

CITY OF WAUSAU Wausau, Wisconsin

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2014

#### **Finance Department**

Maryanne Groat, Finance Director / Treasurer Richard M. Whalen, Accounting Manager

#### CITY OF WAUSAU, WISCONSIN COMPREHENSIVE ANNUAL FINANCIAL REPORT For the Year Ended December 31, 2014

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June 26, 2015

To the Honorable Mayor, Members of the Common Council, and Citizens of the City of Wausau:

The Comprehensive Annual Financial Report of the City of Wausau for the fiscal year ended December 31, 2014 is hereby submitted.

#### **Management Representations**

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City. In addition, we are not aware of any financial policies that had a significant impact on the current year's financial statements. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

#### The Reporting Entity

The City of Wausau provides a full range of municipal services, including police, fire protection, paramedic, sanitation, water and wastewater, recreation, public works, and administrative support services. In addition, the City facilitates economic and neighborhood development. These services are funded from various sources which include: property taxes, room tax, cable franchise fee, grants, user fees, and revenues from municipally owned utilities. These activities are under the direct oversight responsibility of the Mayor and constitute the primary governmental functions of the City of Wausau. In addition, the City of Wausau is also financially accountable for a legally separate Community Development Authority, which is reported separately as a discretely presented component unit, within the City of Wausau's financial statements.

#### **Profile of the Government**

The City of Wausau was incorporated as a city on April 2, 1872. The City is located in north central Wisconsin, approximately 181 miles northwest of Milwaukee, Wisconsin and 175 miles east of Minneapolis/St. Paul, Minnesota. Wausau is the county seat of Marathon County, which is Wisconsin's largest county, covering 1,584 square miles. The City of Wausau covers 18.27 square miles with approximately 252.5 miles of streets. County population per the 2010 census was 134,063 which includes the City's census population of 39,106. The City operates under the mayoral form of government. Policy making and legislative authority are vested in a governing council consisting of eleven alderpersons, elected by district, who serve two-year terms. The elected mayor serves a four-year term.

#### **Financial Information**

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with General Accepted Accounting Principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgments by management.

#### **Budgetary Controls**

The annual budget serves as the foundation for the City of Wausau's financial planning and control. Activities of the general fund, certain special revenue funds, debt service fund, capital projects funds and proprietary funds (exclusive of the discretely presented component unit) are included in the City's annual budget. City departments submit their annual budget requests for the ensuing year to the Mayor.

After all requests have been reviewed, services prioritized and available resources evaluated, the Mayor submits the budget to the Finance Committee for review and recommendation to the Common Council. After conducting a public hearing of the budget, the Common Council adopts the budget no later than the fourth Tuesday in November.

The budget as adopted includes total expenditures at the cost center level. A cost center can be a fund, department, program or other activity for which control of expenditures is considered desirable. Cost centers are defined as follows: General Fund at department level, Special Revenue and Capital Projects at program level and Debt Service at total fund level. The City's Finance Director and Mayor may authorize new appropriations or transfers of budgeted amounts within expenditures of a cost center up to \$5,000. Amounts up to \$15,000 require Finance Committee approval and transfers or new appropriations over \$15,000 require two-thirds (2/3) Common Council approval to amend the budget.

#### **Economic Condition and Outlook/Major Initiatives**

Wausau is a significant regional center enjoying a diverse economic base including manufacturing, construction, retailing, banking, insurance, health care, legal and a variety of other professional services. In the past few years, the City of Wausau and the surrounding area within the County have become appreciated as a travel/tourist destination. The area is now ranked 9<sup>th</sup> in the state for traveler tourism spending.

The economy continues to improve from the recent recession. Manufacturing work has rebounded dramatically as documented in the positive unemployment trends. The annual unemployment rate in the city for 2014 was 5.6% compared to the 2013 rate of 8.8%. Property value recovery was also documented in our equalized value growth of 5.36% or \$135,011,000 from the 2013 values. Private investment within the community remains stable with 1,375 permits issued in 2014 with a value of \$56,821,000.

The City continued work on the remediation and redevelopment of approximately 17 acres along the riverfront in downtown. Throughout 2014, efforts included redevelopment planning and remediation of the polluted properties. During the late summer and fall of 2015 construction of 1 st Street, parking and the River Edge Trail will occur. This property should be shovel-ready for new construction spring of 2016. The City has secured one new developer that will bring a restaurant and entertainment venue to the waterfront properties.

The City's tax increment districts continue to foster commercial and industrial development. The City closed Tax Increment District Number Two in 2014, which was the City's first industrial tax increment district. This district added approximately \$23 million of new property value during its life. The other active districts are performing as expected. In addition to Tax Increment District Number Three's redevelopment of the riverfront, Tax Increment District Number Six funded significant infrastructure improvements along the northern I-39 corridor and the continued planning efforts for the Thomas Street reconstruction. In 2015, Tax Increment District Number Eight will support reconstruction and streetscape planned for 2<sup>nd</sup> Avenue and Clark Street. These important infrastructure projects will stimulate private investment in these prime commercial areas.

#### **Independent Audit**

City policy is in accordance with state and federal requirements to provide for an annual audit by independent certified public accountants. The accounting firm of Schenck SC was selected by the City. The independent auditors' report is included in the Financial Section of this report. As part of the examination, the independent auditor is also issuing an internal control letter covering their review of the City's system of internal control.

#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Wausau for its comprehensive annual financial report (CAFR) submitted for the fiscal year ended on December 31, 2013.

The Certificate of Achievement is a prestigious national award recognizing the conformance with the highest standards for preparation of the state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This is the fourteenth year the City has received a Certificate of Achievement. We believe our current report continues to conform to the Certificate of Achievement program requirements and will submit this report to the GFOA.

Richard Whalen, Accounting Manager, deserves recognition for his efforts in preparing this year's report. The preparation of this high quality report would not have been possible without his dedication and skills. Credit must also be given to the mayor and council for their interest and support in planning and conducting the fiscal affairs of the City.

Respectfully Submitted, CITY OF WAUSAU

Maryanne Groat, CPA Finance Director



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Wausau Wisconsin

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2013** 

Executive Director/CEO

## **CITY OF WAUSAU**

### **Organizational Chart**

	Citizens of Waus (Electorate)	sau
	Common Coun	cil
	Mayor	
Assessor-s Office		Community Development
W Administration W Inspections Division		<ul> <li>W Administration</li> <li>W Community Development</li> <li>W Housing Division</li> <li>W Business Development</li> </ul>
Customer Service Department		Fire Department
W Administration W Accounting Division W Clerk/Customer Service Division		<ul><li>W Administration</li><li>W Inspections Division</li><li>W Operations Division</li></ul>
<b>Human Resources Department</b>		City Attorneys Office
W Administration		w Legal Staff
Parks Department		Airport
W Administration W Forestry Division W Maintenance and Development Division W Recreation Division		W Contracted Airport Management W Contracted Fixed Base Operator
Police Department		Public Works Department
W Administration Bureau W Investigations W Patrol Operations		<ul> <li>W Administration</li> <li>W Construction &amp; Maintenance Division</li> <li>W Engineering Division</li> <li>W Parking Facility Division</li> <li>W Planning Division</li> <li>W GIS Division</li> <li>W Water &amp; Wastewater Divisions</li> <li>W Inspections and Zoning Division</li> </ul>
Metro Ride		Municipal Court
W Administration		W Administration

- W Administration
- W Maintenance Division
- W Operations Division

W Administration

#### CITY OF WAUSAU List of Principal Officials on December 31, 2014

#### ELECTED

Mayor	James E. Tipple
Municipal Judge	Mark Sauer
Common Council President	Romey Wagner
Alderman District	
First	C
Second	, ,
ThirdFourth	
Fifth	
Sixth	•
Seventh	Lisa Rasmussen
Eighth	
Ninth	
TenthEleventh	
<u>APPOINTED</u>	
Finance Director / City Treasurer	Marvanne Groat
City Clerk	•
City Attorney	•
Police Chief	
Fire Chief	
City Assessor	······································
City (10000001	Nan Giese
•	
Acting Director of Administration-Public Works & Utilities	James E. Tipple
Acting Director of Administration-Public Works & Utilities	James E. Tipple Allen Wesolowski
Acting Director of Administration-Public Works & Utilities	James E. Tipple Allen Wesolowski William Hebert
Acting Director of Administration-Public Works & Utilities	James E. Tipple Allen Wesolowski William Hebert Ann Werth
Acting Director of Administration-Public Works & Utilities  City Engineering Project Manager  Chief Inspector & Zoning Administrator  Community Development Director	James E. Tipple Allen Wesolowski William Hebert Ann Werth Bill Duncanson



#### INDEPENDENT AUDITORS' REPORT

To the City Council City of Wausau, Wisconsin

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Wausau, Wisconsin ("the City") as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison for the General Fund and the schedule of funding progress on pages 3 through 11 and 71 through 72 be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The financial information listed in the table of contents as supplementary information, and the other information, such as the introductory and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements.

The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Report on Summarized Financial Information

We have previously audited the City of Wausau 2013 financial statements, and our report dated June 25, 2014, expressed unmodified opinions on those respective financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2013, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 26, 2015, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Certified Public Accountants Wausau, Wisconsin

Schench SC

June 26, 2015

#### CITY OF WAUSAU, WISCONSIN MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Wausau (City) presents the following discussion and analysis of the City's financial performance during the fiscal year ended December 31, 2014. This discussion and analysis is intended to assist readers in focusing on significant financial issues, changes in the City's financial position, and identifying any significant variances from the adopted budget. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal and the financial statements provided in this report.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$219,160,896.
- The City's total net position increased by \$6,375,300.
- As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$15,356,073, a decrease of \$2,914,293 from the prior year. The total unrestricted fund balance of \$807,754 is available for spending at the City's discretion.
- At the end of the current fiscal year, unrestricted fund balance for the general fund was \$5,128,563, or 16.23% of expenditures. Of this amount, \$766,250 is committed or assigned and \$4,362,313 is unassigned.
- The City of Wausau's total general obligation debt decreased \$2,535,000, or 5.0%. The major reason for this decrease is due to the current refunding of the 2007A and 2007B general obligation debt issues.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-Wide Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. To assess the overall health of the City you need to consider additional non-financial factors, such as changes in the City's property tax base and the condition of the City's infrastructure.

The *Statement of Activities* presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (examples include: uncollected taxes and earned but unused compensated absences.) An important purpose of the design of the Statement of Activities is to show the financial reliance of the City's distinct activities or functions on revenues provided by the City's taxpayers.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, transportation and streets, sanitation health and welfare, natural resources and recreation, and economic development. Business-type activities include: water, wastewater, parking utility, Metro Ride transit, airport and animal control funds.

The City's financial reporting includes funds of the City (primary government) but also a legally separate Community Development Authority for which the City of Wausau is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements are presented on pages 12-15 of this report.

#### **Fund Financial Statements**

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Fund accounting is also used to ensure and demonstrate compliance with finance related legal requirements placed on resources.

Fund financial statements are used to present financial information detailing resources that have been identified for specific activities. Within the basic financial statements, fund financial statements focus on the City's most significant funds rather than the City as a whole. Major funds are reported separately, while all others are combined into a single, aggregate presentation. Individual fund data for non-major funds is provided in the form of combining statements in the supplementary statements.

The City has three kinds of funds:

Governmental Funds are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statement, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating annual financing requirements of government programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.

The City of Wausau maintains twenty-six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Debt Service Fund, TID #3 Downtown Development Fund and the Capital Improvements Fund, all of which are considered to be major funds. Data for the other twenty-two governmental funds is combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in the supplementary statements.

Budgetary comparison information for the general fund is included in the required supplementary information. This statement demonstrates compliance with the City's adopted and final revised budget.

The basic governmental fund financial statements are presented on pages 16-19 of this report.

Proprietary Funds are reported in the fund financial statements and generally report services for which the City charges customers a fee. The City maintains two types of proprietary funds. Enterprise funds are used to report the functions presented in business-type activities in the government-wide financial statements. Services are provided to customers external to the City organization and include the water, wastewater, parking, Metro Ride, airport and animal control funds. The City's internal service funds, the Motor Pool, Insurance, Employee Benefits and Employee HRA/Wellness funds, accumulate and allocate costs internally among the City's various functions. Because the City's internal service funds primarily serve governmental functions, they have been included within the governmental activities of the government-wide financial statements.

Proprietary fund financial statements provide separate and more detailed information for the water, wastewater, parking and Metro Ride enterprise funds, which are considered to be major funds, and the four internal service funds. Individual fund data for the two nonmajor enterprise funds and for each of the internal service funds is provided in combining statements elsewhere in the supplementary statements.

The basic proprietary fund financial statements can be found on pages 20-25 of this report.

*Fiduciary funds* are used to account for resources held for the benefit of parties outside the primary government. Fiduciary funds are not reflected in the government-wide financial statements as the resources of those funds are not available to support the City's programs and operations.

The basic fiduciary fund financial statements are presented on pages 26-27 of this report.

*Notes to the Financial Statements* provide information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 28 of this report.

*Other information* is provided in addition to the basic financial statements and accompanying notes. This supplementary information consists of combining and individual fund schedules which can be found on pages 71-106 of this report.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, the City of Wausau's net position at fiscal year-end is \$219,160,896.

By far, the largest portion of the City of Wausau's net position (87.4 percent) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment and construction in progress), less any related debt used to acquire those assets that is still outstanding. The City of Wausau used these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Wausau's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### Summary of Net Position

		Governmental Activities				Business-ty	Activities	Total				
		2014	_	2013		2014	_	2013		2014	_	2013
Current, other assets and	\$	104,375,799	\$	105,479,830	\$	7,638,953	\$	7,866,367	\$	112,014,752	\$	113,346,197
deferred outflows of resources												
Capital assets		139,887,252		132,618,300		96,926,652		97,904,097		236,813,904	_	230,522,397
Total assets and deferred outfows	_	244,263,051		238,098,130		104,565,605		105,770,464		348,828,656		343,868,594
Non-current liabilities Other liabilities and deferred		47,452,666		50,935,029		4,421,176		5,152,453		51,873,842		56,087,482
inflows of resources		76,102,381		73,384,631		1,691,537		1,610,885		77,793,918		74,995,516
Total liabilities and deferred inflows		123,555,047		124,319,660	_	6,112,713	_	6,763,338		129,667,760	_	131,082,998
Net position:												
Net investment in capital assets		98,405,399		88,488,799		93,098,660		93,217,875		191,504,059		181,706,674
Restricted		8,818,623		10,610,753		1,469,203		1,337,308		10,287,826		11,948,061
Unrestricted		13,483,982		14,678,918		3,885,029	_	4,451,943		17,369,011		19,130,861
Total net position	\$	120,708,004	\$	113,778,470	\$	98,452,892	\$	99,007,126	\$	219,160,896	\$	212,785,596

An additional portion of the City's net position (4.7%) represents resources that are subject to restrictions on how they may be used. The remaining balance represents unrestricted net position of \$17,369,011 which may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Wausau is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The City's total net position increased by \$6,375,300 during the current fiscal year.

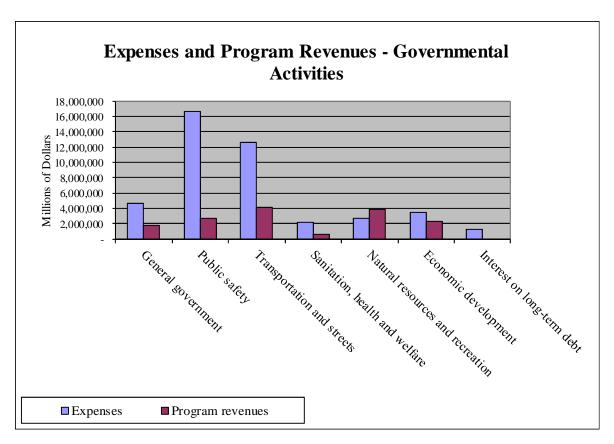
The changes by net position category are as follows:

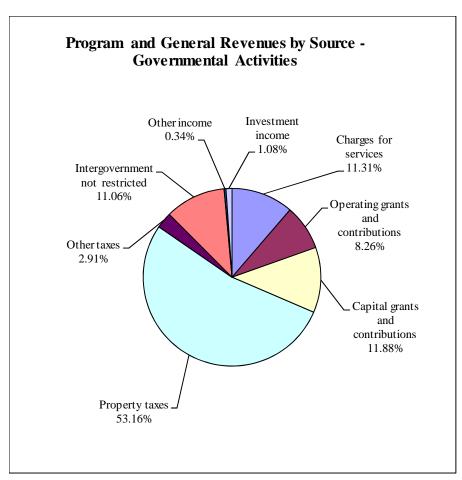
Net investment in capital assets	\$ 9,797,385
Restricted	(1,660,235)
Unrestricted	_(1,761,850)
Total	\$ 6,375,300

The following table provides a summary of the City's operations for the year ended December 31, 2014 and a comparison to the year ended December 31, 2013.

CITY OF WAUSAU										
CHANGES IN NET POSITION										
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013										
	Governmen	tal Activities	Business-typ	pe Activities	otal					
Revenues:	2014	2013	2014	2013	2014	2013				
Program Revenues										
Charges for services	\$ 5,544,655	\$ 5,714,158	\$11,772,444	\$11,701,409	\$ 17,317,099	\$ 17,415,567				
Operating grants and contributions	4,049,715	4,259,090	2,227,192	1,976,766	6,276,907	6,235,856				
Capital grants and contributions	5,825,175	2,534,980	54,771	438,672	5,879,946	2,973,652				
General Revenues										
Property taxes	26,062,523	25,471,313	973,289	1,047,966	27,035,812	26,519,279				
Other taxes	1,426,281	1,396,225	-	-	1,426,281	1,396,225				
Grants and contributions not										
restricted to specific purposes	5,420,811	5,425,951	-	-	5,420,811	5,425,951				
Investment income (loss)	531,589	(124,187)	3,529	6,206	535,118	(117,981)				
Other	164,604	122,550	14,500		179,104	122,550				
Total Revenues	49,025,353	44,800,080	15,045,725	15,171,019	64,071,078	59,971,099				
Expenses										
General government	4,670,657	4,250,476			4,670,657	4,250,476				
Public safety	16,668,463	16,246,258	191,191	70,081	16,859,654	16,316,339				
Transportation and streets	12,671,152		6,080,632	*		17,206,482				
Sanitation, health and welfare		11,242,010	0,080,032	5,964,472	18,751,784					
	2,156,309	2,146,465	-	-	2,156,309	2,146,465				
Natural resources and recreation	2,716,181	2,592,265	-	-	2,716,181	2,592,265				
Economic development	3,514,056	3,629,494	-	-	3,514,056	3,629,494				
Interest on long term debt	1,238,864	1,329,912	2764979	2 259 422	1,238,864	1,329,912				
Wasterwater	-	-	3,764,878	3,258,433	3,764,878	3,258,433				
Wastewater			4,023,395	3,847,818	4,023,395	3,847,818				
Total Expenses	43,635,682	41,436,880	14,060,096	13,140,804	57,695,778	54,577,684				
Increase in net position before transfers	5,389,671	3,363,200	985,629	2,030,215	6,375,300	5,393,415				
Transfers	1,539,863	1,523,712	(1,539,863)	(1,523,712)						
Increase in net position	6,929,534	4,886,912	(554,234)	506,503	6,375,300	5,393,415				
Net position - January 1, restated	113,778,470	109,110,132	99,007,126	98,538,559	212,785,596	207,648,691				
Cumulative effect of change in										
accounting principle		(218,574)		(37,936)		(256,510)				
Net position - December 31	\$120,708,004	\$113,778,470	\$98,452,892	\$99,007,126	\$219,160,896	\$212,785,596				

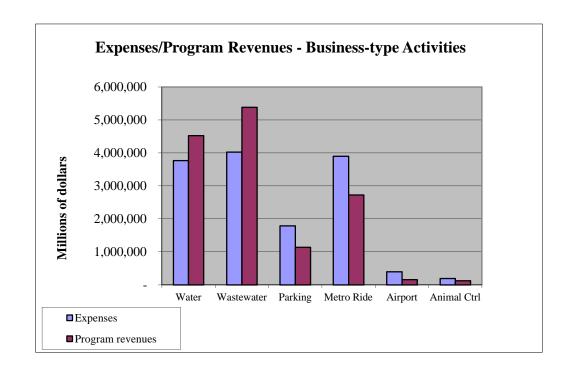
Governmental activities increased the City's net position by \$6,929,534. Major items contributing to the increase in net position from governmental activities are as follows: 1) net acquisition of infrastructure assets of \$6,697,405; 2) changes in capital grants and contributions for public safety, transportation and streets and sanitation, health and welfare activities in the amounts of (\$125,108), (\$396,751) and \$246,918, respectively; 3) an increase in property taxes for general purposes and from tax incremental financing activities of \$347,565 and \$209,910, respectively; 4) overall increases in expenditures for general government, public safety and transportation and streets in the amounts of \$420,181, \$422,205 and \$1,429,142, respectively; 5) an increase in investment income of \$655,776; and 6) transfers from business-type activities of \$1,539,863.

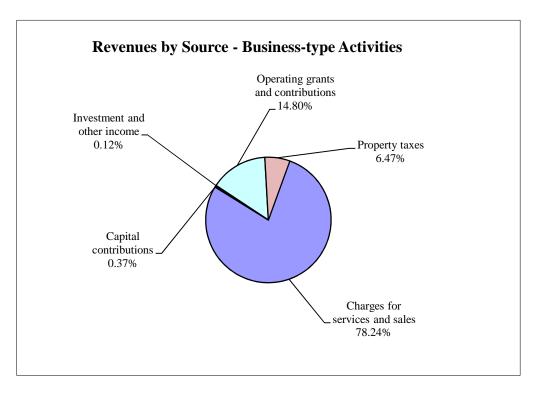




Business-type activities decreased the City of Wausau's net position by \$554,234. Key elements of the decrease are as follows:

Operating revenues for business-type activities increased by \$321,461 while total operating expenses increased by \$970,290 for a net decrease in operating income for the year of \$648,829 over the prior year. Total operating income for the year ended December 31, 2014 was \$55,268 while net nonoperating revenues were \$875,590. Additional capital contributions of \$10,768, \$16,571 and \$27,432 in the Water, Wastewater and Airport funds, respectively, along with transfers in of \$63,500 in the Animal control fund and transfers out of \$1,066,363 in the Water utility, \$475,000 in the Wastewater utility and \$62,000 in the Parking utility contributed to the overall decrease in net position for the year ended December 31, 2014.





#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

#### **Governmental Funds**

As discussed, the focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City of Wausau's governmental funds reported combined ending fund balance of \$15,356,073, a decrease of \$2,914,293 from the prior year. The total unrestricted fund balance of \$807,754 is available for spending at the City's discretion. A portion of the unrestricted fund balance is committed to special purposes for \$2,391,193. The remaining portion of fund balance in the amount of (\$1,583,439) is unassigned, comprised of the General Fund balance of \$4,362,313 and tax incremental finance district deficit balances of \$5,945,752.

#### Major Governmental Funds

The General Fund is the City's primary operating fund and the largest source of day-to-day service delivery. The fund balance of the General Fund decreased \$198,051 to \$9,443,494. The City reported expenditures less than anticipated budgets for all functional activities for 2014 except public safety, transportation and streets and sanitation, health and welfare which exceeded budget by \$129,353, \$205,020 and \$9,095, respectively. General operations have not had a significant negative impact on the unassigned fund balance, which was \$4,362,313 at year-end. Unassigned fund balance decreased by \$1,474,869 from 2013 almost entirely due to the increase in nonspendable fund balance of \$1,581,892. As a measure of the General Fund's liquidity, it may be useful to compare both unrestricted fund balance and total fund balance to total fund expenditures. Unrestricted fund balance represents 16.23 percent of general fund expenditures, while total fund balance represents 29.89 percent of the same amount.

The Debt Service fund balance of \$741,269 at year end represents a \$74,423 increase in fund balance from the previous year. This available balance will be utilized in subsequent years' budgets.

The TID #3 Downtown Development fund balance deficit of \$3,248,091 at the end of 2014 represents a decrease in fund balance of \$1,142,651 over the prior year. It is anticipated that the remaining fund balance deficit will be reduced as projects are completed and development occurs.

Capital Improvements fund balance of \$4,002,210 represents unexpended capital projects in process. These projects will be completed in subsequent years.

#### **Proprietary Funds**

The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. Factors concerning the finances of these funds have already been addressed in the discussion of the City of Wausau's business-type activities.

#### **General Fund Budgetary Highlights**

- General Fund expenditures exceeded budget by \$174,980 for the current fiscal year. Cost savings occurred in Data processing, Assessor, City hall and other municipal buildings and Parks and recreation which were under budget by \$36,492, \$32,637, \$37,989 and \$106,177, respectively, while Police department, Ambulance and Public works expenditures exceeded budget by \$95,061, \$49,751 and \$183,512, respectively.
- General Fund revenues and other financing sources exceeded budget expectations by \$71,429. The most significant positive budget variances occurred in public charges for services of \$74,328 and commercial of \$219,589. These positive variances were offset by shortcomings in intergovernmental charges for services of \$137,481 and fines, forfeitures and penalties of \$49,895.

#### **Capital Asset and Debt Administration**

The City's investment in capital assets, net of accumulated depreciation, for governmental and business-type activities as of December 31, 2014 was \$236,813,904. This investment in capital assets includes land, buildings and improvements, machinery, equipment, infrastructure and construction in progress. The total increase in net capital assets for the current fiscal year was \$6,291,507 or approximately 2.7%.

Major capital events during the current fiscal year included the following:

#### Governmental Activities

- Land purchased for street and other projects of \$814,404.
- Motor Pool additions of \$1,412,602.
- Various street and infrastructure additions totaling \$3,977,074.

#### **Business-type Activities**

- The Wastewater Utility machinery and equipment increased \$1,583,208.
- Water Utility installed water mains and other system support totaling \$1,137,900.

# City of Wausau Capital Assets (net of accumulated depreciation)

	Government	al Activities	Business-tyj	pe Activities	Total		
	2014	2013	2014	2013	2014	2013	
Land	\$ 37,285,440	\$ 36,489,828	\$ 2,911,238	\$ 2,911,238	\$ 40,196,678	\$ 39,401,066	
Buildings & improvements	13,178,834	10,033,879	22,930,397	24,042,842	36,109,231	34,076,721	
Machinery & equipment	7,644,552	6,928,290	9,746,901	10,474,537	17,391,453	17,402,827	
Infrastructure	78,620,613	78,140,103	60,614,837	59,818,989	139,235,450	137,959,092	
Construction in progress	3,157,813	1,026,200	723,279	656,491	3,881,092	1,682,691	
Total	\$139,887,252	\$132,618,300	\$96,926,652	\$97,904,097	\$236,813,904	\$230,522,397	

Additional information on the City of Wausau's capital assets can be found in Note 4.C. on pages 47-48 of this report.

#### **Long Term Debt**

At the end of the current fiscal year, the City of Wausau had total debt outstanding of \$47,938,575. This total amount comprises debt backed by the full faith and credit of the City of Wausau.

#### City of Wausau Outstanding Debt

	Governmental Activities		Business-ty	pe Activities	Total			
	2014	2013	2014	2013	2014	2013		
General obligation	\$ 44,110,583	\$ 45,785,291	\$ 3,827,992	\$ 4,688,284	\$47,938,575	\$50,473,575		

In 2014 the City issued debt as follows:

- 2014 General Obligation Promissory Notes Series A \$6,405,000; this debt financed capital improvements as outlined by the Capital Improvement Plan adopted by the common council as well as refinance the outstanding balances of the 2007A General Obligation Promissory Notes and 2007B General Obligation Refunding Bonds in the amounts of \$1,365,000 and \$1,160,000, respectively.
- 2014 General Obligation Community Development Bonds Series B \$1,495,000; this debt financed project costs within the City's Tax Incremental Financing Districts #3 and #10.
- 2014 Promissory note with Judd S. Alexander Foundation, Inc. for \$190,000 to finance the acquisition, revitalization and redevelopment of certain properties.

The City received an Aa2 rating from Moody's Investors Service for the Series A and Series B general obligation issues shown above.

Additional information regarding the City of Wausau's long-term debt can be found in Note 4.E. on pages 51-53 of this report.

#### **Economic Factors and the Next Year's Budgets and Rates**

Wausau is characterized by a broad economic base of diverse industrial and commercial businesses. The area is a significant regional center for the insurance industry, paper manufacturing, medical facilities and home construction industry. The City actively uses tax increment financing to forward its development goals. Inflationary trends in the region compare favorably to national indices and equalized values have remained relatively stable.

