is used to pay premiums toward the hospital and surgical program then in effect for

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### C. ACCUMULATED UNPAID EMPLOYEE BENEFITS (Continued)

the employee. The liability for these benefits for current employees was \$1,423,290 at December 31, 2008, and has also been recorded in the statement of net assets. The employee may use the foregoing benefit until such time as one of the following occurs:

- 1. The fund is depleted,
- 2. The employee dies, or
- 3. The employee becomes employed and/or eligible for other comparable hospital and surgical programs from another source.

In order to be eligible for the above-described benefit, the employee must meet all the following conditions:

- 1. Apply for Wisconsin Retirement Fund benefits within thirty (30) days of the last day of work, and
- 2. Whenever possible, in cases of voluntary retirement, give the employer notice of retirement and intent to utilize the benefits by December 1 preceding the retirement date.

Provisions exist which allow City employees to earn compensatory time for hours worked in excess of 40 hours per week. This compensatory time is earned at either time or time-and-one half depending upon the employee's position classification. Employees may use this time during any given year and will be paid for any unused compensatory time upon termination. The City has recorded a liability of \$375,514 at December 31, 2008.

#### D. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

In addition to pension benefits being provided through the Wisconsin Retirement System described earlier, the City provides certain health care benefits as provided for by union contracts or management ordinance. Retired employees who qualify are allowed to convert a maximum of 60% (100% for management employees with at least 30 years of service) of their accumulated sick leave balance at the time of retirement into monetary value and draw down on the amount to pay the costs of health care insurance premiums. Approximately five (5) retirees are currently receiving health insurance coverage through sick leave conversion credits. The liability for this post-retirement health insurance benefit at December 31, 2008 was \$52,855 and will be paid primarily by the general fund.

The City's group health insurance plan provides coverage to active employees and retirees (or other qualified terminated employees) at blended premium rates. This results in an other postemployment benefit (OPEB) for the retirees, commonly referred to as an implicit rate subsidy. The retirees pay 100% of the premium amounts under the plan.

#### CITY OF WAUSAU, WISCONSIN

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### D. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation to the Retiree Health Plan:

Annual required contribution	\$ 864,755
Interest on net OPEB obligation	-
Adjustment to annual required contribution	 <u>-</u>
Annual OPEB cost	864,755
Contributions made	 (130,925)
Increase in net OPEB obligation	733,830
Net OPEB obligation - beginning of year	 
Net OPEB obligation - end of year	\$ 733,830

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2008 are as follows:

			Percentage		
			of Annual		
	Annual OPEB OF			N	et OPEB
Year Ended	Cost		Contributed	Obligation	
					_
12/31/08	\$	864,755	15.14%	\$	733,830

The funded status of the plan as of January 1, 2008, the most recent actuarial valuation date, was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$ 2,006,863
Unfunded actuarial accrued liability (UAAL)	\$ 2,006,863
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	\$ 15,265,869
UAAL as a percentage of covered payroll	13.1%

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### D. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

Actuarial valuations of an ongoing plan involve estimates for the value of reported amounts and assumptions about the probability of occurrence of events far in the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan is understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and actuarial value of assets, consistent with the long-term perspective of the calculations.

In the actuarial valuation, the unit credit actuarial cost method was used. The actuarial assumptions include a 5 percent investment rate of return and an annual healthcare cost trend rate of 12 percent initially, decreasing by 1 percent per year, down to an ultimate rate of 5 percent. Both rates include a 4 percent inflation assumption. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2008 was 29 years.

#### E. DEFERRED COMPENSATION PLAN

The City offers its employees three deferred compensation plans created in accordance with the Internal Revenue Code. The plans, available to all City employees, permit them to defer a portion of their earnings until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. Plans are administered by private entities: the Public Employee Benefit Service Corporation (PEBSCO), the International City Managers Association Retirement Corporation (ICMA), and Wisconsin Deferred Compensation Program.

The City has amended all deferred compensation plans offered to comply with the modified laws governing IRC Section 457 plans. Accordingly, all amounts of compensation are held in trust for the exclusive benefit of the plan participants and their beneficiaries. All assets of the plans, all property and rights purchased with deferred amounts and all income attributable to those amounts, property or rights are (until made available to the employee or other beneficiary) held for the exclusive benefit of the employees and their beneficiaries. Since the City's deferred compensation plans are administered by private entities, in accordance with GASB Statement No. 32, no assets from these plans are presented in the City's financial statements.

#### CITY OF WAUSAU, WISCONSIN

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### F. JOINT VENTURE INFORMATION

The City is a participant in a joint and cooperative venture with Marathon County in the City-County Information Technology Commission. The City and County have representation on the governing board of commissioners and share equally in capital purchases. Reimbursement of all operating expenses other than depreciation and interest are made by the City and County at 30% and 70%, respectively.

The City has recorded its equity interest in its capital asset accounts. Summary financial information for the City-County Information Technology Commission for the year ended December 31, 2008 is as follows:

Operating revenues	\$	663,067
Operating expenses		
Data processing expenses		2,238,132
Administrative and general expenses		125,923
Depreciation		220,710
Total operating expenses		2,584,765
Operating loss before contributions and reimbursements	(	1,921,698)
Capital contributions and reimbursements		1,973,565
Change in net assets		51,867
Total assets		736,478
Total liabilities		329,323
Total net assets		407,155

Complete financial statements can be obtained from:

City-County Information Technology Commission 407 Grant Street Wausau, Wisconsin 54403-4783

#### G. TAX INCREMENTAL FINANCING DISTRICTS

Tax Incremental Financing District No. 1 was created on April 1, 1981. The project was completed December 31, 1989. The City borrowed funds for the project that were retired by tax increments and from the general property tax levy. The debt issues associated with this district have been retired as of December 31, 1999. The district was terminated on March 11, 2008.

Tax Incremental Financing District No. 2 was created on July 1, 1990. The last date to incur project costs is July 1, 2012. The City borrowed funds for the project that were retired by tax increments. Increments will continue to be collected until all costs have been financed. The debt issues associated with this district have been retired as of December 31, 2007.

#### CITY OF WAUSAU, WISCONSIN

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)

Tax Incremental Financing District No. 3 was created on September 12, 1994. The last date to incur project costs is September 12, 2016. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included within the City's long-term debt. The balances on debt issues outstanding at December 31, 2008 are as follows:

1996 General Obligation Bonds	\$	325,000
2001 General Obligation Notes		166,896
2001 State Trust Fund Loan		637,879
2003D General Obligation Notes		1,735,000
2004A General Obligation Notes		405,110
2004D Refunding Bonds	1	1,340,000
2005 General Obligation Notes		995,000
2007 General Obligation Notes		1,257,649
2008 General Obligation Notes		270,000
Total	\$ 1	7,132,534

Tax Incremental Financing District No. 4 was created on September 23, 1996. The last date to incur project costs is September 23, 2014. The City borrowed funds for the project that will be retired by tax increments. This debt issue is included in the City's long-term debt. The balance on the debt issue outstanding at December 31, 2008 is as follows:

2000 General Obligation Notes \$ 194,905

Tax Incremental Financing District No. 5 was created on July 31, 1997. The last date to incur project costs is July 31, 2015. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included within the City's long-term debt. The balances on the debt issues outstanding at December 31, 2008 are as follows:

2003 General Obligation Notes	\$ 1,665,380
2004B General Obligation Notes	965,000
2007 State Trust Fund Loan	2,956,877
2007 State Trust Fund Loan	453,400
Total	\$ 6,040,657

#### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)

Tax Incremental Financing District No. 6 was created on May 11, 2005. The expenditure period will end on May 11, 2023. The City borrowed funds for the project that will be retired by tax increments. This debt issue is included in the City's debt and the balance at December 31, 2008 is as follows:

2005A General Obligation Notes

\$ 1,175,708

Tax Incremental Financing District No. 7 was created on January 11, 2006. The expenditure period will end on May 11, 2021. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and the balances at December 31, 2008 are as follows:

2006A General Obligation Notes	\$ 280,182
2007A General Obligation Notes	423,328
2008A General Obligation Notes	3,655,000
Total	\$ 4,358,510

The following schedule summarizes the cumulative status of Tax Incremental Financing Districts (TID) No. 1, 2, 3, 4, 5, 6 and 7 as of December 31, 2008.

	TID #1	TID #2	TID #3	TID #4	TID #5	TID #6	TID #7
Total revenues	\$ 49,090,732	\$ 8,173,473	\$ 17,538,607	\$ 250,614	\$ 4,479,671	\$ 1,130,853	\$ 252,993
Expenditures:							
Project costs	23,820,293	2,050,550	35,440,239	1,237,677	8,919,066	2,158,468	4,374,773
Interest and related							
costs	22,833,979	614,115	7,067,480	416,852	883,206	184,587	102,775
Administration	492,307	266,445	49,012	170,168	249,435	171,880	59,687
Subsidy to TID #3	1,944,153	5,242,363					
Total expenditures	49,090,732	8,173,473	42,556,731	1,824,697	10,051,707	2,514,935	4,537,235
Net recoverable costs	\$ -	\$ -	\$ 25,018,124	\$ 1,574,083	\$ 5,572,036	\$ 1,384,082	\$ 4,284,242

#### H. SUBSEQUENT EVENT

In July 2009, the City issued General Obligation Promissory Notes, Series 2009A, in the amount of \$9,560,000 for current capital projects and land acquisition as well as to refund the outstanding principal amounts of the Series 2002A, 2003B and 2004A note issues and the 2010 through 2015 maturities of the 2004C refunding bond issue.

This information is an integral part of the accompanying financial statements.



# REQUIRED SUPPLEMENTARY INFORMATION

# CITY OF WAUSAU, WISCONSIN REQUIRED SUPPLEMENTARY INFORMATION GENERAL FUND

### SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	]	Budgeted Amo	ount	s (Note A)			Variance with	
		Original		Final		Actual	Fin	al Budget
REVENUES								
Taxes	\$	12,220,878	\$	12,220,878	\$	12,424,590	\$	203,712
Special assessments		13,000		13,000		20,432		7,432
Intergovernmental		8,721,069		8,744,463		8,826,395		81,932
Licenses and permits		584,717		584,717		648,143		63,426
Fines, forfeitures and penalties		306,350		306,350		359,132		52,782
Public charges for services		1,698,434		1,698,434		2,442,987		744,553
Intergovernmental charges for services		1,078,900		1,078,900		1,170,324		91,424
Commercial revenues		926,000		926,000		963,231		37,231
Miscellaneous revenues		746,785		746,785		459,133		(287,652)
Total Revenues		26,296,133		26,319,527		27,314,367		994,840
EXPENDITURES								
General government		4,128,941		4,128,941		4,163,495		(34,554)
Public safety		14,512,863		14,515,863		14,466,978		48,885
Transportation and streets		7,270,202		7,270,202		7,557,087		(286,885)
Sanitation, health and welfare		1,191,500		1,191,500		1,210,097		(18,597)
Natural resources and recreation		2,274,627		2,295,021		2,196,216		98,805
Total Expenditures		29,378,133		29,401,527		29,593,873		(192,346)
					_			
Excess (Deficiency) of Revenues								
over Expenditures	_	(3,082,000)		(3,082,000)		(2,279,506)		802,494
OTHER FINANCING SOURCES (USES)		1 702 000		1 702 000		1 7 50 0 51		105051
Transfers in		1,582,000		1,582,000		1,768,861		186,861
Transfers out			_		_	(46,194)		(46,194)
Total Other Financing Sources (Uses)	_	1,582,000		1,582,000		1,722,667		140,667
Net Change in Fund Balance		(1,500,000)		(1,500,000)		(556,839)		943,161
Fund balance - beginning of year		10,392,802		10,392,802		10,392,802		
Fund balance - end of year	\$	8,892,802	\$	8,892,802	\$	9,835,963	\$	943,161

Note A - Annual budget for the General Fund is prepared on a basis consistent with generally accepted accounting principles.

Note B - Expenditures exceeded appropriations for the following departmental cost centers: City Council by \$78,891, Mayor by \$1,053, Finance department by \$4,978, Elections by \$46,503, Human resources by \$30,450, Fire department by \$35,713, Inspections and electrical systems by \$38,823, Street lighting by \$22,814, City airport by \$18,785, Curb, gutter and paving by \$288, Snow removal by \$933,591, Garbage and refuse collection by \$10,991 and Clean up costs by \$7,606.

