



**CITY OF WAUSAU**  
**Wausau, Wisconsin**

**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

**For the Year Ended  
December 31, 2018**

**Finance Department**  
Maryanne Groat, CPA, Finance Director / Treasurer  
Robert Splinter, CPA, Assistant Finance Director

**CITY OF WAUSAU, WISCONSIN**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**For the Year Ended December 31, 2018**  
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## **INTRODUCTORY SECTION**



July 31, 2019

To the Honorable Mayor, Members of the Common Council, and Citizens of the City of Wausau:

The Comprehensive Annual Financial Report of the City of Wausau for the fiscal year ended December 31, 2018 is hereby submitted.

### **Management Representations**

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City. In addition, we are not aware of any financial policies that had a significant impact on the current year's financial statements. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

### **The Reporting Entity**

The City of Wausau provides a full range of municipal services, including police, fire protection, paramedic, sanitation, water and wastewater, recreation, public works, and administrative support services. In addition, the City facilitates economic and neighborhood development. These services are funded from various sources which include: property taxes, room tax, cable franchise fee, grants, user fees, and revenues from municipally owned utilities. These activities are under the direct oversight responsibility of the Mayor and constitute the primary governmental functions of the City of Wausau. In addition, the City of Wausau is also financially accountable for a legally separate Community Development Authority, which is reported separately as a discretely presented component unit, within the City of Wausau's financial statements.

### **Profile of the Government**

The City of Wausau was incorporated as a city on April 2, 1872. The City is located in north central Wisconsin, approximately 181 miles northwest of Milwaukee, Wisconsin and 175 miles east of Minneapolis/St. Paul, Minnesota. Wausau is the county seat of Marathon County, which is Wisconsin's largest county, covering 1,584 square miles. The City of Wausau covers 18.27 square miles with approximately 261.9 miles of streets. County population per the 2010 census was 134,063 which includes the City's census population of 39,106. The City operates under the mayoral form of government. Policy making and legislative authority are vested in a governing council consisting of eleven alderpersons, elected by district, who serve two-year terms. The elected mayor serves a four-year term.

### **Financial Information**

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with General Accepted Accounting Principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgments by management.

## Budgetary Controls

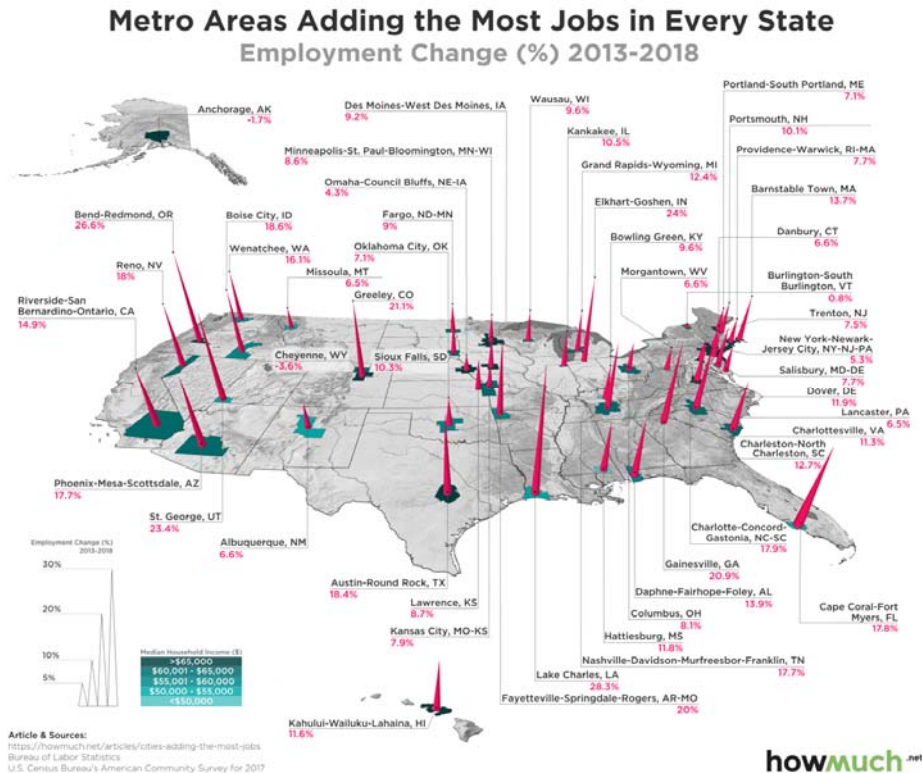
The annual budget serves as the foundation for the City of Wausau’s financial planning and control. Activities of the general fund, certain special revenue funds, debt service fund, capital projects funds and proprietary funds (exclusive of the discretely presented component unit) are included in the City’s annual budget. City departments submit their annual budget requests for the ensuing year to the Mayor. After all requests have been reviewed, services prioritized and available resources evaluated, the Mayor submits the budget to the Finance Committee for review and recommendation to the Common Council. After conducting a public hearing of the budget, the Common Council adopts the budget no later than the fourth Tuesday in November.