These factors were considered in preparing the 2015 budget for the City of Wausau.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Wausau's finances, comply with finance-related laws and regulations, and demonstrate the City's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the City's Finance Department, at 407 Grant Street, Wausau, Wisconsin 54403 or by calling 715-261-6640.

## CITY OF WAUSAU, WISCONSIN STATEMENT OF NET POSITION

December 31, 2014

		F	rim	ary Governmen	nt			
	Go	vernmental	В	usiness-Type			(	Component
		Activities		Activities		Total		Unit
ASSETS								
Cash and cash equivalents	\$	22,183,478	\$	1,395,802	\$	23,579,280	\$	4,521,831
Investments		19,572,835		-		19,572,835		-
Receivables (net of allowance for								
uncollectible accounts)		60,632,177		4,668,311		65,300,488		798,270
Internal balances		368,948		(368,948)		-		-
Inventories and prepayments		719,978		353,440		1,073,418		19,457
Restricted assets:								
Cash and investments		-		1,469,203		1,469,203		968,491
Investment in joint venture		275,469		-		275,469		-
Other assets		-		117,139		117,139		90,287
Capital assets (net of accumulated								
depreciation):								
Land		37,285,440		2,911,238		40,196,678		981,317
Buildings and improvements		13,178,834		22,930,397		36,109,231		14,875,027
Machinery and equipment		7,644,552		9,746,901		17,391,453		350,595
Infrastructure		78,620,613		60,614,837		139,235,450		-
Construction in progress		3,157,813		723,279		3,881,092		30,227
TOTAL ASSETS		243,640,137		104,561,599		348,201,736		22,635,502
DEFERRED OUTFLOWS OF RESOURCES	S							
Deferred charge on refunding		622,914		4,006		626,920		

	P	rimary Governmen	nt	
	Governmental	Business-Type		Component
	Activities	Activities	Total	Unit
LIABILITIES				
Accounts payable and other current liabilities	5 020 206	577.002	5 615 200	260.925
	5,038,286	577,002	5,615,288	260,825
Accrued interest payable	285,558	21,926	307,484	-
Accrued liability - claims payable	158,787	1.005	158,787	-
Due to other governments	43,516,418	1,085	43,517,503	-
Unearned revenues	546,792	74,641	621,433	=
Noncurrent liabilities:	0.472.202	000 00 5	0.505.500	200.000
Due within one year	8,673,303	833,295	9,506,598	200,000
Due in more than one year (net of				
unamortized costs)	38,779,363	3,587,881	42,367,244	791,209
TOTAL LIABILITIES	96,998,507	5,095,830	102,094,337	1,252,034
DEFERRED INFLOWS OF RESOURCES				
Property taxes	26,556,540	1,016,883	27,573,423	_
Troperty taxes	20,330,340	1,010,003	21,313,423	
NET POSITION				
Net investment in capital assets	98,405,399	93,098,660	191,504,059	15,487,166
Restricted for:				
Debt service	741,269	-	741,269	-
Capital improvements	4,002,210	1,469,203	5,471,413	-
Community development programs	2,927,508	_	2,927,508	_
Holtz-Krause clean up	446,504	_	446,504	_
Grants and special purpose accounts	701,132	_	701,132	16,350
Unrestricted	13,483,982	3,885,029	17,369,011	5,879,952
	10,.00,702	2,002,027		
TOTAL NET POSITION	\$ 120,708,004	\$ 98,452,892	\$ 219,160,896	\$ 21,383,468

## CITY OF WAUSAU, WISCONSIN STATEMENT OF ACTIVITIES

Year Ended December 31, 2014

					<b>Program Revenues</b>				
					(	Operating		Capital	
			(	Charges for	(	Grants and	G	Frants and	
Functions/Programs		Expenses		Services	Co	ontributions	Contributions		
Primary government:									
Governmental activities:									
General government	\$	4,670,657	\$	1,811,314	\$	-	\$	-	
Public safety		16,668,463		2,059,668		694,073		-	
Transportation and streets		12,671,152		485,025		2,375,057		1,252,833	
Sanitation, health and welfare		2,156,309		48,730		223,641		303,456	
Natural resources and recreation		2,716,181		242,284		10,115		3,668,261	
Economic development		3,514,056		897,634		746,829		600,625	
Interest on long-term debt		1,238,864				_			
Total governmental activities		43,635,682		5,544,655		4,049,715		5,825,175	
Business-type activities:									
Water		3,764,878		4,513,955		-		10,768	
Wastewater		4,023,395		5,365,411		-		16,571	
Parking		1,789,677		1,139,420		-		-	
Metro Ride		3,895,784		497,431		2,227,192		-	
Airport		395,171		131,582		-		27,432	
Animal Control		191,191		124,645					
Total business-type activities		14,060,096		11,772,444		2,227,192		54,771	
Total primary government	\$	57,695,778	\$	17,317,099	\$	6,276,907	\$	5,879,946	
Component unit:									
Community Development Authority	\$	3,459,128	\$	1,230,006	\$	1,480,260	\$	6,346,923	

#### General revenues:

Property taxes, levied for general purposes

Property taxes, levied for debt service

Property taxes, levied for capital purposes

Property taxes, levied for TIF

Other taxes

Grants and contributions not restricted to specific purposes

Investment income (loss)

Miscellaneous

Gain (loss) on sale of capital assets

Transfers

Total general revenues and transfers

Change in net position

Net position - beginning

Net position - ending

Net (Expense) Revenue and Changes in Net Position

Changes in Net Position Primary Government								
P								
Governmental	<b>Business-Type</b>		Component					
Activities	Activities	Total	Unit					
\$ (2,859,343)	\$ -	\$ (2,859,343)	\$ -					
(13,914,722)	-	(13,914,722)	-					
(8,558,237)	-	(8,558,237)	-					
(1,580,482)	-	(1,580,482)	-					
1,204,479	-	1,204,479	-					
(1,268,968)	-	(1,268,968)	-					
(1,238,864)		(1,238,864)						
(28,216,137)		(28,216,137)						
-	759,845	759,845	-					
-	1,358,587	1,358,587	-					
-	(650,257)	(650,257)	-					
-	(1,171,161)	(1,171,161)	-					
-	(236,157)	(236,157)	-					
	(66,546)	(66,546)						
<u>-</u>	(5,689)	(5,689)						
(28,216,137)	(5,689)	(28,221,826)	-					
			<b>5 5</b> 00 0 61					
		<del>-</del>	5,598,061					
16,391,633	973,289	17,364,922	-					
4,088,000	, _	4,088,000	_					
371,080	-	371,080	-					
5,211,810	_	5,211,810	_					
1,426,281	_	1,426,281	_					
5,420,811	<u>-</u>	5,420,811	_					
531,589	3,529	535,118	23,275					
107,268		107,268						
57,336	14,500	71,836	_					
1,539,863	(1,539,863)	71,030	_					
35,145,671	(548,545)	34,597,126	23,275					
6,929,534	(554,234)	6,375,300	5,621,336					
113,778,470	99,007,126	212,785,596	15,762,132					
\$ 120,708,004	\$ 98,452,892	\$ 219,160,896	\$ 21,383,468					

#### CITY OF WAUSAU, WISCONSIN BALANCE SHEET GOVERNMENTAL FUNDS

December 31, 2014

	General	Debt Service	TID #3 Downtown Development	Capital Improvements	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS						
Cash and cash equivalents	\$ 8,284,657	\$ 741,269	\$ -	\$ 4,595,610	\$ 6,093,914	\$ 19,715,450
Investments	19,572,835	-	-	-	-	19,572,835
Receivables (net of allowance for						
uncollectible accounts):						
Taxes	36,999,436	4,123,000	1,868,669	406,090	3,958,154	47,355,349
Delinquent personal property tax	39,717	-	-	-	-	39,717
Accounts	1,591,459	-	15,160	50,896	173,497	1,831,012
Notes	-	-	249,000	-	8,468,274	8,717,274
Federal and state government	-	-	167,238	454,420	78,494	700,152
Special assessments	732,961	-	-	1,140,366	-	1,873,327
Interest	39,972	-	-	-	-	39,972
Due from other funds	669,357	-	-	-	37,857	707,214
Advances to other funds	3,899,019	-	-	-	1,239,432	5,138,451
Inventories and prepayments	415,912					415,912
TOTAL ASSETS	\$ 72,245,325	\$ 4,864,269	\$ 2,300,067	\$ 6,647,382	\$ 20,049,622	\$ 106,106,665
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	\$ 712,441	\$ -	\$ 38,345	\$ 200,566	\$ 413,588	\$ 1,364,940
Contracts payable	-	-	582,084	1,147,465	-	1,729,549
Accrued payroll and benefits	1,991,597	-	-	-	8,871	2,000,468
Due to other governments	43,516,418	-	-	-	-	43,516,418
Due to other funds	-	-	151,521	-	186,745	338,266
Unearned revenues	19,390	-	-	-	116,887	136,277
Advances from other funds			2,658,539		2,479,912	5,138,451
Total Liabilities	46,239,846		3,430,489	1,348,031	3,206,003	54,224,369
Deferred Inflows of Resources:						
Loans and other receivables	361,358	-	249,000	-	8,468,274	9,078,632
Property taxes	16,200,627	4,123,000	1,868,669	406,090	3,958,154	26,556,540
Special assessments				891,051		891,051
Total Deferred Inflows						
of Resources	16,561,985	4,123,000	2,117,669	1,297,141	12,426,428	36,526,223
Fund balances:						
Nonspendable	4,314,931	-	-	-	1,239,432	5,554,363
Restricted	-	741,269	-	4,002,210	4,250,477	8,993,956
Committed	766,250	-	-	-	1,624,943	2,391,193
Unassigned	4,362,313		(3,248,091)		(2,697,661)	(1,583,439)
Total Fund Balances	9,443,494	741,269	(3,248,091)	4,002,210	4,417,191	15,356,073
TOTAL LIABILITIES, DEFERRED						
INFLOWS OF RESOURCES	¢ 70 045 205	¢ 1961360	¢ 2200.007	¢ 6647.202	£ 20.040.622	
AND FUND BALANCES	\$ 72,245,325	\$ 4,864,269	\$ 2,300,067	\$ 6,647,382	\$ 20,049,622	

(Continued on next page)

Total
Governmental
Funds

Amounts reported for governmental activities in the statement of net position are different becau	
	ICO.

Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds.	135,608,007
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.	9,958,120
Investment in joint venture is not a financial resource and, therefore, is not reported in the funds.	275,469
Internal service funds are used to charge the costs of motor pool, insurance and employee benefits to individual funds.	
Assets and liabilities of these funds are included in governmental activities in the statement of net position.	5,574,892
Long-term liabilities, including long-term debt, are not due and payable in the current period and, therefore, are	
not reported in the funds.	(46,064,557)

Net position of governmental activities

\$ 120,708,004

#### CITY OF WAUSAU, WISCONSIN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

Year Ended December 31, 2014

		D.1.	TID #3		Nonmajor	Total
	C 1	Debt	Downtown	Capital	Governmental	Governmental
	General	Service	Development	Improvements	Funds	Funds
REVENUES	<b>*</b> * * * * * * * * * * * * * * * * * *			<b>4 27</b> 1 000		
Taxes	\$ 16,066,125	\$ 4,088,000	\$ 1,752,528	\$ 371,080	\$ 4,817,474	\$ 27,095,207
Special assessments	-	-	7,333	459,825	100,560	567,718
Intergovernmental	8,097,414	-	413,138	-	1,385,377	9,895,929
Licenses and permits	716,037	-	-	-	173,530	889,567
Fines, forfeitures and penalties	355,105	-	-	-	-	355,105
Public charges for services	1,879,793	-	-	-	-	1,879,793
Intergovernmental charges						
for services	1,422,142	-	-	-	-	1,422,142
Commercial revenues	531,589	-	666	-	615,796	1,148,051
Miscellaneous revenues	440,875	47,591	55,279	275,081	609,074	1,427,900
Total Revenues	29,509,080	4,135,591	2,228,944	1,105,986	7,701,811	44,681,412
EXPENDITURES						
Current:						
General government	4,067,801	-	-	-	44,429	4,112,230
Public safety	15,604,592	-	-	-	389,624	15,994,216
Transportation and streets	8,104,483	-	-	-	-	8,104,483
Sanitation, health and welfare	1,490,395	-	-	-	685,681	2,176,076
Natural resources and recreation	2,331,613	-	-	-	12,078	2,343,691
Economic development	-	-	71,919	-	3,647,980	3,719,899
Capital outlay	-	-	2,305,196	7,245,920	755,980	10,307,096
Debt service:						
Principal retirement	-	9,799,708	-	-	-	9,799,708
Interest and debt service charges	-	1,103,436	-	-	-	1,103,436
Total Expenditures	31,598,884	10,903,144	2,377,115	7,245,920	5,535,772	57,660,835
Excess (Deficiency) of						
Revenues over Expenditures	(2,089,804)	(6,767,553)	(148,171)	(6,139,934)	2,166,039	(12,979,423)
OTHER FINANCING						
SOURCES (USES)						
Issuance of debt	-	2,450,000	1,185,000	3,955,000	500,000	8,090,000
Premium on debt issued	-	215,404	18,122	-	4,741	238,267
Transfers in	1,955,253	4,176,572	-	477,875	666,659	7,276,359
Transfers out	(63,500)	-	(2,197,602)	-	(3,278,394)	(5,539,496)
Total Other Financing						
Sources (Uses)	1,891,753	6,841,976	(994,480)	4,432,875	(2,106,994)	10,065,130
Net Change in Fund Balance	(198,051)	74,423	(1,142,651)	(1,707,059)	59,045	(2,914,293)
Beginning fund balances	9,641,545	666,846	(2,105,440)	5,709,269	4,358,146	18,270,366
Ending fund balances	\$ 9,443,494	\$ 741,269	\$ (3,248,091)	\$ 4,002,210	\$ 4,417,191	\$ 15,356,073

# CITY OF WAUSAU, WISCONSIN RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

Year Ended December 31, 2014

Net change in fund balances - total governmental funds	\$	(2,914,293)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays, net of disposals, exceeded depreciation in the current period.		6,697,405
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(11,602)
The issuance of long-term debt (e.g. bonds, notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		1,479,603
Decrease in investment in joint venture reported in the statement of activities does not require the use of current financial resources and, therefore, is not reported as an expenditure in the funds.		(44,128)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		1,658,472
Internal service funds are used to charge the costs of motor pool operations, insurance costs and employee benefits to individual funds. The net revenue of internal service fund activities is reported with the governmental activities.	_	64,077
Change in net position of governmental activities	\$	6,929,534

#### CITY OF WAUSAU, WISCONSIN STATEMENT OF NET POSITION PROPRIETARY FUNDS

December 31, 2014

	Business Type Activities- Enterprise Funds						
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds	Totals	Internal Service Funds
ASSETS							
Current Assets:							
Cash and cash equivalents	\$ 100	\$ 699,543	\$ 655,035	\$ 1,250	\$ 39,874	\$ 1,395,802	\$ 2,468,028
Taxes receivable	-	-	211,052	647,342	158,489	1,016,883	-
Accounts receivable	1,213,604	1,410,178	125,206	8,568	18,334	2,775,890	86,937
Due from other funds	-	719,671	-	-	-	719,671	-
Due from other governments	-	-	=	875,538	-	875,538	-
Inventories and prepayments	162,760		5,940	183,237	1,503	353,440	304,066
Total Current Assets	1,376,464	2,829,392	997,233	1,715,935	218,200	7,137,224	2,859,031
Noncurrent Assets:							
Restricted cash and cash equivalents:							
Replacement fund investments	-	1,469,203	-	-	-	1,469,203	-
Property, Plant and Equipment:							
Property and equipment	52,368,496	58,846,297	30,558,576	8,858,232	4,134,543	154,766,144	11,652,112
Accumulated depreciation	(17,043,368)	(22,777,283)	(11,905,614)	(4,389,246)	(1,723,981)	(57,839,492)	(7,372,867)
Other assets	117,139	-	-	-	-	117,139	-
Total Noncurrent Assets	35,442,267	37,538,217	18,652,962	4,468,986	2,410,562	98,512,994	4,279,245
TOTAL ASSETS	36,818,731	40,367,609	19,650,195	6,184,921	2,628,762	105,650,218	7,138,276
DEFERRED OUTFLOWS OF RESOURCES							
Deferred charge on refunding	4,006					4,006	

	Business Type Activities- Enterprise Funds						Governmental Activities-
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds	Totals	Internal Service Funds
LIABILITIES							
Current Liabilities:							
Accounts payable	\$ 79,240	\$ 93,194	\$ 30,469	\$ 124,363	\$ 12,754	\$ 340,020	\$ 96,605
Contracts payable	84,630	152,352	-	-	-	236,982	-
Compensated absences payable	-	-	-	845	-	845	-
Claims payable	-	-	-	-	-	-	875,922
Due to other funds	719,671	-	-	368,948	-	1,088,619	-
Due to other governments	-	-	-	-	1,085	1,085	-
Unearned revenues	-	-	53,558	10,080	11,003	74,641	410,515
General obligation debt - current portion	530,610	301,840	-	-	-	832,450	-
Accrued interest payable	10,549	11,377	-	-	-	21,926	-
Total Current Liabilities	1,424,700	558,763	84,027	504,236	24,842	2,596,568	1,383,042
Noncurrent Liabilities:							
General obligation debt	1,190,382	1,805,160	-	-	-	2,995,542	-
Accrued liability - claims payable	-	-	-	-	-	-	158,787
Compensated absences	171,718	110,680	49,789	260,152		592,339	21,555
Total Noncurrent Liabilities	1,362,100	1,915,840	49,789	260,152		3,587,881	180,342
TOTAL LIABILITIES	2,786,800	2,474,603	133,816	764,388	24,842	6,184,449	1,563,384
DEFERRED INFLOWS OF RESOURCES							
Property taxes	<del>_</del>		211,052	647,342	158,489	1,016,883	
NET POSITION							
Net investment in capital assets	33,604,136	33,962,014	18,652,962	4,468,986	2,410,562	93,098,660	4,279,245
Restricted for capital improvements	-	1,469,203	-	-	-	1,469,203	-
Unrestricted	431,801	2,461,789	652,365	304,205	34,869	3,885,029	1,295,647
TOTAL NET POSITION	\$ 34,035,937	\$ 37,893,006	\$ 19,305,327	\$ 4,773,191	\$ 2,445,431	\$ 98,452,892	\$ 5,574,892

# CITY OF WAUSAU, WISCONSIN STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

Year ended December 31, 2014

	Business Type Activities- Enterprise Funds						Governmental Activities-	
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds	Totals	Internal Service Funds	
OPERATING REVENUES								
Charges for services and sales	\$ 4,462,666	\$ 5,365,096	\$ 1,122,908	\$ 497,431	\$ 212,215	\$ 11,660,316	\$ 8,952,523	
Intergovernmental	-	-	8,350	2,227,192	18,593	2,254,135	-	
Other operating revenues	51,289	315	8,162		25,419	85,185	117,744	
Total Operating Revenues	4,513,955	5,365,411	1,139,420	2,724,623	256,227	13,999,636	9,070,267	
OPERATING EXPENSES								
Operating and maintenance	2,562,127	2,782,434	1,121,179	3,314,735	430,232	10,210,707	1,893,835	
Depreciation	1,134,041	1,193,943	668,498	581,049	156,130	3,733,661	833,998	
Insurance and claims							6,138,693	
Total Operating Expenses	3,696,168	3,976,377	1,789,677	3,895,784	586,362	13,944,368	8,866,526	
Operating income (loss)	817,787	1,389,034	(650,257)	(1,171,161)	(330,135)	55,268	203,741	
NONOPERATING REVENUES (EXPENSES)								
Property taxes	-	-	224,000	679,289	70,000	973,289	-	
Investment income	91	3,438	-	-	-	3,529	-	
Interest expense	(59,160)	(47,018)	-	-	-	(106,178)	-	
Amortization	(9,550)	-	-	-	-	(9,550)	-	
Gain on disposal of capital assets		14,500				14,500	57,336	
Total Nonoperating Revenues (Expenses)	(68,619)	(29,080)	224,000	679,289	70,000	875,590	57,336	
Income (loss) before Capital								
Contributions and Transfers	749,168	1,359,954	(426,257)	(491,872)	(260,135)	930,858	261,077	

Capital contributions	10,768	16,571	-	-	27,432	54,771	-
Transfers in	-	-	=	-	63,500	63,500	-
Transfers out	(1,066,363)	(475,000)	(62,000)			(1,603,363)	(197,000)
Change in Net Position	(306,427)	901,525	(488,257)	(491,872)	(169,203)	(554,234)	64,077
Net Position - beginning of year	34,342,364	36,991,481	19,793,584	5,265,063	2,614,634	99,007,126	5,510,815
Net position - end of year	\$ 34,035,937	\$ 37,893,006	\$ 19,305,327	\$ 4,773,191 \$	3 2,445,431	\$ 98,452,892	\$ 5,574,892

#### CITY OF WAUSAU, WISCONSIN STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

Year Ended December 31, 2014

	Business Type Activities- Enterprise Funds						Governmental Activities-	
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds	Totals	Internal Service Funds	
CASH FLOWS FROM OPERATING ACTIVITIES								
Receipts from customers, users and others	\$ 4,548,636 \$	5,396,619 \$	1,065,810	\$ 1,915,563 \$	246,094 \$	13,172,722	\$ 9,426,789	
Payments to suppliers	(1,711,722)	(2,142,071)	(995,287)	(1,766,686)	(397,342)	(7,013,108)	(7,175,253)	
Payments to employees	(853,233)	(577,094)	(120,751)	(1,466,086)	(30,534)	(3,047,698)	(349,355)	
Net Cash Provided (Used) by Operating								
Activities	1,983,681	2,677,454	(50,228)	(1,317,209)	(181,782)	3,111,916	1,902,181	
CASH FLOWS FROM NONCAPITAL								
FINANCING ACTIVITIES								
Property taxes received	-	-	224,000	679,289	70,000	973,289	-	
Due to other funds	675,165	-	-	368,948	-	1,044,113	-	
Due from other funds	-	(719,671)	-	-	-	(719,671)	-	
Transfers in	-	-	-	-	63,500	63,500	-	
Transfers out	(1,066,363)	(475,000)	(62,000)	<u> </u>	<u> </u>	(1,603,363)	(197,000)	
Net Cash Provided (Used) by Noncapital								
Financing Activities	(391,198)	(1,194,671)	162,000	1,048,237	133,500	(242,132)	(197,000)	
CASH FLOWS FROM CAPITAL AND								
RELATED FINANCING ACTIVITIES								
Proceeds from capital debt	1,125,000	-	-	-	-	1,125,000	-	
Capital contributions	10,768	16,571	-	-	27,432	54,771	-	
Acquisition and construction of capital assets	(1,024,338)	(1,659,761)	(72,684)	(14,275)	(27,432)	(2,798,490)	(1,405,545)	
Principal paid on capital debt	(1,642,055)	(301,840)	-	-	-	(1,943,895)	-	
Interest paid on capital debt	(61,949)	(48,527)	-	-	-	(110,476)	-	
Proceeds from sale of capital assets	<u> </u>	14,500	<u> </u>	<u> </u>	<u> </u>	14,500	57,336	
Net Cash Used by Capital and								
Related Financing Activities	(1,592,574)	(1,979,057)	(72,684)	(14,275)	<u>-</u> _	(3,658,590)	(1,348,209)	

CASH FLOWS FROM INVESTING ACTIVITIES Investment income received		91		3,438		<del>-</del>						3,529		
Net Increase (Decrease) in Cash and Cash Equivalents		-		(492,836)		39,088		(283,247)		(48,282)		(785,277)		356,972
Cash and cash equivalents - beginning of year		100		2,661,582	-	615,947		284,497		88,156		3,650,282		2,111,056
Cash and cash equivalents - end of year	\$	100	\$	2,168,746	\$	655,035	\$	1,250	\$	39,874	\$	2,865,005	\$	2,468,028
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:														
Operating income (loss)	\$	817,787	\$	1,389,034	\$	(650,257)	\$	(1,171,161)	\$	(330,135)	\$	55,268	\$	203,741
Adjustments to reconcile operating income (loss)	Ψ	017,707	Ψ	1,000,000.	Ψ	(000,207)	Ψ	(1,171,101)	Ψ	(550,155)	Ψ	22,200	Ψ	200,7 .1
to net cash provided (used) by operating activities:														
Depreciation expense		1,134,041		1,193,943		668,498		581,049		156,130		3,733,661		833,998
Changes in assets and liabilities:														
Accounts receivable		34,681		31,208		(70,824)		(733,463)		(9,498)		(747,896)		(53,993)
Inventories and prepayments		(36,995)		-		(5,940)		(5,680)		54		(48,561)		(17,057)
Accounts payable		10,255		30,278		(2,547)		31,221		2,302		71,509		651,456
Accrued compensated absences		23,912		32,991		13,628		56,422		-		126,953		2,068
Long-term claims payable		-		-		-		-		-		-		(128,547)
Unearned revenues						(2,786)	_	(75,597)		(635)		(79,018)		410,515
Net cash provided (used) by operating activities	\$	1,983,681	\$	2,677,454	\$	(50,228)	\$	(1,317,209)	\$	(181,782)	\$	3,111,916	\$	1,902,181
Reconciliation of Cash and Cash Equivalents to Statement of Net Position														
Unrestricted	\$	100	\$	699,543	\$	655,035	\$	1,250	\$	39,874	\$	1,395,802	\$	2,468,028
Restricted (noncurrent)				1,469,203		<u> </u>		<u> </u>		<u> </u>		1,469,203		<u> </u>
Total cash and cash equivalents	\$	100	\$	2,168,746	\$	655,035	\$	1,250	\$	39,874	\$	2,865,005	\$	2,468,028

#### CITY OF WAUSAU, WISCONSIN STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

December 31, 2014

	Cemetery Private Purpose Trust Fund	Agency Funds			
ASSETS  Cash and cash equivalents Accounts receivable	\$ 570,084 	\$ 405,682 1,054			
TOTAL ASSETS	570,084	\$ 406,736			
LIABILITIES Accounts payable		\$ 406,736			
<b>NET POSITION</b> Held in trust for private purpose	\$ 570,084				

#### CITY OF WAUSAU, WISCONSIN STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

Year Ended December 31, 2014

	Cemetery Private Purpose Trust Fund
ADDITIONS	
Interest and dividends	\$ 14,692
Net increase in fair value of investments	25,457
Total additions	40,149
DEDUCTIONS	
Distributions to beneficiary	28,165
Administrative expenses	5,200
Total deductions	33,365
Change in net position	6,784
Net position - beginning of year	563,300
Net position - end of year	\$ 570,084

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Wausau, Wisconsin conform to generally accepted accounting principles as applicable to governmental units.

#### A. REPORTING ENTITY

This report includes all of the funds of the City of Wausau. The reporting entity for the City consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government. The discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

**Discretely presented component unit.** The Community Development Authority of the City of Wausau was created under Section 66.4325 of the Wisconsin Statutes for the purpose of carrying out blight elimination, slum clearance, urban renewal programs and housing projects. The board of the Authority is appointed by the Mayor and two commissioners are members of the City Council. Wisconsin Statutes provide for circumstances whereby the City can impose its will on the Authority, and also create a potential financial benefit to or burden on the City. The Community Development Authority Commission approves the annual budget, is fiscally separate from the City and possesses independent authority to acquire property and issue debt. As a component unit, the Authority's financial statements have been presented as a discrete column in the City's financial statements. Complete financial statements can be obtained from:

Community Development Authority City of Wausau City Hall 407 Grant Street Wausau, WI 54403-4783

**Joint venture.** The City of Wausau, in conjunction with Marathon County, has created the City-County Information Technology Commission. The commission provides for the implementation and operation of a cooperative data and management information system under the direction of the governing Board of Commissioners. Effective April 1, 2009, North Central Health Care also became a member of the Commission. The joint venture arrangement provides that net operating costs were subsidized 30% by the City prior to April 1, 2009 and are currently at 21%, with the remainder funded by the other members. All capital assets, unless otherwise shown to benefit only one owner, are paid for on a percentage basis.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from a legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues.

Financial statements of the reporting entity are organized into funds each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund equity, revenues and expenditures/expenses.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or proprietary fund that the City believes is particularly important to financial statement users may be reported as a major fund.

# CITY OF WAUSAU, WISCONSIN

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2014

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)

The City reports the following major governmental funds:

General Fund – The General Fund is the general operating fund of the City. It is used to account for all financial resources not accounted for and reported in another fund.