#### CITY OF WAUSAU, WISCONSIN REQUIRED SUPPLEMENTARY INFORMATION OTHER POSTEMPLOYMENT BENEFITS PLAN SCHEDULE OF FUNDING PROGRESS

		Actuarial				
		Accrued				UAAL as a
Actuarial	Actuarial	Liability (AAL)				Percentage
Valuation	Value of	Entry Age	Unfunded	Funded	Covered	of Covered
Date	Assets	Normal Cost	AAL (UAAL)	Ratio	Payroll	Payroll
12/31/2008	\$ -	\$ 2,006,863	\$ 2.006.863	0.0%	\$ 15.265.869	13.1%



## COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

#### CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET

December 31, 2008

	Special Revenue Funds								
		Grants		HUD Mortgage		DLAD Mortgage Program		Industrial Park	
ASSETS									
Cash and cash equivalents	\$	1,280,440	\$	73,726	\$	284,972	\$	126,377	
Investments		523,674		-		138,344		-	
Taxes receivable		-		-		-		-	
Accounts receivable		43,612		736		1,950		-	
Notes receivable		3,234,389		1,796,097		223,581		-	
Due from other governments		129,265		-		-		-	
Due from other funds		-		=		-		-	
Inventories and prepayments							_		
TOTAL ASSETS	<u>\$</u>	5,211,380	\$	1,870,559	\$	648,847	\$	126,377	
LIABILITIES AND FUND BALANCES									
Liabilities									
Accounts payable	\$	10,371	\$	190	\$	65	\$	-	
Contracts payable		· -		-		_		-	
Employee compensation and benefits		13,621		1,694		_		-	
Due to other funds		22,857		-		15,000		-	
Advances from other funds		116,268		-		-		-	
Deferred revenues		3,333,325		1,796,097		223,581		-	
Total liabilities		3,496,442		1,797,981		238,646		-	
Fund Balances									
Reserved for debt service		_		_		_		_	
Reserved for inventories and prepayments		_		_		_		_	
Trust purposes		_		_		_		-	
Unreserved									
Designated for subsequent									
years' expenditures		1,714,938		72,578		410,201		126,377	
Undesignated		-		, <u>-</u>		, <u>-</u>			
Total Fund Balances	_	1,714,938	_	72,578	_	410,201	_	126,377	
TOTAL LIABILITIES AND									
FUND BALANCES	\$	5,211,380	\$	1,870,559	\$	648,847	\$	126,377	

Special Revenue Funds

Federal Rent WRRP			Н	oltz-Krause	F I	Hazardous Materials Emergency	Room	Public Access			
Reh	nabilitation	Re	habilitation		Clean Up	]	Response		Tax		Cable
\$	367,900	\$	408,306	\$	1,734,713	\$	118,195	\$	- -	\$	- -
	- - -		1,008,018		465,385		- - -		148,105 100,000		- 104,441 - -
	- 		37,857	_	- -		- -		- -		- -
<u>\$</u>	367,900	<u>\$</u>	1,454,181	<u>\$</u>	2,200,098	<u>\$</u>	118,195	<u>\$</u>	248,105	<u>\$</u>	104,441
\$	-	\$	-	\$	253	\$	75	\$	52,138	\$	391
	- - -		- - -		- - -		- - -		39,352		5,560 17,372
	<u>-</u>		1,008,018		465,385		-		100,000		
			1,008,018		465,638		75		191,490		23,323
	-		-		1,734,460		-		-		-
	-		-		-		=		-		-
	367,900		446,163		-		118,120		56,615		81,118
	367,900		446,163	_	1,734,460		118,120		56,615		81,118
\$	367,900	\$	1,454,181	\$	2,200,098	\$	118,195	\$	248,105	\$	104,441

#### CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET (Continued)

December 31, 2008

				Special Rev	venue Fu	ınds	
	F	Recycling	A	Wausau rea Transit System	Dow	D #1 Intown vements	TID #2 ndustrial Park
ASSETS							
Cash and cash equivalents	\$	24,448	\$	1,235	\$	-	\$ -
Investments		-		-		-	-
Taxes receivable		485,600		594,064		-	687,584
Accounts receivable		-		56,529		-	-
Notes receivable		-		-		-	-
Due from other governments		-		341,068		-	-
Due from other funds		-		-		-	-
Inventories and prepayments			_	188,513			 
TOTAL ASSETS	\$	510,048	\$	1,181,409	\$		\$ 687,584
LIABILITIES AND FUND BALANCES							
Liabilities							
Accounts payable	\$	24,448	\$	114,585	\$	-	\$ -
Contracts payable		-		-		-	-
Employee compensation and benefits		-		250,690		-	-
Due to other funds		-		177,081		-	-
Advances from other funds		-		-		-	-
Deferred revenues		485,600		639,053		-	687,584
Total liabilities		510,048		1,181,409		-	 687,584
Fund Balances							
Reserved for debt service		_		-		_	-
Reserved for inventories and prepayments		_		188,513		_	-
Trust purposes		_		, -		-	-
Unreserved							
Designated for subsequent							
years' expenditures		-		-		_	-
Undesignated		-		(188,513)		-	-
Total Fund Balances						_	_
TOTAL LIABILITIES AND							
FUND BALANCES	\$	510,048	\$	1,181,409	\$	_	\$ 687,584

	Sp	ecia	l Revenue Fu	nds		Capital Project Funds								
	EMS Grant		Trust Accounts				TID #4 Industrial Park		TID #5 Industrial Park	TID #6 West Side Development				
\$	34,999 - - - - - -	\$	581,126 - - - - 4,043	\$	5,036,437 662,018 1,767,248 355,373 6,827,470 474,376 37,857 188,513	\$	- 69,595 - - - -	\$	468,621 - 719,479 - - - -	\$	30,896 - 730,189 - - -			
<u>\$</u>	34,999	<u>\$</u>	585,169	<u>\$</u>	15,349,292	\$	69,595	\$	1,188,100	\$	761,085			
\$	- - - - - -	\$	52,988 - - - - - - 52,988	\$	255,504 271,565 271,662 116,268 8,738,643 9,653,642	\$	1,379,178 69,595 1,448,773	\$	- - - - 719,479 719,479	\$	54,752 - 184,518 - 730,189 969,459			
	34,999 - 34,999		532,181	_	1,734,460 188,513 532,181 3,429,009 (188,513) 5,695,650		- - (1,379,178) (1,379,178)		- - 468,621 468,621		- - (208,374) (208,374)			
\$	34,999	\$	585,169	\$	15,349,292	\$	69,595	\$	1,188,100	\$	761,085			

#### CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET (Concluded)

December 31, 2008

	Capital Pro		
	TID #7 West Side Development	Total	Total Nonmajor Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 951,415	\$ 1,450,932	\$ 6,487,369
Investments	-	-	662,018
Taxes receivable	389,929	1,909,192	3,676,440
Accounts receivable	-	-	355,373
Notes receivable	-	-	6,827,470
Due from other governments	-	-	474,376
Due from other funds	-	-	37,857
Inventories and prepayments	<del>-</del>		188,513
TOTAL ASSETS	\$ 1,341,344	\$ 3,360,124	\$ 18,709,416
LIABILITIES AND FUND BALANCES			
Liabilities			
Accounts payable	\$ -	\$ -	\$ 255,504
Contracts payable	877,147	931,899	931,899
Employee compensation and benefits	-	_	271,565
Due to other funds	-	184,518	456,180
Advances from other funds	-	1,379,178	1,495,446
Deferred revenues	389,929	1,909,192	10,647,835
Total liabilities	1,267,076	4,404,787	14,058,429
Fund Balances			
Reserved for debt service	-	_	1,734,460
Reserved for inventories and prepayments	-	_	188,513
Trust purposes	-	-	532,181
Unreserved			
Designated for subsequent			
years' expenditures	-	-	3,429,009
Undesignated	74,268	(1,044,663)	(1,233,176)
Total Fund Balances	74,268	(1,044,663)	4,650,987
TOTAL LIABILITIES AND			
FUND BALANCES	\$ 1,341,344	\$ 3,360,124	\$ 18,709,416



# CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	Special Revenue Funds									
	Gr	ants	N	HUD ⁄lortgage	Mo	LAD ortgage ogram	Ir	ndustrial Park		
REVENUES										
Taxes	\$	-	\$	-	\$	-	\$	-		
Special assessments		-		-		-		-		
Intergovernmental	1,2	262,559		-		-		-		
Licenses and permits		-		-		-		-		
Charges for services		-		-		-		-		
Commercial revenues	(	596,951		41,595		32,676		-		
Miscellaneous revenues		263,860		7,724		48,593		100		
Total Revenues	2,2	223,370		49,319		81,269		100		
EXPENDITURES										
Current:										
General government		-		-		-		-		
Public safety		-		-		-		-		
Transportation and streets		-		-		-		-		
Sanitation, health and welfare		-		-		-		-		
Natural resources and recreation		-		_		-		-		
Economic development	1,	579,323		144,628		17,775		11,186		
Capital outlay		-		-		-		-		
Total expenditures	1,	579,323		144,628		17,775		11,186		
Excess (deficiency) of revenues over										
expenditures		544,047		(95,309)		63,494		(11,086)		
OTHER FINANCING SOURCES (USES)										
Issuance of debt		-		-		-		-		
Debt issuance costs		-		-		-		-		
Transfers in		55,000		-		-		-		
Transfers out	(	240,000)		_		<u> </u>		-		
Total other financing sources (uses)	(	185,000)								
Net change in fund balances	4	459,047		(95,309)		63,494		(11,086)		
Fund balances - beginning of year	1,2	255,891		167,887		346,707		137,463		
Fund balances - end of year	\$ 1,	714,938	\$	72,578	\$	410,201	\$	126,377		

Special Revenue Funds

Federal Rent Rehabilitation	WRRP Rehabilitation	Holtz-Krause Clean Up	Hazardous Materials Emergency Response	Room Tax	Public Access Cable
\$ -	\$ -	\$ -	\$ -	\$ 662,461	\$ -
-	-	-	146,802	-	-
-	-	-	-	-	84,232
7,115	116,451	110,004	-	-	2,297
7,113	6,972	110,004	-	-	69,105
7,115	123,423	110,004	146,802	662,461	155,634
-	-	-	132,113	522,731	101,116
-	-	-	132,113	-	-
-	-	25,281	-	-	-
-	- 11.015	-	-	-	-
-	11,015	-	-	-	-
	11,015	25,281	132,113	522,731	101,116
7,115	112,408	84,723	14,689	139,730	54,518
-	-	-	-	-	-
-	-	-	-	-	-
				(230,000)	
				(230,000)	
7,115	112,408	84,723	14,689	(90,270)	54,518
360,785	333,755	1,649,737	103,431	146,885	26,600
\$ 367,900	\$ 446,163	\$ 1,734,460	\$ 118,120	\$ 56,615	\$ 81,118

# CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (Continued)

	Special Revenue Funds									
	R	Recycling	A	Wausau rea Transit System		TID #1 Downtown		TID #2 Industrial Park		
REVENUES										
Taxes	\$	364,657	\$	574,312	\$	1,724,555	\$	699,588		
Special assessments		=		-		-		-		
Intergovernmental		224,389		2,760,065		28,970		12,237		
Licenses and permits		-		-		-		_		
Charges for services		-		679,005		-		_		
Commercial revenues		-		-		19,000		-		
Miscellaneous revenues		3,799		11,615						
Total Revenues		592,845		4,024,997		1,772,525		711,825		
EXPENDITURES										
Current:										
General government		_		-		-		-		
Public safety		-		-		-		-		
Transportation and streets		_		4,024,997		-		-		
Sanitation, health and welfare		592,845		-		-		-		
Natural resources and recreation		-		-		-		-		
Economic development		-		-		2,500		-		
Capital outlay		-		-		-		-		
Total expenditures		592,845	_	4,024,997	_	2,500	_			
Excess (deficiency) of revenues over										
expenditures					_	1,770,025		711,825		
OTHER FINANCING SOURCES (USES)										
Issuance of debt		-		-		-		-		
Debt issuance costs		-		-		-		-		
Transfers in		-		-		-		-		
Transfers out		_				(1,770,025)		(711,825)		
Total other financing sources (uses)			_	<u>-</u>	_	(1,770,025)	_	(711,825)		
Net change in fund balances		-		-		-		-		
Fund balances - beginning of year					_					
Fund balances - end of year	\$		\$		\$		\$			

	Sp	ecial Revenue Fu	nds		Capital Project Funds						
	EMS Grant	Trust Accounts		Total		TID #4 Industrial Park		TID #5 Industrial Park		TID #6 Vest Side	
\$	-	\$ -	\$	4,025,573	\$	65,508	\$	570,207	\$	520,673	
	-	-		- 4 400 617		-		19,386		28,719	
	10,649	44,946		4,490,617		998		21,143		37,998	
	-	-		84,232 681,302		-		-		-	
	-	9,029		1,032,821		_		3,490		2,176	
	_	149,323		561,091		_		3,170		2,170	
	10,649	203,298	_	10,875,636	_	66,506	_	614,226		589,566	
				.,,				, , , , , , , , , , , , , , , , , , ,			
	_	-		623,847		-		-		-	
	20,148	95,989		248,250		-		_		-	
	-	-		4,024,997		-		-		-	
	-	-		618,126		-		-		-	
	-	19,124		19,124		-		-		-	
	-	-		1,766,427		- 5.507		474,471		401 (01	
	-			-	_	5,587		17,894		481,691	
_	20,148	115,113		7,300,771		5,587		492,365		481,691	
	(9,499)	88,185		3,574,865		60,919		121,861		107,875	
	-	-		-		-		1,250,117		-	
	-	-		-		-		-		-	
	-	-		55,000		- (151055)		- (400.050)		- (151 450)	
				(2,951,850)		(154,865)		(400,352)		(151,479)	
	-			(2,896,850)	_	(154,865)	_	849,765		(151,479)	
	(9,499)	88,185		678,015		(93,946)		971,626		(43,604)	
	44,498	443,996		5,017,635	_	(1,285,232)	_	(503,005)		(164,770)	
\$	34,999	\$ 532,181	\$	5,695,650	\$	(1,379,178)	\$	468,621	\$	(208,374)	

# CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (Concluded)

	Capita			
	TID #7 West Sid Developme		Total	Total Nonmajor Governmental Funds
REVENUES				
Taxes	\$ 100,0	)46 \$	1,256,434	\$ 5,282,007
Special assessments	142,0	006	190,111	190,111
Intergovernmental	6,0	)79	66,218	4,556,835
Licenses and permits		-	_	84,232
Charges for services		-	-	681,302
Commercial revenues	4	144	6,110	1,038,931
Miscellaneous revenues		-	· =	561,091
Total Revenues	248,5	575	1,518,873	12,394,509
EXPENDITURES				
Current:				
General government		-	-	623,847
Public safety		-	-	248,250
Transportation and streets		-	-	4,024,997
Sanitation, health and welfare		-	-	618,126
Natural resources and recreation		-	-	19,124
Economic development		-	474,471	2,240,898
Capital outlay	3,411,5	582	3,916,754	3,916,754
Total expenditures	3,411,5	582	4,391,225	11,691,996
Excess (deficiency) of revenues over				
expenditures	(3,163,0	)07)	(2,872,352)	702,513
OTHER FINANCING SOURCES (USES)				
Issuance of debt	3,655,0	000	4,905,117	4,905,117
Debt issuance costs	(10,0	)24)	(10,024)	(10,024)
Transfers in		-	-	55,000
Transfers out	(143,7	796)	(850,492)	(3,802,342)
Total other financing sources (uses)	3,501,1	80	4,044,601	1,147,751
Net change in fund balances	338,1	173	1,172,249	1,850,264
Fund balances - beginning of year	(263,9	905)	(2,216,912)	2,800,723
Fund balances - end of year	\$ 74,2	<u>268</u> \$	(1,044,663)	\$ 4,650,987



#### CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMENTAL FUNDS BUDGETARY COMPARISON SCHEDULE

Specia	Revenue	Funds
--------	---------	-------

	Gr	ants	Industrial Park			
	Budget	Actual	Budget	Actual		
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -		
Special assessments	Ψ -	Ψ -	Ψ _	Ψ _		
Intergovernmental	1,787,945	1,262,559	_	_		
Licenses and permits	-	-	_	_		
Charges for services	_	_	_	_		
Commercial revenues	_	696,951	_	_		
Miscellaneous revenues	_	263,860	15,000	100		
Total Revenues	1,787,945	2,223,370	15,000	100		
EXPENDITURES						
Current:						
General government	-	-	-	-		
Public safety	-	-	-	=		
Transportation and streets	-	-	_	-		
Sanitation, health and welfare	-	_	_	-		
Economic development	1,602,945	1,579,323	15,000	11,186		
Capital outlay	-	-	· -	-		
Total expenditures	1,602,945	1,579,323	15,000	11,186		
Excess (deficiency) of revenues over						
expenditures	185,000	644,047		(11,086)		
OTHER FINANCING SOURCES (USES)						
Issuance of debt	-	-	-	-		
Discount on general obligation debt	-	-	-	-		
Transfers in	55,000	55,000	-	-		
Transfers out	(240,000)	(240,000)				
Total other financing sources (uses)	(185,000)	(185,000)				
Net change in fund balances	\$ -	459,047	\$ -	(11,086)		
Fund balances - beginning of year		1,255,891		137,463		
Fund balances - end of year		\$ 1,714,938		\$ 126,377		

#### Special Revenue Funds

		s Materials y Response		Room	Tax		Public Access Cab		e
Bu	ıdget	Actual	Budge	t	Actual		Budget	Actual	
\$	-	\$ -	\$ 695	,000	\$ 662,461	\$	-	\$	-
	146,802	146,802		-	_		-		
	-	-		-	_		84,232	:	84,232
	-	-		-	-		2,950		2,297
	-	-		-	-		-		
	-			-		· <u> </u>	9,805		69,105
	146,802	146,802	695	5,000	662,461		96,987	1;	55,634
			- 10		<b>500 5</b> 04		0.5.00	4.	04.44
	146,802	132,113	542	2,775	522,731		96,987	10	01,116
	140,802	132,113		_	_		_		
	_	-		-	_		_		
	-	-		-	-		-		
						. <u> </u>			
	146,802	132,113	542	2,775	522,731	. —	96,987	1	01,116
	_	14,689	152	,225	139,730		-	:	54,518
	-	-		_	_		_		
	_	-		-	-		_		
			(230	(000,	(230,000	)			
			(230	(000,	(230,000	)			
\$		14,689	\$ (77	',775 <u>)</u>	(90,270	) <u>\$</u>	<u>-</u>	:	54,518
	<u></u>	103,431			146,885			,	26,600
		\$ 118,120			\$ 56,615	_		\$	81,118

#### CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMENTAL FUNDS BUDGETARY COMPARISON SCHEDULE (Continued)

Special Revenue Funds	
-	

	Recyclin			ting Wausau Area			Transit System	
		Budget		Actual		Budget		Actual
REVENUES								
Taxes	\$	485,600	\$	364,657	Φ	695,800	\$	574,312
Special assessments	Ф	483,000	Ф	304,037	\$	093,800	Ф	374,312
Intergovernmental		177,000		224,389		2,830,067		2,760,065
Licenses and permits		177,000		224,369		2,830,007		2,700,003
Charges for services				_		654,037		679,005
Commercial revenues		_		_		-		077,003
Miscellaneous revenues		2,000		3,799		2,050		11,615
Total Revenues		664,600	_	592,845	_	4,181,954	_	4,024,997
EXPENDITURES								
Current:								
General government		_		_		_		_
Public safety		_		_		_		_
Transportation and streets		_		_		4,181,954		4,024,997
Sanitation, health and welfare		664,600		592,845		-		,02 .,>> /
Economic development		-		-		_		_
Capital outlay		-		_		-		_
Total expenditures		664,600		592,845		4,181,954		4,024,997
Excess (deficiency) of revenues over								
expenditures	-							
OTHER FINANCING SOURCES (USES)								
Issuance of debt		-		-		-		-
Discount on general obligation debt		-		-		-		-
Transfers in		-		-		-		-
Transfers out						_		
Total other financing sources (uses)								
Net change in fund balances	\$			-	\$			-
Fund balances - beginning of year								
Fund balances - end of year			\$				\$	

		Special Rev	Capital Project Funds				
	TID Downtown In		TID #2 Ind	ustrial Park	TID #4 Ind	ustrial Park	
	Budget	Actual	Budget	Actual	Budget	Actual	
\$	1,700,000	\$ 1,724,555	\$ 692,000	\$ 699,588	\$ 64,800	\$ 65,508	
	20,000	28,970	5,000	12,237	-	998	
	_		- -				
	-	19,000	-	-	-	-	
_							
	1,720,000	1,772,525	697,000	711,825	64,800	66,506	
	_	_	_		_	_	
	-	_	-	-	_	-	
	-	-	-	-	-	-	
	-	-	-	-	-	-	
	-	2,500	-	-	-		
	<u>-</u>	2,500				5,587 5,587	
	<u>-</u>	2,300					
	1,720,000	1,770,025	697,000	711,825	64,800	60,919	
	-	-	-	-	-	-	
	-	-	-	-	-	-	
	(1.720.000)	(1.770.025)	(607.000)	(711 025)	(154 065)	(154 965)	
	(1,720,000) (1,720,000)	(1,770,025) (1,770,025)	(697,000) (697,000)	(711,825) (711,825)	(154,865) (154,865)	(154,865) (154,865)	
	(1,720,000)	(1,770,023)	(097,000)	(711,823)	(134,803)	(134,803)	
\$		-	\$ -	-	\$ (90,065)	(93,946)	
						(1,285,232)	
		<u>\$</u>		\$ -		\$ (1,379,178)	

#### CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMENTAL FUNDS BUDGETARY COMPARISON SCHEDULE (Concluded)

	Capital Project Funds					
	TID #5 I	ndustrial Park	TID #6 West S	ide Development		
	Budget	Actual	Budget	Actual		
REVENUES						
Taxes	\$ 564,540	570,207	\$ 515,000	\$ 520,673		
Special assessments	\$ 504,540	19,386	\$ 313,000	28,719		
Intergovernmental	3,000		50,000	37,998		
Licenses and permits	3,000	21,143	50,000	31,776		
Charges for services				_		
Commercial revenues		3,490	_	2,176		
Miscellaneous revenues		- 3,470		2,170		
Total Revenues	567,540	614,226	565,000	589,566		
DVDD VDVD VD C						
EXPENDITURES						
Current:						
General government		-	-	-		
Public safety		-	-	-		
Transportation and streets		-	-	-		
Sanitation, health and welfare	224.026		-	-		
Economic development	324,830		-	-		
Capital outlay	_	17,894	480,000	481,691		
Total expenditures	324,830	492,365	480,000	481,691		
Excess (deficiency) of revenues over						
expenditures	242,710	121,861	85,000	107,875		
OTHER FINANCING SOURCES (USES)						
Issuance of debt		1,250,117	-	-		
Discount on general obligation debt			-	-		
Transfers in			-	-		
Transfers out	(400,352	2) (400,352)	(151,479)	(151,479)		
Total other financing sources (uses)	(400,352	2) 849,765	(151,479)	(151,479)		
Net change in fund balances	\$ (157,642	<u>2)</u> 971,626	\$ (66,479)	(43,604)		
Fund balances - beginning of year		(503,005)	)	(164,770)		
Fund balances - end of year		\$ 468,621		\$ (208,374)		

#### Capital Project Funds

TID #7 West Side Development						
	Budget	Actual				
\$	99,052	\$ 100,046				
Ψ	-	142,006				
	248,466	6,079				
	-	-				
	_	-				
	_	444				
	_	-				
	347,518	248,575				
	-	-				
	-	-				
	-	-				
	_	- - -				
	4,068,634	3,411,582				
	4,068,634	3,411,582				
	4,000,034					
	(3,721,116)	(3,163,007)				
	3,820,168	3,655,000				
	-	(10,024)				
	-	-				
	(109,561)	(143,796)				
	3,710,607	3,501,180				
\$	(10,509)	338,173				
		(263,905)				
		\$ 74,268				

## CITY OF WAUSAU, WISCONSIN GENERAL FUND

#### SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL

	Budgeted	l Amounts		Variance with
	Original	Final	Actual	Final Budget
TAXES				
General property taxes	\$ 12,015,788	\$ 12,015,788	\$ 12,156,483	\$ 140,695
Mobile home parking fees	44,000	44,000	33,172	(10,828)
Payments in lieu of taxes	106,000	106,000	155,612	49,612
Other taxes	55,090	55,090	79,323	24,233
Total Taxes	12,220,878	12,220,878	12,424,590	203,712
SPECIAL ASSESSMENTS				
Interest on special assessments	13,000	13,000	20,432	7,432
INTERGOVERNMENTAL				
State shared taxes	5,149,624	5,149,624	5,143,233	(6,391)
Expenditure restraint	1,019,248	1,019,248	1,018,811	(437)
Fire insurance tax	74,885	74,885	73,630	(1,255)
Municipal services	185,000	185,000	184,621	(379)
Transportation aids	2,240,312	2,240,312	2,238,926	(1,386)
Other grants	52,000	75,394	167,174	91,780
Total Intergovernmental	8,721,069	8,744,463	8,826,395	81,932
LICENSES AND PERMITS				
Licenses	172,215	172,215	163,950	(8,265)
Franchise fees	188,000	188,000	246,611	58,611
Permits	224,502	224,502	237,582	13,080
Total Licenses and Permits	584,717	584,717	648,143	63,426
FINES, FORFEITURES AND PENALTIES	306,350	306,350	359,132	52,782
PUBLIC CHARGES FOR SERVICES				
General government	208,680	208,680	193,456	(15,224)
Public safety	1,015,704	1,015,704	1,437,920	422,216
Streets and related facilities	53,600	53,600	166,244	112,644
Other transportation	183,950	183,950	382,624	198,674
Recreation	137,050	137,050	172,847	35,797
Public areas	99,450	99,450	89,896	(9,554)
Total Public Charges for Services	1,698,434	1,698,434	2,442,987	744,553
INTERGOVERNMENTAL CHARGES FOR SERVICES				
State, federal and local reimbursements	75,400	75,400	90,154	14,754
County and other municipalities	199,500	199,500	178,961	(20,539)
City departments	804,000	804,000	901,209	97,209
Total Intergovernmental Charges				
for Services	1,078,900	1,078,900	1,170,324	91,424

### CITY OF WAUSAU, WISCONSIN GENERAL FUND

#### SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL

		Budgeted	Am	ounts			Va	riance with
		Original		Final	Actual		Final Budget	
COMMERCIAL Interest on general investments Other interest Total Commercial		920,000 6,000 926,000	\$	920,000 6,000 926,000	\$	918,712 44,519 963,231	\$	(1,288) 38,519 37,231
MISCELLANEOUS REVENUES Rent of land and buildings Sale of City property Other miscellaneous revenues Total Miscellaneous Revenues		282,000 2,175 462,610 746,785		282,000 2,175 462,610 746,785		364,832 8,551 85,750 459,133		82,832 6,376 (376,860) (287,652)
OTHER FINANCING SOURCES Transfers in		1,582,000		1,582,000		1,768,861		186,861
TOTAL REVENUES AND OTHER FINANCING SOURCES	\$	27,878,133	\$	27,901,527	\$	29,083,228	\$	1,181,701