The budget as adopted includes total expenditures at the cost center level. A cost center can be a fund, department, program or other activity for which control of expenditures is considered desirable. Cost centers are defined as follows: General Fund at department level, Special Revenue and Capital Projects at program level and Debt Service at total fund level. The City’s Finance Director and Mayor may authorize new appropriations or transfers of budgeted amounts within expenditures of a cost center up to \$5,000. Amounts up to \$15,000 require Finance Committee approval and transfers or new appropriations over \$15,000 require two-thirds (2/3) Common Council approval to amend the budget.

## Economic Condition and Outlook/Major Initiatives

Wausau is ‘the city’ of northern Wisconsin and as the largest municipality within an approximately 100 mile radius, Wausau serves as the region’s central place - home to the largest hospital, that largest performing arts theater, headquarters of regional banks, destination for the largest regional shopping facilities within a 100 mile radius, and highest employment concentration. Wausau has a diverse economic base including manufacturing (with a very strong 2.51 Location Quotient), construction, retailing, finance and insurance (with a strong 1.52 Location Quotient), health care, legal and a variety of other professional services.

Wausau’s 5 year economic indicators continued to strengthen into 2019. Updated US Bureau of Labor Statistics (BLS) data released at the end of last year confirmed that Wausau had the fastest job and wage growth in Wisconsin from 2013-2018.



Wausau, as the main employment center of the region, has over 50% of the region's workforce working within the City's limits. Unemployment remained stable throughout 2018 near historic lows, ending at 2.6% (December 2018 Wisconsin Worknet Local Area Unemployment Statistics) from an last year's historic low of 2.5%.

Recently, Wausau was certified as a Livable Community by AARP, only the 4<sup>th</sup> municipality in Wisconsin to receive the designation. Recent rankings by *Reviews.org* and *247WallSt.com* highlighted Wausau as a prime location for both millennials and retirees, confirming the City's diverse appeal. Diverse new housing options continue to expand, including a phase 2 of the City's first urban row house development and over 200 units of high-end multifamily residential are opening or under construction currently, which is another record for the City. Tourism continues to rise as Wausau strengthens as both a summer and winter sports destination with total tourism spending of more than \$244,000,000 in 2018, up from \$230,000,000 in 2015. Aiding this growth was continued improvements to the award-winning Wausau Whitewater Kayaking course, and the opening of new off-road cycling facilities which contributed to Wausau being named the #2 city for biking nationally by People for Bikes for 2018 (<https://cityratings.peopleforbikes.org>).