Debt Service Fund – This fund is used to account for all financial resources that are restricted, committed or assigned to expenditure for principal and interest costs. Sources of revenue are property taxes, interest earnings and reimbursements from departments for debt payments.

TID #3 Downtown Development Fund – This fund is used to account for all financial resources that are restricted, committed or assigned to expenditure for capital outlay within the downtown.

Capital Improvements Fund – This fund is used to account for all financial resources that are restricted, committed or assigned to expenditure for capital outlay related to the City's annual capital improvements plan.

The City reports the following major enterprise funds:

Water Utility – This fund accounts for the financing of the construction, operation and maintenance of the City-owned water facilities.

Wastewater Utility – This fund accounts for the financing of the construction, operation and maintenance of the City-owned wastewater facilities.

Parking Utility – This fund accounts for the financing of the operation and maintenance of the City-owned parking facilities.

Metro Ride – This fund accounts for the financing of the operation and maintenance of the City transit system.

The City reports the following non-major governmental funds:

Special Revenue Funds – These funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service and capital projects.

Recycling Grants Holtz-Krause Clean Up **HUD Mortgage** Hazardous Materials Emergency TID #2 Industrial Park DLAD Mortgage Program Response **EMS Grant Housing Stock Improvement Economic Development** Rental Licensing Federal Rent Rehabilitation Room Tax Other Grants/SpecialPurposes Public Access Cable WRRP Rehabilitation

### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)

Capital Project Funds – These funds are used to account for financial resources that are restricted, committed or assigned to expenditure for capital outlays.

TID #5 Industrial Park Fund

TID #6 West Side Development Fund

TID #7 West Side Development Fund

TID #8 Near West Side Fund

TID #9 Big Bull Falls Fund

TID #10 Industrial Park Fund

The City reports the Airport Fund and Animal Control Fund as non-major enterprise funds. Additionally, the City reports the following fund types:

Internal Service Funds - The Motor Pool Internal Service Fund is used to account for Motor Pool services provided by one department to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis. The Insurance Fund is used to account for accumulation of charges for and allocation of costs associated with insurance premiums and claims paid. The Employee Benefits and the Employee HRA/Wellness Funds are used to account for the accumulation of charges for and allocation of costs associated with employee health and dental premiums and claims paid.

The Private-purpose Trust Fund is used to account for resources legally held in trust for use by a non-profit organization to provide for cemetery perpetual care. All resources of the fund, including any earnings on invested resources, are used to support the organization's activities.

Agency Funds are used to account for assets held by the City in a trustee capacity or as an agent for Wausau Events, Inc., Main Street Wausau, Inc. and the Business Improvement District generated to provide for area-wide events and local promotion, and for the Entrepreneurial & Education Center generated through industrial development.

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds, however, only report assets and liabilities and, consequently, do not have a measurement focus. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION (Continued)

Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, unmatured interest on long-term debt, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is expected to be paid with available expendable financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows of resources and are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental grants and aids are recognized as revenues in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City that are not currently available are recorded as receivables and deferred inflows of resources. Amounts received prior to the entitlement period are also recorded as deferred inflows of resources.

Long-term receivables, such as special assessments, notes and mortgages, are recorded as receivables and deferred inflows of resources. In subsequent periods, when revenue recognition criteria are met or when the City has a legal claim to the resources, revenues are recorded.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues, such as licenses and permits, fines and forfeitures, and miscellaneous revenues, are recognized when payment is received or when measurable and available under the criteria described above.

The City reports deferred inflows of resources on its governmental funds balance sheet. For governmental fund financial statements, deferred inflows arise when a potential revenue source does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues arise when received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or the City has a legal claim to the resources, the unearned revenue is removed from the balance sheet and revenue is recognized.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and wastewater utilities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION (Continued)

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water, Wastewater, Parking, Metro Ride, Airport and Animal Control enterprise funds are charges to customers for sales and services and intergovernmental operating revenues. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

# D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY

#### 1. Deposits and Investments

The City maintains separate and distinct accounts for the Cemetery Private-purpose Trust Fund, Community Development Department and Community Development Authority (a discretely presented component unit). All other funds share common accounts to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable.

The City is required to invest its funds in accordance with Wisconsin Statutes 66.0603 and 67.11 (2). These statutes authorize the City to invest in obligations of the U.S. Treasury, agencies and instrumentalities, obligations of Wisconsin governmental units; time deposits, repurchase agreements; certain qualities of commercial paper; the State of Wisconsin Local Government Investment Pool; and certain money market mutual funds.

Investments are stated at fair value consistent with the provisions of GASB Statement No. 31. Fair values are based on quoted market prices. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

## 1. Deposits and Investments (Continued)

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2014, the fair value of the LGIP's assets was substantially equal to the City's share as reported in these statements.

#### 2. Receivable and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as either "due from/due to other funds" (current portion) or "advances to/from other funds" (non-current portion). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Accounts receivable in the governmental activities are shown net of an allowance for uncollectible accounts. No allowance for uncollectible accounts has been provided for the Water and Wastewater Utilities since they are able to place delinquent bills on the tax roll.

Estimated unbilled revenues from the Water and Wastewater Utility Funds are recognized at the end of the year based on billings during the month following the close of the fiscal year.

Property taxes consist of taxes on real estate and personal property. Property taxes are levied in December of each year based on assessed value as of January 1 of that year and become an enforceable lien on the property the following January 1. The amount levied is applicable to the budget of the ensuing calendar year and become due as of January 1 of that year. Collections are made by the City through July 31. In addition to property taxes for the City, taxes are also collected for and remitted to the state and county governments as well as local school and technical college districts. The City settles with all entities on the 15<sup>th</sup> of January, February, May and August based on the taxes collected through the end of each preceding month. Payment due dates are full payment by January 31 or partial payments by January 31, April 30 and July 31 of each year.

At year end, property taxes levied for each fund are recorded as taxes receivable and deferred inflows of resources.

### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

# D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

## 3. Inventories and Prepayments

Inventories consist of expendable supplies held for consumption. Inventories are stated at cost with value being determined on the "first-in, first-out" basis of accounting. The cost is recorded as an expenditure or an expense at the time the individual inventory items are consumed rather than when purchased.

Payments made to vendors for services that will benefit periods beyond the end of the current year are recorded as prepayments in both government-wide and fund financial statements.

Inventories and prepayments of governmental fund types are offset by a nonspendable fund balance account which indicated that assets do not represent spendable available financial resources.

#### 4. Restricted Assets

Restricted assets consist of cash and investments restricted for the Wastewater Fund plant replacement. In addition, designated funds have also been restricted in the discretely presented component unit. Current liabilities payable from these restricted assets are so classified.

#### 5. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental activities or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. In accordance with GASB 34, the City has reported its major networks of infrastructure assets as of January 1, 2007.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Net interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Total interest expense incurred by the Water and Wastewater Utilities during the current fiscal year was \$106,178, none of which was capitalized.

Depreciation of all exhaustible capital assets of the City, as well as its component unit, is recorded as an expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

#### 5. Capital Assets (Continued)

Buildings	25-50 Years
Improvements other than buildings	15-150 Years
Machinery and equipment	3-25 Years
Infrastructure	20-50 Years

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### 6. Other Assets

In governmental funds, debt issuance related costs are recognized as expenditures in the current period. For the government-wide and proprietary fund type financial statements, debt discounts and premiums are deferred and amortized over the term of the related debt issue.

#### 7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacation. Varying amounts of the unused accumulated sick pay vests upon meeting specific requirements and is convertible into health insurance upon retirement. The City's policy is to allow employees to vest any unused vacation credits. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee terminations and/or retirements or are payable with expendable available resources.

# 8. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond issuance costs during the current period. The face amount of debt issued (plus any premiums) is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)

9. Net Position or Fund Equity

#### Governmental Fund Financial Statements

Governmental fund equity is classified as fund balance. In accordance with GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions" the City classifies governmental fund balance as follows:

- Nonspendable fund balance amounts that are not in spendable form (such as inventory or long-term loans receivable) or are required to be maintained in tact;
- Restricted fund balance amounts constrained to specific purposes by the providers (such as grantors, bondholders and higher levels of government) through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority; fund balance amounts are committed through a formal action (resolution); changes to the constraints imposed require the same formal action of the City that originally created the commitment:
- Assigned fund balance amounts a government intends to use for specific purpose; intent can be expressed by the governing body or by an official or body to which the government body delegates the authority;
- Unassigned fund balance amounts that are available for any purpose; these amounts are reported only in the general fund.

City Council establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through carryover resolutions. A fund balance commitment is further indicated in the budget document as a designation or commitment on the fund (such as for special incentives). Assigned fund balance is established by City Council through adoption or amendment of the budget as intended for specific purposes (such as the purchase of capital assets, construction, debt service, or for other purposes).

#### Government-wide and Proprietary Fund Statements

Equity is classified as net position and displayed in three components:

#### CITY OF WAUSAU, WISCONSIN

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2014

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)
  - 9. Net Position or Fund Equity (Continued)
  - Net investment in capital assets amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets and any capital related deferred inflows of resources.
  - Restricted net position amount of net position that is subject to restrictions that are imposed by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
  - Unrestricted net position net position that is neither classified as restricted nor as net investment in capital assets.

#### Use of Restricted Resources

When an expense is incurred that can be paid using either restricted or unrestricted resources, the City's policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the City's policy is to first apply the expenditure toward restricted fund balance and then to other less-restrictive classifications – committed and then assigned fund balances before using unassigned fund balances.

# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND GOVERNMENT-WIDE STATEMENT OF NET POSITION

The governmental fund balance sheet includes a reconciliation between *fund balance* – *total governmental funds* and *net position* – *governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that "other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds". The details of this \$9,958,120 difference are as follows:

Loans and mortgages receivable	\$ 8,705,711
Unpaid fines and forfeitures	361,358
Special assessments receivable	891,051
Net adjustment to increase fund balance - total governmental	
funds to arrive at net position - governmental activities	\$ 9,958,120

# CITY OF WAUSAU, WISCONSIN

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2014

# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

# A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET POSITION (Continued)

Another element of that reconciliation states that "long-term liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds". The details of this \$46,064,557 difference are as follows:

Bonds and notes payable	\$ 44,110,583
Less: Deferred charges for discounts, premiums and deferred	
interest from refunding (to be amortized over life of debt)	(6,792)
Accrued interest payable	285,558
Compensated absences	1,461,514
Postemployment benefits	213,694
Net adjustment to reduce fund balance - total governmental	
funds to arrive at net position - governmental activities	\$ 46,064,557

# B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

The governmental fund statement of revenues, expenditures and changes in fund balances includes a reconciliation between *net change in fund balances* – *total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$6,697,405 difference are as follows:

Capital outlay	\$ 7,446,645
Contribution of capital assets	4,094,466
Loss on disposal of capital assets	(619,530)
Depreciation expense	 (4,224,176)
Net adjustment to increase net change in fund balances -	
total governmental funds to arrive at change in net position	
of governmental activities	\$ 6,697,405

# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL **STATEMENTS** (Continued)

B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES. EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES (Continued)

Another element of that reconciliation states that "Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." The details of this \$11,602 difference are as follows:

Net change in loan and mortgage notes receivable	\$ 10,124
Net change in fines and forfeitures receivable	(8,494)
Net change in special assessments receivable	 (13,232)
Net adjustment to decrease net change in fund balances -	
total governmental funds to arrive at change in net position	
of governmental activities	\$ (11,602)

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position." Also, governmental funds report the effect to premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of this \$1,479,603 difference are as follows:

#### Debt issued or incurred:

Issuance of general obligation bonds and notes	\$ (8,090,000)
Debt service charges on debt refinancing	8,162
Premiums on debt issued	(238,267)
Principal repayments on general obligation debt	9,799,708
Note direction at the decrease of the district	

Net adjustment to decrease net change in fund balances total governmental funds to arrive at change in net position of governmental activities \$ 1,479,603

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this \$1,658,472 difference are as follows:

# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES (Continued)

Compensated absences/postemployment benefits	\$ (395,439)
Claims and judgments	2,197,501
Accrued interest	16,928
Amortization of discount and premium costs	 (160,518)
Net adjustment to decrease net change in fund balances -	
total governmental funds to arrive at change in net position	
of governmental activities	\$ 1,658,472

#### NOTE 3 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

Budgeting is an essential element of the financial planning, control and evaluation process of the City. Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, Debt Service Fund, the following Special Revenue Funds: Grants, HUD Mortgage, DLAD Mortgage Program, Economic Development, Federal Rent Rehabilitation, WRRP Rehabilitation, Holtz-Krause Clean Up, Hazardous Materials Emergency Response, Room Tax, Public Access Cable, Recycling, TID #2 Industrial Park, EMS Grant and Rental Licensing; and the following Capital Project Funds: TID #3 Downtown Development, TID #5 Industrial Park, TID #6 West Side Development, TID #7 West Side Development, TID #8 Near West Side, TID #9 Big Bull Falls, TID #10 Industrial Park and Capital Improvements. All appropriations lapse at year end.

On or before the last day of August, all departments of the government submit requests for appropriations to the City's Finance Director so that a budget may be prepared. The budget is prepared by fund, department or program, and includes information on the prior year, year-to-date current year activity, current year estimates and requested appropriations for the next year.

The City's Finance Committee holds several budgetary review meetings to consider the departmental budgets. On or before the first Tuesday of November, the proposed budget is presented to the City Council for review. The Council holds public hearings to obtain taxpayer comments. The final adoption of the budget is by way of an annual budget resolution and must be passed by the Council no later than the fourth Tuesday in November.

The budget as adopted includes total expenditures at the cost center level. A cost center can be a fund, department, program or other activity for which control of expenditures is considered desirable. Cost centers are defined as follows for the governmental fund types with annual budgets: General Fund at department level, Special Revenue and Capital Projects at program level and Debt Service at

#### NOTE 3 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

#### A. BUDGETARY INFORMATION (Continued)

total fund level. The City's Finance Director and Mayor may authorize new appropriations or transfers of budgeted amounts within expenditures of a cost center up to \$5,000. Amounts up to \$15,000 require Finance Committee approval and transfers or new appropriations over \$15,000 require two-thirds (2/3) Council approval to amend the budget. Supplemental appropriations were necessary during the year but were not material in relation to the original appropriation. All such supplemental appropriations were properly authorized by the Common Council. Budget data presented in the financial statements reflect any adjustments made.

The Council may amend the budget resolution in two respects: (a) it may transfer appropriations from one particular fund to another fund or it may add new objects within a fund. The Council may do this by means of a resolution; (b) it may increase the aggregate total of appropriations in order to reflect changes in financial circumstances either not contemplated in the annual budget resolution or due to financial circumstances which by their very nature are difficult to estimate with exactness at the time of the enactment of the annual budget resolution. The Council may do this by means of a resolution adopted by a two-thirds vote of the members. The Council may, by resolution, appropriate money from its contingent fund for any lawful purpose.

#### B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS

For the year ended December 31, 2014, expenditures exceeded appropriations for the following departmental cost centers in the General Fund: Finance department by \$1,573, Elections by \$12,872, Municipal court by \$671, Human resources by \$4,200, Unclassified by \$65,392, Police department by \$95,061, Fire department by \$3,693, Ambulance by \$49,751, Engineering by \$21,508, Public Works by \$183,512 and Garbage and refuse collection by \$9,095; the Grants, Economic Development, Federal Rent Rehabilitation, Holtz-Krause Clean Up, Room Tax, Public Access Cable and EMS Grant special revenue funds by \$201,240, \$50,582, \$3,282, \$5,590, \$35,160, \$5,239 and \$43,823 respectively; and in the Debt Service Fund by \$2,556,892 due to refinanced debt activity. Excess expenditures in the general fund, special revenue funds and debt service fund were funded by excess revenues, other cost savings or by available fund balance. Those incurred in the capital project funds were funded with debt proceeds and advances from the General Fund.

#### C. DEFICIT FUND EQUITY

The TID #3 Downtown Development, TID #5 Industrial Park, TID #6 West Side Development, TID #7 West Side Development and TID #9 Big Bull Falls capital project funds had deficit fund equity of \$3,248,091, \$198,888, \$630,845, \$1,776,943, and \$90,985 respectively, as of December 31, 2014. The City intends to fund the above fund balance deficits from future operation of these funds.

#### NOTE 4 – DETAILED NOTES ON ALL FUNDS

#### A. CASH AND INVESTMENTS

Cash and investments as of December 31, 2014 are classified in the accompanying financial statements as follows:

Statement of net position -	
Cash and cash equivalents	\$ 23,579,280
Investments	19,572,835
Restricted assets - cash and cash equivalents	1,469,203
Statement of net position - fiduciary funds	
Cash and cash equivalents	
Cemetery Private Purpose Trust Fund	570,084
Agency Funds	405,682
Total	\$ 45,597,084
Cash on hand	\$ 14,360
Deposits with financial institutions	9,667,276
Investments	35,915,448
Total	\$ 45,597,084

#### Investments Authorized by the State of Wisconsin and the City's Investment Policy

The City's investment policy as governed by Wisconsin State Statutes authorizes the following types of investments:

- U.S. Government agency bonds or securities;
- Certificates of deposit and repurchase agreements;
- Bonds or securities of any county, city, drainage district, vocational, technical and adult education district, village, town or school district in the state;
- Bankers acceptances issued by domestic banks which are eligible for purchase by the Federal Reserve System;
- Commercial paper rated in the highest short-term rating categories by rating agencies;
- Medium term corporate notes issued by corporations organized and operating within the U.S. or by depository institutions licensed by the U.S. or any state and operating in the U.S.:
- Money market mutual funds regulated by the Securities and Exchange Commission whose portfolios consist of U.S. Treasury or government obligations; and,
- State of Wisconsin Local Government Investment Pool.

## **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### A. CASH AND INVESTMENTS (Continued)

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City's policy for managing its exposure to interest rate risk is to purchase a combination of shorter term and longer term investments and to time cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City's investments to fluctuating interest rates is provided by the following table that shows distribution of the City's investments by maturity:

				Investr	nent	Maturities (in	Yea	rs)	
Investment Type		Fair Value		Less Than One		1-3		4-6	
U.S. Agencies	\$	17,576,385	\$	-	\$	15,600,825	\$	1,975,560	
Local Government Investment Pool		17,604,775		17,604,775		-		-	
External investment pools	_	734,288		734,288			_		
	\$	35,915,448	\$	18,339,063	\$	15,600,825	\$	1,975,560	

#### **Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City will minimize credit risk by limiting the type of investments to U.S. treasury obligations, U.S. government agency obligations, money market mutual funds, certificates of deposit and local government investment pools. The City will also diversify its investment portfolio so as to minimize losses from any one type of security or from any one individual issuer.

The City had investments in the Local Government Investment Pool and Wells Fargo Treasury Money Market Fund which were not rated.

In addition, the City held investments in U.S. agency securities that were rated AAA.

## **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### A. CASH AND INVESTMENTS (Continued)

#### **Concentration of Credit Risk**

Concentration of credit risk refers to risk of loss attributed to the City's investment in a single issuer. The City's investment policy addresses this risk by requiring diversification of investments by security type and institution. With the exception of U.S. Treasury securities, no more than 50% of the City's total investment portfolio will be invested in a single type of security or with a single financial institution.

At December 31, 2014, the investment portfolio was concentrated as follows:

Investment type	Issuer	Percentage of Portfolio
U.S. Agencies	Federal Home Loan Bank	17.9%
U.S. Agencies	Federal National Mortgage Association	11.1%
U.S. Agencies	Federal Home Loan Mortgage Corporation	19.9%

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the City will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The City's investment policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provisions for deposits: The City's investment policy requires collateralization on certificates of deposit and repurchase agreements at a level of 105% of the market value less amounts covered by the FDIC; and, the City Council approves and designates a list of authorized depository institutions based on evaluation and recommendation of the Finance Committee and City Finance Director.

At December 31, 2014, the carrying amount of the City's deposits was \$9,667,276 and the financial institution balance was \$10,284,368. Of the financial institution balance, \$2,758,582 was covered by federal depository insurance, \$516,553 was covered by the national credit union share insurance fund, \$3,358,566 was covered by the State Deposit Guarantee Fund and \$3,650,667 was uninsured and uncollateralized.

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### A. CASH AND INVESTMENTS (Continued)

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for time and savings deposits and \$250,000 for interest-bearing demand deposits per official custodian per depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for all time accounts, savings accounts and interest-bearing demand deposit accounts per official custodian per depository institution. In addition, the above-mentioned State Deposit Guarantee Fund through the State of Wisconsin provides additional coverage of up to a maximum of \$400,000 per public depository above the applicable insurance coverage provided by the FDIC. However, although the fund had reserves available at December 31, the future availability of resources to cover the losses cannot be projected because provisions of the 1985 Wisconsin Act 25 provided that the amount in the fund will be used to repay public depositors for losses until the appropriation is exhausted at which time the fund is abolished.

#### **B. RECEIVABLES**

Receivables for the year ended December 31, 2014 for the City's general fund have been shown net of allowances for uncollectible accounts and uncollectible delinquent personal property taxes of \$2,633,104 and \$90,746, respectively.

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the breakdown of unavailable and unearned revenues reported as *deferred inflows of resources* in the governmental funds were as follows:

	Unavailable		Unearned	
Property taxes receivable	\$	-	\$ 26,556,540	
Loans and mortgages receivable		8,717,274	-	
Unpaid fines and forfeitures		361,358	-	
Special assessments not yet due		891,051		
Total deferred/unearned revenue for				
governmental funds	\$	9,969,683	\$ 26,556,540	

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

# C. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2014 was as follows:

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Governmental activities				
Capital assets not being depreciated:				
Land	\$ 36,489,828	\$ 814,403	\$ (18,791)	\$ 37,285,440
Construction in progress	1,026,200	2,362,433	(230,820)	3,157,813
Total capital assets not being				
depreciated	37,516,028	3,176,836	(249,611)	40,443,253
Capital assets being depreciated:				
Buildings and improvements	19,835,196	3,813,567	(86,153)	23,562,610
Machinery and equipment	21,338,713	2,217,056	(1,186,708)	22,369,061
Infrastructure	123,521,312	3,977,073	(1,291,775)	126,206,610
Total capital assets being depreciated	164,695,221	10,007,696	(2,564,636)	172,138,281
Less accumulated depreciation for:				
Buildings and improvements	(9,801,317)	(668,485)	86,026	(10,383,776)
Machinery and equipment	(14,410,423)	(1,460,128)	1,146,042	(14,724,509)
Infrastructure	(45,381,209)	(2,929,561)	724,773	(47,585,997)
Total accumulated depreciation	(69,592,949)	(5,058,174)	1,956,841	(72,694,282)
Total capital assets being				
depreciated, net	95,102,272	4,949,522	(607,795)	99,443,999
Governmental activities capital assets, net	\$ 132,618,300	\$ 8,126,358	\$ (857,406)	\$ 139,887,252

# NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)

# C. CAPITAL ASSETS (Continued)

	Beginning Balance	Increases	Ending Balance	
<b>Business-type activities</b>				
Capital assets not being depreciated:				
Land	\$ 2,911,238	\$ -	\$ -	\$ 2,911,238
Construction in progress	656,491	2,579,427	(2,512,639)	723,279
Total capital assets not being				
depreciated	3,567,729	2,579,427	(2,512,639)	3,634,517
Capital assets being depreciated:				
Buildings and improvements	44,739,501	92,562	(12,831)	44,819,232
Machinery and equipment	28,076,770	592,536	(1,507,541)	27,161,765
Water infrastructure	39,574,129	1,006,794	(202,121)	40,378,802
Wastewater infrastructure	37,651,651	1,143,607	(23,430)	38,771,828
Total capital assets being depreciated	150,042,051	2,835,499	(1,745,923)	151,131,627
Less accumulated depreciation for:				
Buildings and improvements	(20,696,659)	(1,205,007)	12,831	(21,888,835)
Machinery and equipment	(17,602,233)	(1,320,172)	1,507,541	(17,414,864)
Water infrastructure	(9,198,208)	(740,688)	56,050	(9,882,846)
Wastewater infrastructure	(8,208,583)	(467,794)	23,430	(8,652,947)
Total accumulated depreciation	(55,705,683)	(3,733,661)	1,599,852	(57,839,492)
Total capital assets being				
depreciated, net	94,336,368	(898,162)	(146,071)	93,292,135
Business-type activities capital assets, net	\$ 97,904,097	\$ 1,681,265	\$ (2,658,710)	\$ 96,926,652

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:	
General government	\$ 328,093
Public safety	449,789
Transportation and streets	3,049,964
Natural resources and recreation	385,351
Economic development	10,979
Capital assets held by internal service funds	833,998
Total depreciation expense – governmental activities	<u>\$ 5,058,174</u>
Business type activities:	
Water	\$ 1,134,041
Wastewater	1,193,943
Parking	668,498
Metro Ride	581,049
Airport	156,130
Total depreciation expense – business-type activities	\$ 3,733,661

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivables and payables represent short-term loans from one fund to another to cover cash overdrafts or represent current portion of advances for specific funds. Interfund receivables and payables at December 31, 2014 are as follows:

Receivable Fund	 Amount	
General Fund	TID #3 Downtown Development Fund	\$ 151,521
	TID #5 Industrial Park Fund	148,888
	Metro Ride Fund	368,948
Wastewater Utility	Water Utility	719,671
WRRP Rehabilitation Fund	Grants Fund	22,857
	DLAD Mortgage Program Fund	 15,000
Total - fund financial state	1,426,885	
Elimination for governmen	 (1,057,937)	
Total - Governme	\$ 368,948	

Advances between funds represent long-term loans principally for capital purposes. The composition of interfund advances as of December 31, 2014 is as follows:

Receivable Fund	Payable Fund		Amount
General Fund	TID #3 Downtown Development Fund	\$	1,419,107
	TID #6 West Side Development Fund		611,984
	TID #7 West Side Development Fund		1,776,943
	TID #9 Big Bull Falls Fund		90,985
Holtz-Krause Clean Up Fund	TID #3 Downtown Development Fund	_	1,239,432
Total - fund financial staten		5,138,451	
Elimination for government	_	(5,138,451)	
Total - Governmen	\$	_	

For the statement of net position, interfund balances owed within the governmental activities or business-type activities are netted and eliminated. Interfund transfers for the year ended December 31, 2014 are as follows:

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)

	Transfers to	Transfers from
General Fund		
Room Tax Fund	\$ -	\$ 180,000
TID #2 Industrial Park Fund	-	86,890
Water Utility Fund	-	1,041,363
Wastewater Utility Fund	-	450,000
Animal Control Fund	63,500	-
Motor Pool Fund	-	197,000
Special Revenue Funds		
General Fund	266,890	-
Grants Fund	33,269	-
HUD Mortgage Fund	-	11,664
Economic Development Fund	-	21,605
TID #2 Industrial Park Fund	-	633,390
Housing Stock Fund	633,390	-
Capital Improvements Fund	365,875	-
Debt Service Fund		
TID #3 Downtown Development Fund	-	2,197,602
TID #5 Industrial Park Fund	=	458,923
TID #6 West Side Development Fund	=	769,690
TID #7 West Side Development Fund	=	671,117
TID #8 Near West Side Fund	=	372
TID #9 Big Bull Falls Fund	-	78,868
Capital Projects Fund		
Grants Fund	-	185,000
Holtz-Krause Clean Up Fund	-	158,000
Other Grants & Special Purpose Accounts Fund	=	22,875
Debt Service Fund	4,176,572	-
Water Utility Fund	=	25,000
Wastewater Utility Fund	=	25,000
Parking Utility Fund	-	62,000
Enterprise Funds		
General Fund	1,491,363	63,500
Capital Improvements Fund	112,000	-
Internal Service Funds		
General Fund	197,000	
Totals	\$ 7,339,859	\$ 7,339,859

The principal purpose of these transfers are to (1) move revenues from the fund that collects them to the fund required to expend them, (2) move receipts restricted to debt service from funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# E. LONG-TERM DEBT

# **General Obligation Bonds**

General obligation debt outstanding at December 31, 2014 is detailed as follows:

	Original Amount	Interest Rates	Final Maturity	Balance 12/31/2014
2004 Defending hands Caries D	¢ 12 445 000			<del>-</del>
2004 Refunding bonds Series D	\$ 13,445,000	3.0-5.0%	4/1/15	\$ 905,000
2004 Promissory note	600,000	Negotiable	On demand	600,000
2005 Promissory note Series A	3,830,000	2.8-3.65%	4/1/15	470,000
2005 Promissory note Series B	2,000,000	4.75-5.15%	10/1/15	165,000
2008 Promissory note Series A	9,845,000	3.55%	4/1/18	2,650,000
2009 Promissory note Series A	9,560,000	0.7-3.0%	4/1/19	2,470,000
2010 Promissory note Series A	5,145,000	1.0-3.0%	4/1/20	3,155,000
2010 Promissory note Series B	3,145,000	0.75-3.35%	4/1/17	815,000
2011 Promissory note Series A	7,685,000	2.00-2.50%	4/1/21	5,375,000
2012 Promissory note Series A	2,725,000	2.00-2.65%	4/1/22	2,205,000
2012 Promissory note Series B	13,400,000	2.00-3.00%	4/1/22	11,290,000
2012 Promissory note	135,575	2.75%	9/5/17	135,575
2013 Promissory note	358,000	2.75%	1/25/21	358,000
2013 Promissory note	750,000	2.75%	8/16/18	750,000
2013 Promissory note Series A	5,365,000	2.0-3.0%	4/1/23	4,705,000
2013 Promissory note Series B	630,000	1.0-2.95%	4/1/23	565,000
2013 GO Bonds Series C	3,410,000	2.0-4.0%	4/1/33	3,235,000
2014 Promissory note	190,000	2.75%	3/17/19	190,000
2014 Promissory note Series A	6,405,000	2.0-3.0%	4/1/24	6,405,000
2014 GO Bonds Series B	1,495,000	2.0-3.0%	4/1/29	1,495,000
Total general obligation debt				\$ 47,938,575

A summary of the long-term liability activity for the year ended December 31, 2014 is as follows:

	Beginning			Ending	Due Within
	Balance	Increases	Decreases	Balance	One Year
Governmental activities General obligation debt:					
Bonds payable	\$ 5,250,000	\$ 1,495,000	\$ (1,110,000)	\$ 5,635,000	\$ 1,080,000
Notes payable Compensated absences	40,535,291 2,224,984	5,470,000 361,399	(7,529,708) (74,116)	38,475,583 2,512,267	6,542,550 1,050,753
Other postemployment benefits	281,492	119,875	(187,673)	213,694	-
Remediation claims payable	2,197,501		(2,197,501)		
Governmental activities long-term liabilities	\$ 50,489,268	\$ 7,446,274	\$ (11,098,998)	\$ 46,836,544	\$ 8,673,303

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# E. LONG-TERM DEBT (Continued)

The summary of long-term liability activity continues as follows:

	]	Beginning Balance	 Increases	 Decreases	Ending Balance	 ne Within one Year
<b>Business-type activities</b>						
General obligation debt:						
Bonds payable	\$	1,375,000	\$ -	\$ (1,375,000)	\$ -	\$ -
Notes payable		3,313,284	1,125,000	(610,292)	3,827,992	832,450
Unamortized costs		(2,062)	2,062	-	-	-
Compensated absences		466,231	 201,207	 (74,254)	593,184	845
Business-type activities long-term liabilities	\$	5,152,453	\$ 1,328,269	\$ (2,059,546)	\$ 4,421,176	\$ 833,295

In accordance with Section 67.03 Wisconsin Statutes, the total indebtedness of the City for general purposes may not exceed 5% of the value of the taxable property located therein for state purposes:

Equalized value	\$ 2,655,928,800
Legal debt margin percentage	<u>5.00</u> %
	132,796,440
Add: Available funds for debt payment	741,269
Less: Outstanding general obligation debt	(47,938,575)
Legal debt margin	\$ <u>85,599,134</u>

Estimated payments of compensated absences and other postemployment benefits are not included in the following debt payment schedules. The amounts attributable to governmental activities will be liquidated primarily by the general fund.