### CITY OF WAUSAU, WISCONSIN GENERAL FUND

#### SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL

		Budgeted	An	nounts			Variance with		
		Original		Final		Actual	Fin	al Budget	
		-							
GENERAL GOVERNMENT									
City Council	\$	451,813	\$	451,813	\$	530,704	\$	(78,891)	
Mayor		258,613		258,613		259,666		(1,053)	
Finance department		998,731		1,015,318		1,020,296		(4,978)	
City clerk/customer service		520,520		520,520		518,735		1,785	
Elections		55,436		55,436		101,939		(46,503)	
Assessor		516,245		516,245		488,281		27,964	
City attorney		405,302		405,302		386,782		18,520	
Municipal judge		115,904		115,904		113,963		1,941	
Human resources		264,510		247,923		278,373		(30,450)	
City hall and other municipal buildings		479,259		479,259		434,301		44,958	
Tax adjustment		62,608		62,608		30,455		32,153	
Total General Government	_	4,128,941	_	4,128,941	_	4,163,495		(34,554)	
PUBLIC SAFETY									
Police department		7,627,048		7,630,048		7,520,330		109,718	
Fire department		3,605,908		3,605,908		3,641,621		(35,713)	
Ambulance		2,034,556		2,034,556		2,027,530		7,026	
Pension and retirement payments		78,000		78,000		71,323		6,677	
Inspections and electrical systems		1,167,351		1,167,351		1,206,174		(38,823)	
Total Public Safety	_	14,512,863		14,515,863		14,466,978		48,885	
TRANSPORTATION AND STREETS									
Street lighting		552,910		552,910		575,724		(22,814)	
City airport		154,717		154,717		173,502		(18,785)	
Engineering		1,547,791		1,547,791		1,493,881		53,910	
Clerical and administration		612,582		612,582		467,447		145,135	
Stockroom		78,841		78,841		54,443		24,398	
Construction of roadways and streets		54,316		54,316		362		53,954	
Roadways and streets		811,543		811,543		714,840		96,703	
Curb, gutter and paving		7,866		7,866		8,154		(288)	
Storm sewers		459,219		459,219		306,360		152,859	
Street signs and guideboards		227,095		227,095		212,267		14,828	
Street cleaning and flushing		362,251		362,251		337,450		24,801	
Weed control		62,997		62,997		53,365		9,632	
Bridges and culverts		23,259		23,259		7,214		16,045	
City shop and garage		306,073		306,073		270,303		35,770	
Alleys and other nonstreets		958,045		958,045		897,487		60,558	
Snow removal		1,050,697		1,050,697		1,984,288		(933,591)	
Total Transportation and Streets	_	7,270,202		7,270,202		7,557,087		(286,885)	
SANITATION, HEALTH AND WELFARE									
Garbage and refuse collection		1,171,500		1,171,500		1,182,491		(10,991)	
Clean up costs		20,000		20,000		27,606		(7,606)	
Total Sanitation, Health and Welfare	_	1,191,500		1,191,500		1,210,097		(18,597)	
		· · · · · · · · · · · · · · · · · · ·					-		

### CITY OF WAUSAU, WISCONSIN GENERAL FUND

#### SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
NATURAL RESOURCES/RECREATION Parks and recreation	\$ 2,274,627	\$ 2,295,021	\$ 2,196,216	\$ 98,805
OTHER FINANCING USES Transfers out			46,194	(46,194)
TOTAL EXPENDITURES AND OTHER FINANCING USES	\$ 29,378,133	\$ 29,401,527	\$ 29,640,067	\$ (238,540)

# CITY OF WAUSAU, WISCONSIN DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

		Budgeted	An	ounts			Variance with		
		Original		Final		Actual	Fin	al Budget	
REVENUES									
General property taxes	\$	4,156,866	\$	4,156,866	\$	4,156,866	\$	_	
Interest on investments	Ψ	-	Ψ	-	Ψ	9,250	Ψ	9,250	
Reimbursement of expenditures		242,000		242,000		254,832		12,832	
Total Revenues		4,398,866	_	4,398,866	_	4,420,948		22,082	
EXPENDITURES									
Debt Service:									
Principal retirement		6,252,176		9,487,176		9,487,176		-	
Interest and debt service charges		1,887,122		1,887,122		1,949,372		(62,250)	
Total Expenditures		8,139,298	_	11,374,298		11,436,548		(62,250)	
Deficiency of Revenues over									
Expenditures		(3,740,432)		(6,975,432)	_	(7,015,600)		(40,168)	
OTHER FINANCING SOURCES (USES)									
Issuance of debt		-		3,235,000		3,235,000		-	
Debt issuance costs		-		-		(8,872)		(8,872)	
Transfers in		3,252,431		3,252,431		3,335,328		82,897	
Total Other Financing Sources (Uses)		3,252,431	_	6,487,431		6,561,456		74,025	
Net change in fund balance		(488,001)		(488,001)		(454,144)		33,857	
Fund balance - beginning of year		454,144		454,144		454,144			
Fund balance - end of year	\$	(33,857)	\$	(33,857)	\$		\$	33,857	

# CITY OF WAUSAU, WISCONSIN TID #3 DOWNTOWN DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

		Budgeted	Am	nounts			Variance with		
		Original		Final		Actual	Fi	nal Budget	
REVENUES									
General property taxes	\$	1,316,837	\$	1,316,837	\$	1,207,183	\$	(109,654)	
Special assessments	·	-		-		33,227		33,227	
Intergovernmental - State shared taxes		59,323		59,323		174,321		114,998	
Interest on investments		28,000		28,000		15,107		(12,893)	
Other miscellaneous		120,000		120,000		2,013		(117,987)	
Total Revenues		1,524,160		1,524,160		1,431,851	' <u></u>	(92,309)	
EXPENDITURES									
Capital outlay:									
Economic development	_	874,768		874,768		932,633		(57,865)	
Excess (Deficiency) of Revenues									
over Expenditures		649,392		649,392		499,218		(150,174)	
OTHER FINANCING SOURCES (USES)									
Issuance of debt		570,768		570,768		270,000		(300,768)	
Debt issuance costs		-		-		(740)		(740)	
Transfers in		2,571,000		2,571,000		2,481,850		(89,150)	
Transfers out		(2,436,175)		(2,436,175)		(2,438,642)		(2,467)	
Total Other Financing Sources (Uses)		705,593	_	705,593	_	312,468		(393,125)	
Net change in fund balance		1,354,985		1,354,985		811,686		(543,299)	
Fund balance - beginning of year		185,901		185,901	_	185,901			
Fund balance - end of year	\$	1,540,886	\$	1,540,886	\$	997,587	\$	(543,299)	

# CITY OF WAUSAU, WISCONSIN CAPITAL IMPROVEMENTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

		Budgeted	An	nounts		V	ariance with
		Original		Final	 Actual	F	inal Budget
REVENUES							
General property taxes	\$	2,131,000	\$	2,131,000	\$ 1,982,775	\$	(148,225)
Special assessments		520,000		520,000	686,014		166,014
Intergovernmental grants and aids		4,715,300		5,750,040	1,173,527		(4,576,513)
Interest income		<u>-</u>		<u>-</u>	83,154		83,154
Total Revenues		7,366,300		8,401,040	3,925,470		(4,475,570)
EXPENDITURES							
Capital outlay		10,821,510		14,831,615	 6,832,498		7,999,117
Deficiency of Revenues over							
Expenditures		(3,455,210)		(6,430,575)	 (2,907,028)		3,523,547
OTHER FINANCING SOURCES (USES)							
Issuance of debt		2,662,710		3,162,710	3,185,000		22,290
Debt issuance costs		-		-	(12,614)		(12,614)
Transfers in		710,000		710,000	 200,000		(510,000)
Total Other Financing Sources (Uses)		3,372,710		3,872,710	 3,372,386		(500,324)
Net change in fund balance		(82,500)		(2,557,865)	465,358		3,023,223
Fund balance - beginning of year	_	3,305,271		3,305,271	 3,305,271		<u>-</u>
Fund balance - end of year	\$	3,222,771	\$	747,406	\$ 3,770,629	\$	3,023,223

#### CITY OF WAUSAU, WISCONSIN INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET ASSETS

December 31, 2008

	Motor Pool	Insurance Fund	Total
ASSETS			
Current Assets:			
Accounts receivable	\$ 1,201	\$ 47,773	\$ 48,974
Inventories and prepayments		246,530	246,530
Total Current Assets	1,201	294,303	295,504
Noncurrent Assets:			
Property, Plant and Equipment:			
Property and equipment	8,770,113	-	8,770,113
Accumulated depreciation	(5,216,490)		(5,216,490)
Net Property, Plant and Equipment	3,553,623		3,553,623
TOTAL ASSETS	\$ 3,554,824	\$ 294,303	\$ 3,849,127
LIABILITIES			
Current Liabilities:			
Accounts payable	\$ 57,873	\$ 149,232	\$ 207,105
Accrued payroll and benefits	3,226	-	3,226
Due to other funds	304,159	255,773	559,932
Total Current Liabilities	365,258	405,005	770,263
Noncurrent Liabilities:			
Compensated absences payable	24,762		24,762
TOTAL LIABILITIES	390,020	405,005	795,025
NET ASSETS			
Invested in capital assets, net of related debt	3,553,623	-	3,553,623
Unrestricted	(388,819)	(110,702)	(499,521)
TOTAL NET ASSETS	\$ 3,164,804	\$ (110,702)	\$ 3,054,102

### CITY OF WAUSAU, WISCONSIN INTERNAL SERVICE FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

	Motor Pool		Insurance Fund	 Total
OPERATING REVENUES				
Charges for services and sales	\$ 2,827,3	00	\$ 1,077,060	\$ 3,904,360
Other operating revenues	7,9	12	30,844	 38,756
Total Operating Revenues	2,835,2	12	1,107,904	 3,943,116
OPERATING EXPENSES				
Operating and maintenance	1,696,1	89	1,105,247	2,801,436
Depreciation	728,9	08		 728,908
Total Operating Expenses	2,425,0	97	1,105,247	 3,530,344
Operating income	410,1	15	2,657	412,772
NONOPERATING REVENUES				
Gain on sale of capital assets	28,3	19		 28,319
Income before Capital Contributions and transfers	438,4	21	2,657	441,091
and transfers	730,7	J <b>T</b>	2,037	441,071
Transfers out	(320,0	<u>41</u> )		 (320,041)
Change in Net Assets	118,3	93	2,657	121,050
Total net assets - beginning of year	3,046,4	11	(113,359)	 2,933,052
Total net assets - end of year	\$ 3,164,8	04	\$ (110,702)	\$ 3,054,102

#### CITY OF WAUSAU, WISCONSIN INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS

		Motor Pool	 nsurance Fund		Total
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers	\$	2,835,062	\$ 1,060,131	\$	3,895,193
Payments to suppliers		(1,469,629)	(1,118,611)		(2,588,240)
Payments to employees		(324,563)	 _		(324,563)
Net Cash Provided (Used) by Operating					
Activities		1,040,870	 (58,480)	_	982,390
CASH FLOWS FROM NONCAPITAL					
FINANCING ACTIVITIES					
Due to/from other funds		98,153	58,480		156,633
Transfers out		(320,041)	 		(320,041)
Net Cash Provided (Used) by Noncapital					
Financing Activities		(221,888)	 58,480		(163,408)
CASH FLOWS FROM CAPITAL AND					
RELATED FINANCING ACTIVITIES					
Acquisition and construction of capital assets		(847,301)	-		(847,301)
Proceeds from sale of capital assets		28,319	 		28,319
Net Cash Used by Capital and					
Related Financing Activities		(818,982)	 		(818,982)
Net Increase (Decrease) in Cash and					
Cash Equivalents		-	-		-
Cash and cash equivalents - beginning of year	_		 		
Cash and cash equivalents - end of year	\$		\$ 	\$	
Reconciliation of operating income to					
net cash provided by operating activities:					
Operating income	\$	410,115	\$ 2,657	\$	412,772
Adjustments to reconcile operating income					
to net cash provided by operating activities:					
Depreciation expense		728,908	-		728,908
Changes in assets and liabilities:					
Accounts receivable		(150)	(47,773)		(47,923)
Inventories and prepayments		-	(103,458)		(103,458)
Accounts payable		(105,342)	90,094		(15,248)
Accrued payroll and benefits		3,226	-		3,226
Accrued compensated absences		4,113	 <del>-</del>		4,113
Net cash provided (used) by operating activities	\$	1,040,870	\$ (58,480)	\$	982,390