In 2019, the City expects to complete the buildout of a 205 acre expansion to the Wausau Business Campus, which is the only "certified site" by the Wisconsin Economic Development Corporation in the Wausau metro area. A new \$80,000,000 cheese packaging plant is now in operation, and a \$10,000,000 chemical warehousing facility will open later in 2019. A new health and wellness facility built in partnership with Aspirus Hospital and the Woodson YMCA is currently under construction downtown. Also, downtown the City's \$4,100,000 Riverlife Park opens this year, surrounded by mixed use development totaling nearly \$30,000,000 in construction value. The City is in the process of completing 2 new area plans - in downtown and along the south riverfront - examining opportunities for continued growth.

Planning for the construction on the City's new Fire Station Number 2 began in 2018 with construction set to begin in the fall of 2019. The project was included in the City's Capital Improvement Plan and the total cost for the new fire station will be approximately \$4.8 million. In addition to replacing a fire station that is nearly 50 years old, the new fire station will include 4 engine bays, and include many enhancements such as a new workout area, ventilation, and HVAC upgrades. Land was purchased to provide for a location that optimizes the department's response time, and the station plans to house and place needed Hazardous Materials (HazMat) response vehicles and equipment closer to the highway where they are needed more often. The station will serve much of the City's west side.

### **Independent Audit**

City policy is in accordance with state and federal requirements to provide for an annual audit by independent certified public accountants. Included in the financial section is the independent auditor's report which is a significant part of the Comprehensive Annual Financial Report (CAFR). CliftonLarsonAllen, LLP, express their opinion that the financial statements are presented fairly in accordance with generally accepted accounting principles and comment on the scope of the examination. The opinion is unmodified and signifies a substantial level of achievement. Compliance audits of the City's federal and state financial assistance programs for fiscal year ending December 31, 2018 were also completed by the independent auditors. The reports are available under separate cover.

### **Management's Discussion and Analysis**

Immediately following the independent auditors' report is the *Management's Discussion and Analysis*, which provides a narrative introduction, overview, and analysis of the basic financial statements.

### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Wausau for its comprehensive annual financial report (CAFR) submitted for the fiscal year ended on December 31, 2017.

The Certificate of Achievement is a prestigious national award recognizing the conformance with the highest standards for preparation of the state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This is the eighteenth year the City has received a Certificate of Achievement. We believe our current report continues to conform to the Certificate of Achievement program requirements and will submit this report to the GFOA.

Robert Splinter, CPA, Assistant Finance Director, deserves recognition for his efforts in preparing this year's report. The preparation of this high quality report would not have been possible without his dedication and skills. Credit must also be given to the City Council for their interest and support in responsibly planning and conducting the fiscal affairs of the City.

Respectfully Submitted,

A handwritten signature in black ink that reads "Maryanne Groat". The signature is written in a cursive style with a long horizontal line extending to the right.

Maryanne Groat, CPA  
Finance Director

A handwritten signature in black ink that reads "Robert B Mielke". The signature is written in a cursive style.

Robert Mielke  
Mayor





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Wausau  
Wisconsin**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