Debt service requirements to maturity at December 31, 2014 are as follows:

	 Government	al A	ctivities	Business-Type Act			ctivities	Total			
Year	 Principal	Interest			Principal		Interest		Principal	Interest	
2015	\$ 7,622,550	\$	994,248	\$	832,450	\$	77,742	\$	8,455,000	\$	1,071,990
2016	6,012,778		821,213		822,222		58,432		6,835,000		879,645
2017	6,018,735		680,165		526,840		42,692		6,545,575		722,857
2018	5,958,160		544,093		521,840		31,080		6,480,000		575,173
2019	4,723,160		408,462		526,840		20,216		5,250,000		428,678
2020-2024	11,615,200		869,294		597,800		14,733		12,213,000		884,027
2025-2029	1,480,000		264,900		-		-		1,480,000		264,900
2030-2033	 680,000		54,400				_		680,000		54,400
	\$ 44,110,583	\$	4,636,775	\$	3,827,992	\$	244,895	\$	47,938,575	\$	4,881,670

## **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### E. LONG-TERM DEBT (Continued)

On September 25, 2014, the City issued \$2,450,000 of general obligation promissory notes with an average interest rate of 2.185% to currently refund \$1,365,000 of outstanding 2007A general obligation promissory notes with an average interest rate of 3.708% and \$1,160,000 of outstanding 2007B general obligation refunding bonds with an average interest rate of 3.781%. The 2007B issue was being serviced entirely by the Water Utility. Total proceeds of \$2,534,728 plus an additional amount of \$48,162 of current available resources were used to pay \$13,931 of debt issue costs with the remainder of the proceeds used to retire outstanding principal and interest of the 2007A and 2007B debt issues on October 16, 2014. As a result, all refunded debt has been paid and the liability for the defeased debt has been removed from the financial statements.

This refunding was undertaken to reduce total debt service payments over the next 5 years by \$138,614 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$131,598.

#### **Other Debt Information**

Per DNR requirements and City Council action, the Wastewater Utility is required to establish specific cash accounts and distribute their revenues to these accounts as follows:

	wastewater
Operations Fund	97.5%
Replacement Fund	2.5%

# **Conduit Debt Obligations**

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2014, there were three series of Industrial Revenue Bonds outstanding. Total principal amount payable could not be determined, however, original issue amounts totaled \$7,200,000.

#### F. SEGMENT INFORMATION

The City maintains six Enterprise Funds providing for the operation of the Water, Wastewater and Parking Utilities, the Metro Ride transit operations, municipal Airport operations and Animal Control operations. Segment information for the two non-major Enterprise funds is presented below:

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# F. SEGMENT INFORMATION (Continued)

	 Airport	Animal Control
Operating revenues	\$ 131,582	\$ 124,645
Operating expenses	395,171	191,191
Operating income (loss)	(263,589)	(66,546)
Nonoperating revenues	70,000	-
Income (loss) before capital contributions and transfers	(193,589)	(66,546)
Capital contributions	27,432	-
Transfers in	-	63,500
Change in net position	(166,157)	(3,046)
Total assets	2,524,174	104,588
Total liabilities and deferred inflows of resources	95,929	87,402
Total net position	2,428,245	17,186

# G. RESTRICTED NET POSITION/FUND BALANCES

Governmental activities restricted net position reported in the government-wide statement of net position at December 31, 2014 includes the following:

Net position restricted for :	
Debt service	\$ 741,269
Capital improvements	4,002,210
Special purposes	 4,075,144
Total governmental activities restricted net position	\$ 8,818,623
Fund balance classifications for major funds as of December 31, 2014 are as follows:	
General Fund	
Nonspendable for advances	\$ 3,899,019
Nonspendable for inventories and prepayments	 415,912
Total nonspendable	4,314,931
Committed to contingencies	266,250
Committed to economic development	500,000
Unassigned	 4,362,313
Total General Fund	\$ 9,443,494
Debt Service Fund	
Restricted for debt service	\$ 741,269
TID #3 Downtown Development Fund	
Unassigned (deficit)	\$ (3,248,091)
Capital Improvements Fund	
Restricted for capital improvements	\$ 4,002,210

# CITY OF WAUSAU, WISCONSIN

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2014

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

# G. RESTRICTED NET POSITION/FUND BALANCES (Continued)

Fund balances reported on the fund financial statements at December 31, 2014 for nonmajor funds are as follows:

Special revenue funds	
Nonspendable for advances:	h 1 220 122
Holtz-Krause Clean up	\$ 1,239,432
Restricted for special purposes:	
Grants	1,226,588
HUD mortgage program	18,865
Federal rent rehabilitation	344,865
WRRP rehabilitation	1,337,190
Holtz-Krause Clean up	446,504
Hazardous materials emergency response	94,079
Recycling	2,701
EMS grant	11,237
Other grants & special purpose accounts	593,115
Total restricted fund balance	4,075,144
Committed to special purposes:	
DLAD mortgage program	507,461
Economic development	375,403
Housing stock improvement	633,390
Room tax	89,436
Public access cable	5,764
Rental licensing	13,489
Total committed fund balance	1,624,943
Total special revenue funds	\$ 6,939,519
Capital project funds	
Restricted for special purposes:	
TID #8 Near West Side	\$ 105,706
TID #10 Industrial Park	69,627
Total restricted fund balance	175,333
Unassigned:	
TID #5 Industrial Park (deficit)	(198,888)
TID #6 West Side Development (deficit)	(630,845)
TID #7 West Side Development (deficit)	(1,776,943)
TID #9 Big Bull Falls (deficit)	(90,985)
Total unassigned fund balance	(2,697,661)
Total capital project funds	\$ (2,522,328)
- • • •	

#### **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### H. RESTRICTED ASSETS

The balance of the restricted asset accounts in the Wastewater Utility Enterprise Fund is as follows:

Depreciation/Replacement accounts \$ 1,469,203

#### I. COMPONENT UNIT

The financial records of the City of Wausau Community Development Authority (CDA) are maintained in accordance with the accounting practices prescribed by the United States Department of Housing and Urban Development (HUD). Financial information for the Authority is presented as a discrete column in the statement of net position and statement of activities.

In addition to the basic financial statements and the preceding applicable notes to the financial statements, the following additional disclosures are considered necessary for fair presentation.

- a. The Authority follows the full accrual basis of accounting and the flow of economic resources measurement focus.
- b. The composition of cash, cash equivalents and investments at December 31, 2014 is as follows:

Deposits	\$ 5,490,202
Petty cash	 120
Total	\$ 5,490,322
Financial statement presentation:	
Cash and cash equivalents	\$ 4,521,831
Cash and cash equivalents - restricted	 968,491
Total	\$ 5,490,322

#### Custodial Credit Risk for Deposits

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the CDA will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The CDA requires all funds in excess of federal and state depository insurance coverage to be secured.

At year end, the carrying value of the CDA's deposits was \$5,490,322 and the financial institution balance was \$5,526,640. Of the financial institution balance, \$4,568,199 was covered by federal and state depository insurance and \$958,441 was in excess of federal and state depository insurance limits and collateralized by securities held by the pledging institution or its trust department or agent.

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### I. COMPONENT UNIT (Continued)

# Custodial Credit Risk for Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the CDA will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The CDA requires all funds in excess of federal and state depository insurance coverage to be secured.

#### **Investment Policy**

The CDA has adopted a formal investment policy; however, the CDA invests in accordance with Wisconsin State Statutes. Under the policy, investments are limited to: 1) time deposits in any credit union, bank, savings bank, trust company, or savings and loan association authorized to transact business in the state; and 2) the state local government investment pool.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments as indicated above. The CDA does not have a formal policy on this type of risk.

#### Concentration of Credit Risk

Concentration of credit risk refers to risk of loss attributed to the CDA's investment in a single issuer. The CDA does not have a formal policy on this type of investment risk.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The CDA has no formal investment policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates.

#### c. Long-term debt activity for the year ended December 31, 2014 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Affordable Housing Program Loan City of Wausau Loan Construction Loan	\$ 750,000 400,000 3,706,232 \$4,856,232	\$ - 1,315,584 <u>\$1,315,584</u>	\$ - (200,000) (5,021,816) \$(5,221,816)	\$ 750,000 200,000 - \$ 950,000	\$ - 200,000 - \$ 200,000

The Affordable Housing Program Loan represents a 0%, non-amortizing note payable. The CDA must comply with all AHP provisions for 15 years at which time the loan balance will be forgiven. The City of Wausau loan represents a 2% loan for construction which will be repaid in two equal installments of \$200,000 in 2014 and 2015.

# **NOTE 4 – DETAILED NOTES ON ALL FUNDS (Continued)**

#### I. COMPONENT UNIT (Continued)

d. Capital asset activity for the year ended December 31, 2014 was as follows:

	Beginning			Ending
	Balance Increases		Decreases	Balance
Capital assets not being depreciated:				
Land	\$ 981,317	\$ -	\$ -	\$ 981,317
Construction in progress	117,589	54,974	(142,336)	30,227
Total capital assets not being depreciated	1,098,906	54,974	(142,336)	1,011,544
Capital assets being depreciated:				
Buildings and improvements	20,907,395	354,597	(5,598)	21,256,394
Furniture and equipment	693,442	32,895	(785)	725,552
Total capital assets being depreciated	21,600,837	387,492	(6,383)	21,981,946
Less accumulated depreciation	(6,066,960)	(694,735)	5,371	(6,756,324)
Total capital assets being depreciated, net	15,533,877	(307,243)	(1,012)	15,225,622
Total Authority capital assets	\$ 16,632,783	\$ (252,269)	\$ (143,348)	\$ 16,237,166

#### **NOTE 5 – OTHER INFORMATION**

#### A. DEFINED BENEFIT PENSION PLAN

All eligible City of Wausau employees participate in the Wisconsin Retirement System (WRS), a cost sharing, multiple-employer, defined benefit public employee retirement system. All employees, initially employed by a participating WRS employer prior to July 1, 2011, expected to work at least 600 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

Effective the first day of the first pay period on or after June 29, 2011, the employee required contribution was changed to one-half of the actuarially determined contribution rate for general category employees including executives and elected employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by existing collective bargaining agreements.

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### A. DEFINED BENEFIT PENSION PLAN (Continued)

Contribution rates for 2014 are: General 7.00% (employer and employee); Executives & elected officials 7.75% (employer and employee); Protective with social security 7.00% (employee), 10.10% (employer); and Protective without social security 7.00% (employee) and 13.70% (employer).

The payroll for the City of Wausau employees covered by the WRS for the year ended December 31, 2014 was \$18,179,898; the employer's total payroll was \$18,943,020. The total required contribution for the year ended December 31, 2014 was \$2,965,842, which consisted of \$1,692,183 or 9.3% of payroll from the employer and \$1,273,659 or 7.0% of payroll from employees. Total contributions for the years ended December 31, 2013 and 2012 were \$2,738,727 and \$2,344,015, respectively, equal to the required contributions for each year.

Employees who retire at or after age 65 (62 for elected officials and 54 for protective occupation employees with less than 25 years of service, 53 for protective occupation employees with more than 25 years of service) are entitled to receive a retirement benefit. Employees may retire at age 55 (50 for protective occupation employees) and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor. Final average earnings is the average of the employee's three highest years' earnings. Employees terminating covered employment and submitting application before becoming eligible for a retirement benefit may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefit. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 and prior to July 1, 2011 are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011 must have five years of creditable service to be vested.

The WRS also provides death and disability benefits for employees. Eligibility for and the amount of all benefits are determined under Chapter 40 of the Wisconsin Statutes. The WRS issues an annual financial report that may be obtained by writing to the Department of Employee Trust Funds, PO Box 7931, Madison, Wisconsin 53707-7931.

In addition to the above-mentioned retirement fund, the State of Wisconsin administers a plan for four (4) employees who retired prior to the consolidation with the WRS. The total estimated future cost to the City of this plan as of December 31, 2014, was approximately \$118,735, substantially all of which relates to prior services. The current portion of the estimated liability of \$27,275 is provided for in the General Fund. The liability will be reduced as the City funds the benefit payments. The estimated remaining period of amortization is five years.

#### B. COMMITMENTS AND CONTINGENCIES

#### LITIGATION

The City is currently involved in several legal proceedings. The City intends to vigorously defend any litigation. It is the opinion of management and the City's legal counsel that the ultimate outcome of any litigation will not have a material adverse effect on the City's financial position.

#### **NOTE 5 – OTHER INFORMATION (Continued)**

## B. COMMITMENTS AND CONTINGENCIES (Continued)

#### RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omission; injuries to employees; and natural disasters. The City purchases commercial insurance to protect against these potential losses. No significant reductions in prior year insurance coverage has occurred. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

The City provides health and dental care benefits to employees through individual plans with specific insurance coverage. For health insurance, employees have an HRA or an HSA option. The health plans are offered by WPS and dental coverage is offered through Delta Dental. Insurance premiums, based on historical cost, are paid into the Employee Benefits and Employee HRA/Wellness Funds from all other City funds and other participants and are available to pay claims, administrative costs and stop loss claims.

Under the health care program, the City pays up to a maximum of \$50,000 annually for each covered employee and each covered dependent's health care cost. Expected claims are calculated at the end of each plan year by the third party administrator based on the number of single and family contracts covered and the expected claims. Administrative costs for 2014 totaled approximately \$83,198.

The estimated liability for self-funded losses is based on reported claims for the year and those received subsequent to year end. The City does not allocate overhead costs or other costs to the claims liability. The estimated claims liability amount for 2014 is as follows:

			Claims and				
	Balance		Changes in	Amounts		Balance	
	January 1	January 1		Paid		December 31	
2014	\$	_	\$3,603,616	\$ 3.001.824	\$	601.792	

Under the HRA program, the City pays a maximum of \$2,200 per single contract (\$4,400 for family). Under the HSA program, the City will make a maximum contribution of \$1,200 per single contract (\$3,000 for family) or \$600 per single contract (\$1,800 for family) to the savings accounts depending on which plan is chosen. For dental, maximum covered costs were \$1,500 per individual covered. Additional amounts are covered by insurance. Expected claims are calculated each plan year to determine premium rates to be charged.

The estimated liability for self-funded losses for the HRA program is based on reported claims for the year and those received subsequent to year end. On December 31, 2014 a claims liability of \$60,000 is reported in the HRA fund based on the requirements of GASB Statement No. 10 which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### B. COMMITMENTS AND CONTINGENCIES (Continued)

the amount of the loss can be reasonably estimated. A summary of the changes in the claims liability amount for 2013 and 2014 is as follows:

			Cl	laims and				
	Е	Balance	$\mathbf{C}$	hanges in	A	Amounts	E	Balance
	Ja	January 1		Estimates		Paid		ember 31
2013	\$	60,000	\$	282,413	\$	282,413	\$	60,000
2014		60,000		284,540		284,540		60,000

The City is partially self-funded for liability insurance and pays premiums for its excess liability insurance coverage. The City's self-insured retention limit is \$50,000 for any one occurrence, \$200,000 aggregate. The City also carries excess insurance which covers the City up to \$8,000,000. Premiums paid for insurance coverage are recorded in the Insurance internal service fund. The fund charges various City departments and operations for their portion of insurance coverage for the year.

On December 31, 2014, a claims liability of \$73,761 is reported in the fund based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount for 2013 and 2014 are as follows:

			Cl	aims and				
	]	Balance	Cl	nanges in	A	mounts	]	Balance
	January 1		Estimates		Paid		December 31	
				·				
2013	\$	208,385	\$	74,362	\$	98,348	\$	184,399
2014		184,399		(62,160)		48,478		73,761

The City has also established a workers compensation self-insurance fund to finance workers compensation awards for City employees. The program is funded by charges to City departments. The program also is supplemented by stop loss protection, which limits the City's annual liability to \$500,000 per occurrence.

The claims liability of \$299,156 at December 31, 2014 is based on the requirements of GASB Statement No. 10 which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount for 2013 and 2014 are as follows:

# **NOTE 5 – OTHER INFORMATION (Continued)**

#### B. COMMITMENTS AND CONTINGENCIES (Continued)

			Cl	aims and				
	Bal	ance	Cl	nanges in	A	Amounts	]	Balance
	January 1		Estimates		Paid		December 31	
2013	\$	_	\$	396,371	\$	145,136	\$	251,235
2014	2:	51.235		229,970		182,049		299,156

The City participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. An audit under *Federal OMB Circular A-133* and the *State Single Audit Guidelines* has been conducted but final acceptance is still pending. Accordingly, the City's compliance with grant requirements will be established at some future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

In 1985 the City was notified by the Department of Natural Resources that it was a potential responsible party for contamination at the Holtz-Krause Landfill Site. During 1993 the City and other parties signed an agreement concerning the allocation of remedial design and action costs. This agreement served to allocate the costs and tasks to be completed by the City. The City's responsibility was to perform various operations and maintenance of the groundwater monitoring up to a cap of the equivalent of a contribution of \$1.8 million dollars deposited in a bank on January 1, 1994, bearing interest of one percentage above the Local Government Investment Pool rate. The City has negotiated a structured settlement agreement with its insurance carrier to recover anticipated costs. Payments are recorded as revenue in the year received. Based upon this agreement, the City shall be held harmless relating to any future claims arising from the Consent Decree.

The Wisconsin Department of Natural Resources has now issued a final case closure, with continuing obligations, regarding this matter. Continuing obligations include requirements for various annual operation and maintenance expenses as well as monitoring of the existing active gas extraction system. The requirement to maintain the original amount deposited on January 1, 1994 has been eliminated. Based on this case closure, the long-term liability from prior years has been removed from these financial statements.

The City and Water and Wastewater Utilities have committed to construction projects in the ensuing year with estimated future costs to complete of approximately \$2,100,000.

The City is currently involved in a number of tax litigation issues for refunds of property taxes based on property assessments. The expected outcome of these items along with an anticipated total of claim payments is not determinable at this time.

The City has entered into a number of developer agreements within the City's tax incremental financing districts. Payments under these agreements are contingent upon the developers fulfilling certain agreed upon matters. Total commitments at December 31, 2014 are \$2,114,887.

#### **NOTE 5 – OTHER INFORMATION (Continued)**

#### C. ACCUMULATED UNPAID EMPLOYEE BENEFITS

City employees generally earn vacation and sick leave at different rates depending upon years of service. Vacation and sick leave accumulate on a biweekly basis. A liability for accrued vacation benefits of \$1,108,194 has been recorded in the government-wide statement of net position.

When an employee retires or is forced to retire due to medical disability and meets specified requirements, a maximum of 60% (80% for employees with at least 25 years of service and 100% for nonrepresented employees with at least 30 years of service as of December 31, 2012) of the remaining accumulated sick pay (employee's hourly rate, exclusive of longevity and shift differential) is used to pay premiums toward the hospital and surgical program then in effect for the employee. The liability for these benefits for current employees was \$1,919,482 at December 31, 2014, and has also been recorded in the statement of net position. The employee may use the foregoing benefit until such time as one of the following occurs: the fund is depleted, the employee dies, or the employee becomes employed and/or eligible for other comparable hospital and surgical programs from another source.

In order to be eligible for the above-described benefit, the employee must meet all the following conditions:

- 1. Have been hired prior to January 1, 2013, and
- 2. Apply for Wisconsin Retirement Fund benefits within thirty (30) days of the last day of work, and
- 3. In cases of voluntary retirement, give the employer at least a three month notice of retirement date.

Provisions exist which allow City employees to earn compensatory time for hours worked in excess of 40 hours per week. This compensatory time is earned at either time or time-and-one half depending upon the employee's position classification. Compensatory balances that exceed the bank hour maximums shall be paid out. All balances in compensatory time banks must be used within the year it is earned or it will be paid out on the last pay period of each year. The City has recorded a liability of \$77,775 at December 31, 2014.

#### D. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

In addition to pension benefits being provided through the Wisconsin Retirement System described earlier, the City provides health care benefits as provided for by union contracts or management ordinance. Retired employees who qualify are allowed to convert a maximum of 60% (80% for employees with at least 25 years of service and 100% for management employees with at least 30 years of service as of December 31, 2012) of their accumulated sick leave balance upon retirement into monetary value and draw down on the amount to pay costs of health insurance premiums.

### **NOTE 5 – OTHER INFORMATION (Continued)**

### D. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

The City's group health insurance plan provides coverage to active employees and retirees (or other qualified terminated employees) at blended premium rates. This results in an other-postemployment benefit (OPEB) for the retirees, commonly referred to as an implicit rate subsidy. The retirees pay 100% of the premium amounts under the plan. Employees retiring after December 31, 2012 may not remain on the group plan beyond the period of COBRA.

The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed fourteen years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation to the Retiree Health Plan.

Annual required contribution	\$ 22,384
Interest on net OPEB obligation	11,260
Adjustment to annual required contribution	 (22,250)
Annual OPEB cost	11,394
Contributions made	 (79,192)
Decrease in net OPEB obligation	(67,798)
Net OPEB obligation - beginning of year	281,492
Net OPEB obligation - end of year	\$ 213,694

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2014 and the two preceding years are as follows:

		Percentage								
			of Annual							
	Anı	nual OPEB	Net OPEB							
Year Ended		Cost	Contributed	0	bligation					
12/31/14	\$	11,394	695.03%	\$	213,694					
12/31/13		105,649	104.11%		281,492					
12/31/12		105,675	110.17%		285,831					

### **NOTE 5 – OTHER INFORMATION (Continued)**

#### D. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

The funded status of the plan as of January 1, 2014, the most recent actuarial valuation date, was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$ 283,195
Unfunded actuarial accrued liability (UAAL)	\$ 283,195
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	\$ 18,263,114
UAAL as a percentage of covered payroll	1.6%

Actuarial valuations of an ongoing plan involve estimates for the value of reported amounts and assumptions about the probability of occurrence of events far in the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan is understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and actuarial value of assets, consistent with the long-term perspective of the calculations.

In the actuarial valuation, the entry-age normal actuarial cost method was used. The actuarial assumptions include a 4.0 percent investment rate of return and an annual healthcare cost trend rate of 7.5 percent initially, decreasing by 0.50 percent per year down to 6.50 percent, then by 0.10 percent per year down to an ultimate rate of 5 percent. All rates include a 3 percent inflation assumption. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2014 was 14 years.

### **NOTE 5 – OTHER INFORMATION (Continued)**

#### E. DEFERRED COMPENSATION PLAN

The City offers its employees certain deferred compensation plans created in accordance with the Internal Revenue Code. The plans, available to all City employees, permit them to defer a portion of their earnings until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. Plans are administered by private entities.

The City has amended all deferred compensation plans offered to comply with the modified laws governing IRC Section 457 plans. Accordingly, all amounts of compensation are held in trust for the exclusive benefit of the plan participants and their beneficiaries. All assets of the plans, all property and rights purchased with deferred amounts and all income attributable to those amounts, property or rights are (until made available to the employee or other beneficiary) held for the exclusive benefit of the employees and their beneficiaries. Since the City's deferred compensation plans are administered by private entities, in accordance with GASB Statement No. 32, no assets from these plans are presented in the City's financial statements.

#### F. JOINT VENTURE INFORMATION

The City is a participant in a joint and cooperative venture with Marathon County and North Central Health Care in the City-County Information Technology Commission (CCITC). The Commission provides for the implementation and operation of a cooperative data and management information system under the direction of the governing Board of Commissioners. North Central Health Care became a member as of April 1, 2009. Reimbursement of all operating expenses other than depreciation and interest are made by the City at a rate of 21%.

Complete financial statements can be obtained from:

City-County Information Technology Commission 407 Grant Street, Wausau, Wisconsin 54403-4783

The City has recorded its equity interest in the government-wide statement of net position. Summary financial information for the CCITC for the year ended December 31, 2014 is as follows:

Operating revenues	\$ 3,645,806
Operating expenses	
Data processing expenses	3,484,142
Administrative and general expenses	161,664
Depreciation	571,780
Total operating expenses	4,217,586
Operating loss before contributions and reimbursements	(571,780)
Capital contributions and reimbursements	305,563
Change in net position	(266,217)
Total assets	1,424,649
Total liabilities	736,650
Total net position	687,999

### **NOTE 5 – OTHER INFORMATION (Continued)**

#### G. TAX INCREMENTAL FINANCING DISTRICTS

Tax Incremental Financing District No. 2 was created on July 2, 1990. The last date to incur project costs was July 1, 2012. The City borrowed funds for the project that were retired by tax increments. The debt issues associated with this district have been retired as of December 31, 2007. In 2010, the district was designated as a donor to Tax Increment District Number Four which was designated a distressed district. On March 12, 2013, the City Common Council approved the allocation of one year of increment for the improvement of housing stock and to finance affordable housing. On March 11, 2014, the City authorized the termination of this district.