## CITY OF WAUSAU, WISCONSIN AGENCY FUNDS COMBINING STATEMENT OF FIDUCIARY NET ASSETS

December 31, 2008

Incubator		Wausau Area Events		Main Street Wausau			Totals
\$	10,406	\$	83,697	\$	93,650	\$	187,753
	11,531		695		170		12,396
\$	21,937	\$	84,392	\$	93,820	\$	200,149
•	21 037	¢	84 302	\$	03 820	\$	200,149
		\$ 10,406 11,531	Incubator   Are	Incubator         Area Events           \$ 10,406         \$ 83,697           11,531         695           \$ 21,937         \$ 84,392	Incubator         Area Events         V           \$ 10,406         \$ 83,697         \$ 11,531           \$ 21,937         \$ 84,392         \$ \$ 10,492	Incubator         Area Events         Wausau           \$ 10,406         \$ 83,697         \$ 93,650           11,531         695         170           \$ 21,937         \$ 84,392         \$ 93,820	Incubator         Area Events         Wausau           \$ 10,406         \$ 83,697         \$ 93,650         \$ 11,531         695         170           \$ 21,937         \$ 84,392         \$ 93,820         \$

### CITY OF WAUSAU, WISCONSIN AGENCY FUNDS

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

		Salance 71/2008	Α	Additions	Deductions		Balance 12/31/2008	
Incubator								
ASSETS  Cash and cash equivalents Accounts receivable	\$	10,212 10,029	\$	265,949 206,202	\$	265,755 204,700	\$	10,406 11,531
TOTAL ASSETS	\$	20,241	\$	472,151	\$	470,455	\$	21,937
LIABILITIES Accounts payable	<u>\$</u>	20,241	\$	472,151	\$	470,455	\$	21,937
TOTAL LIABILITIES	\$	20,241	\$	472,151	\$	470,455	\$	21,937
Wausau Area Events								
ASSETS  Cash and cash equivalents Accounts receivable	\$	92,531 3,600	\$	372,622 357,021	\$	381,456 359,926	\$	83,697 695
TOTAL ASSETS	\$	96,131	\$	729,643	\$	741,382	\$	84,392
LIABILITIES Accounts payable	\$	96,131	\$	729,643	\$	741,382	\$	84,392
TOTAL LIABILITIES	\$	96,131	\$	729,643	\$	741,382	\$	84,392
Main Street Wausau								
ASSETS  Cash and cash equivalents Accounts receivable	\$	87,622 1,800	\$	161,892 16,340	\$	155,864 17,970	\$	93,650 170
TOTAL ASSETS	\$	89,422	\$	178,232	\$	173,834	\$	93,820
LIABILITIES Accounts payable	\$	89,422	\$	178,232	\$	173,834	\$	93,820
TOTAL LIABILITIES	\$	89,422	\$	178,232	\$	173,834	\$	93,820
Business Improvement District								
ASSETS Cash and cash equivalents	\$		\$	60,000	\$	60,000	\$	
TOTAL ASSETS	\$		\$	60,000	\$	60,000	\$	
LIABILITIES Accounts payable	\$	<u>-</u>	\$	60,000	\$	60,000	\$	<u>-</u>
TOTAL LIABILITIES	\$		\$	60,000	\$	60,000	\$	_



### CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS

## CITY OF WAUSAU, WISCONSIN CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY FUNCTION AND ACTIVITY

December 31, 2008

		Buildings and		achinery and		Net Investment			
	Land	Improvement		Equipment	Infrastructure	in Joint	Venture		Totals
FUNCTION AND ACTIVITY									
General government	\$ 29,490,663	\$ 9,189,034	\$	6,400,493	\$ -	\$ 2	203,578	\$	45,283,768
Public safety:									
Police protection	470,286	3,493,943	;	909,496	-		-		4,873,725
Fire protection	173,315	1,701,502	2	4,152,954	-		-		6,027,771
Public works:									
Maintenance	221,071	2,251,970	)	9,314,494	-		-		11,787,535
Sidewalks	-		-	-	7,969,482		-		7,969,482
Street system	-		-	-	86,132,837		-		86,132,837
Parks and recreation	403,104	3,973,660	<u> </u>	1,518,708				_	5,895,478
TOTAL GOVERNMENTAL									
FUNDS CAPITAL ASSETS	\$ 30,758,439	\$ 20,610,113	\$	22,296,145	\$ 94,102,319	\$ 2	203,578	\$	167,970,596

## CITY OF WAUSAU, WISCONSIN CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY

	Balance				Balance
	January 1,			$\Gamma$	December 31,
	 2008	 Additions	 Deletions		2008
FUNCTION AND ACTIVITY					
General government	\$ 44,440,041	\$ 2,007,187	\$ 1,163,460	\$	45,283,768
Public safety:					
Police protection	5,130,159	36,658	293,092		4,873,725
Fire protection	5,587,533	566,062	125,824		6,027,771
Public works:					
Maintenance	11,468,112	867,798	548,375		11,787,535
Sidewalks	7,694,273	275,209	-		7,969,482
Street system	80,029,896	6,816,026	713,085		86,132,837
Parks and recreation	 5,387,155	 636,913	 128,590		5,895,478
TOTAL GOVERNMENTAL FUNDS					
CAPITAL ASSETS	\$ 159,737,169	\$ 11,205,853	\$ 2,972,426	\$	167,970,596





Schedule 1

Net Assets by Component Last Six Fiscal Years

(accrual basis of accounting)

			Fisca	l Year		
	2003	2004	<u>2005</u>	<u>2006</u>	2007	2008
Governmental activities						
Invested in capital assets, net						
of related debt	\$ 42,352,542	\$ 34,786,883	\$ 37,208,205	\$ 53,529,030	\$ 55,095,222	\$ 60,825,711
Restricted	3,632,566	17,072,868	7,028,259	5,776,256	3,075,046	3,332,378
Unrestricted	6,786,292	5,489,196	19,428,529	13,373,455	15,047,711	14,455,757
Total governmental activities net assets	\$ 52,771,400	\$ 57,348,947	\$ 63,664,993	\$ 72,678,741	\$ 73,217,979	\$ 78,613,846
Business-type activities						
Invested in capital assets, net						
of related debt	\$ 43,764,919	\$ 46,920,639	\$ 51,075,070	\$ 76,721,443	\$ 79,877,355	\$ 82,191,063
Restricted	3,804,684	3,181,859	4,458,382	3,986,878	3,348,431	3,280,758
Unrestricted	7,427,501	6,372,908	3,520,488	3,320,475	3,921,663	2,810,801
Total business-type activities net assets	\$ 54,997,104	\$ 56,475,406	\$ 59,053,940	\$ 84,028,796	\$ 87,147,449	\$ 88,282,622
Primary government						
Invested in capital assets, net						
of related debt	\$ 86,117,461	\$ 81,707,522	\$ 88,283,275	\$ 130,250,473	\$ 134,972,577	\$ 143,016,774
Restricted	7,437,250	20,254,727	11,486,641	9,763,134	6,423,477	6,613,136
Unrestricted	14,213,793	11,862,104	22,949,017	16,693,930	18,969,374	17,266,558
Total primary government net assets	\$ 107,768,504	\$ 113,824,353	\$ 122,718,933	\$ 156,707,537	\$ 160,365,428	\$ 166,896,468

#### Notes:

The City established a Parking Utility on January 1, 2006 and transferred the associated capital assets into this fund, therefore, transferring the assets from the governmental activities into the business-type activities.

The City recorded all previously unrecorded infrastructure assets as of December 31, 2006, accounting for an increase in net assets of \$25,339,134.

The City began to report accrual information with the implementation of GASB Statement #34 in 2003.

Schedule 2 Changes in Net Assets Last Six Fiscal Years (accrual basis of accounting)

			Fiscal	Year		
	2003	<u>2004</u>	2005	<u>2006</u>	2007	2008
Expenses						
Governmental activities:						
General government	\$ 4,763,813	\$ 4,483,195	\$ 4,202,725	\$ 4,622,132	\$ 6,033,037	\$ 5,268,888
Public safety	15,292,645	13,020,259	13,341,781	14,030,085	14,654,852	15,714,601
Transportation and streets	11,109,253	11,861,536	14,511,592	13,247,438	16,766,522	17,204,411
Sanitation, health and welfare	1,901,778	1,632,110	1,761,656	1,834,002	1,913,189	1,915,740
Natural resources and recreation		2,064,877	2,303,364	2,248,861		
	2,237,215				2,261,035	2,449,712
Economic development	2,792,478	2,876,880	3,390,715	5,538,980	5,667,342	2,965,673
Interest on long-term debt	1,965,470	1,840,057	2,279,157	2,124,013	2,061,409	2,151,103
Total governmental activities	40,062,652	37,778,914	41,790,990	43,645,511	49,357,386	47,670,128
Business-type activities:						
Water	2,770,326	2,912,383	3,046,366	2,976,625	2,962,640	3,272,109
Wastewater	3,595,032	3,668,319	3,724,228	3,796,929	3,886,577	3,951,702
Parking	<u>-</u> _			1,540,251	1,623,619	1,911,490
Total business-type activities	6,365,358	6,580,702	6,770,594	8,313,805	8,472,836	9,135,301
Total primary government	\$ 46,428,010	\$ 44,359,616	\$ 48,561,584	\$ 51,959,316	\$ 57,830,222	\$ 56,805,429
Program revenues						
Governmental activities:						
Charges for service:						
Public works	\$ 1,799,209	\$ 1,933,012	\$ 2,091,896	\$ 2,614,241	\$ 2,865,797	\$ 4,040,351
Conservation & development	924,710	972,269	673,707	1,164,129	960,850	941,424
Ambulance	831,046	914,718	991,737	1,277,222	1,209,473	1,394,593
Other activities	1,547,225	1,646,810	4,140,912	3,290,755	3,727,270	2,798,071
Operating grants & contributions	6,710,397	6,840,145	7,444,513	7,138,318	6,942,999	7,299,152
Capital grants & contributions	2,818,321	820,754	2,429,797	2,708,386	1,634,826	2,391,908
Total governmental activities	14,630,908	13,127,708	17,772,562	18,193,051	17,341,215	18,865,499
Business-type activities:						
Charges for service						
Water	3,899,665	3,955,672	4,104,702	4,676,062	4,804,528	4,774,634
Wastewater	3,635,558	3,563,854	3,638,149	4,052,274	4,238,361	3,997,672
Parking	-	-	-	948,188	999,920	1,031,594
Capital grants & contributions	2,395,882	1,566,208	2,541,168	2,115,497	1,602,684	1,060,860
Total business-type activities	9,931,105	9,085,734	10,284,019	11,792,021	11,645,493	10,864,760
Total primary government	\$ 24,562,013	\$ 22,213,442	\$ 28,056,581	\$ 29,985,072	\$ 28,986,708	\$ 29,730,259
Net (expense)/revenue						
Governmental activities	\$ (25,431,744)	\$ (24,651,206)	\$ (24,018,428)	\$ (25,452,460)	\$ (32,016,171)	\$ (28,804,629)
Business-type activities	3,565,747	2,505,032	3,513,425	3,478,216	3,172,657	1,729,459
Total primary government						
net assets	<u>\$ (21,865,997)</u>	\$ (22,146,174)	\$ (20,505,003)	\$ (21,974,244)	\$ (28,843,514)	\$ (27,075,170)

Schedule 2 (Continued)
Changes in Net Assets
Last Six Fiscal Years
(accrual basis of accounting)

			Fiscal	Year		
	<u>2003</u>	<u>2004</u>	2005	<u>2006</u>	<u>2007</u>	2008
General revenues & other changes						
in net assets						
Governmental activities:						
Taxes						
Property taxes	\$ 18,868,758	\$ 19,359,322	\$ 20,453,967	\$ 21,211,012	\$ 22,746,399	\$ 24,122,853
Other taxes	1,114,691	1,242,061	1,230,774	1,277,752	1,316,389	1,261,411
Intergovernmental revenues not	, ,	, ,	, , -	, ,	,,	, - ,
restricted to specific purposes	7,225,989	6,641,204	6,393,727	6,173,713	6,219,960	6,346,665
Investment income	516,862	575,184	810,153	954,555	1,352,467	1,090,103
Miscellaneous	183,832	265,582	347,599	309,620	378,743	288,644
Gain on sale of capital assets	73,500	40,268	11,783	57,201	14,812	28,319
Transfers	1,032,458	1,105,132	1,086,471	(20,856,779)	526,639	1,062,501
Total governmental activities	29,016,090	29,228,753	30,334,474	9,127,074	32,555,409	34,200,496
Business-type activities:						
Taxes	_	_	_	333,632	227,746	375,971
Investment income	78,168	77,135	150,923	226,023	184,889	90,244
Gain on sale of capital assets	200	1,267	657	80,206	60,000	2,000
Transfers	(1,032,458)	(1,105,132)	(1,086,471)	20,856,779	(526,639)	(1,062,501)
Total business-type activities	(954,090)	(1,026,730)	(934,891)	21,496,640	(54,004)	(594,286)
T-4-1	¢ 28.062.000	¢ 29 202 022	¢ 20 200 592	¢ 20.622.714	¢ 22.501.405	¢ 22.606.210
Total primary government	\$ 28,062,000	\$ 28,202,023	\$ 29,399,583	\$ 30,623,714	\$ 32,501,405	\$ 33,606,210
Change in net assets						
Governmental activities	\$ 3,584,346	\$ 4,577,547	\$ 6,316,046	\$(16,325,386)	\$ 539,238	\$ 5,395,867
Business-type activities	2,611,657	1,478,302	2,578,534	24,974,856	3,118,653	1,135,173
Total primary government	\$ 6,196,003	\$ 6,055,849	\$ 8,894,580	\$ 8,649,470	\$ 3,657,891	\$ 6,531,040