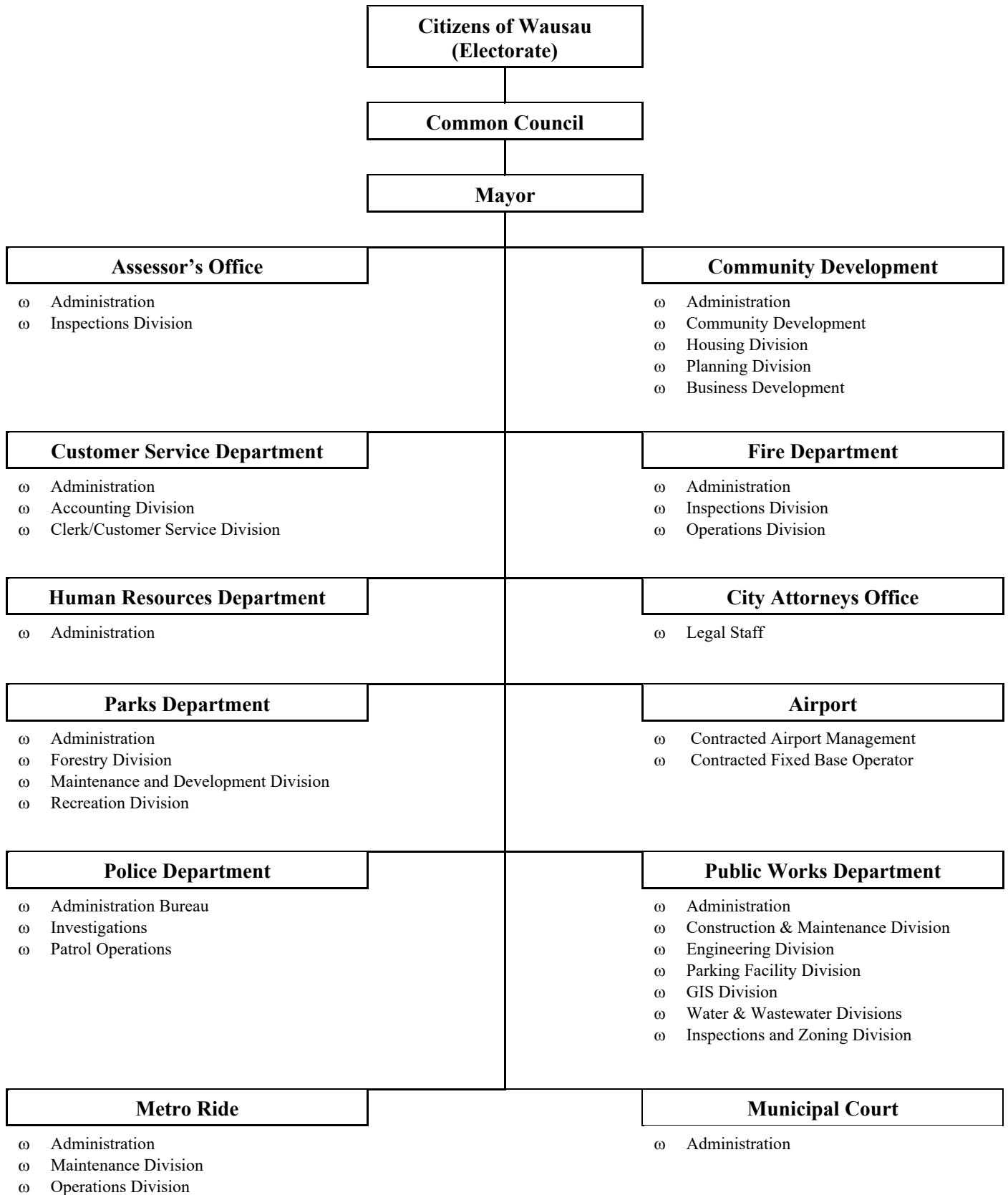
**December 31, 2017**

*Christopher P. Morrill*

Executive Director/CEO

# CITY OF WAUSAU

## Organizational Chart



**CITY OF WAUSAU**  
**List of Principal Officials on December 31, 2018**

ELECTED

Mayor ..... Robert Mielke  
Municipal Judge ..... Mark Sauer  
Common Council President ..... Lisa Rasmussen

Alderman District

First..... Patrick Peckham  
Second ..... Michael Martens  
Third ..... David Nutting  
Fourth ..... Tom Neal  
Fifth ..... Gary Gisselman  
Sixth..... Becky McElhaney  
Seventh ..... Lisa Rasmussen  
Eighth ..... Karen Kellbach  
Ninth ..... Dawn Herbst  
Tenth..... Mary Thao  
Eleventh..... Dennis Smith

APPOINTED

Finance Director / City Treasurer ..... Maryanne Groat  
City Clerk ..... Toni Rayala  
City Attorney ..... Anne Jacobson  
Police Chief ..... Benjamin Bliven  
Fire Chief..... Tracey Kujawa  
City Assessor ..... Richard Rubow  
Director of Administration-Public Works & Utilities..... Eric Lindman  
City Engineering Project Manager..... Allen Wesolowski  
Chief Inspector & Zoning Administrator..... William Hebert  
Community Development Director - Interim..... Christian Schock  
Human Resources Director ..... Toni Vanderboom  
Parks Director ..... Jamie Polley  
Airport Manager ..... John Chmiel  
Transit Lines Manager ..... Greg Seubert