Tax Incremental Financing District No. 3 was created on September 1, 1994. The last date to incur project costs is September 1, 2026. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included within the City's long-term debt. The balances on debt issues outstanding at December 31, 2014 are as follows:

2004D Refunding Bonds	\$	905,000
2005 General Obligation Notes		165,000
2007 General Obligation Notes		420,242
2008 General Obligation Notes		120,000
2009 General Obligation Notes		170,000
2010A General Obligation Notes		1,010,447
2012A General Obligation Notes		2,205,000
2012B General Obligation Notes		5,930,000
2013 Foundation loan		358,000
2013 Foundation loan		750,000
2014B General Obligation Bonds		1,185,000
Total	\$1	3,218,689

Tax Incremental Financing District No. 5 was created on July 8, 1997. The last date to incur project costs is July 8, 2015. The City borrowed funds for the project that will be retired by tax increments. The remaining debt issue is included within the City's long-term debt. The balance on the debt issue outstanding at December 31, 2014 is as follows:

2010B General Obligation Notes \$ 815,000

### **NOTE 5 – OTHER INFORMATION (Continued)**

### G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)

Tax Incremental Financing District No. 6 was created on May 11, 2005. The expenditure period will end on May 11, 2023. The City borrowed funds for the project that will be retired by tax increments. The debt issues are included in the City's debt and the balances at December 31, 2014 are as follows:

2005A General Obligation Notes	\$ 188,917
2010A General Obligation Notes	240,000
2011A General Obligation Notes	870,750
2012B General Obligation Notes	545,000
2013A General Obligation Notes	1,810,000
Total	\$ 3,654,667

The following schedule summarizes the cumulative status of Tax Incremental Financing Districts (TID) No. 2, 3, 5 and 6 as of December 31, 2014.

	TID #2	TID #3	TID #5	TID #6
Total revenues	\$ 12,227,099	\$ 33,304,237	\$ 11,668,057	\$ 7,590,469
Expenditures:				
Project costs	2,205,982	47,254,285	10,403,842	10,846,622
Interest and related costs	581,501	10,963,058	1,880,591	600,182
Administration	314,540	436,846	397,512	364,177
Subsidy to TID #3	6,620,585	-	-	-
Subsidy to TID #4	1,609,424	-	-	-
Other costs	895,067			65,000
Total expenditures	12,227,099	58,654,189	12,681,945	11,875,981
Net recoverable costs	<u>\$</u> _	\$ 25,349,952	\$ 1,013,888	\$ 4,285,512

Tax Incremental Financing District No. 7 was created January 11, 2006. The expenditure period will end on May 10, 2021. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and balances at December 31, 2014 are summarized on the following page.

### CITY OF WAUSAU, WISCONSIN NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 2014** 

### **NOTE 5 – OTHER INFORMATION (Continued)**

### G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)

2007A General Obligation Notes	\$ 141,455
2008A General Obligation Notes	1,455,000
2009A General Obligation Notes	350,000
2010A General Obligation Notes	58,000
2012B General Obligation Notes	69,540
2013B General Obligation Notes	385,000
Total	\$ 2,458,995

Tax Incremental Financing District No. 8 was created on April 11, 2012. The expenditure period will end on April 10, 2034. The City borrowed funds for the project that will be retired by tax increments. This debt issue is included in the City's debt and the balance at December 31, 2014 is as follows:

2014 Foundation Loan \$ 190,000

Tax Incremental Financing District No. 9 was created on September 26, 2012. The expenditure period will end on September 25, 2034. The City borrowed funds for the project that will be retired by tax increments. This debt issue is included in the City's debt and the balance at December 31, 2014 is as follows:

2013B General Obligation Notes \$ 565,000

Tax Incremental Financing District No. 10 was created on September 10, 2013. The expenditure period will end on September 10, 2028. The City borrowed funds for the project that will be retired by tax increments. This debt issue is included in the City's debt and the balance at December 31, 2014 is as follows:

2014B Community Development Bond \$\\ 310,000

### **NOTE 5 – OTHER INFORMATION (Continued)**

### G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)

The following schedule summarizes the cumulative status of Tax Incremental Financing Districts (TID) No. 7, 8, 9 and 10 as of December 31, 2014.

	 TID #7	 TID #8	 TID #9	TID #10		
Total revenues	\$ 2,780,633	\$ 183,660	\$ 1,339	\$	<del>_</del>	
Expenditures:						
Project costs	5,939,475	243,674	604,550		201,909	
Interest and related costs	846,589	372	42,008		5,126	
Administration	130,218	23,908	10,766		33,338	
Other costs	 100,289	 	 			
Total expenditures	 7,016,571	 267,954	 657,324		240,373	
Net recoverable costs	\$ 4,235,938	\$ 84,294	\$ 655,985	\$	240,373	

#### H. UPCOMING ACCOUNTING PRONOUNCEMENTS

In June 2012, the GASB issued GASB Statement No. 68, Accounting and Financial Reporting for Pensions. Statement No. 68 requires governments providing defined benefit pensions to recognize their unfunded pension benefit obligation as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. This net pension liability that will be recorded on the government-wide and proprietary statements will be computed differently than the current unfunded actuarial accrued liability, using specific parameters set forth by the GASB. The Statement also enhances accountability and transparency through revised note disclosures and required supplemental information (RSI). The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this Statement are effective for financial statements for the year ending December 31, 2015.

This information is an integral part of the accompanying financial statements.

# CITY OF WAUSAU, WISCONSIN REQUIRED SUPPLEMENTARY INFORMATION GENERAL FUND

# SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted Amounts (Note A)						Va	riance with
	Original			Final	Actual		Final Budget	
REVENUES	Ф	1 < 07 4 410	Ф	1 < 07 4 410	Ф	1 < 0 < < 10 %	Ф	(0.20.4)
Taxes	\$	16,074,419	\$	16,074,419	\$	16,066,125	\$	(8,294)
Intergovernmental		8,053,492		8,071,044		8,097,414		26,370
Licenses and permits		723,349		723,349		716,037		(7,312)
Fines, forfeitures and penalties		405,000		405,000		355,105		(49,895)
Public charges for services		1,805,465		1,805,465		1,879,793		74,328
Intergovernmental charges for services		1,559,623		1,559,623		1,422,142		(137,481)
Commercial revenues		312,000		312,000		531,589		219,589
Miscellaneous revenues		373,510		373,510		440,875		67,365
Total Revenues		29,306,858		29,324,410		29,509,080		184,670
EXPENDITURES								
General government		4,115,804		4,130,112		4,067,801		62,311
Public safety		15,566,786		15,475,239		15,604,592		(129,353)
Transportation and streets		7,792,430		7,899,463		8,104,483		(205,020)
Sanitation, health and welfare		1,481,300		1,481,300		1,490,395		(9,095)
Natural resources and recreation		2,419,032		2,437,790		2,331,613		106,177
Total Expenditures		31,375,352		31,423,904		31,598,884		(174,980)
Deficiency of Revenues over								
•		(2.060.404)		(2.000.404)		(2.000.004)		0.600
Expenditures		(2,068,494)		(2,099,494)		(2,089,804)		9,690
OTHER FINANCING SOURCES (USES)								
Transfers in		2,068,494		2,068,494		1,955,253		(113,241)
Transfers out			_	(64,649)	_	(63,500)		1,149
Net Change in Fund Balance		-		(95,649)		(198,051)		(102,402)
Fund balance - beginning of year		9,641,545	_	9,641,545	_	9,641,545	-	
Fund balance - end of year	\$	9,641,545	\$	9,545,896	\$	9,443,494	\$	(102,402)

Note A - Annual budget for the General Fund is prepared on a basis consistent with generally accepted accounting principles.

Note B - Expenditures exceeded appropriations for the following departmental cost centers: Finance department by \$1,573, Elections by \$12,872, Municipal court by \$671, Human resources by \$4,200, Unclassified by \$65,392, Police department by \$95,061, Fire department by \$3,693, Ambulance by \$49,751, Engineering by \$21,508, Public works by \$183,512 and Garbage and refuse collection by \$9,095.

# CITY OF WAUSAU, WISCONSIN REQUIRED SUPPLEMENTARY INFORMATION OTHER POSTEMPLOYMENT BENEFITS PLAN SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets		Lia l	Actuarial Accrued bility (AAL) Entry Age ormal Cost	Unfunded AL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
1/1/2008	\$	-	\$	2,006,863	\$ 2,006,863	0.0%	\$ 15,265,869	13.1%
1/1/2009	\$	-	\$	2,006,863	\$ 2,006,863	0.0%	\$ 16,259,665	12.3%
1/1/2010	\$	-	\$	1,871,949	\$ 1,871,949	0.0%	\$ 16,425,193	11.4%
1/1/2011	\$	-	\$	1,871,949	\$ 1,871,949	0.0%	\$ 16,952,936	11.0%
1/1/2012	\$	-	\$	1,483,204	\$ 1,483,204	0.0%	\$ 16,816,458	8.8%
1/1/2013	\$	-	\$	1,483,204	\$ 1,483,204	0.0%	\$ 17,651,581	8.4%
1/1/2014	\$	-	\$	283,195	\$ 283,195	0.0%	\$ 18,263,114	1.6%

# CITY OF WAUSAU, WISCONSIN GENERAL FUND

# SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL

	Budgete	d Amounts		Variance with
	Original	Final	Actual	Final Budget
TAXES				
General property taxes	\$ 15,843,883	\$ 15,843,883	\$ 15,843,883	\$ -
Mobile home parking fees	27,800	27,800	27,712	(88)
Payments in lieu of taxes	114,566	114,566	109,559	(5,007)
Other taxes	88,170	88,170	84,971	(3,199)
Total Taxes	16,074,419	16,074,419	16,066,125	(8,294)
INTERGOVERNMENTAL				
State shared taxes	4,434,779	4,434,779	4,469,344	34,565
Expenditure restraint	755,879	755,879	755,960	81
Fire insurance tax	95,000	95,000	104,834	9,834
Municipal services	187,021	187,021	195,507	8,486
Transportation aids	2,376,813	2,376,813	2,375,057	(1,756)
Other grants	204,000	221,552	196,712	(24,840)
Total Intergovernmental	8,053,492	8,071,044	8,097,414	26,370
LICENSES AND PERMITS				
Licenses	159,516	159,516	179,827	20,311
Franchise fees	325,000	325,000	354,407	29,407
Permits	238,833	238,833	181,803	(57,030)
Total Licenses and Permits	723,349	723,349	716,037	(7,312)
FINES, FORFEITURES AND PENALTIES	405,000	405,000	355,105	(49,895)
PUBLIC CHARGES FOR SERVICES				
General government	66,150	66,150	82,159	16,009
Public safety	1,424,775	1,424,775	1,415,481	(9,294)
Streets and related facilities	77,000	77,000	152,831	75,831
Recreation	139,800	139,800	132,375	(7,425)
Public areas	97,740	97,740	96,947	(793)
Total Public Charges for Services	1,805,465	1,805,465	1,879,793	74,328
INTERGOVERNMENTAL CHARGES FOR SERVICES				
State, federal and local reimbursements	11,020	11,020	10,920	(100)
County and other municipalities	189,590	189,590	220,020	30,430
City departments	1,359,013	1,359,013	1,191,202	(167,811)
Total Intergovernmental Charges for Services				<u></u>
101 Services	1,559,623	1,559,623	1,422,142	(137,481)

# CITY OF WAUSAU, WISCONSIN GENERAL FUND

# SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL

	Budgetee	d Amounts		Variance with
	Original	Final	Actual	Final Budget
COMMERCIAL				
Interest on general investments	\$ 260,000	\$ 260,000	\$ 492,346	\$ 232,346
Interest on special assessments	33,000	33,000	19,423	(13,577)
Other interest	19,000	19,000	19,820	820
Total Commercial	312,000	312,000	531,589	219,589
MISCELLANEOUS REVENUES				
Rent of land and buildings	200,600	200,600	267,686	67,086
Sale of City property/loss compensation	15,810	15,810	39,888	24,078
Other miscellaneous revenues	157,100	157,100	133,301	(23,799)
Total Miscellaneous Revenues	373,510	373,510	440,875	67,365
OTHER FINANCING SOURCES				
Transfers in	2,068,494	2,068,494	1,955,253	(113,241)
TOTAL REVENUES AND OTHER				
FINANCING SOURCES	\$ 31,375,352	\$ 31,392,904	\$ 31,464,333	\$ 71,429

# CITY OF WAUSAU, WISCONSIN GENERAL FUND

# SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL

	Budgeted	l An	nounts			Va	riance with
	Original		Final		Actual	Fi	nal Budget
GENERAL GOVERNMENT							
City Council	\$ 115,298	\$	106,098	\$	93,561	\$	12,537
Mayor	229,680		229,680		228,547		1,133
City promotion	136,400		117,400		108,396		9,004
Finance department	448,198		467,198		468,771		(1,573)
Data processing	675,797		675,797		639,305		36,492
City clerk/customer service	528,150		528,150		528,074		76
Elections	49,113		49,113		61,985		(12,872)
Assessor	629,047		629,047		596,410		32,637
City attorney	508,901		508,901		491,750		17,151
Municipal court	124,931		129,533		130,204		(671)
Human resources	293,597		304,128		308,328		(4,200)
City hall and other municipal buildings	347,417		347,417		309,428		37,989
Unclassified	29,275		37,650		103,042		(65,392)
Total General Government	 4,115,804	_	4,130,112		4,067,801		62,311
PUBLIC SAFETY							
Police department	8,657,499		8,367,178		8,462,239		(95,061)
Fire department	3,412,851		3,602,425		3,606,118		(3,693)
Ambulance	2,894,524		2,894,524		2,944,275		(49,751)
Inspections department	601,912		611,112		591,960		19,152
Total Public Safety	15,566,786		15,475,239		15,604,592		(129,353)
TRANSPORTATION AND STREETS							
Engineering	1,417,946		1,417,946		1,439,454		(21,508)
Public works	6,374,484		6,481,517		6,665,029		(183,512)
Total Transportation and Streets	7,792,430		7,899,463		8,104,483		(205,020)
SANITATION, HEALTH AND WELFARE							
Garbage and refuse collection	 1,481,300	_	1,481,300	_	1,490,395		(9,095)
NATURAL RESOURCES/RECREATION							
Parks and recreation	 2,419,032	_	2,437,790		2,331,613		106,177
OTHER FINANCING USES							
Transfers out			64,649		63,500		1,149
Transiers out	 <u>-</u>		04,047		05,500		1,147
TOTAL EXPENDITURES AND OTHER							
FINANCING USES	\$ 31,375,352	\$	31,488,553	\$	31,662,384	\$	(173,831)

## CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET

December 31, 2014

				Special Rev	venue	Funds		
		Grants		HUD Mortgage	DLAD Mortgage Program		Economic Development	
ASSETS								
Cash and cash equivalents	\$	1,204,659	\$	21,760	\$	523,131	\$	376,516
Taxes receivable		-		-		-		48,500
Accounts receivable		85,833		-		-		-
Notes receivable		3,707,361		2,300,072		78,318		823,903
Due from other governments		54,441		-		-		-
Due from other funds		-		-		-		-
Advance to other funds								
TOTAL ASSETS	\$	5,052,294	\$	2,321,832	\$	601,449	\$	1,248,919
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities								
Accounts payable	\$	19,730	\$	2,895	\$	670	\$	1,113
Employee compensation and benefits		8,871	_	_,~~-	_	-	7	-,
Due to other funds		22,857		_		15,000		_
Unearned revenues		66,887		_		-		_
Advances from other funds		_		-		-		_
Total Liabilities		118,345		2,895		15,670		1,113
Deferred Inflows of Resources								
Loans receivable		3,707,361		2,300,072		78,318		823,903
Property taxes		-		-		, -		48,500
Total Deferred Inflows of Resources		3,707,361	_	2,300,072		78,318		872,403
Fund Balances								
Nonspendable		-		-		-		_
Restricted for								
Special purposes		1,226,588		18,865		-		_
Committed to								
Special purposes		-		-		507,461		375,403
Unassigned		-		-		-		-
Total Fund Balances		1,226,588	_	18,865		507,461	_	375,403
TOTAL LIABILITIES, DEFERRED								
INFLOWS OF RESOURCES AND	<b>.</b>	E 050 00 :	Φ.	0.001.005	Ф	601 116	Φ.	1.040.010
FUND BALANCES	\$	5,052,294	\$	2,321,832	\$	601,449	\$	1,248,919

				Special Rev					
						zardous laterials	]	Housing	
	deral Rent		WRRP	oltz-Krause		nergency		Stock	Room
Reh	abilitation	Re	habilitation	 Clean Up	R	esponse	Im	provement	 Tax
\$	344,865	\$	1,299,333	\$ 436,048	\$	73,856	\$	633,390	\$ 89,661
	-		-	13,474		-		-	73,040
	-		356,835	255,126		-		-	100,000
	-		-	-		20,250		-	-
	-		37,857	1 220 422		-		-	-
				 1,239,432					 
\$	344,865	\$	1,694,025	\$ 1,944,080	\$	94,106	\$	633,390	\$ 262,701
\$	-	\$	-	\$ 3,018	\$	27	\$	-	\$ 73,265
	-		-	-		-		-	-
	-		-	-		-		-	-
	-		_	 				_	 
				 3,018		27			 73,265
	-		356,835	255,126		-		-	100,000
				 					 -
			356,835	 255,126	_				 100,000
	-		-	1,239,432		-		-	-
	344,865		1,337,190	446,504		94,079		-	-
	-		-	-		-		633,390	89,436
	344,865		1,337,190	 1,685,936		94,079		633,390	 89,436
\$	344,865	\$	1,694,025	\$ 1,944,080	\$	94,106	\$	633,390	\$ 262,701

(Continued on next page)

## CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET (Continued)

December 31, 2014

				Special Rev	enue	Funds		
	A	Public Access Cable	R	ecycling		TID #2 ndustrial Park	EMS Grant	
ASSETS								
Cash and cash equivalents	\$	5,706	\$	37,622	\$	174,786	\$	11,237
Taxes receivable		-		517,275		-		-
Accounts receivable		390		-		-		-
Notes receivable		-		-		-		-
Due from other governments		-		-		-		-
Due from other funds		-		-		-		-
Advance to other funds								
TOTAL ASSETS	\$	6,096	\$	554,897	\$	174,786	\$	11,237
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities								
Accounts payable	\$	332	\$	34,921	\$	174,786	\$	_
Employee compensation and benefits	Ψ	332	Ψ	34,721	Ψ	174,700	Ψ	_
Due to other funds		_		_		_		_
Unearned revenues		_		_		_		_
Advances from other funds		_		_		_		_
Total Liabilities		332		34,921		174,786		<u>-</u>
Deferred Inflows of Resources								
Loans receivable		_		_		_		_
Property taxes		_		517,275		_		_
Total Deferred Inflows of Resources		-		517,275				
Fund Balances								
Nonspendable								
Restricted for		_		_		_		_
Special purposes		_		2,701		_		11,237
Committed to				2,701				11,237
Special purposes		5,764		_		_		_
Unassigned		5,701		_		_		_
Total Fund Balances		5761		2.701				11 227
Total Fulld Balances		5,764		2,701				11,237
TOTAL LIABILITIES, DEFERRED								
INFLOWS OF RESOURCES AND	<i>A</i> -		Φ.	## / OOF	Φ.	4=4=0:	Φ.	44.55=
FUND BALANCES	\$	6,096	\$	554,897	\$	174,786	\$	11,237

Sp	ecial	Revenue Fur	nds		Capital Project Funds							
Rental censing	Spec	er grants & cial Purpose Accounts		Total		TID #5 Industrial Park		TID #6 West Side evelopment		TID #7 West Side evelopment		
\$ 12,789 - 760	\$	653,948	\$	5,899,307 565,775 173,497	\$	1,185,556	\$	1,507,026	\$	532,544		
- - -		3,803		7,621,615 78,494 37,857		- - -		427,779 - -		- - -		
\$ 13,549	\$	657,751	\$	1,239,432 15,615,977	\$	1,185,556	\$	1,934,805	\$	532,544		
\$ 60	\$	64,636	\$	375,453 8,871	\$	-	\$	18,861	\$	-		
- - -		- - -		37,857 66,887		148,888 50,000		- - 611,984		- 1,776,943		
60		64,636	_	489,068		198,888		630,845	_	1,776,943		
 - -		- -		7,621,615 565,775		1,185,556		427,779 1,507,026		532,544		
 		<u> </u>	_	8,187,390		1,185,556		1,934,805	_	532,544		
-		593,115		1,239,432 4,075,144		-		-		-		
13,489	_	-		1,624,943	_	- (198,888)		(630,845)		- (1,776,943)		
 13,489		593,115		6,939,519		(198,888)		(630,845)		(1,776,943)		
\$ 13,549	\$	657,751	\$	15,615,977	\$	1,185,556	\$	1,934,805	\$	532,544		

(Continued on next page)

## CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET (Concluded)

December 31, 2014

	Capital Project Funds									
	TID #8 Near West Side		TID #9 Big Bull Falls			ΓID #10 ndustrial Park	Total			ntal Nonmajor overnmental Funds
ASSETS										
Cash and cash equivalents	\$	115,645	\$	-	\$	78,962	\$	194,607	\$	6,093,914
Taxes receivable		140,328		12,130		14,795		3,392,379		3,958,154
Accounts receivable		-		-		-		-		173,497
Notes receivable		-		418,880		-		846,659		8,468,274
Due from other governments		-		-		-		-		78,494
Due from other funds		-		-		-		-		37,857
Advance to other funds	_		_				_		_	1,239,432
TOTAL ASSETS	\$	255,973	\$	431,010	\$	93,757	\$	4,433,645	\$	20,049,622
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities										
Accounts payable	\$	9,939	\$		\$	9,335	\$	38,135	\$	413,588
Employee compensation and benefits	Ψ	9,939	Ψ	_	Ψ	9,333	Ψ	36,133	ψ	8,871
Due to other funds		_		_		_		148,888		186,745
Unearned revenues		_		_		_		50,000		116,887
Advances from other funds		_		90,985		_		2,479,912		2,479,912
Total Liabilities		9,939	_	90,985		9,335	_	2,716,935	_	3,206,003
Deferred Inflows of Resources										
Loans receivable		_		418,880		_		846,659		8,468,274
Property taxes		140,328		12,130		14,795		3,392,379		3,958,154
Total Deferred Inflows of Resources	_	140,328	_	431,010	_	14,795	_	4,239,038	_	12,426,428
Fund Balances										
Nonspendable		_		-		-		_		1,239,432
Restricted for										
Special purposes		105,706		-		69,627		175,333		4,250,477
Committed to										1 (24 042
Special purposes Unassigned		-		(00.095)		-		(2.607.661)		1,624,943 (2,697,661)
_	_	105.506	_	(90,985)	_		_	(2,697,661)	_	
Total Fund Balances	_	105,706		(90,985)		69,627	_	(2,522,328)	_	4,417,191
TOTAL LIABILITIES, DEFERRED										
INFLOWS OF RESOURCES AND	¢	255 072	Φ	421.010	¢	02 757	¢	1 122 615	Φ	20.040.622
FUND BALANCES	\$	255,973	\$	431,010	\$	93,757	\$	4,433,645	\$	20,049,622

## CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	Special Revenue Funds								
	Grants	HUD Mortgage	DLAD Mortgage Program	Economic Development					
REVENUES									
Taxes	\$ -	\$ -	\$ -	\$ 50,000					
Special assessments	-	-	-	-					
Intergovernmental	741,057	-	-	-					
Licenses and permits	-	-	-	-					
Commercial revenues	261,631	54,955	898	-					
Miscellaneous revenues	438,291	3,363		2,132					
Total Revenues	1,440,979	58,318	898	52,132					
EXPENDITURES									
Current:									
General government	-	-	-	-					
Public safety	-	-	-	-					
Sanitation, health and welfare	-	-	-	-					
Natural resources and recreation	1 201 464	41.742	12.750	- (5 592					
Economic development	1,281,464	41,743	12,759	65,582					
Capital outlay									
Total expenditures	1,281,464	41,743	12,759	65,582					
Excess (deficiency) of revenues over									
expenditures	159,515	16,575	(11,861)	(13,450)					
OTHER FINANCING SOURCES (USES)									
Issuance of debt	-	-	-	-					
Premium on debt issued	-	-	-	-					
Transfers in	33,269	-	-	-					
Transfers out	(185,000)	(11,664)		(21,605)					
Total other financing sources (uses)	(151,731)	(11,664)		(21,605)					
Net change in fund balances	7,784	4,911	(11,861)	(35,055)					
Fund balances (deficit) - beginning of year	1,218,804	13,954	519,322	410,458					
Fund balances (deficit) - end of year	\$ 1,226,588	\$ 18,865	\$ 507,461	\$ 375,403					

Special Revenue Funds

Federal Rent Rehabilitation	WRRP Rehabilitation	Holtz-Krause Clean Up	Hazardous Materials Emergency Response	Housing Stock Improvement	Room Tax
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 810,442
-	-	-	81,000	-	-
-	-	-	-	-	-
-	231,027	62,410	-	-	269
	50	13,474	6,000		
	231,077	75,884	87,000		810,711
-	-	-	83,819	-	-
_	-	42,030	-	-	-
-	-	<del>-</del>	-	-	-
4,282	54	-	-	-	671,800
4,282	54	42,030	83,819		671,800
(4,282)	231,023	33,854	3,181		138,911
-	-	-	-	-	-
-	-	-	-	-	-
-	-	(158,000)	-	633,390	(180,000)
		(158,000)		633,390	(180,000)
		(100,000)			(100,000)
(4,282)	231,023	(124,146)	3,181	633,390	(41,089)
349,147	1,106,167	1,810,082	90,898		130,525
\$ 344,865	\$ 1,337,190	\$ 1,685,936	\$ 94,079	\$ 633,390	\$ 89,436

(Continued on next page)

# CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (Continued)

	Special Revenue Funds								
	Public Access Cable	Recycling	TID #2 Industrial Park	EMS Grant					
REVENUES									
Taxes	\$ -	\$ 497,750	\$ 631,218	\$ -					
Special assessments	-	-	-	-					
Intergovernmental	-	147,757	5,772	9,803					
Licenses and permits	39,190	-	-	-					
Commercial revenues	-	-	-	-					
Miscellaneous revenues	7,360	845							
Total Revenues	46,550	646,352	636,990	9,803					
EXPENDITURES									
Current:									
General government	44,429	-	-	-					
Public safety	-	-	-	51,823					
Sanitation, health and welfare	-	643,651	-	-					
Natural resources and recreation	-	-	-	-					
Economic development	-	-	178,386	-					
Capital outlay									
Total expenditures	44,429	643,651	178,386	51,823					
Excess (deficiency) of revenues over									
expenditures	2,121	2,701	458,604	(42,020)					
OTHER FINANCING SOURCES (USES)									
Issuance of debt	-	-	-	-					
Premium on debt issued	-	=	-	-					
Transfers in	-	-	-	-					
Transfers out			(720,280)						
Total other financing sources (uses)			(720,280)						
Net change in fund balances	2,121	2,701	(261,676)	(42,020)					
Fund balances (deficit) - beginning of year	3,643		261,676	53,257					
Fund balances (deficit) - end of year	\$ 5,764	\$ 2,701	\$ -	\$ 11,237					

	Sp	pecial R	levenue Fun	ds		Capital Project Funds							
	Rental Special Po		r grants & al Purpose ecounts		Total	]	TID #5 Industrial Park		TID #6 West Side	TID #7 West Side Development			
\$	-	\$	-	\$	1,989,410	\$	1,234,760	\$	1,176,485	\$	416,819		
	-		-		-		-		100,560		-		
1	-		56,019		1,041,408		53,308		95,851		11,111		
1	34,340		313		173,530 611,503		-		4,293		-		
	_		134,782		606,297		125		2,627		25		
1	34,340		191,114		4,422,148		1,288,193	_	1,379,816		427,955		
1	34,340		191,114		4,422,148		1,288,193		1,3/9,810	_	427,933		
	_		-		44,429		-		-		-		
1	20,851		133,131		389,624		-		-		-		
	-		-		685,681		-		-		-		
	-		12,078		12,078		-		-		-		
	-		-		2,256,070		718,805		615,897		7,002		
									315,483		2,595		
1	20,851		145,209		3,387,882		718,805		931,380		9,597		
	13,489		45,905		1,034,266		569,388		448,436	_	418,358		
	-		-		-		-		-		-		
	-		-		-		-		-		-		
	-		- (22.075)		666,659		- (450.000)		-		-		
			(22,875)		(1,299,424)		(458,923)	_	(769,690)		(671,117)		
			(22,875)		(632,765)		(458,923)		(769,690)	_	(671,117)		
	13,489		23,030		401,501		110,465		(321,254)		(252,759)		
			570,085		6,538,018		(309,353)		(309,591)	_	(1,524,184)		
\$	13,489	\$	593,115	\$	6,939,519	\$	(198,888)	\$	(630,845)	\$	(1,776,943)		