Schedule 3

## Program Revenues by Function/Program Last Six Fiscal Years (accrual basis of accounting)

					Fisca	1 Y	ear				
	2003		2004		2005		2006		2007		2008
Function/program Governmental activities:											
General government	\$ 1,536,948	\$	1,389,037	\$	1,922,614	\$	1,841,644	\$	1,973,065	\$	1,844,981
Public safety	1,918,621		2,114,634		2,189,636		2,221,366		2,277,781		2,521,246
Transportation and streets	7,207,186	<u>,</u>	5,988,160		9,837,220		10,382,221		9,765,040		11,494,513
Sanitation, health and welfare	242,634		256,392		245,519		296,112		315,413		341,192
Natural resources and recreation	378,178	3	253,838		297,397		283,231		258,104		369,784
Economic development	3,347,341	_	3,125,647		3,280,176	_	3,168,477		2,751,812		2,293,783
Total governmental activities	14,630,908	<u> </u>	13,127,708		17,772,562	_	18,193,051	_	17,341,215	_	18,865,499
Business-type activities:											
Water	5,153,120	)	4,776,580		5,620,509		5,636,234		5,645,950		5,246,955
Wastewater	4,777,985	i	4,309,154		4,663,510		5,159,952		4,999,623		4,586,211
Parking					_		995,835		999,920	_	1,031,594
Total business-type activities	9,931,105	<u> </u>	9,085,734	_	10,284,019	_	11,792,021		11,645,493	_	10,864,760
Total primary government	\$ 24,562,013	\$	22,213,442	\$	28,056,581	\$	29,985,072	\$	28,986,708	\$	29,730,259

#### Schedule 4

Fund Balances - Governmental Funds (modified accrual basis of accounting)

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
General Fund										
Reserved for:										
Inventories and prepaids	\$ 296,084	\$ 297,479	9 \$ 306,885	\$ 320,620	\$ 319,900	\$ 320,445	\$ 337,002	\$ 447,499	\$ 352,951	\$ 360,338
Noncurrent receivables/advances										
(Note 1)	-	10,937,129	9,858,758	8,027,916	6,683,289	5,284,476	3,996,070	2,619,766	2,050,675	1,495,446
Contingencies	175,000	325,000	0 443,600	471,675	500,000	500,000	500,000	500,000	500,000	500,000
Parking structure	-		- 1,000,000	-	-	-	-	-	-	-
Unreserved	6,834,950	7,843,380	0 8,522,002	8,507,793	8,188,415	7,614,835	7,683,742	8,011,044	7,489,176	7,480,179
Total General Fund	7,306,034	19,402,988	20,131,245	17,328,004	15,691,604	13,719,756	12,516,814	11,578,309	10,392,802	9,835,963
All Other Governmental Funds										
Reserved for:										
Inventories and prepaids		132,710	0 108,140	124,009	133,311	145,758	129,430	159,121	171,510	188,513
Debt service	1,448,040	1,510,608	8 1,532,857	1,549,817	1,619,992	15,473,883	5,484,687	2,193,326	2,103,881	1,734,460
Noncurrent receivables/advances		346,60	1 346,601	-	-	-	-	-	-	-
Events allocation	-	296,600	0 295,720	189,678	75,086	21,850	-	-	-	-
Trust purposes	180,627	228,12	7 230,647	198,584	247,614	275,949	372,864	398,029	443,996	532,181
Unreserved, reported in:										
Special revenue funds	3,124,274	(7,563,97	7) (6,148,621)	(4,791,270)	(3,120,456)	(1,915,566)	(228,506)	1,149,999	2,752,392	3,240,496
Capital project funds	3,259,413	3,427,318	3,928,860	3,448,561	6,917,435	3,795,069	4,878,413	1,377,774	1,274,260	3,723,553
Total all other governmental										
funds	8,012,354	(1,622,013	3) 294,204	719,379	5,872,982	17,796,943	10,636,888	5,278,249	6,746,039	9,419,203
Total governmental funds	\$ 15,318,388	\$ 17,780,973	5 \$ 20,425,449	\$ 18,047,383	\$ 21,564,586	\$ 31,516,699	\$ 23,153,702	\$ 16,856,558	\$ 17,138,841	\$ 19,255,166

#### Notes:

<sup>1)</sup> The City established TID #1 Downtown Improvements Fund and the TID #2 Industrial Park Special Revenue Funds to accurately account for the activity in these tax incremental financing districts. This activity had previously been reported within the General Fund. The change resulted in the recording of deficit fund balances for the Special Revenue funds totaling \$11,799,661. These amounts were equally offset by a liability for advances from the General Fund. Corresponding increases in asset and fund balance accounts for the General Fund were also recorded. Prior year balances have not been restated.

#### Schedule 5

Changes in Fund Balances - Governmental Funds (modified accrual basis of accounting)

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
REVENUES										
Taxes	\$ 16,839,896 \$	17,849,935 \$	18,801,455	\$ 19,466,542	\$ 19,691,289	\$ 20,297,710	\$ 21,378,609	\$ 22,172,762	\$ 23,746,926	\$ 25,053,421
Special assessments	615,264	1,232,650	844,450	736,724	860,473	434,137	593,622	504,270	448,394	929,784
Intergovernmental	11,967,994	12,209,920	12,907,405	12,975,165	14,431,167	17,981,524	15,157,234	15,564,534	13,804,769	14,731,078
Licenses and permits	265,710	297,616	420,171	681,568	713,911	765,846	826,798	751,379	849,619	732,375
Fines, forfeitures and penalties	424,956	445,762	417,197	393,892	438,327	476,446	573,186	364,019	372,608	359,132
Public charges	1,791,968	1,867,455	1,876,676	1,899,312	2,284,782	2,456,051	2,715,407	2,537,051	2,628,540	3,124,289
Intergovernmental charges for services	1,053,419	959,431	1,020,647	934,563	888,628	1,113,955	1,184,106	980,846	1,225,529	1,170,324
Commercial revenues	444,685	342,969	370,245	283,322	1,509,885	1,871,648	1,782,642	2,128,918	2,592,922	2,109,673
Miscellaneous revenues	3,117,700	4,083,828	3,770,941	3,198,209	3,099,362	1,181,661	1,326,967	1,100,995	1,295,656	1,277,069
Total revenues	36,521,592	39,289,566	40,429,187	40,569,297	43,917,824	46,578,978	45,538,571	46,104,774	46,964,963	49,487,145
EXPENDITURES										
Current:										
General government	3,882,527	3,930,968	4,151,850	4,036,845	4,203,476	4,314,769	4,086,318	4,360,868	4,393,385	4,787,342
Public safety	10,729,146	10,876,129	11,137,068	11,940,760	12,465,661	12,652,211	12,908,512	13,563,524	14,135,484	14,715,228
Transportation and streets	8,044,876	8,571,600	8,664,076	8,310,148	8,972,116	9,762,448	10,244,471	9,720,377	10,840,937	11,582,084
Sanitation, health and welfare	1,829,323	1,483,066	1,673,508	1,632,475	1,635,001	1,629,466	1,733,862	1,773,222	1,819,901	1,828,223
Natural resources and recreation	1,839,211	1,830,274	1,872,708	2,052,923	1,999,061	1,925,868	2,079,035	2,018,785	2,079,307	2,215,340
Economic development	2,320,811	2,365,520	3,013,700	2,215,535	2,644,256	2,839,146	3,022,133	5,393,409	4,790,380	2,240,898
Capital outlay	6,904,821	8,823,026	8,665,735	11,834,503	24,387,624	16,577,996	9,182,533	8,166,128	7,981,230	11,681,885
Debt service:										
Principal retirement	4,178,509	3,634,985	3,066,560	3,283,820	4,023,463	4,281,799	18,192,876	6,123,812	6,557,888	9,487,176
Retire unfunded pension obligation	-	-	-	-	3,939,067	_	-	-	-	-
Interest and debt service charges	1,437,970	1,182,017	1,466,241	1,483,631	1,491,151	2,196,370	2,764,223	2,099,721	1,981,955	1,949,372
Total expenditures	41,167,194	42,697,585	43,711,446	46,790,640	65,760,876	56,180,073	64,213,963	53,219,846	54,580,467	60,487,548
Excess (deficiency) of revenues										
over expenditures	(4,645,602)	(3,408,019)	(3,282,259)	(6,221,343)	(21,843,052)	(9,601,095)	(18,675,392)	(7,115,072)	(7,615,504)	(11,000,403)

#### Schedule 5 (Continued)

### Changes in Fund Balances - Governmental Funds (modified accrual basis of accounting)

	<u>1999</u>	2000	2001	2002	2003	<u>2004</u>	2005	2006	2007	2008
OTHER FINANCING SOURCES (USES) Issuance of debt Discount on debt issued Issuance of refunding debt Payment to escrow agents	\$ 1,857,135 \$ - -	5,721,077 \$ - - -	4,818,960 \$ - 1,617,503 (1,617,503)	3,843,277	\$ 24,327,797 : - - -	\$ 4,522,899 \$	5 5,814,310 \$ - - -	5 2,751,098 \$ (5,531) - (3,320,000)	6,741,760 \$ (21,315)	\$ 11,595,117 (32,250)
Transfers in Transfers out	1,140,590 (930,406)	1,872,481 (1,722,952)	2,261,670 (1,153,897)	4,734,409 (4,734,409)	4,402,197 (3,369,739)	5,857,955 (4,589,694)	6,087,654 (4,925,125)	7,383,086 (5,990,725)	7,459,909 (6,282,567)	7,841,039 (6,287,178)
Total other financing sources (uses)	2,067,319	5,870,606	5,926,733	3,843,277	25,360,255	19,553,208	6,976,839	817,928	7,897,787	13,116,728
Net change in fund balance	(2,578,283)	2,462,587	2,644,474	(2,378,066)	3,517,203	9,952,113	(11,698,553)	(6,297,144)	282,283	2,116,325
FUND BALANCES - BEGINNING	17,896,671	15,318,388	17,780,975	20,425,449	18,047,383	21,564,586	34,852,255	23,153,702	16,856,558	17,138,841
FUND BALANCES - ENDING	\$ 15,318,388 \$	17,780,975 \$	\$ 20,425,449 \$	18,047,383	21,564,586	\$ 31,516,699	\$ 23,153,702	8 16,856,558 \$	17,138,841	\$ 19,255,166
Debt service as a percentage of noncapital expenditures	16.4%	14.2%	12.9%	13.6%	22.8%	16.4%	38.1%	18.3%	18.3%	22.7%

CITY OF WAUSAU
Schedule 6
Assessed Value and Estimated Actual Value (Equalized Value) of Taxable Property

Levy	Fiscal	Residential	Commercial	Industrial	Agricultural/	Personal	Total Taxable Assessed	Total Direct Tax	Estimated Actual	Assessed as Percent of Estimated
Year	Year	Property	Property	Property	Forest Property	Property	Value A	Rate B	Taxable Value C	Actual Value
1998	1999	\$ 924,047,800	\$ 439,063,600	\$ 66,164,700	\$ 121,300	\$ 110,062,800	\$ 1,539,460,200	\$ 9.19	\$ 1,571,663,200	97.95%
1999	2000	935,969,500	448,302,600	72,297,400	92,500	73,731,700	1,530,393,700	9.76	1,652,470,300	92.61%
2000	2001	955,284,900	453,135,800	76,597,200	58,400	69,845,400	1,554,921,700	10.03	1,729,959,800	89.88%
2001	2002	972,317,000	464,884,400	83,840,600	85,500	70,731,400	1,591,858,900	10.13	1,839,794,800	86.52%
2002	2003	986,151,300	487,584,400	86,463,900	69,800	69,202,400	1,629,471,800	10.37	1,923,669,600	84.71%
2003	2004	1,002,526,100	505,024,000	85,797,900	64,300	71,141,500	1,664,553,800	10.37	2,003,188,900	83.10%
2004	2005	1,276,680,800	643,656,400	107,606,400	181,300	90,111,400	2,118,236,300	8.57	2,080,684,300	101.80%
2005	2006	1,304,299,400	689,555,600	105,641,000	401,700	94,274,000	2,194,171,700	8.72	2,233,469,700	98.24%
2006	2007	1,346,763,900	726,349,600	99,376,800	1,162,000	100,637,000	2,274,289,300	8.85	2,433,934,300	93.44%
2007	2008	1,529,616,400	841,589,000	108,212,500	1,532,200	114,498,000	2,595,448,100	8.19	2,504,826,100	103.62%
2008	2009	1,555,181,300	893,498,400	102,964,600	1,839,400	116,767,500	2,670,251,200	8.23	2,768,967,000	96.43%

<sup>&</sup>lt;sup>A</sup> Source: Wisconsin Department of Revenue, <u>Final Statement of Assessment</u>. Values include TIF districts.