## **FINANCIAL SECTION**



## Independent auditors' report

To the City Council  
Wausau, Wisconsin

### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Wausau, Wisconsin (the "City") as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### **MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **AUDITORS' RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **OPINIONS**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**CHANGE IN ACCOUNTING PRINCIPLE**

As discussed in Note 4.B to the financial statements, in 2018 the City adopted new accounting guidance, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinions are not modified with respect to this matter.

**OTHER MATTERS****Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 12, the general fund budgetary comparison schedule on page 88 and the schedules relating to pensions and other postemployment benefits on pages 89 through 91 be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, the financial information listed in the table of contents as supplementary information and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated July 26, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over the City's financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Wausau, Wisconsin  
July 26, 2019

## CITY OF WAUSAU, WISCONSIN MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Wausau (City) presents the following discussion and analysis of the City's financial performance during the fiscal year ended December 31, 2018. This discussion and analysis is intended to assist readers in focusing on significant financial issues, changes in the City's financial position, and identifying any significant variances from the adopted budget. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal and the financial statements provided in this report.

### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$242,325,928. Of this amount, \$10,354,262 represents unrestricted net position, which may be used to meet the government's ongoing obligations to citizens and creditors.
- During 2018, the City's total net position increased \$6,649,107 from the 2017 restated net position, or approximately 2.8%.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$37,241,127, an increase of \$4,871,472 from the prior year. The total unassigned fund balance of \$6,081,501 is available for spending at the City's discretion.
- At the end of the current fiscal year, unrestricted fund balance for the City's general fund was \$9,349,883, or 27.92% of expenditures. Of this amount, \$1,164,419 is committed or assigned and \$8,185,464 is unassigned.
- The City's total general obligation debt decreased \$11,296,372, or 14.52%. The City also issued anticipation notes in the amount of \$13,065,000. The major reason for the decrease in general obligation debt is due to the refunding of state trust fund loans in the amount of \$7,761,372 on January 2, 2018 which were repaid with the proceeds of utility revenue bonds issued in 2017. As a result to the timing of these refunding transactions, both the state trust fund loans and the utility revenues bonds were included in liabilities as of December 31, 2017. The major reasons for the increase in overall debt outstanding is due to the issuance of anticipation notes for community and economic development projects, improvement of streets and other infrastructure, and to fund utility system improvements.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### Government-Wide Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. To assess the overall health of the City you need to consider additional non-financial factors, such as changes in the City's property tax base and the condition of the City's infrastructure.

The *Statement of Activities* presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (examples include: uncollected taxes and earned but unused compensated absences.) An important purpose of the design of the Statement of Activities is to show the financial reliance of the City's distinct activities or functions on revenues provided by the City's taxpayers.



Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, transportation and streets, sanitation health and welfare, natural resources and recreation, and economic development. Business-type activities include: water, wastewater, parking utility, Metro Ride transit, airport and animal control funds.

The City's financial reporting includes funds of the City (primary government) but also a legally separate Community Development Authority for which the City of Wausau is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements are presented on pages 13-16 of this report.

### **Fund Financial Statements**

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Fund accounting is also used to ensure and demonstrate compliance with finance related legal requirements placed on resources.

Fund financial statements are used to present financial information detailing resources that have been identified for specific activities. Within the basic financial statements, fund financial statements focus on the City's most significant funds rather than the City as a whole. Major funds are reported separately, while all others are combined into a single, aggregate presentation. Individual fund data for non-major funds is provided in the form of combining statements in the supplementary statements.

The City has three kinds of funds:

*Governmental Funds* are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statement, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating annual financing requirements of government programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.