(Continued on next page)

# CITY OF WAUSAU, WISCONSIN NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (Concluded)

		Capital Project Funds								
	TID #8 Near West Side	TID #9 Big Bull Falls	TID #10 Industrial Park	Total	Total Nonmajor Governmental Funds					
REVENUES										
Taxes	\$ -	\$ -	\$ -	\$ 2,828,064	\$ 4,817,474					
Special assessments	-	-	-	100,560	100,560					
Intergovernmental	183,660	39	-	343,969	1,385,377					
Licenses and permits	-	-	-	_	173,530					
Commercial revenues	-	-	-	4,293	615,796					
Miscellaneous revenues				2,777	609,074					
Total Revenues	183,660	39		3,279,663	7,701,811					
EXPENDITURES										
Current:										
General government	-	-	-	_	44,429					
Public safety	-	-	-	-	389,624					
Sanitation, health and welfare	-	-	-	-	685,681					
Natural resources and recreation	-	-	-	-	12,078					
Economic development	5,717	2,284	42,205	1,391,910	3,647,980					
Capital outlay	235,993		201,909	755,980	755,980					
Total expenditures	241,710	2,284	244,114	2,147,890	5,535,772					
Excess (deficiency) of revenues over										
expenditures	(58,050)	(2,245)	(244,114)	1,131,773	2,166,039					
OTHER FINANCING SOURCES (USES)										
Issuance of debt	190,000	-	310,000	500,000	500,000					
Premium on debt issued	-	-	4,741	4,741	4,741					
Transfers in	-	-	-	· -	666,659					
Transfers out	(372)	(78,868)	-	(1,978,970)	(3,278,394)					
Total other financing sources (uses)	189,628	(78,868)	314,741	(1,474,229)	(2,106,994)					
Net change in fund balances	131,578	(81,113)	70,627	(342,456)	59,045					
Fund balances (deficit) - beginning of year	(25,872)	(9,872)	(1,000)	(2,179,872)	4,358,146					
Fund balances (deficit) - end of year	\$ 105,706	\$ (90,985)	\$ 69,627	\$ (2,522,328)	\$ 4,417,191					

## CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMENTAL FUNDS BUDGETARY COMPARISON SCHEDULE

S	necial	Revenue	Funds
$\sim$	peciai	1 CC V CII uC	i unus

	Gr	ants	HUD Mortgage			
	Budget	Actual	Budget	Actual		
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -		
Special assessments	-	· -	· -	· -		
Intergovernmental	560,000	741,057	-	_		
Licenses and permits	-	-	-	_		
Commercial revenues	154,000	261,631	91,000	54,955		
Miscellaneous revenues	226,224	438,291	-	3,363		
Total Revenues	940,224	1,440,979	91,000	58,318		
EXPENDITURES						
Current:						
General government	-	-	-	-		
Public safety	-	-	-	_		
Sanitation, health and welfare	-	-	-	-		
Economic development	1,080,224	1,281,464	77,350	41,743		
Capital outlay	-	-	-	-		
Total expenditures	1,080,224	1,281,464	77,350	41,743		
Excess (deficiency) of revenues over						
expenditures	(140,000)	159,515	13,650	16,575		
OTHER FINANCING SOURCES (USES)						
Issuance of debt	-	-	-	-		
Premium on debt issued	-	-	-	-		
Transfers in	295,000	33,269		-		
Transfers out	(155,000)	(185,000)	(13,650)	(11,664)		
Total other financing sources (uses)	140,000	(151,731)	(13,650)	(11,664)		
Net change in fund balances	\$ -	7,784	<u>\$ -</u>	4,911		
Fund balances (deficit) - beginning of year		1,218,804		13,954		
Fund balances (deficit) - end of year		\$ 1,226,588		\$ 18,865		

Special Revenue Funds

D	LAD Mort	gage Program	Economic D	Development	Federal Rent	Rehabilitation
I	Budget	Actual	Budget	Actual	Budget	Actual
\$	-	\$ -	\$ 50,000	50,000	\$ -	\$ -
	-	-	-	-	-	-
	-	-	-	-	-	-
	23,000	898	-	-	-	-
				2,132		
	23,000	898	50,000	52,132		
	-	-	-	-	-	-
	-	-	-	-	-	-
	23,000	12,759	15,000	65,582	1,000	4,282
	23,000	12,759	15,000	65,582	1,000	4,282
		(11,861)	35,000	(13,450)	(1,000)	(4,282)
		(11,001)	33,000	(13,430)	(1,000)	(4,202)
	-	-	_	_	_	_
	-	-	-	-	-	-
	-	-	(25,000)	(21,605)	-	-
			(35,000)	(21,605)		
		<del>_</del>	(35,000)	(21,605)	<del>_</del>	
\$		(11,861)	\$ -	(35,055)	\$ (1,000)	(4,282)
		519,322		410,458		349,147
		\$ 507,461		\$ 375,403		\$ 344,865

(Continued on next page)

## CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMENTAL FUNDS BUDGETARY COMPARISON SCHEDULE (Continued)

Year Ended December 31, 2014

				Special Rev	enue	Funds		
	WRRP Reh			tation	Holtz-Kraus		se Clean Up	
	B	Budget		Actual		Budget	Actual	
REVENUES								
Taxes	\$	_	\$	_	\$	_	\$ -	
Special assessments	Ψ	_	Ψ	-	4	-	-	
Intergovernmental		_		_		-	-	
Licenses and permits		-		-		-	-	
Commercial revenues		43,000		231,027		62,410	62,410	
Miscellaneous revenues		_		50		<u> </u>	13,474	
Total Revenues		43,000		231,077		62,410	75,884	
EXPENDITURES								
Current:								
General government		-		-		-	-	
Public safety		-		-		-	-	
Sanitation, health and welfare		-		-		36,440	42,030	
Economic development		1,000		54		-	-	
Capital outlay								
Total expenditures		1,000		54		36,440	42,030	
Excess (deficiency) of revenues over								
expenditures		42,000		231,023		25,970	33,854	
OTHER FINANCING SOURCES (USES)								
Issuance of debt		-		-		-	-	
Premium on debt issued		-		-		-	-	
Transfers in		-		-		-	-	
Transfers out					-		(158,000)	
Total other financing sources (uses)							(158,000)	
Net change in fund balances	\$	42,000		231,023	\$	25,970	(124,146)	
Fund balances (deficit) - beginning of year				1,106,167			1,810,082	

\$ 1,337,190

\$ 1,685,936

Fund balances (deficit) - end of year

Special Revenue Funds

Emergency	Response	Roon	n Tax	Public Access Cable						
Budget	Actual	Budget	Actual	Budget	Actual					
-	\$ -	\$ 720,000	\$ 810,442	\$ -	\$					
81,000	81,000	-	-	-						
-	-	-	-	39,190	39,19					
-	-	-	269	-						
	6,000				7,36					
81,000	87,000	720,000	810,711	39,190	46,55					
	_		_	39,190	44,42					
84,351	83,819	_	_	57,170	77,72					
-	-	-	-	-						
-	-	636,640	671,800	-						
84,351	83,819	636,640	671,800	39,190	44,42					
(3,351)	3,181	83,360	138,911		2,12					
_	_	_	_	_						
-	_	-	_	-						
-	-	-	-	-						
		(180,000)	(180,000)							
		(180,000)	(180,000)							
(3,351)	3,181	\$ (96,640)	(41,089)	\$ -	2,12					
	90,898		130,525		3,64					
	\$ 94,079		\$ 89,436		\$ 5,76					

(Continued on next page)

# CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMENTAL FUNDS BUDGETARY COMPARISON SCHEDULE (Continued)

				Special Rev	venue	Special Revenue Funds								
		Recy	/cling	<u> </u>		TID #2 Ind	ustria	al Park						
		Budget		Actual		Budget		Actual						
REVENUES														
Taxes	\$	497,750	\$	497,750	\$	623,950	\$	631,218						
Special assessments	4	-	Ψ	-	4	-	Ψ	-						
Intergovernmental		147,974		147,757		5,690		5,772						
Licenses and permits						-		-						
Commercial revenues		_		_		-		-						
Miscellaneous revenues		600		845		-		-						
Total Revenues		646,324		646,352		629,640		636,990						
EXPENDITURES														
Current:														
General government		-		-		_		_						
Public safety		-		-		-		-						
Sanitation, health and welfare		646,324		643,651										
Economic development		-		-		799,605		178,386						
Capital outlay				_										
Total expenditures		646,324		643,651		799,605		178,386						
Excess (deficiency) of revenues over														
expenditures				2,701		(169,965)		458,604						
OTHER FINANCING SOURCES (USES)														
Issuance of debt		-		-		-		-						
Premium on debt issued		-		-		-		-						
Transfers in		-		-		-		-						
Transfers out						(84,494)		(720,280)						
Total other financing sources (uses)		<u>-</u>				(84,494)		(720,280)						
Net change in fund balances	\$			2,701	\$	(254,459)		(261,676)						
Fund balances (deficit) - beginning of year								261,676						
Fund balances (deficit) - end of year			\$	2,701			\$							

EMS	Grant	Rental I	Licensing	TID #5 Ind	ustrial Park		
Budget	Actual	Budget	Actual	Budget	Actual		
\$ -	\$ -	\$ -	\$ -	\$ 1,220,541	\$ 1,234,760		
8,000	9,803	-	-	42,158	53,308		
-	-	130,000	134,340	-			
-	-	- -	-	-	125		
8,000	9,803	130,000	134,340	1,262,699	1,288,193		
-	-	-	120.951	-			
-	-	130,000	120,851	-			
8,000	51,823	-	-	2,112,860	718,805		
8,000	51,823	130,000	120,851	2,112,860	718,805		
	(42,020)	_	13,489	(850,161)	569,388		
	(+2,020)		15,467	(630,101)	507,500		
-	-	-	-	-			
-	-	-	-	-			
_				(458,923)	(458,923		
				(458,923)	(458,923		
<u> </u>	(42,020)	\$ -	13,489	\$ (1,309,084)	110,465		
	53,257				(309,353		
	\$ 11,237		\$ 13,489		\$ (198,888		

Special Revenue Funds

(Continued on next page)

Capital Project Funds

### CITY OF WAUSAU, WISCONSIN NONMAJOR BUDGETED GOVERNMENTAL FUNDS BUDGETARY COMPARISON SCHEDULE (Concluded)

				Capital Pro	jects	Funds		
	TID #6 West Sic			evelopment	TII	O #7 West Si	de D	evelopment
		Budget		Actual	Budget		Actual	
REVENUES								
Taxes	\$	1,162,937	\$	1,176,485	\$	412,019	\$	416,819
Special assessments		-		100,560		16,000		-
Intergovernmental		94,490		95,851		10,953		11,111
Licenses and permits		-		-		-		-
Commercial revenues		-		4,293		1,000		-
Miscellaneous revenues				2,627		<u>-</u>		25
Total Revenues		1,257,427		1,379,816		439,972		427,955
EXPENDITURES								
Current:								
General government		-		-		-		-
Public safety		-		-		-		-
Sanitation, health and welfare		-		-		-		-
Economic development		716,325		615,897		71,150		7,002
Capital outlay		617,886		315,483		45,000		2,595
Total expenditures		1,334,211		931,380		116,150		9,597
Excess (deficiency) of revenues over								
expenditures		(76,784)		448,436		323,822		418,358
OTHER FINANCING SOURCES (USES)								
Issuance of debt		_		_		_		_
Premium on debt issued		-		-		-		-
Transfers in		-		-		-		-
Transfers out		(769,690)		(769,690)		(671,117)		(671,117)
Total other financing sources (uses)	_	(769,690)		(769,690)		(671,117)		(671,117)
Net change in fund balances	\$	(846,474)		(321,254)	\$	(347,295)		(252,759)
Fund balances (deficit) - beginning of year				(309,591)				(1,524,184)
Fund balances (deficit) - end of year			\$	(630,845)			\$	(1,776,943)

# Capital Projects Funds

TID #8 Ne	ear West Side	TID #9 Big	g Bull Falls	TID #10 Inc	lustrial Park
Budget	Actual	Budget	Actual	Budget	Actual
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
101.052	102.660	-	-	-	-
181,053	183,660	-	39	-	-
-	-	-	-	-	-
	<u> </u>				
181,053	183,660		39		
-	-	-	-	-	-
-	-	-	-	-	-
37,500	5,717	4,000	2,284	1,228,500	42,205
1,450,000		-,000	2,204	404,620	201,909
1,487,500		4,000	2,284	1,633,120	244,114
(1 206 447	(58,050)	(4,000)	(2,245)	(1.622.120)	(244 114)
(1,306,447	(38,030)	(4,000)	(2,243)	(1,633,120)	(244,114)
1,315,000	190,000	-	-	1,499,931	310,000
-	-	-	-	-	4,741
-	(372)	(78,868)	(78,868)	-	-
1,315,000		(78,868)	(78,868)	1,499,931	314,741
\$ 8,553	131,578	\$ (82,868)	(81,113)	\$ (133,189)	70,627
	(25,872)		(9,872)		(1,000)
	(25,672)		(5,372)		(1,000)
	\$ 105,706		\$ (90,985)		\$ 69,627

# CITY OF WAUSAU, WISCONSIN DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	l Am	ounts			Va	Variance with	
	 Original		Final	Actual		Final Budget		
REVENUES								
General property taxes	\$ 4,088,000	\$	4,088,000	\$	4,088,000	\$	-	
Reimbursement of expenditures	_		_		47,591		47,591	
Total Revenues	 4,088,000		4,088,000		4,135,591		47,591	
EXPENDITURES								
Debt Service:								
Principal retirement	7,278,436		7,274,708		9,799,708		(2,525,000)	
Interest and debt service charges	 1,067,816	_	1,071,544	_	1,103,436		(31,892)	
Total Expenditures	 8,346,252		8,346,252		10,903,144		(2,556,892)	
Deficiency of Revenues over								
Expenditures	 (4,258,252)		(4,258,252)		(6,767,553)		(2,509,301)	
OTHER FINANCING SOURCES								
Issuance of debt	-		-		2,450,000		2,450,000	
Premium on debt issued	-		-		215,404		215,404	
Transfers in	 4,343,574		4,343,574		4,176,572		(167,002)	
Total Other Financing Sources	 4,343,574		4,343,574		6,841,976		2,498,402	
Net change in fund balance	85,322		85,322		74,423		(10,899)	
Fund balance - beginning of year	 666,846	_	666,846	_	666,846		<u> </u>	
Fund balance - end of year	\$ 752,168	\$	752,168	\$	741,269	\$	(10,899)	

# CITY OF WAUSAU, WISCONSIN TID #3 - DOWNTOWN DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted Amounts						Va	ariance with	
		Original		Final		Actual		Final Budget	
REVENUES									
General property taxes	\$	1,732,346	\$	1,732,346	\$	1,752,528	\$	20,182	
Special assessments	Ф	1,732,340	Ф	1,732,340	Ф	7,333	Ф	7,333	
Intergovernmental		68,693		68,693		413,138		344,445	
Interest on investments		00,093		00,093		666		666	
Grant proceeds		_		40,000		40,000		000	
Other miscellaneous		14,900		14,900		15,279		379	
			_		_		_		
Total Revenues		1,815,939		1,855,939		2,228,944		373,005	
EXPENDITURES									
Economic development		10,000		585,000		71,919		513,081	
Capital outlay:		,		ŕ		ŕ		ŕ	
Economic development		674,150		5,125,095		2,305,196		2,819,899	
Total expenditures		684,150		5,710,095		2,377,115		3,332,980	
Excess (deficiency) of Revenues									
over Expenditures		1,131,789		(3,854,156)	_	(148,171)		3,705,985	
OTHER FINANCING SOURCES (USES)									
Issuance of debt		_		1,839,402		1,185,000		(654,402)	
Premium on debt issued		_		1,035,102		18,122		18,122	
Transfers in		_		1,239,432		-		(1,239,432)	
Transfers out		(2,197,602)		(2,197,602)		(2,197,602)		(1,23), (32)	
Total Other Financing Sources (Uses)		(2,197,602)		881,232		(994,480)		(1,875,712)	
Total Other I maneing Boarces (Cises)	-	(2,177,002)	-	001,232		(221,100)		(1,075,712)	
Net change in fund balance		(1,065,813)		(2,972,924)		(1,142,651)		1,830,273	
Fund balance - beginning of year		(2,105,440)	_	(2,105,440)		(2,105,440)			
Fund balance - end of year	\$	(3,171,253)	\$	(5,078,364)	\$	(3,248,091)	\$	1,830,273	

# CITY OF WAUSAU, WISCONSIN CAPITAL IMPROVEMENTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted Amounts						V	ariance with
	Original		Final		Actual		F	inal Budget
REVENUES								
General property taxes	\$	371,080	\$	371,080	\$	371,080	\$	-
Special assessments		359,000		359,000		459,825		100,825
Intergovernmental		152,000		171,389		-		(171,389)
Other miscellaneous		1,371,945		1,421,945		275,081		(1,146,864)
Total Revenues		2,254,025		2,323,414		1,105,986		(1,217,428)
EXPENDITURES								
Capital outlay	_	9,264,003		15,546,226		7,245,920		8,300,306
Deficiency of Revenues over								
Expenditures		(7,009,978)		(13,222,812)		(6,139,934)		7,082,878
OTHER FINANCING SOURCES								
Issuance of debt		6,500,000		6,983,620		3,955,000		(3,028,620)
Transfers in		393,900	_	596,900		477,875		(119,025)
Total Other Financing Sources		6,893,900		7,580,520		4,432,875		(3,147,645)
Net change in fund balance		(116,078)		(5,642,292)		(1,707,059)		3,935,233
Fund balance - beginning of year		5,709,269	_	5,709,269		5,709,269	_	
Fund balance - end of year	\$	5,593,191	\$	66,977	\$	4,002,210	\$	3,935,233

# CITY OF WAUSAU, WISCONSIN NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF NET POSITION

December 31, 2014

	Airport Animal Control Fund Fund			Total	
ASSETS					
Current Assets:					
Cash and cash equivalents	\$	26,860	\$ 13,014	\$	39,874
Taxes receivable		80,000	78,489		158,489
Accounts receivable		6,752	11,582		18,334
Inventories and prepayments		_	 1,503		1,503
Total Current Assets		113,612	 104,588	_	218,200
Noncurrent Assets:					
Property, Plant and Equipment:					
Property and equipment		4,134,543	-		4,134,543
Accumulated depreciation	(	1,723,981)			(1,723,981)
Net Property, Plant and Equipment		2,410,562	 	_	2,410,562
TOTAL ASSETS		2,524,174	 104,588		2,628,762
LIABILITIES					
Current Liabilities:					
Accounts payable		7,801	4,953		12,754
Due to other governments		-	1,085		1,085
Unearned revenues		8,128	 2,875		11,003
TOTAL LIABILITIES		15,929	 8,913		24,842
DEFERRED INFLOWS OF RESOURCES					
Property taxes		80,000	 78,489		158,489
NET POSITION					
Net investment in capital assets		2,410,562	-		2,410,562
Unrestricted		17,683	 17,186	_	34,869
TOTAL NET POSITION	\$	2,428,245	\$ 17,186	\$	2,445,431

### CITY OF WAUSAU, WISCONSIN NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

	Airport Fund		Animal Control Fund		Total	
OPERATING REVENUES						
Charges for services and sales	\$	131,582	\$	80,633	\$	212,215
Intergovernmental		-		18,593		18,593
Other operating revenues				25,419		25,419
Total Operating Revenues		131,582		124,645		256,227
OPERATING EXPENSES						
Operating and maintenance		239,041		191,191		430,232
Depreciation		156,130		_		156,130
Total Operating Expenses		395,171		191,191		586,362
Operating income (loss)		(263,589)		(66,546)		(330,135)
NONOPERATING REVENUES						
Property taxes		70,000				70,000
Income (loss) before Capital Contributions and Transfers		(193,589)		(66,546)		(260,135)
Capital Contributions		27,432		-		27,432
Transfers in				63,500		63,500
Change in Net Position		(166,157)		(3,046)		(169,203)
Net position - beginning of year		2,594,402		20,232		2,614,634
Net position - end of year	\$	2,428,245	\$	17,186	\$	2,445,431

### CITY OF WAUSAU, WISCONSIN NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF CASH FLOWS

	Airport Fund		Animal Control Fund			Total
CASH FLOWS FROM OPERATING ACTIVITIES						
Receipts from customers, users and others	\$	133,971	\$	112,123	\$	246,094
Payments to suppliers		(240,110)		(157,232)		(397,342)
Payments to employees				(30,534)		(30,534)
Net Cash Provided (Used) by Operating						
Activities		(106,139)		(75,643)		(181,782)
CASH FLOWS FROM NONCAPITAL						
FINANCING ACTIVITIES						
Property taxes		70,000		-		70,000
Transfers in	_			63,500		63,500
Net Cash Provided by Noncapital						
Financing Activities	_	70,000		63,500		133,500
CASH FLOWS FROM CAPITAL AND						
RELATED FINANCING ACTIVITIES						
Capital contributions		27,432		-		27,432
Acquisition and construction of capital assets		(27,432)				(27,432)
Net Cash Used by Capital and						
Related Financing Activities	_					
Net Increase (Decrease) in Cash and						
Cash Equivalents		(36,139)		(12,143)		(48,282)
Cash and cash equivalents - beginning of year		62,999		25,157		88,156
Cash and cash equivalents - end of year	\$	26,860	\$	13,014	\$	39,874
Reconciliation of operating income (loss) to net						
cash provided (used) by operating activities:						
Operating income (loss)	\$	(263,589)	\$	(66,546)	\$	(330,135)
Adjustments to reconcile operating income (loss)						
to net cash provided (used) by operating activities:		156 120				156 120
Depreciation expense Changes in assets and liabilities:		156,130		-		156,130
Accounts receivable		1,744		(11,242)		(9,498)
Inventories and prepayments		1,/44		54		54
Accounts payable		(1,069)		3,371		2,302
Unearned revenues	_	645		(1,280)		(635)
Net cash provided (used) by operating activities	\$	(106,139)	\$	(75,643)	\$	(181,782)
	<u> </u>	<del></del>	_	<del></del>	_	<u> </u>

#### CITY OF WAUSAU, WISCONSIN INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION

December 31, 2014

	Motor Pool	I	nsurance Fund		Employee Benefits Fund	Employee A/Wellness Fund		Total
ASSETS								
Current Assets:								
Cash and cash equivalents	\$ 298,381	\$	824,907	\$	1,015,290	\$ 329,450	\$	2,468,028
Accounts receivable	1,265		38,431		45,300	1,941		86,937
Inventories and prepayments	289,648		8,734		5,684	 _		304,066
Total Current Assets	589,294		872,072		1,066,274	 331,391		2,859,031
Noncurrent Assets:								
Property, Plant and Equipment:								
Property and equipment	11,652,112		-		-	-		11,652,112
Accumulated depreciation	(7,372,867)					 _		(7,372,867)
Net Property, Plant and Equipment	4,279,245					 		4,279,245
TOTAL ASSETS	4,868,539		872,072		1,066,274	 331,391		7,138,276
LIABILITIES								
Current Liabilities:								
Accounts payable	63,277		33,264		-	64		96,605
Unearned revenues	-		-		386,566	23,949		410,515
Claims payable			214,130	_	601,792	60,000		875,922
Total Current Liabilities	63,277		247,394		988,358	 84,013		1,383,042
Noncurrent Liabilities:								
Accrued liability - claims payable	-		158,787		-	-		158,787
Compensated absences payable	21,555					 _		21,555
Total Noncurrent Liabilities	21,555		158,787			 		180,342
TOTAL LIABILITIES	84,832		406,181		988,358	 84,013	_	1,563,384
NET POSITION								
Net investment in capital assets	4,279,245		-		-	-		4,279,245
Unrestricted	504,462		465,891		77,916	 247,378		1,295,647
TOTAL NET POSITION	\$ 4,783,707	\$	465,891	\$	77,916	\$ 247,378	\$	5,574,892

# CITY OF WAUSAU, WISCONSIN INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

Year Ended December 31, 2014

	Motor Pool	Insurance Fund	Employee Benefits Fund	Employee HRA/Wellness Fund	Total
OPERATING REVENUES					
Charges for services and sales	\$ 3,090,521	\$ 875,567	\$ 4,743,425	\$ 243,010	\$ 8,952,523
Other operating revenues	64,310	53,434			117,744
Total Operating Revenues	3,154,831	929,001	4,743,425	243,010	9,070,267
OPERATING EXPENSES					
Operating and maintenance	1,893,835	-	-	-	1,893,835
Depreciation	833,998	-	-	-	833,998
Insurance, claims and administation		759,967	5,078,651	300,075	6,138,693
Total Operating Expenses	2,727,833	759,967	5,078,651	300,075	8,866,526
Operating income (loss)	426,998	169,034	(335,226)	(57,065)	203,741
NONOPERATING REVENUES					
Gain on sale of capital assets	57,336				57,336
Income (loss) before transfers	484,334	169,034	(335,226)	(57,065)	261,077
Transfers out	(197,000)				(197,000)
Change in Net Position	287,334	169,034	(335,226)	(57,065)	64,077
Total net position - beginning of year	4,496,373	296,857	413,142	304,443	5,510,815
Total net position - end of year	\$ 4,783,707	\$ 465,891	\$ 77,916	\$ 247,378	\$ 5,574,892

#### CITY OF WAUSAU, WISCONSIN INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS

Year Ended December 31, 2014

		Motor Pool	I	nsurance Fund		Employee Benefits Fund	Employee RA/Wellness Fund	 Total
CASH FLOWS FROM OPERATING ACTIVITIES								
Receipts from customers, users and others	\$	3,153,716	\$	911,900	\$	5,096,155	\$ 265,018	\$ 9,426,789
Payments to suppliers		(1,587,665)		(798,154)		(4,489,294)	(300,140)	(7,175,253)
Payments to employees		(349,355)		_	_		 	 (349,355)
Net Cash Provided (Used) by Operating								
Activities		1,216,696		113,746	_	606,861	 (35,122)	 1,902,181
CASH FLOWS FROM NONCAPITAL								
FINANCING ACTIVITIES								
Transfers out		(197,000)				<u>-</u>	 	 (197,000)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Acquisition and construction of capital assets		(1,405,545)		-		-	-	(1,405,545)
Proceeds from sale of capital assets		57,336		_		<u>-</u>	 <u>-</u>	57,336
Net Cash Used by Capital and								
Related Financing Activities		(1,348,209)					 	 (1,348,209)
Net Increase (Decrease) in Cash and Cash Equivalents		(328,513)		113,746		606,861	(35,122)	356,972
Cash and cash equivalents - beginning of year	_	626,894		711,161		408,429	 364,572	 2,111,056
Cash and cash equivalents - end of year	\$	298,381	\$	824,907	\$	1,015,290	\$ 329,450	\$ 2,468,028
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:  Operating income (loss)	\$	426,998	\$	169,034	\$	(335,226)	\$ (57,065)	\$ 203,741
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:								
Depreciation expense Changes in assets and liabilities:		833,998		-		-	-	833,998
Accounts receivable		(1,115)		(17,101)		(33,836)	(1,941)	(53,993)
Inventories and prepayments		(2,639)		(8,734)		(5,684)	-	(17,057)
Accounts payable		(42,614)		99,094		595,041	(65)	651,456
Unearned revenues		-		-		386,566	23,949	410,515
Long-term claims payable		-		(128,547)		-	-	(128,547)
Accrued compensated absences		2,068			_		 	 2,068
Net cash provided (used) by operating activities	\$	1,216,696	\$	113,746	\$	606,861	\$ (35,122)	\$ 1,902,181

## CITY OF WAUSAU, WISCONSIN AGENCY FUNDS COMBINING STATEMENT OF FIDUCIARY NET POSITION

December 31, 2014

	&	repreneurial Education Center	Wausau Events				Totals	
ASSETS Cash and cash equivalents Accounts receivable	\$	233,772 554	\$ 112,545	\$	59,365 500	\$	405,682 1,054	
TOTAL ASSETS	\$	234,326	\$ 112,545	\$	59,865	\$	406,736	
LIABILITIES Accounts payable	<u>\$</u>	234,326	\$ 112,545	\$	59,865	\$	406,736	