#### Notes:

Property in the City of Wausau is reassessed every three to four years on average, with the goal of assessing property at 100% of market value. Between major reassessments, property values are updated based on sales of comparable properties.

<sup>&</sup>lt;sup>B</sup> Source: City of Wausau Budget document. The rate shown is for properties served by the Wausau School District.

<sup>&</sup>lt;sup>C</sup> Source: Wisconsin Department of Revenue, <u>County Equalization Report</u>.

Schedule 7
Property Tax Rates - Direct and Overlapping Governments
Last Ten Fiscal Years

#### Marathon County/Wausau School District

#### Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Wausau Direct Rate	Wausau School District	NTC	Marathon County	State of Wisconsin	Gross Tax Rate	State Tax Credit	Net Tax Rate
1999	2000	7.73	2.03	9.76	12.21	2.02	6.73	0.22	30.94	2.01	28.93
2000	2001	7.65	2.38	10.03	12.55	2.13	6.94	0.22	31.87	1.95	29.92
2001	2002	7.52	2.61	10.13	12.85	2.18	7.07	0.23	32.46	1.86	30.60
2002	2003	7.82	2.55	10.37	12.84	2.28	7.21	0.24	32.94	1.81	31.13
2003	2004	7.87	2.50	10.37	12.95	2.29	7.12	0.24	32.97	1.76	31.21
2004	2005	6.61	1.96	8.57	10.98	1.90	5.71	0.20	27.36	1.36	26.00
2005	2006	6.83	1.89	8.72	10.13	1.97	5.82	0.19	26.83	1.29	25.54
2006	2007	7.02	1.83	8.85	10.10	2.02	5.86	0.19	27.02	1.54	25.48
2007	2008	6.59	1.60	8.19	9.35	1.80	5.21	0.16	24.71	1.50	23.21
2008	2009	6.67	1.56	8.23	9.64	1.92	5.38	0.18	25.35	1.57	23.78

(Continued)

Schedule 7 (Continued)
Property Tax Rates - Direct and Overlapping Governments
Last Ten Fiscal Years

#### Marathon County/DC Everest School District

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Wausau Direct Rate	DC Everest School District	NTC	Marathon County	State of Wisconsin	Gross Tax Rate	State Tax Credit	Net Tax Rate
1999	2000	7.73	2.03	9.76	9.29	2.02	6.73	0.22	28.02	2.01	26.01
2000	2001	7.65	2.38	10.03	10.60	2.13	6.94	0.22	29.92	1.95	27.97
2001	2002	7.52	2.61	10.13	10.62	2.18	7.07	0.23	30.23	1.86	28.37
2002	2003	7.82	2.55	10.37	11.37	2.28	7.21	0.24	31.47	1.81	29.66
2003	2004	7.87	2.50	10.37	10.92	2.29	7.12	0.24	30.94	1.76	29.18
2004	2005	6.61	1.96	8.57	7.49	1.90	5.71	0.20	23.87	1.36	22.51
2005	2006	6.83	1.89	8.72	9.12	1.97	5.82	0.19	25.82	1.29	24.53
2006	2007	7.02	1.83	8.85	9.08	2.02	5.86	0.19	26.00	1.54	24.46
2007	2008	6.59	1.60	8.19	8.16	1.80	5.21	0.16	23.52	1.50	22.02
2008	2009	6.67	1.56	8.23	9.17	1.92	5.38	0.18	24.88	1.57	23.31

#### Notes:

In 2005, the State of Wisconsin imposed a two year tax levy limitation on all units of local government. In addition, through the State of Wisconsin Expenditure Restraint Program, a pool of money is distributed annually to local governments that meet certain restrictions on the growth of General Fund expenditures. In general, the program limits the growth of General Fund expenditures to 60% of the percentage of growth in equalized value, up to a maximum of 2%, plus the change in the Consumer Price Index.

**CITY OF WAUSAU** 

#### Schedule 8 Principal Taxpayers, Current Year and Nine Years Prior

	2	800		1999				
Taxpayer	Type of Business	Taxable Assessed Value <sup>A</sup>	Percent of Total Assessed Value <sup>B</sup>	Rank		Taxable Assessed Value <sup>A</sup>	Percent of Total Assessed Value <sup>B</sup>	Rank
Ghidorzi	Office/Real Estate Development	\$ 79,379,000	2.87%	1	\$	21,903,800	1.43%	2
Employers Insurance/Liberty	Insurance	45,113,700	1.63%	2		65,152,600	4.26%	1
Aspirus/Wausau Hospital	Medical	40,891,400	1.48%	3		12,538,900	0.82%	5
Marshfield Clinic	Medical	27,085,600	0.98%	4		17,038,400	1.11%	3
Eastbay	Retail/Distribution	22,069,400	0.80%	5		12,288,700	0.80%	7
Wausau Center Mall	Retail	21,942,500	0.79%	6		15,646,000	1.02%	4
Wausau Benefits	Insurance	20,816,300	0.75%	7				
First Wausau Tower	Office	19,344,100	0.70%	8				
Menards	Retail	16,382,700	0.59%	9				
River Valley State Bank	Banking	15,275,200	0.55%	10				
Apogee/Wausau Metals	Manufacturing					12,322,400	0.81%	6
M & I Bank	Banking					9,411,500	0.61%	8
Kolbe & Kolbe	Manufacturing					8,991,600	0.59%	9
Roland McNutt (Lokre Devel)	Office/Apartments				_	6,607,400	0.43%	10
	TOTAL	\$ 308,299,900	11.14%		\$	181,901,300	11.88%	

A Per City Assessor records.

Based on the City's total assessed valuation on January 1, 2008 and 1999 of \$2,768,967,000 and \$1,530,393,700, respectively.

## Schedule 9 Property Tax Levies and Collections Last Ten Fiscal Years

Collection Year	Total Tax Levy	to	llections Prior Transfer of Il on August 1	Percent of Levy Collected	_ at	Total Tax Collections December 31	Total Collections as Percent of Levy	utstanding elinquent Taxes	Outstanding Delinquent Taxes as Percent of Levy
1999	\$ 13,491,487	\$	13,284,430	98.47%	\$	13,288,806	98.50%	\$ 15,061	0.11%
2000	14,182,826		13,922,647	98.17%		13,929,775	98.22%	34,970	0.25%
2001	14,811,881		14,196,115	95.84%		14,201,865	95.88%	170,614	1.15%
2002	15,299,595		14,955,544	97.75%		14,956,334	97.76%	51,699	0.34%
2003	15,987,121		15,690,809	98.15%		15,705,415	98.24%	41,233	0.26%
2004	16,288,605		16,017,185	98.33%		16,031,511	98.42%	24,091	0.15%
2005	17,087,161		16,743,305	97.99%		16,752,309	98.04%	42,158	0.25%
2006	17,971,506		17,649,845	98.21%		17,658,728	98.26%	36,138	0.20%
2007	18,718,941		18,340,492	97.98%		18,346,569	98.01%	39,019	0.21%
2008	19,611,064		19,167,854	97.74%		19,297,873	98.40%	43,896	0.22%

#### Notes:

The amount of outstanding taxes represents uncollected personal property taxes at the end of each year. For delinquent taxes that are deemed to be uncollectible, the portions attributable to overlapping districts are charged back to those jurisdictions as allowed per state statutes.

Schedule 10 Direct and Overlapping Sales Tax Rates Last Ten Fiscal Years

	City Direct Rate	Marathon County Direct Rate	State of Wisconsin
1000	0.004	0.70	<b>7</b> 00/
1999	0.0%	0.5%	5.0%
2000	0.0%	0.5%	5.0%
2001	0.0%	0.5%	5.0%
2002	0.0%	0.5%	5.0%
2003	0.0%	0.5%	5.0%
2004	0.0%	0.5%	5.0%
2005	0.0%	0.5%	5.0%
2006	0.0%	0.5%	5.0%
2007	0.0%	0.5%	5.0%
2008	0.0%	0.5%	5.0%

#### Note:

Wisconsin counties have the option of levying a 0.5% sales tax. Cities do no have the option of levying sales tax.

Schedule 11 Outstanding Debt by Type Last Ten Fiscal Years

		Governmenta	al Activities		В	usine	ess-type Activ	_			
	General	G. O.			General			Wastewater		Percentage	
Fiscal	Obligation	Promissory	State Trust	Capital	Obligation	W	ater Utility	Utility	Total Primary	of Personal	Per
Year	Bonds	Notes	Fund Loans	Leases	Bonds/Notes	Rev	enue Bonds	Revenue Bonds	Government	Income	Capita
1999	\$ 11,628,555	\$ 10,735,000	\$ 138,810	\$ 189,149	\$ 3,666,445	\$	4,990,000	\$ 8,315,000	\$ 39,662,959	4.79%	\$ 1,020
2000	10,058,677	14,665,000	113,703	66,243	3,121,323		4,990,000	7,810,000	40,824,946	5.04%	1,049
2001	8,803,499	17,935,000	1,704,825	-	2,556,501		4,985,000	7,135,000	43,119,825	5.34%	1,116
2002	7,577,380	17,355,000	4,092,789	-	1,987,620		4,960,000	6,535,000	42,507,789	5.54%	1,094
2003	10,705,664	23,195,000	15,535,379	-	1,404,336		4,670,000	5,905,000	61,415,379	7.60%	1,581
2004	26,860,999	24,849,500	15,023,245	-	1,044,001		4,375,000	5,260,000	77,412,745	9.68%	1,989
2005	25,846,869	27,614,000	1,184,498	-	658,131		3,865,000	4,590,000	63,758,498	7.34%	1,623
2006	20,991,061	25,950,098	1,011,494	-	3,462,841		3,330,000	3,885,000	58,630,494	6.33%	1,475
2007	19,334,654	25,765,704	3,036,167	-	5,548,642		-	3,170,000	56,855,167	6.09%	1,419
2008	17,690,000	28,084,310	4,548,156	-	4,817,690		-	2,420,000	57,560,156	N/A	1,426

Schedule 12 General Obligation Debt Last Ten Fiscal Years

	T	otal General	L	ess Assets			Percentage of		
Fiscal	(	Obligation	Re	stricted for	N	Net General	Actual Taxable		Per
Year		Debt <sup>A</sup>	De	ebt Service	Ob	ligation Debt	Property Value B	C	apita <sup>C</sup>
1999	\$	26,357,959	\$	542,640	\$	25,815,319	1.64%	\$	664
2000		28,024,946		321,794		27,703,152	1.68%		712
2001		30,999,825		60,392		30,939,433	1.79%		800
2002		31,012,789		75,050		30,937,739	1.68%		796
2003		50,840,379		192,387		50,647,992	2.63%		1,304
2004		67,777,745		17,347,189		50,430,556	2.52%		1,296
2005		55,303,498		3,987,932		51,315,566	2.47%		1,307
2006		51,415,494		636,877		50,778,617	2.27%		1,278
2007		53,685,167		454,144		53,231,023	2.19%		1,328
2008		55,140,156		-		55,140,156	2.20%		1,366

<sup>&</sup>lt;sup>A</sup> Total amount includes general obligation debt for business-type activities. The details on outstanding debt can be found in the notes to the financial statements.

<sup>&</sup>lt;sup>B</sup> Actual Taxable Property Values can be found in Schedule 6.

<sup>&</sup>lt;sup>C</sup> Population data can be found in Schedule 16.

#### Schedule 13 Computation of Direct and Overlapping General Obligation Debt December 31, 2008

Taxing Jurisdiction	Net Debt Outstanding	Percentage Applicable to City of Wausau	Amount Applicable to City of Wausau
City of Wausau <sup>A</sup>	\$ 55,140,156	100.00%	\$ 55,140,156
Overlapping Debt: Wausau School District	63,880,000	62.74%	40,078,312
DC Everest School District	45,140,000	4.34%	1,959,076
Northcentral Technical College	17,900,000	16.56%	2,964,240
Marathon County	3,650,000	27.35%	998,275
Total Overlapping Debt			45,999,903
<b>Total Direct and Overlapping Debt</b>			\$ 101,140,059

<sup>&</sup>lt;sup>A</sup> City of Wausau debt is shown net of amounts available for future debt service costs.