## CITY OF WAUSAU, WISCONSIN AGENCY FUNDS

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

Year Ended December 31, 2014

	Balance 1/1/2014	Additions	Deductions	Balance 12/31/2014
Entrepreneurial & Education Center				
ASSETS  Cash and cash equivalents Accounts receivable	\$ 236,932 1,576	\$ 222,291 235,579	\$ 225,451 236,601	\$ 233,772 554
TOTAL ASSETS	\$ 238,508	\$ 457,870	\$ 462,052	\$ 234,326
LIABILITIES Accounts payable	\$ 238,508	\$ 457,870	\$ 462,052	\$ 234,326
TOTAL LIABILITIES	\$ 238,508	\$ 457,870	\$ 462,052	\$ 234,326
Wausau Events				
ASSETS  Cash and cash equivalents Accounts receivable	\$ 103,984 8,591	\$ 597,175 97,431	\$ 588,614 106,022	\$ 112,545 
TOTAL ASSETS	\$ 112,575	\$ 694,606	\$ 694,636	\$ 112,545
LIABILITIES Accounts payable	<u>\$ 112,575</u>	\$ 694,606	\$ 694,636	\$ 112,545
TOTAL LIABILITIES	\$ 112,575	\$ 694,606	\$ 694,636	\$ 112,545
Main Street Wausau				
ASSETS  Cash and cash equivalents Accounts receivable	\$ 65,177 1,100	\$ 147,417 12,500	\$ 153,229 13,100	\$ 59,365 500
TOTAL ASSETS	\$ 66,277	\$ 159,917	\$ 166,329	\$ 59,865
LIABILITIES Accounts payable	\$ 66,277	\$ 159,917	\$ 166,329	\$ 59,865
TOTAL LIABILITIES	\$ 66,277	\$ 159,917	\$ 166,329	\$ 59,865
Business Improvement District				
ASSETS Cash and cash equivalents	\$ -	\$ 60,000	\$ 60,000	\$ -
TOTAL ASSETS	<u>\$ -</u>	\$ 60,000	\$ 60,000	\$ -
LIABILITIES Accounts payable	\$ -	\$ 60,000	\$ 60,000	\$
TOTAL LIABILITIES	\$ -	\$ 60,000	\$ 60,000	\$ -

## CITY OF WAUSAU, WISCONSIN CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY FUNCTION AND ACTIVITY

December 31, 2014

			Buildings and		Machinery and					
		Land	In	nprovements		Equipment	I	nfrastructure		Totals
FUNCTION AND ACTIVITY										
General government	\$	35,593,946	\$	6,480,896	\$	1,780,677	\$	-	\$	43,855,519
Public safety:										
Police protection		813,377		3,713,641		801,351		-		5,328,369
Fire protection		253,942		1,883,767		5,252,018		-		7,389,727
Public works:										
Maintenance		221,071		2,531,482		12,365,637		-		15,118,190
Sidewalks		-		-		-		9,862,202		9,862,202
Street system		-		-		-		116,344,408		116,344,408
Parks and recreation		403,104		8,952,824		2,169,378				11,525,306
TOTAL GOVERNMENTAL FUNDS CAPITAL ASSETS	\$	37,285,440	\$	23,562,610	\$	22.369.061	\$	126,206,610	¢	209,423,721
FUNDS CALITAL ASSETS	φ	31,203,440	ψ	25,502,010	φ	22,309,001	φ	120,200,010	φ	207,423,721

## CITY OF WAUSAU, WISCONSIN CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY

Year Ended December 31, 2014

		Balance					Balance
		January 1,				Γ	December 31,
		2014	 Additions	Deletions			2014
FUNCTION AND ACTIVITY							
General government	\$	43,040,743	\$ 903,585	\$	88,809	\$	43,855,519
Public safety:							
Police protection		5,605,387	185,276		462,294		5,328,369
Fire protection		7,468,999	131,584		210,856		7,389,727
Public works:							
Maintenance		14,095,510	1,437,291		414,611		15,118,190
Sidewalks		9,538,011	388,912		64,721		9,862,202
Street system		113,983,301	3,588,162		1,227,055		116,344,408
Parks and recreation	_	7,453,098	 4,187,289		115,081		11,525,306
TOTAL GOVERNMENTAL FUNDS							
CAPITAL ASSETS	\$	201,185,049	\$ 10,822,099	\$	2,583,427	\$	209,423,721

#### CITY OF WAUSAU, WISCONSIN

#### INDEX TO THE STATISTICAL SECTION December 31, 2014

CON	NTENTS	Page
I.	Financial Trends  These schedules contain trend information to aid in the understanding of how the City's financial performance and well-being have changed over time.	108
II.	Revenue Capacity  These schedules offer information about the City's most significant revenue source, the property tax.	115
III.	Debt Capacity  These schedules present information about the affordability of the City's current levels of outstanding debt and ability to issue additional debt in the future.	121
IV.	Demographic and Economic Information  These schedules contain demographic and economic indicators about the environment within which the City's financial activities take place.	127
V.	Operating Information  These schedules include service and infrastructure data about how the information in the City's financial report relates to the services the City provides and activities it performs.	129

Sources: Unless otherwise noted, the information in these schedules is derived from the annual financial reports for the relevant year.

Schedule 1
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

					Fisca	l Year				
	2005	2006	2007	2008	2009	<u>2010</u>	<u>2011</u>	2012	2013	2014
Governmental activities										
Net investment in capital assets	\$ 37,208,205	\$ 53,529,030	\$ 55,095,222	\$ 60,825,711	\$ 68,308,631	\$ 75,413,530	\$ 79,344,570	\$ 84,193,691	\$ 88,488,799	\$ 98,405,399
Restricted	7,028,259	5,776,256	3,075,046	3,332,378	3,635,751	3,711,046	12,789,388	9,729,737	10,610,753	8,818,623
Unrestricted	19,428,529	13,373,455	15,047,711	14,455,757	14,749,802	19,031,751	10,409,561	14,924,479	14,678,918	13,483,982
Total governmental activities net position	\$ 63,664,993	\$ 72,678,741	\$ 73,217,979	\$ 78,613,846	\$ 86,694,184	\$ 98,156,327	\$ 102,543,519	\$ 108,847,907	\$ 113,778,470	\$ 120,708,004
Business-type activities										
Net investment in capital assets	\$ 51,075,070	\$ 76,721,443	\$ 79,877,355	\$ 82,191,063	\$ 83,142,144	\$ 84,232,295	\$ 88,572,360	\$ 93,046,689	\$ 93,217,875	\$ 93,098,660
Restricted	4,458,382	3,986,878	3,348,431	3,280,758	2,505,824	1,427,932	1,148,802	1,280,921	1,337,308	1,469,203
Unrestricted	3,520,488	3,320,475	3,921,663	2,810,801	2,294,567	1,946,083	4,583,292	4,192,056	4,451,943	3,885,029
Total business-type activities net position	\$ 59,053,940	\$ 84,028,796	\$ 87,147,449	\$ 88,282,622	\$ 87,942,535	\$ 87,606,310	\$ 94,304,454	\$ 98,519,666	\$ 99,007,126	\$ 98,452,892
Primary government										
Net investment in capital assets	\$ 88,283,275	\$ 130,250,473	\$ 134,972,577	\$ 143,016,774	\$ 151,450,775	\$ 159,645,825	\$ 167,916,930	\$ 177,240,380	\$ 181,706,674	\$ 191,504,059
Restricted	11,486,641	9,763,134	6,423,477	6,613,136	6,141,575	5,138,978	13,938,190	11,010,658	11,948,061	10,287,826
Unrestricted	22,949,017	16,693,930	18,969,374	17,266,558	17,044,369	20,977,834	14,992,853	19,116,535	19,130,861	17,369,011
Total primary government net position	\$ 122,718,933	\$ 156,707,537	\$ 160,365,428	\$ 166,896,468	\$ 174,636,719	\$ 185,762,637	\$ 196,847,973	\$ 207,367,573	\$ 212,785,596	\$ 219,160,896

#### Notes:

The City established a Parking Utility on January 1, 2006 and transferred the associated capital assets into this fund, therefore, transferring the assets from the governmental activities into the business-type activities. The City also reclassified the Metro Ride fund as an enterprise fund on January 1, 2011 and transferred the associated capital assets from the governmental activities into the business-type activities. In addition, the Airport Enterprise Fund was created as of January 1, 2012 and the associated capital assets were transferred from the governmental activities to the business-type activities.

The City recorded all previously unrecorded infrastructure assets as of December 31, 2006, accounting for an increase in net position of \$25,339,134.

#### Schedule 2

#### Changes in Net Position

#### Last Ten Fiscal Years

(accrual basis of accounting)

			(acc	ruai basis of acc	<i>U</i> ,	l Year				
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Ermanaga Covernmental estivities	2003	2000	2007	2000	2007	2010	2011	2012	2013	2014
Expenses - Governmental activities:	¢ 4 202 725	\$ 4.622.132	¢ 6022027	¢ 5260,000	¢ 4.000.710	¢ 4220.619	¢ 4.071.045	¢ 4276.515	\$ 4.250.476	\$ 4.670.657
General government	, , , , ,	, ,- , -			\$ 4,069,716	\$ 4,230,618			, , ,	
Public safety Transportation and atmosts	13,341,781	14,030,085	14,654,852	15,714,601	15,381,881	15,918,394	16,788,709	15,845,111	16,246,258	16,668,463
Transportation and streets	14,511,592	13,247,438	16,766,522	17,204,411	17,139,868	16,753,873	11,160,237	11,704,756	11,242,010	12,671,152
Sanitation, health and welfare	1,761,656	1,834,002	1,913,189	1,915,740	1,922,031	1,823,980	1,868,410	2,073,673	2,146,465	2,156,309
Natural resources and recreation	2,303,364	2,248,861	2,261,035	2,449,712	2,517,631	2,514,161	2,597,337	2,598,645	2,592,265	2,716,181
Economic development	3,390,715	5,538,980	5,667,342	2,965,673	3,434,146	3,960,765	4,868,292	3,580,425	3,629,494	3,514,056
Interest on long-term debt	2,279,157	2,124,013	2,061,409	2,151,103	2,059,540	1,620,096	1,459,235	1,247,791	1,329,912	1,238,864
Total governmental activities	41,790,990	43,645,511	49,357,386	47,670,128	46,524,813	46,821,887	42,814,165	41,426,916	41,436,880	43,635,682
Expenses - Business-type activities:										
Water	3,046,366	2,976,625	2,962,640	3,272,109	3,373,672	3,393,118	3,450,680	3,364,222	3,258,433	3,764,878
Wastewater	3,724,228	3,796,929	3,886,577	3,951,702	4,000,695	4,019,767	3,887,577	3,765,140	3,847,818	4,023,395
Parking	-	1,540,251	1,623,619	1,911,490	1,913,347	1,759,984	1,887,449	1,746,004	1,972,388	1,789,677
Metro Ride	-	-	-	-	-	-	4,049,837	3,557,036	3,613,252	3,895,784
Airport	-	-	-	-	-	-	-	309,398	378,832	395,171
Animal Control									70,081	191,191
Total business-type activities	6,770,594	8,313,805	8,472,836	9,135,301	9,287,714	9,172,869	13,275,543	12,741,800	13,140,804	14,060,096
Total primary government	\$ 48,561,584	\$ 51,959,316	\$ 57,830,222	\$ 56,805,429	\$ 55,812,527	\$ 55,994,756	\$ 56,089,708	\$ 54,168,716	\$ 54,577,684	\$ 57,695,778
Program revenues - Governmental activities:										
Charges for service:										
Transportation & streets	\$ 496,996		\$ 508,890		\$ 487,468	\$ 297,690	\$ 347,545	\$ 310,297	\$ 471,664	
Conservation & development	673,707	1,164,129	960,850	941,424	1,062,703	582,312	2,042,703	955,572	994,072	897,634
Ambulance	991,737	1,277,222	1,209,473	1,394,593	1,154,805	1,271,790	1,442,386	1,521,895	1,330,680	1,396,509
Other activities	5,735,812	5,371,652	6,084,177	6,192,386	6,052,956	6,155,059	3,878,218	3,489,437	2,917,742	2,765,487
Operating grants & contributions	7,444,513	7,138,318	6,942,999	7,299,152	7,821,171	8,372,182	4,930,014	4,724,318	4,259,090	4,049,715
Capital grants & contributions	2,429,797	2,708,386	1,634,826	2,391,908	3,494,387	6,699,662	3,153,287	4,102,154	2,534,980	5,825,175
Total governmental activities	17,772,562	18,193,051	17,341,215	18,865,499	20,073,490	23,378,695	15,794,153	15,103,673	12,508,228	15,419,545
Program revenues - Business-type activities:										
Charges for service										
Water	4,104,702	4,676,062	4,804,528	4,774,634	4,644,707	4,583,056	4,658,894	4,768,408	4,607,291	4,513,955
Wastewater	3,638,149	4,052,274	4,238,361	3,997,672	3,935,667	4,207,392	5,265,216	5,400,672	5,291,328	5,365,411
Parking	-	948,188	999,920	1,031,594	973,163	898,413	943,029	971,294	1,088,714	1,139,420
Metro Ride	-	-	_	-	-	-	484,881	469,915	501,638	497,431
Airport	-	-	_	-	-	-	-	115,797	141,018	131,582
Animal Control	-	-	-	-	-	-	-	-	71,420	124,645
Operating grants & contributions	-	-	-	-	-	-	2,504,065	1,887,934	1,976,766	2,227,192
Capital grants & contributions	2,541,168	2,115,497	1,602,684	1,060,860	458,732	239,944	2,602,532	1,794,853	438,672	54,771
Total business-type activities	10,284,019	11,792,021	11,645,493	10,864,760	10,012,269	9,928,805	16,458,617	15,408,873	14,116,847	14,054,407
Total primary government	\$ 28,056,581	\$ 29,985,072	\$ 28,986,708	\$ 29,730,259	\$ 30,085,759	\$ 33,307,500	\$ 32,252,770	\$ 30,512,546	\$ 26,625,075	\$ 29,473,952
		· <del></del>								<del></del>

Schedule 2 (Continued) Changes in Net Position

Last Ten Fiscal Years (accrual basis of accounting)

					Fiscal	l Year				
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Net (expense)/revenue										
Governmental activities	\$ (24,018,428)	\$ (25,452,460)	\$ (32,016,171)	\$ (28,804,629)	\$ (26,451,323)	\$ (23,443,192)	\$ (27,020,012)	\$ (26,323,243)	\$ (28,928,652)	\$ (28,216,137)
Business-type activities	3,513,425	3,478,216	3,172,657	1,729,459	724,555	755,936	3,183,074	2,667,073	976,043	(5,689)
Total primary government										
net position	\$ (20,505,003)	\$ (21,974,244)	\$ (28,843,514)	\$ (27,075,170)	\$ (25,726,768)	\$ (22,687,256)	\$ (23,836,938)	\$ (23,656,170)	\$ (27,952,609)	\$ (28,221,826)
General revenues & other changes in										
net position										
Governmental activities:										
Taxes										
Property taxes	\$ 20,453,967	\$ 21,211,012	\$ 22,746,399	\$ 24,122,853	\$ 24,701,712	\$ 25,980,766	\$ 25,927,605	\$ 25,799,254	\$ 25,471,313	\$ 26,062,523
Other taxes	1,230,774	1,277,752	1,316,389	1,261,411	1,188,455	1,247,031	1,282,138	1,339,550	1,396,225	1,426,281
Intergovernmental revenues not										
restricted to specific purposes	6,393,727	6,173,713	6,219,960	6,346,665	6,435,883	6,083,605	6,170,550	5,550,727	5,425,951	5,420,811
Investment income (loss)	810,153	954,555	1,352,467	1,090,103	477,921	314,408	323,802	260,412	(124,187)	531,589
Miscellaneous	347,599	309,620	378,743	288,644	298,070	284,869	111,834	86,492	98,042	107,268
Gain on sale of capital assets	11,783	57,201	14,812	28,319	11,965	48,206	40,676	4,947	24,508	57,336
Transfers	1,086,471	(20,856,779)	526,639	1,062,501	1,417,655	1,435,046	(2,604,305)	(447,532)	1,523,712	1,539,863
Total governmental activities	30,334,474	9,127,074	32,555,409	34,200,496	34,531,661	35,393,931	31,252,300	32,593,850	33,815,564	35,145,671
Business-type activities:										
Taxes	-	333,632	227,746	375,971	317,785	300,000	898,786	1,090,950	1,047,966	973,289
Investment income	150,923	226,023	184,889	90,244	33,684	42,885	11,979	7,127	6,206	3,529
Gain on sale of capital assets	657	80,206	60,000	2,000	1,544	_	_	2,530	-	14,500
Transfers	(1,086,471)	20,856,779	(526,639)	(1,062,501)	(1,417,655)	(1,435,046)	2,604,305	447,532	(1,523,712)	(1,539,863)
Total business-type activities	(934,891)	21,496,640	(54,004)	(594,286)	(1,064,642)	(1,092,161)	3,515,070	1,548,139	(469,540)	(548,545)
Total primary government	\$ 29,399,583	\$ 30,623,714	\$ 32,501,405	\$ 33,606,210	\$ 33,467,019	\$ 34,301,770	\$ 34,767,370	\$ 34,141,989	\$ 33,346,024	\$ 34,597,126
Change in net position										
Governmental activities	\$ 6,316,046	\$ (16,325,386)	\$ 539,238	\$ 5,395,867	\$ 8,080,338	\$ 11,950,739	\$ 4,232,288	\$ 6,270,607	\$ 4,886,912	\$ 6,929,534
Business-type activities	2,578,534	24,974,856	3,118,653	1,135,173	(340,087)	(336,225)	6,698,144	4,215,212	506,503	(554,234)
Total primary government	\$ 8,894,580	\$ 8,649,470	\$ 3,657,891	\$ 6,531,040	\$ 7,740,251	\$ 11,614,514	\$ 10,930,432	\$ 10,485,819	\$ 5,393,415	\$ 6,375,300
Total primary government	\$ 8,894,580	\$ 8,649,470	\$ 3,657,891	\$ 6,531,040	\$ 7,740,251	\$ 11,614,514	\$ 10,930,432	\$ 10,485,819	\$ 5,393,415	\$ 6,375,300

#### Schedule 3

#### Program Revenues by Function/Program

Last Ten Fiscal Years

(accrual basis of accounting)

					Fisca	ıl Year				
	2005	2006	2007	2008	2009	2010	2011	2012	2013	<u>2014</u>
Function/program										
Governmental activities:										
General government	\$ 1,922,614	\$ 1,841,644	\$ 1,973,065	\$ 1,844,981	\$ 1,033,772	\$ 1,218,871	\$ 2,122,953	\$ 2,042,080	\$ 1,858,919	\$ 1,811,314
Public safety	2,189,636	2,221,366	2,277,781	2,521,246	2,127,650	2,390,722	2,581,844	3,058,071	2,811,548	2,753,741
Transportation and streets	9,837,220	10,382,221	9,765,040	11,494,513	13,392,246	16,454,918	4,766,167	6,289,861	4,409,985	4,112,915
Sanitation, health and welfare	245,519	296,112	315,413	341,192	265,644	275,953	200,451	238,835	363,358	575,827
Natural resources and recreation	297,397	283,231	258,104	369,784	273,672	238,127	285,894	362,202	396,725	3,920,660
Economic development	3,280,176	3,168,477	2,751,812	2,293,783	2,980,506	2,800,104	5,836,844	3,112,624	2,667,693	2,245,088
Total governmental activities	17,772,562	18,193,051	17,341,215	18,865,499	20,073,490	23,378,695	15,794,153	15,103,673	12,508,228	15,419,545
Business-type activities:										
Water	5,620,509	5,636,234	5,645,950	5,246,955	4,739,304	4,634,157	4,684,042	4,816,525	4,640,766	4,524,723
Wastewater	4,663,510	5,159,952	4,999,623	4,586,211	4,086,261	4,340,435	5,579,673	5,475,224	5,340,727	5,381,982
Parking	-	995,835	999,920	1,031,594	1,186,704	954,213	943,029	1,406,123	1,383,705	1,139,420
Metro Ride	-	-	-	-	-	-	5,251,873	2,643,144	2,529,306	2,724,623
Airport	-	-	-	-	-	-	-	1,067,857	150,923	159,014
Animal Control									71,420	124,645
Total business-type activities	10,284,019	11,792,021	11,645,493	10,864,760	10,012,269	9,928,805	16,458,617	15,408,873	14,116,847	14,054,407
Total primary government	\$ 28,056,581	\$ 29,985,072	\$ 28,986,708	\$ 29,730,259	\$ 30,085,759	\$ 33,307,500	\$ 32,252,770	\$ 30,512,546	\$ 26,625,075	\$ 29,473,952

#### Schedule 4

### Fund Balances - Governmental Funds (modified accrual basis of accounting)

	Fiscal Year											
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014		
General Fund												
Nonspendable for:												
Inventories and prepaids	\$ 337,002	\$ 447,499	\$ 352,951	\$ 360,338	\$ 362,790	\$ 364,724	\$ 68,337	\$ 58,959	\$ 327,990	\$ 415,912		
Noncurrent receivables/advances	3,996,070	2,619,766	2,050,675	1,495,446	1,463,905	1,839,138	2,036,413	2,405,884	2,405,049	3,899,019		
Committed to contingencies	500,000	500,000	500,000	500,000	500,000	500,000	500,000	460,400	361,900	266,250		
Committed to economic development	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000		
Assigned to subsequent year's												
expenditures	1,629,000	1,616,060	1,613,909	1,546,482	950,000	1,013,496	1,397,958	220,951	209,424	-		
Unassigned	5,554,742	5,894,984	5,375,267	5,433,697	5,548,941	5,045,637	5,215,907	6,335,651	5,837,182	4,362,313		
Total General Fund	12,516,814	11,578,309	10,392,802	9,835,963	9,325,636	9,262,995	9,718,615	9,981,845	9,641,545	9,443,494		
All Other Governmental Funds												
Nonspendable for:												
Inventories and prepaids	129,430	159,121	171,510	188,513	187,052	203,992	-	-	-	-		
Noncurrent receivables/advances	-	-	-	-	-	-	-	219,119	1,239,432	1,239,432		
Restricted for:												
Debt service	5,484,687	2,193,326	2,103,881	1,734,460	1,847,536	1,818,620	180,536	556,338	666,846	741,269		
Capital improvements	-	-	-	-	-	-	7,548,985	4,098,922	5,709,269	4,002,210		
Special purposes	-	-	-	-	-	-	5,059,867	5,074,477	4,234,638	4,250,477		
Trust purposes	372,864	398,029	443,996	532,181	617,919	631,450	-	-	-	-		
Committed to special purposes	-	-	-	-	-	-	661,952	1,087,696	1,063,948	1,624,943		
Unassigned, reported in:												
Special revenue funds	(228,506)	1,149,999	2,752,392	3,240,496	3,085,377	3,358,295	-	-	-	-		
Capital project funds	4,878,413	1,377,774	1,274,260	3,723,553	3,228,926	4,205,327	(4,865,139)	(3,824,641)	(4,285,312)	(5,945,752)		
Total all other governmental												
funds	10,636,888	5,278,249	6,746,039	9,419,203	8,966,810	10,217,684	8,586,201	7,211,911	8,628,821	5,912,579		
Total governmental funds	\$ 23,153,702	\$ 16,856,558	\$ 17,138,841	\$ 19,255,166	\$ 18,292,446	\$ 19,480,679	\$ 18,304,816	\$ 17,193,756	\$ 18,270,366	\$ 15,356,073		

#### Schedule 5

### Changes in Fund Balances - Governmental Funds (modified accrual basis of accounting)

	Fiscal Year											
	2005	2006	2007	2008	2009	2010	2011	<u>2012</u>	2013	2014		
REVENUES												
Taxes	\$ 21,378,609	\$ 22,172,762	\$ 23,746,926	\$ 25,053,421	\$ 25,554,003	\$ 26,885,969	\$ 26,865,199	\$ 26,782,764	\$ 26,495,169	\$ 27,095,207		
Special assessments	593,622	504,270	448,394	929,784	700,401	876,605	328,135	616,891	596,029	567,718		
Intergovernmental	15,157,234	15,564,534	13,804,769	14,731,078	17,279,636	14,574,198	14,178,400	11,112,225	9,471,826	9,895,929		
Licenses and permits	826,798	751,379	849,619	732,375	672,926	677,438	668,741	743,971	744,441	889,567		
Fines, forfeitures and penalties	573,186	364,019	372,608	359,132	321,558	323,783	371,580	387,646	353,662	355,105		
Public charges for services	2,715,407	2,537,051	2,628,540	3,124,289	2,155,563	2,108,028	1,900,605	1,844,875	1,807,857	1,879,793		
Intergovernmental charges for services	1,184,106	980,846	1,225,529	1,170,324	1,409,005	1,217,706	1,199,461	1,527,173	1,393,301	1,422,142		
Commercial revenues	1,782,642	2,128,918	2,592,922	2,109,673	991,208	918,347	790,104	843,322	353,092	1,148,051		
Miscellaneous revenues	1,326,967	1,100,995	1,295,656	1,277,069	1,076,544	1,330,767	2,631,295	1,713,531	1,163,845	1,427,900		
Total revenues	45,538,571	46,104,774	46,964,963	49,487,145	50,160,844	48,912,841	48,933,520	45,572,398	42,379,222	44,681,412		
EXPENDITURES												
Current:												
General government	4,086,318	4,360,868	4,393,385	4,787,342	4,023,315	3,899,944	3,663,394	4,113,413	3,908,946	4,112,230		
Public safety	12,908,512	13,563,524	14,135,484	14,715,228	15,218,716	15,438,786	16,227,647	15,560,272	15,875,081	15,994,216		
Transportation and streets	10,244,471	9,720,377	10,840,937	11,582,084	11,339,567	10,494,061	7,626,927	7,421,412	7,675,360	8,104,483		
Sanitation, health and welfare	1,733,862	1,773,222	1,819,901	1,828,223	1,901,434	1,817,462	1,945,996	2,050,598	2,172,294	2,176,076		
Natural resources and recreation	2,079,035	2,018,785	2,079,307	2,215,340	2,269,495	2,259,798	2,323,491	2,282,795	2,294,146	2,343,691		
Economic development	3,022,133	5,393,409	4,790,380	2,240,898	3,343,577	3,458,377	3,615,689	3,605,277	3,550,250	3,719,899		
Capital outlay	9,182,533	8,166,128	7,981,230	11,681,885	10,431,681	7,345,540	12,737,146	10,489,321	9,819,062	10,307,096		
Debt service:												
Principal retirement	18,192,876	6,123,812	6,557,888	9,487,176	11,865,474	10,566,792	6,835,896	7,455,729	7,528,344	9,799,708		
Interest and debt service charges	2,764,223	2,099,721	1,981,955	1,949,372	2,039,318	1,660,110	1,443,873	1,128,629	1,165,826	1,103,436		
Total expenditures	64,213,963	53,219,846	54,580,467	60,487,548	62,432,577	56,940,870	56,420,059	54,107,446	53,989,309	57,660,835		
Excess (deficiency) of revenues												
over expenditures	(18,675,392)	(7,115,072)	(7,615,504)	(11,000,403)	(12,271,733)	(8,028,029)	(7,486,539)	(8,535,048)	(11,610,087)	(12,979,423)		

#### Schedule 5 (Continued)

### Changes in Fund Balances - Governmental Funds (modified accrual basis of accounting)

	Fiscal Year											
	2005	<u>2006</u>	2007	2008	2009	2010	2011	2012	2013	2014		
OMNUM WALL VOLVE GOVE ONG GIGNS												
OTHER FINANCING SOURCES (USES)												
Issuance of debt	\$ 5,814,310	\$ 2,751,098 \$	6,741,760	11,595,117	\$ 9,560,000	\$ 8,290,000 \$	4,672,480		10,513,000 \$			
Issuance of refunding debt	-	-	-	-	-	-	-	9,678,336	-	2,450,000		
Premium on debt issued	-	-	-	-	-	-	-	453,829	270,185	238,267		
Discount on debt issued	-	(5,531)	(21,315)	(32,250)	(18,642)	(20,188)	-	(132,631)	(79,425)	-		
Payment to escrow agents	-	(3,320,000)	-	-	-	-	-	(10,756,767)	-	-		
Transfers in	6,087,654	7,383,086	7,459,909	7,841,039	7,156,502	7,162,165	6,917,866	14,135,843	7,022,720	7,276,359		
Transfers out	(4,925,125)	(5,990,725)	(6,282,567)	(6,287,178)	(5,388,847)	(5,727,119)	(5,279,670)	(12,536,861)	(5,302,008)	(5,539,496)		
Total other financing sources (uses)	6,976,839	817,928	7,897,787	13,116,728	11,309,013	9,704,858	6,310,676	7,423,988	12,424,472	10,065,130		
Net change in fund balance	(11,698,553)	(6,297,144)	282,283	2,116,325	(962,720)	1,676,829	(1,175,863)	(1,111,060)	814,385	(2,914,293)		
FUND BALANCES - BEGINNING	34,852,255	23,153,702	16,856,558	17,138,841	19,255,166	17,803,850	19,480,679	18,304,816	17,455,981	18,270,366		
FUND BALANCES - ENDING	\$ 23,153,702	\$ 16,856,558 \$	17,138,841	19,255,166	\$ 18,292,446	\$ 19,480,679 \$	18,304,816	\$ 17,193,756 \$	18,270,366 \$	15,356,073		
						(*)			(*)			
Debt service as a percentage of noncapital expenditures	38.1%	18.3%	18.3%	23.4%	26.3%	25.2%	17.8%	18.9%	19.5%	21.7%		

<sup>(\*)</sup> Beginning balance restated

CITY OF WAUSAU
Schedule 6
Assessed Value and Estimated Actual Value (Equalized Value) of Taxable Property

Levy Year	Fiscal Year	Residential Property	Commercial Property	Manufacturing Property	Agricultural/Forest/	Personal Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed as Percent of Estimated Actual Value
2004	2005	\$ 1,276,680,800	\$ 643,656,400	\$ 107,606,400	\$ 181,300	\$ 90,111,400	\$ 2,118,236,300	8.57	\$ 2,080,684,300	101.80%
2005	2006	1,304,299,400	689,555,600	105,641,000	401,700	94,274,000	2,194,171,700	8.72	2,233,469,700	98.24%
2006	2007	1,346,763,900	726,349,600	99,376,800	1,162,000	100,637,000	2,274,289,300	8.85	2,433,934,300	93.44%
2007	2008	1,529,616,400	841,589,000	108,212,500	1,532,200	114,498,000	2,595,448,100	8.19	2,504,826,100	103.62%
2008	2009	1,555,181,300	893,498,400	102,964,600	1,839,400	116,767,500	2,670,251,200	8.23	2,768,967,000	96.43%
2009	2010	1,565,407,600	918,019,100	115,368,300	1,839,500	110,243,300	2,710,877,800	8.41	2,726,775,100	99.42%
2010	2011	1,568,484,400	930,236,800	113,245,700	2,048,800	115,441,000	2,729,456,700	8.49	2,681,223,200	101.80%
2011	2012	1,573,004,100	930,553,700	114,836,700	1,863,400	114,831,000	2,735,088,900	8.49	2,652,252,200	103.12%
2012	2013	1,574,854,000	919,300,800	114,093,600	1,040,500	114,117,200	2,723,406,100	8.51	2,554,319,700	106.62%
2013	2014	1,573,632,500	936,065,700	108,291,100	1,276,400	118,934,800	2,738,200,500	8.61	2,520,917,800	108.62%
2014	2015	1,575,983,700	945,149,800	103,976,100	1,238,700	121,810,800	2,748,159,100	8.77	2,655,928,800	103.47%

A Source: Wisconsin Department of Revenue, Final Statement of Assessment. Values include TIF districts.

#### Notes

Property in the City of Wausau is reassessed every five to six years on average, with the goal of assessing property at 100% of market value. Between major reassessments, property values are updated based on sales of comparable properties.

<sup>&</sup>lt;sup>B</sup> Source: City of Wausau Budget document. The rate shown is for properties served by the Wausau School District.

<sup>&</sup>lt;sup>C</sup> Source: Wisconsin Department of Revenue, <u>County Equalization Report</u>.

Schedule 7

Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years

#### Marathon County/Wausau School District

#### Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	O. Debt Service	W	ity of ausau ect Rate	9	Vausau School District	 NTC	arathon County	tate of isconsin	Gross ax Rate	te Tax redit	Net x Rate
2005	2006	\$ 6.83	\$ 1.89	\$	8.72	\$	10.13	\$ 1.97	\$ 5.82	\$ 0.19	\$ 26.83	\$ 1.29	\$ 25.54
2006	2007	7.02	1.83		8.85		10.10	2.02	5.86	0.19	27.02	1.54	25.48
2007	2008	6.59	1.60		8.19		9.35	1.80	5.21	0.16	24.71	1.50	23.21
2008	2009	6.67	1.56		8.23		9.64	1.92	5.38	0.18	25.35	1.57	23.78
2009	2010	6.76	1.65		8.41		10.48	1.92	5.22	0.17	26.20	1.53	24.67
2010	2011	6.85	1.64		8.49		10.90	1.94	5.10	0.17	26.60	1.54	25.06
2011	2012	6.88	1.61		8.49		10.85	1.96	5.03	0.17	26.50	1.57	24.93
2012	2013	6.89	1.62		8.51		10.37	1.90	4.87	0.16	25.81	1.60	24.21
2013	2014	7.00	1.61		8.61		10.21	1.92	4.78	0.16	25.68	1.57	24.11
2014	2015	7.15	1.62		8.77		10.76	1.18	5.01	0.16	25.88	1.54	24.34

(Continued)

Schedule 7 (Continued)
Property Tax Rates - Direct and Overlapping Governments
Last Ten Fiscal Years

#### Marathon County/DC Everest School District

#### Per \$1,000 of Assessed Value

					C	ity of	DO	C Everest											
Levy	Collection	Basic	G.	O. Debt	W	'ausau		School		M	arathon	St	ate of		Gross	Sta	ate Tax		Net
Year	Year	Rate		Service	Dire	ect Rate	]	District	NTC	(	County	Wi	sconsin	T	ax Rate	(	Credit	Ta	x Rate
2005	2006	\$ 6.83	\$	1.89	\$	8.72	\$	9.12	\$ 1.97	\$	5.82	\$	0.19	\$	25.82	\$	1.29	\$	24.53
2006	2007	7.02		1.83		8.85		9.08	2.02		5.86		0.19		26.00		1.54		24.46
2007	2008	6.59		1.60		8.19		8.16	1.80		5.21		0.16		23.52		1.50		22.02
2008	2009	6.67		1.56		8.23		9.17	1.92		5.38		0.18		24.88		1.57		23.31
2009	2010	6.76		1.65		8.41		9.58	1.92		5.22		0.17		25.30		1.53		23.77
2010	2011	6.85		1.64		8.49		9.90	1.94		5.10		0.17		25.60		1.54		24.06
2011	2012	6.88		1.61		8.49		10.15	1.96		5.03		0.17		25.80		1.57		24.23
2012	2013	6.89		1.62		8.51		10.08	1.90		4.87		0.16		25.52		1.60		23.92
2013	2014	7.00		1.61		8.61		10.29	1.92		4.78		0.16		25.76		1.57		24.19
2014	2015	7.15		1.62		8.77		10.34	1.18		5.01		0.16		25.46		1.54		23.92

#### **Notes:**

Through the State of Wisconsin Expenditure Restraint Program, a pool of money is distributed annually to local governments that meet certain restrictions on the growth of General Fund expenditures. In general, the program limits the growth of General fund expenditures to 60% of the change in equalized value due to net new construction, up to a maximum of 2%, plus the change in the Consumer Price Index.

CITY OF WAUSAU

#### Schedule 8

#### Principal Taxpayers, Current Year and Nine Years Prior

		2014					2005				
Taxpayer	Type of Business		Taxable Assessed Value <sup>A</sup>	Percent of Total Assessed Value <sup>B</sup>	Rank		Taxable Assessed Value <sup>A</sup>	Percent of Total Assessed Value <sup>B</sup>	Rank		
Ghidorzi	Office/Real Estate Development	\$	70,189,855	2.55%	1	\$	58,834,700	2.68%	1		
Aspirus/Wausau Hospital	Medical	·	37,599,100	1.37%	2		27,979,700	1.28%	3		
Employers Insurance/Liberty	Insurance		31,510,500	1.15%	3		40,834,000	1.86%	2		
Apogee/Wausau Metals	Manufacturing		28,560,600	1.04%	4		14,298,400	0.65%	9		
Marshfield Clinic	Medical		27,692,500	1.01%	5		27,538,600	1.26%	4		
Kocourek Holdings LLC	Automobile Dealer		26,908,200	0.98%	6						
Wausau Benefits/Fiserv	Insurance		23,654,700	0.86%	7		18,702,800	0.85%	6		
Wausau Center Mall	Retail		21,975,700	0.80%	9		19,216,400	0.88%	5		
Eastbay	Retail/Distribution		21,601,800	0.79%	8		18,121,000	0.83%	7		
First Wausau Tower	Office		21,100,400	0.77%	10						
Kolbe & Kolbe	Manufacturing						16,415,900	0.75%	8		
Rosemurgy	Retail						12,971,400	0.59%	10		
	TOTAL	\$	310,793,355	11.31%		\$	254,912,900	11.62%			

<sup>&</sup>lt;sup>A</sup> Per City Assessor records.

Based on the City's total assessed valuation on January 1, 2014 and 2005 of \$2,748,159,100 and \$2,194,171,700, respectively.

## Schedule 9 Property Tax Levies and Collections Last Ten Fiscal Years

Collection Year	 Total Tax Levy	to	llections Prior Transfer of Il on August 1	Percent of Levy Collected	Total Tax Collections December 31	Total Collections as Percent of Levy	De	tstanding elinquent Taxes	Outstanding Delinquent Taxes as Percent of Levy
2005	\$ 17,087,161	\$	16,743,305	97.99%	\$ 16,752,309	98.04%	\$	42,158	0.25%
2006	17,971,506		17,649,845	98.21%	17,658,728	98.26%		36,138	0.20%
2007	18,718,941		18,340,492	97.98%	18,346,569	98.01%		39,019	0.21%
2008	19,611,064		19,167,854	97.74%	19,297,873	98.40%		43,896	0.22%
2009	20,500,585		19,999,139	97.55%	20,451,137	99.76%		49,448	0.24%
2010	21,142,347		20,509,189	97.01%	21,100,405	99.80%		41,942	0.20%
2011	21,462,314		20,808,718	96.95%	21,434,158	99.87%		28,156	0.13%
2012	21,492,379		20,688,591	96.26%	21,473,246	99.91%		19,133	0.09%
2013	21,517,379		20,970,838	97.46%	21,500,089	99.92%		17,290	0.08%
2014	21,824,002		21,407,308	98.09%	21,806,793	99.92%		17,209	0.08%

#### Notes:

The amount of outstanding taxes represents uncollected personal property taxes at the end of each year. For delinquent taxes that are deemed to be uncollectible, the portions attributable to overlapping districts are charged back to those jurisdictions as allowed per state statutes.

Schedule 10 Direct and Overlapping Sales Tax Rates Last Ten Fiscal Years

		Marathon	
	City	County	State of
	Direct Rate	Direct Rate	Wisconsin
2005	0.0%	0.5%	5.0%
2006	0.0%	0.5%	5.0%
2007	0.0%	0.5%	5.0%
2008	0.0%	0.5%	5.0%
2009	0.0%	0.5%	5.0%
2010	0.0%	0.5%	5.0%
2011	0.0%	0.5%	5.0%
2012	0.0%	0.5%	5.0%
2013	0.0%	0.5%	5.0%
2014	0.0%	0.5%	5.0%

#### Note:

Wisconsin counties have the option of levying a 0.5% sales tax. Cities do no have the option of levying sales tax.

Schedule 11 Outstanding Debt by Type Last Ten Fiscal Years

	Government	al Activities	Business-type Activities									
	General			General			7	Wastewater			Percentage	
Fiscal	Obligation	Capital		Obligation	W	ater Utility		Utility	T	otal Primary	of Personal	Per
Year	Bonds	Leases		Bonds	Revenue Bonds Revenue Bonds		_(	Government	Income	Capita		
2005	\$ 54,645,367	\$ -	\$	658,131	\$	3,865,000	\$	4,590,000	\$	63,758,498	7.34%	1,623
2006	47,952,653	-		3,462,841		3,330,000		3,885,000		58,630,494	6.33%	1,475
2007	48,136,525	-		5,548,642		-		3,170,000		56,855,167	6.09%	1,419
2008	50,322,466	-		4,817,690		-		2,420,000		57,560,156	6.21%	1,426
2009	48,016,991	-		4,317,084		-		1,630,000		53,964,075	6.30%	1,326
2010	45,938,199	-		3,816,478		-		-		49,754,677	5.71%	1,222
2011	43,774,783	-		6,328,392		-		-		50,103,175	5.57%	1,280
2012	42,800,635	-		5,544,940		-		-		48,345,575	5.10%	1,235
2013	45,785,291	-		4,688,284		-		-		50,473,575	5.22%	1,288
2014	44,110,583	-		3,827,992		-		-		47,938,575	N/A	1,225

Schedule 12 General Obligation Debt Last Ten Fiscal Years

	General	L	ess Assets	Percentage of					
Fiscal	Obligation	Re	estricted for		Total	Actual Taxable		Per	
Year	Bonds A	D	ebt Service		Net Debt	Property Value B	C	apita <sup>C</sup>	
2005	\$ 55,303,498	\$	3,987,932	\$	51,315,566	2.30%	\$	1,307	
2006	51,415,494		636,877		50,778,617	2.09%		1,278	
2007	53,685,167		454,144		53,231,023	2.13%		1,328	
2008	55,140,156		-		55,140,156	1.99%		1,366	
2009	52,334,075		92,479		52,241,596	1.92%		1,284	
2010	49,754,677		57,045		49,697,632	1.85%		1,221	
2011	50,103,175		180,536		49,922,639	1.88%		1,275	
2012	48,345,575		556,338		47,789,237	1.87%		1,220	
2013	50,473,575		666,846		49,806,729	1.98%		1,271	
2014	47,938,575		741,269		47,197,306	1.78%		1,206	

<sup>&</sup>lt;sup>A</sup> Total amount includes general obligation debt for business-type activities. The details on outstanding debt can be found in the notes to the financial statements.

<sup>&</sup>lt;sup>B</sup> Actual Taxable Property Values can be found in Schedule 6.

<sup>&</sup>lt;sup>C</sup> Population data can be found in Schedule 16.

#### Schedule 13 Computation of Direct and Overlapping General Obligation Debt December 31, 2014

Taxing Jurisdiction	Debt Outstanding	Percentage Applicable to City of Wausau	Ap	Amount oplicable to y of Wausau
City of Wausau <sup>A</sup>	\$ 47,197,306	100.00%	\$	47,197,306
Overlapping Debt: Wausau School District	42,720,000	62.15%		26,550,480
DC Everest School District	32,990,000	5.33%		1,758,367
Northcentral Technical College	30,585,000	16.27%		4,976,180
Marathon County	11,870,000	27.47%		3,260,689
Total Overlapping Debt				36,545,716
<b>Total Direct and Overlapping Debt</b>			\$	83,743,022

<sup>&</sup>lt;sup>A</sup> City of Wausau debt is shown net of amounts available for debt service.

<sup>&</sup>lt;sup>B</sup> Overlapping debt percentages are based on actual taxable property values contained within each entity.

Schedule 14
Legal Debt Margin Calculation

Fiscal Year Ended December 31, 2014

#### Legal Debt Margin at December 31, 2014

Equalized Value of Real & Personal Property	\$ 2,655,928,800
Legal Debt Limit (5% of equalized value)	\$ 132,796,440
Total Debt Applicable to Debt Limitation	47,938,575
Less: Available funds reserved for debt retirement	 (741,269)
Net Amount Applicable to Debt Limitation	 47,197,306
Remaining Legal Debt Margin	\$ 85,599,134

									Net debt	
						Net debt			applicable to	
Fiscal	al Total					applicable	Legal	limit as percent		
 Year	_ <u>E</u>	qualized Value	Debt Limit		to limit			Debt Margin	of Debt Limit	
2005	\$	2,233,469,700	\$	111,673,485	\$	51,315,566	\$	60,357,919	45.95%	
2006		2,433,934,300		121,696,715		50,778,617		70,918,098	41.73%	
2007		2,504,826,100		125,241,305		53,231,023		72,010,282	42.50%	
2008		2,768,967,000		138,448,350		55,140,156		83,308,194	39.83%	
2009		2,726,775,100		136,338,755		52,241,596		84,097,159	38.32%	
2010		2,681,223,200		134,061,160		49,697,632		84,363,528	37.07%	
2011		2,652,252,200		132,612,610		49,922,639		82,689,971	37.65%	
2012		2,554,319,700		127,715,985		47,789,237		79,926,748	37.42%	
2013		2,520,917,800		126,045,890		49,806,729		76,239,161	39.51%	
2014		2,655,928,800		132,796,440		47,197,306		85,599,134	35.54%	

#### Schedule 15 Mortgage Revenue Bond Coverage - Water Utility Last Ten Fiscal Years

	Fiscal	Direct Net R cal Gross Operating Avails				Debt S	s <sup>3</sup>				
_	Year	Revenues 1	Expenses <sup>2</sup>	Debt Service	F	Principal		Interest		Total	Coverage
	2005	\$ 4,171,589	\$ 2,135,728	\$ 2,035,861	\$	510,000	\$	218,750	\$	728,750	2.79
	2006	4,773,658	1,982,641	2,791,017		535,000		193,250		728,250	3.83
	2007	4,852,507	2,021,190	2,831,317		-		-		-	n/a
	2008	4,788,113	2,225,481	2,562,632		-		-		_	n/a
	2009	4,648,554	2,308,633	2,339,921		-		-		_	n/a
	2010	4,587,302	2,317,467	2,269,835		-		-		-	n/a
	2011	4,661,349	2,380,701	2,280,648		-		-		-	n/a
	2012	4,769,443	2,315,388	2,454,055		-		-		-	n/a
	2013	4,607,865	2,211,938	2,395,927		-		-		-	n/a
	2014	4,514,046	2,562,127	1,951,919		-		-		-	n/a

(Continued)

<sup>&</sup>lt;sup>1</sup> Includes Total Operating Revenues and Investment Income .

<sup>&</sup>lt;sup>2</sup> Includes Total Operating Expenses less Depreciation.

<sup>&</sup>lt;sup>3</sup> Water System Revenue Bonds, Series 1999. These bonds were refunded during 2007.

#### Schedule 15 (Continued) Mortgage Revenue Bond Coverage - Wastewater Utility Last Ten Fiscal Years

	Fiscal	Gross	Direct Operating	Net Revenue Available for	Debt Service Requirements <sup>3</sup>						_	
_	Year	Revenues 1	Expenses <sup>2</sup>	Debt Service	F	Principal		Interest		Total	Coverage	
	2005	\$ 3,722,185	\$ 2,451,789	\$ 1,270,396	\$	670,000	\$	249,250	\$	919,250	1.38	
	2006	4,180,701	2,490,487	1,690,214		705,000		222,450		927,450	1.82	
	2007	4,375,271	2,559,557	1,815,714		715,000		194,250		909,250	2.00	
	2008	4,074,437	2,690,897	1,383,540		750,000		158,500		908,500	1.52	
	2009	3,965,504	2,748,388	1,217,116		790,000		121,000		911,000	1.34	
	2010	4,246,031	2,878,361	1,367,670		-		-		-	n/a	
	2011	5,274,740	2,761,714	2,513,026		-		-		-	n/a	
	2012	5,406,764	2,628,577	2,778,187		-		-		-	n/a	
	2013	5,296,960	2,597,587	2,699,373		-		-		-	n/a	
	2014	5,368,849	2,782,434	2,586,415		-		-		_	n/a	

<sup>&</sup>lt;sup>1</sup> Includes Total Operating Revenues and Investment Income .

Includes Total Operating Expenses less Depreciation.
 Sewerage System Revenue Refunding Bonds, Series 2001. These bonds were retired during 2010.

Schedule 16 Demographic Statistics Last Ten Fiscal Years

	City of		School							
Fiscal	Wausau	Personal		AGI	System	Unemployment				
Year	Population 1	Income <sup>2</sup>		Return <sup>3</sup>	Enrollment 4	Rate 5				
2005	39,275	\$ 869,166,468	\$	39,677	8,768	5.2%				
2006	39,740	926,385,502		46,221	8,836	5.5%				
2007	40,080	934,089,922		41,816	8,780	5.6%				
2008	40,360	927,042,024		42,674	8,681	5.7%				
2009	40,700	856,501,154		40,535	8,522	11.7%				
2010	40,700	870,788,312		40,691	8,546	12.4%				
2011	39,142	899,556,630		41,620	8,574	10.3%				
2012	39,160	947,821,670		43,570	8,623	9.6%				
2013	39,180	967,741,170		43,250	8,663	8.8%				
2014	39,131	n/a		n/a	8,637	5.6%				

<sup>&</sup>lt;sup>1</sup> Source: Wisconsin Department of Administration estimates.

<sup>&</sup>lt;sup>2</sup> Source: Wisconsin Department of Revenue. Adjusted Gross Income for all tax returns filed for City of Wausau residents.

<sup>&</sup>lt;sup>3</sup> Source: Wisconsin Department of Revenue. Average Adjusted Gross Income for returns filed.

<sup>&</sup>lt;sup>4</sup> Source: Wisconsin Department of Public Instruction.

<sup>&</sup>lt;sup>5</sup> Source: Wisconsin Department of Workforce Development. Annual rates not seasonally adjusted.

#### Schedule 17 Principal Employers Current Year and Nine Years Prior

			2014			2005	
			Percentage			Percentage	
		Number of	of Total City		Number of	of Total City	
Employer	Type of business	Employees*	Employment	Rank	Employees*	Employment	Rank
Aspirus/Wausau Hospital	Medical	3,177	16.93%	1	2,745	14.66%	1
Eastbay	Retail/distribution	1,571	8.37%	2	1,846	9.86%	2
Wausau School District	Education	1,265	6.74%	3	1,325	7.08%	4
United Health Care	Benefits Administration	1,200	6.39%	4	1,060	5.66%	6
Kolbe & Kolbe	Window/door manufacturing	980	5.22%	5	1,689	9.02%	3
Employers Insurance/Liberty	Insurance	918	4.89%	6	1,306	6.98%	5
North Central Health Care	Health care/medical	823	4.38%	7	1,000	5.34%	7
Marathon County	Government	739	3.94%	8			
Marshfield Clinic	Health care/medical				905	4.83%	8
Total		10,673	56.86%		11,876	63.43%	
Total City Employm	ent	18,770			18,723		

\*Includes full- and part-time employees.

Source: Employer contacts and information provided by Wisconsin Department of Workforce Development.

Schedule 18
Budgeted Full-Time Equivalent Personnel Positions
Last Ten Fiscal Years

	2005	2006	2007	2008	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
General Government										
Mayor's office	3.50	3.50	3.50	3.50	3.50	2.50	2.50	3.00	2.50	2.50
Customer service	15.25	14.15	14.15	13.65	13.20	11.20	11.20	11.46	11.46	11.46
Assessment	6.50	6.50	6.50	6.50	6.50	6.50	6.50	6.50	6.50	6.50
Human resources	2.00	2.50	2.50	2.00	2.00	2.00	2.00	3.00	2.50	2.50
City attorney	3.75	3.75	4.00	4.00	3.25	3.25	3.25	3.25	3.75	3.75
Municipal court	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50
<b>Total General Government</b>	32.50	31.90	32.15	31.15	29.95	26.95	26.95	28.71	28.21	28.21
Public Safety										
Police department	78.75	78.75	79.75	83.75	83.75	80.25	80.25	80.25	81.50	83.75
Fire department	59.00	60.00	59.00	59.00	59.00	60.00	60.00	60.00	60.00	60.00
Inspections and electrical	13.00	13.00	12.00	11.00	11.00	10.00	6.00			
Total Public Safety	150.75	151.75	150.75	153.75	153.75	150.25	146.25	140.25	141.50	143.75
Public Works	66.00	66.00	64.00	65.85	63.50	60.85	68.35	68.85	68.85	68.85
Community Development	12.75	12.75	12.75	11.75	11.75	11.75	11.75	12.00	12.00	12.00
Metro Ride	33.00	33.00	33.00	32.00	33.00	33.00	33.00	30.50	31.50	31.50
Water & Sewer Utilities	31.25	27.50	26.50	26.50	26.50	26.50	21.50	26.50	26.50	26.50
Total Regular Employees	326.25	322.90	319.15	321.00	318.45	309.30	307.80	306.81	308.56	310.81

Source: Finance and Human Resource Departments.

Beginning in 2012, employees originally reported in the Inspections and electrical category were transferred to Public Works.

CITY OF WAUSAU Schedule 19

Operating Indicators by Function/Program

					Fiscal	Year				
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General Government										
Building permits issued										
Residential	847	750	766	646	600	943	827	842	920	1,161
Non-residential	174	179	231	156	142	140	170	178	196	214
Total construction value (\$000)										
Residential	35,131	24,397	31,732	25,530	10,953	14,848	15,085	12,772	9,811	12,365
Non-residential	61,077	45,361	99,352	16,411	21,018	16,506	18,599	44,076	51,571	44,456
Police										
Calls for service *	N/A	50,519	51,841	53,741	50,148	50,580	51,996	55,065	31,121	30,024
Parking tickets issued	N/A	9,509	16,435	12,968	10,907	6,970	6,781	9,112	16,774	16,196
Total arrests	3,267	3,413	3,389	3,451	3,255	3,047	3,159	3,262	3,412	3,305
Fire										
Fire responses	1,478	1,433	1,393	1,437	1,285	1,333	1,493	1,618	2,100	2,117
Emergency responses	3,734	4,003	4,185	4,617	4,074	4,161	4,224	4,311	4,436	4,491
Inspections	4,438	4,018	4,043	3,971	3,951	4,004	3,919	3,922	4,105	4,193
Public works										
Miles of street swept	7,019	6,127	6,470	5,485	6,304	5,419	4,614	5,151	5,986	5,035
Cu. yds. of debris - sweeping	6,179	4,963	3,530	3,293	3,817	2,833	2,935	4,986	3,761	3,398
Tons of asphalt used (potholes)	406	598	570	701	719	1,381	475	614	423	694
Water										
Ave. daily consumption (000 gal.)	5,099	5,347	5,527	5,114	4,979	5,125	5,205	5,322	4,158	4,672
Peak daily consumption (000 gal.)	8,529	8,531	7,725	9,043	7,510	7,033	6,855	7,921	6,345	6,656
Number of customers	15,275	15,405	15,533	15,692	15,613	15,675	15,719	15,839	15,722	15,815
Wastewater										
Ave. daily sewage treatment (000 gal.)	3,930	4,166	4,122	4,199	3,900	3,842	4,335	4,258	4,462	5,539
Metro Ride										
Total route miles	603,668	739,055	720,858	604,793	573,876	573,105	571,175	401,126	439,668	436,435
Total passengers	819,165	865,988	857,010	851,895	794,121	774,081	788,748	631,360	672,224	654,078
Cost per passenger	\$3.55	\$3.64	\$3.86	\$3.89	\$3.88	\$4.02	\$4.24	\$4.28	\$4.23	\$4.48
Metro Ride Total route miles Total passengers	603,668 819,165	739,055 865,988	720,858 857,010	604,793 851,895	573,876 794,121	573,105 774,081	571,175 788,748	401,126 631,360	439,668 672,224	436,435 654,078

<sup>\*</sup> Prior to 2013, calls for service included total number of officers responding to each call.

#### Schedule 20

#### Capital Asset Statistics by Function/Program

Fiscal Year 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 Police Stations 1 1 1 1 1 1 1 1 1 1 Fire 3 3 3 3 3 3 3 3 3 Stations 3 8 8 8 8 8 8 8 8 8 Fire suppression units 8 Public works 221.9 Miles of streets 223.4 225.5 228.7 233.8 239.0 245.0 250.8 250.9 252.5 Parks & recreation 36 37 37 40 Parks 36 36 35 36 36 39 Acreage 338 343 343 342 342 342 342 342 433 434 Swimming pools 3 3 3 3 3 3 3 3 3 3 Water Miles of main 227.1 229.8 230.6 231.6 231.9 232.3 232.3 232.3 233.3 233.4 Storage capacity (000 gal.) 5,550 5,550 5,550 5,550 5,550 5,550 5,550 5,550 5,550 5,550 Fire hydrants 1,541 1,587 1,600 1,607 1,612 1,571 1,602 1,606 1,619 1,627 Wastewater Miles of main 221.3 225.2 226.2 226.4 226.6 227.3 227.3 224.3 225.6 226.6 Stormwater Miles of main 127.8 128.3 128.6 129.3 129.7 129.9 130.4 130.8 130.9 131.9