Schedule 14

Legal Debt Margin Calculation Fiscal Year Ended December 31, 2008

#### Legal Debt Margin at December 31, 2008

Equalized Value of Real & Personal Property	\$ 2,768,967,000
Legal Debt Limit (5% of equalized value)	\$ 138,448,350
Total Debt Applicable to Debt Limitation	55,140,156
Less: Available funds reserved for debt retirement	 
Net Amount Applicable to Debt Limitation	 55,140,156
Remaining Legal Debt Margin	\$ 83,308,194

Fiscal Year	Total Equalized Value		Debt Limit		Net debt applicable to limit		Legal Debt Margin	Net debt applicable to limit as percent of Debt Limit
1999	\$ 1,652,470,300	\$	82,623,515	\$	25,815,319	\$	56,808,196	31.24%
2000	1,729,959,800	Ċ	86,497,990	·	27,703,152	·	58,794,838	32.03%
2001	1,839,794,800		91,989,740		30,939,433		61,050,307	33.63%
2002	1,923,669,600		96,183,480		30,937,739		65,245,741	32.17%
2003	2,003,188,900		100,159,445		50,647,992		49,511,453	50.57%
2004	2,080,684,300		104,034,215		50,430,556		53,603,659	48.47%
2005	2,233,469,700		111,673,485		51,315,566		60,357,919	45.95%
2006	2,433,934,300		121,696,715		50,778,617		70,918,098	41.73%
2007	2,504,826,100		125,241,305		53,231,023		72,010,282	42.50%
2008	2,768,967,000		138,448,350		55,140,156		83,308,194	39.83%

#### Schedule 15 Mortgage Revenue Bond Coverage - Water Utility Last Ten Fiscal Years

Fiscal	Gross	Direct Operating	Net Revenue Available for	Debt S	Service Require	ments <sup>3</sup>	
Year	Revenues 1	Expenses <sup>2</sup>	Debt Service	Principal	Interest	Total	Coverage
1999	\$ 3,369,262	\$ 1,711,612	\$ 1,657,650	\$ -	\$ -	\$ -	n/a
2000	3,652,955	1,712,731	1,940,224	=	374,205	374,205	5.18
2001	3,637,572	1,836,749	1,800,823	5,000	249,470	254,470	7.08
2002	3,828,431	1,771,352	2,057,079	25,000	249,225	274,225	7.50
2003	3,933,638	1,861,324	2,072,314	290,000	248,000	538,000	3.85
2004	3,991,021	1,984,653	2,006,368	295,000	233,500	528,500	3.80
2005	4,171,589	2,135,728	2,035,861	510,000	218,750	728,750	2.79
2006	4,773,658	1,982,641	2,791,017	535,000	193,250	728,250	3.83
2007	4,852,507	2,021,190	2,831,317	-	-	-	n/a
2008	4,788,113	2,225,481	2,562,632	-	-	-	n/a

(Continued)

<sup>&</sup>lt;sup>1</sup> Includes Total Operating Revenues and Investment Income .

<sup>&</sup>lt;sup>2</sup> Includes Total Operating Expenses less Depreciation and Payment in Lieu of Taxes through 2002. In 2003, with the implementation of GASB #34, the Payment in Lieu of Taxes was classified as a non-operating expense.

<sup>&</sup>lt;sup>3</sup> Water System Revenue Bonds, Series 1999. These bonds were refunded during 2007.

#### Schedule 15 (Continued) Mortgage Revenue Bond Coverage - Wastewater Utility Last Ten Fiscal Years

	Fiscal	Gross	Direct Operating	Net Revenue Available for		Debt S	Servi	ce Require	ment	s <sup>3</sup>	
_	Year	Revenues 1	Expenses <sup>2</sup>	Debt Service		Principal	Interest		Total		Coverage
	1999	\$ 3,950,342	\$ 1,983,189	\$ 1,967,153	\$	470,000	\$	506,557	\$	976,557	2.01
	2000	3,924,198	1,977,019	1,947,179		505,000		474,972		979,972	1.99
	2001	3,744,440	2,260,044	1,484,396		530,000		440,882		970,882	1.53
	2002	3,550,113	2,175,348	1,374,765		600,000		341,115		941,115	1.46
	2003	3,679,753	2,247,092	1,432,661		630,000		293,875		923,875	1.55
	2004	3,605,640	2,372,380	1,233,260		645,000		271,825		916,825	1.35
	2005	3,722,185	2,451,789	1,270,396		670,000		249,250		919,250	1.38
	2006	4,180,701	2,490,487	1,690,214		705,000		222,450		927,450	1.82
	2007	4,375,271	2,559,557	1,815,714		715,000		194,250		909,250	2.00
	2008	4,074,437	2,690,897	1,383,540		750,000		158,500		908,500	1.52

 <sup>&</sup>lt;sup>1</sup> Includes Total Operating Revenues and Investment Income .
 <sup>2</sup> Includes Total Operating Expenses less Depreciation.
 <sup>3</sup> Sewerage System Revenue Refunding Bonds, Series 2001.

Schedule 16 Demographic Statistics Last Ten Fiscal Years

	City of				School	
Fiscal	Wausau	Personal		AGI	System	Unemployment
Year	Population <sup>1</sup>	 Income <sup>2</sup>	Per	Return <sup>3</sup>	Enrollment <sup>4</sup>	Rate 5
1999	38,881	\$ 827,468,432	\$	37,376	9,208	3.5%
2000	38,936	809,394,329		36,782	9,015	4.0%
2001	38,654	806,956,591		37,325	8,944	4.8%
2002	38,859	767,150,268		36,244	8,949	5.9%
2003	38,848	807,851,982		38,343	8,746	6.4%
2004	38,912	799,627,872		37,727	8,759	6.0%
2005	39,275	869,166,468		39,677	8,768	5.4%
2006	39,740	926,385,502		46,221	8,836	5.7%
2007	40,080	934,089,922		41,816	8,780	5.1%
2008	40,360	n/a		n/a	8,681	6.6%

<sup>&</sup>lt;sup>1</sup> Source: Wisconsin Department of Administration estimates.

<sup>&</sup>lt;sup>2</sup> Source: Wisconsin Department of Revenue. Adjusted Gross Income for all tax returns filed for City of Wausau residents.

<sup>&</sup>lt;sup>3</sup> Source: Wisconsin Department of Revenue. Average Adjusted Gross Income for returns filed.

<sup>&</sup>lt;sup>4</sup> Source: Wisconsin Department of Public Instruction.

<sup>&</sup>lt;sup>5</sup> Source: Wisconsin Department of Workforce Development. Annual rates not seasonally adjusted.

#### Schedule 17 Principal Employers Current Year and Nine Years Prior

			2008			1999	
				Percentage			Percentage
		Number of		of Total City	Number of		of Total City
Employer	Type of business	Employees*	Rank	Employment	Employees*	Rank	Employment
Aspirus/Wausau Hospital	Medical	2,479	1	12.26%	2,022	2	9.67%
Kolbe & Kolbe	Window/door manufacturing	1,600	2	7.91%	1,350	3	6.45%
Wausau School District	Education	1,300	3	6.43%	1,250	4	5.98%
Employers Insurance/Liberty	Insurance	1,250	4	6.18%	2,550	1	12.19%
Eastbay	Retail/distribution	1,065	5	5.26%	1,000	5	4.78%
North Central Health Care	Health care/medical	1,000	6	4.94%	930	7	4.45%
Marshfield Clinic	Medical	950	7	4.70%			
UMR/Fiserv Health	Health care/insurance	820	8	4.05%			
Apogee/Wausau Metals	Construction design products				1,000	6	4.78%
Marathon Electric	Motor/generator manufacturing				850	8	4.06%
Total		10,464		51.73%	10,952		52.36%
Total City Employm	ent	20,228			20,917		

\*Includes full- and part-time employees.

Source: Employer contacts and information provided by Wisconsin Department of Workforce Development.

Schedule 18

#### Budgeted Full-Time Equivalent Personnel Positions Last Ten Fiscal Years

	<u>1999</u>	2000	<u>2001</u>	2002	2003	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	2008
General Government										
Mayor's office	3.50	4.00	4.00	4.00	4.00	4.00	3.50	3.50	3.50	3.50
Finance department	14.25	14.25	14.25	13.25	13.25	12.25	12.25	12.25	14.00	14.00
Assessment	7.00	7.00	7.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Human resources	3.00	3.00	3.00	2.00	2.00	2.00	2.00	2.00	2.50	2.50
Legal affairs	3.75	3.75	3.75	3.75	3.75	3.75	3.75	3.75	3.75	4.00
Municipal court	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50
Total General Government	33.00	33.50	33.50	30.50	30.50	29.50	29.00	29.00	31.25	31.50
Public Safety										
Police department	70.00	72.00	72.00	72.00	71.00	72.00	72.00	75.00	75.00	76.00
Fire department	61.00	61.00	62.00	62.00	61.00	61.00	61.00	60.00	60.00	59.00
Inspections and electrical	13.00	13.00	13.00	13.00	13.00	13.00	13.00	13.00	13.00	12.00
Total Public Safety	144.00	146.00	147.00	147.00	145.00	146.00	146.00	148.00	148.00	147.00
Parks Department *	1.00	1.00	1.00	1.00	-	-	-	-	-	-
Public Works	73.00	74.00	74.00	70.00	66.00	64.00	65.00	64.50	64.50	62.50
Community Development	13.50	14.00	12.25	12.25	12.25	12.25	12.75	12.75	12.75	13.75
Transit System	34.00	34.00	35.00	35.00	33.00	33.00	33.00	33.00	33.00	32.00
Water & Sewer Utilities	38.00	37.75	33.75	33.75	31.75	31.75	31.75	31.50	28.50	26.50
Total Regular Employees	336.50	340.25	336.50	329.50	318.50	316.50	317.50	318.75	318.00	313.25

Source: Finance and Human Resource Departments.

<sup>\*</sup>The City and Marathon County operate a combined park department. As of 2002, all employees are considered employees of Marathon County. Up to 2003, the City had one full-time employee on its payroll.

## CITY OF WAUSAU Schedule 19 Operating Indicators by Function/Program

					Fiscal	Year				
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
General Government										
Building permits issued										
Residential	829	851	933	859 155	937	925	847	750	766	646
Non-residential	175	156	176	155	156	170	174	179	231	156
Total construction value (\$000) Residential	17,366	18,931	17,095	17,875	28,892	33,325	35,131	24,397	31,732	25,530
Non-residential	34,825	57,832	46,091	70,794	54,964	42,204	61,077	45,361	99,352	16,411
Tron residential	34,023	31,032	40,071	70,774	34,704	42,204	01,077	43,301	77,332	10,411
Police										
Calls for service	N/A	N/A	N/A	N/A	N/A	N/A	N/A	50,519	51,841	53,741
Parking tickets issued	N/A	N/A	N/A	N/A	N/A	N/A	N/A	9,509	16,435	12,968
Total arrests	N/A	N/A	N/A	N/A	N/A	N/A	3,267	3,413	3,389	3,451
E'										
Fire	1,311	820	824	1,238	1,648	1 455	1,478	1,433	1,393	1,437
Fire responses Emergency responses	3,238	3,335	3,387	3,329	3,350	1,455 3,565	3,734	4,003	4,185	4,617
Inspections	3,640	3,409	3,321	3,232	4,183	3,816	4,438	4,018	4,043	3,971
mspections	3,040	3,407	3,321	3,232	4,103	3,010	7,730	4,010	4,043	3,771
Public works										
Miles of street swept	10,444	10,904	7,685	9,145	6,670	11,516	7,019	6,127	6,470	5,485
Cu. yds. of debris - sweeping	6,923	5,520	5,250	5,026	4,399	4,335	6,179	4,963	3,530	6,293
Tons of asphalt used (potholes)	1,913	2,455	962	795	1,058	480	406	598	570	701
Tons of scrap (spring pickup)	605	645	681	685	372	682	580	588	601	474
Water										
Ave. daily consumption (000 gal.)	4,719	4,733	4,680	4,803	4,931	4,845	5,099	5,347	5,527	5,114
Peak daily consumption (000 gal.)	6,856	7,352	8,513	7,822	8,771	7,524	8,529	8,531	7,725	9,043
Number of customers	14,136	14,196	14,522	14,546	14,613	14,791	15,275	15,405	15,533	15,692
Westerveton										
Wastewater Ave. daily sewage treatment (000 gal.)	4,443	4,960	4,561	4,868	3,770	3,977	3,930	4,166	4,122	4,199
Ave. daily sewage treatment (000 gai.)	4,443	4,900	4,501	4,000	3,770	3,911	3,930	4,100	4,122	4,199
Wausau Area Transit										
Total route miles	685,087	693,270	648,985	657,540	638,730	620,471	603,668	739,055	720,858	604,793
Total passengers	871,428	851,841	826,941	758,706	743,249	758,061	819,165	865,988	857,010	851,895
Cost per passenger	\$2.61	\$2.78	\$3.00	\$3.37	\$3.66	\$3.85	\$3.55	\$3.64	\$3.86	\$3.89

#### Schedule 20 Capital Asset Statistics by Function/Program

_	Fiscal Year									
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Fire										
Stations	3	3	3	3	3	3	3	3	3	3
Fire suppression units	8	8	8	8	8	8	8	8	8	8
Public works										
Miles of streets	210.7	212.5	213.1	213.1	214.5	218.7	221.9	223.4	225.5	225.7
Parks & recreation										
Parks	36	36	36	36	36	36	36	36	36	35
Acreage	338	338	338	338	338	338	338	343	344	343
Swimming pools	3	3	3	3	3	3	3	3	3	3
Water										
Miles of main	204.9	207.3	209.4	211.0	217.0	221.1	227.1	229.8	230.6	231.6
Storage capacity (000 gal.)	5,300	5,300	5,300	5,300	5,550	5,550	5,550	5,550	5,550	5,550
Fire hydrants	1,354	1,372	1,389	1,404	1,451	1,481	1,541	1,571	1,587	1,600
Wastewater										
Miles of main	203.9	207.6	209.7	211.0	212.3	218.1	221.3	226.3	227.2	228.6
Stormwater										
Miles of main	121.9	123.6	124.2	124.2	124.7	127.3	129.8	131.8	141.9	143.2