The City of Wausau maintains twenty-eight individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Debt Service Fund, TID #3 Downtown Development Fund and the Capital Improvements Fund, all of which are considered to be major funds. Data for the other twenty-four governmental funds is combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in the supplementary statements.

Budgetary comparison information for the general fund is included in the required supplementary information. This statement demonstrates compliance with the City's adopted and final revised budget.

The basic governmental fund financial statements are presented on pages 17-20 of this report.

*Proprietary Funds* are reported in the fund financial statements and generally report services for which the City charges customers a fee. The City maintains two types of proprietary funds. *Enterprise funds* are used to report the functions presented in business-type activities in the government-wide financial statements. Services are provided to customers external to the City organization and include the water, wastewater, parking, Metro Ride, airport and animal control funds. The City's *internal service funds*, the Motor Pool, Insurance, Employee Benefits and Employee HRA/Wellness funds, accumulate and allocate costs internally among the City's various functions. Because the City's internal service funds primarily serve governmental functions, they have been included within the governmental activities of the government-wide financial statements.

Proprietary fund financial statements provide separate and more detailed information for the water, wastewater, parking and Metro Ride enterprise funds, which are considered to be major funds, and the four internal service funds. Individual fund data for the two nonmajor enterprise funds and for each of the internal service funds is provided in combining statements elsewhere in the supplementary statements.

The basic proprietary fund financial statements can be found on pages 21-26 of this report.

*Fiduciary funds* are used to account for resources held for the benefit of parties outside the primary government. Fiduciary funds are not reflected in the government-wide financial statements as the resources of those funds are not available to support the City's programs and operations.

The basic fiduciary fund financial statements are presented on pages 27-28 of this report.

*Notes to the Financial Statements* provide information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 29 of this report.

*Other information* is provided in addition to the basic financial statements and accompanying notes. This required supplementary and other information consists of combining and individual fund schedules which can be found on pages 89-130 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, the City of Wausau's net position at fiscal year-end is \$242,325,928.

By far, the largest portion of the City of Wausau's net position (82.1 percent) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment and construction in progress), less any related debt used to acquire those assets that is still outstanding. The City of Wausau used these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Wausau's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Summary of Net Position

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Current and other assets	\$ 140,176,201	\$ 128,365,262	\$ 17,952,618	\$ 22,796,004	\$ 158,128,819	\$ 151,161,266
Capital assets	169,676,189	164,997,814	103,269,439	99,906,931	272,945,628	264,904,745
Total assets	309,852,390	293,363,076	121,222,057	122,702,935	431,074,447	416,066,011
Deferred outflows of resources	8,515,386	9,597,182	1,276,262	1,467,683	9,791,648	11,064,865
Non-current liabilities	85,550,661	80,331,325	17,747,803	21,781,733	103,298,464	102,113,058
Other liabilities	51,202,975	50,897,089	1,031,084	1,370,340	52,234,059	52,267,429
Total liabilities	136,753,636	131,228,414	18,778,887	23,152,073	155,532,523	154,380,487
Deferred inflows of resources	40,614,550	34,263,430	2,393,094	1,555,061	43,007,644	35,818,491
Net position:						
Net investment in capital assets	111,003,022	106,232,341	90,542,377	89,005,476	198,863,786	195,237,817
Restricted	26,236,517	21,414,528	6,871,363	4,175,498	33,107,880	25,590,026
Unrestricted	3,760,051	9,821,545	3,912,598	6,282,510	10,163,685	16,104,055
Total net position	\$ 140,999,590	\$ 137,468,414	\$ 101,326,338	\$ 99,463,484	\$ 242,325,928	\$ 236,931,898

An additional portion of the City's net position (13.7%) represents resources that are subject to restrictions on how they may be used. The remaining balance represents unrestricted net position of \$10,163,685 which may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Wausau is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The City's total net position increased by \$5,394,030 for the current fiscal year.

The changes by net position category are as follows:

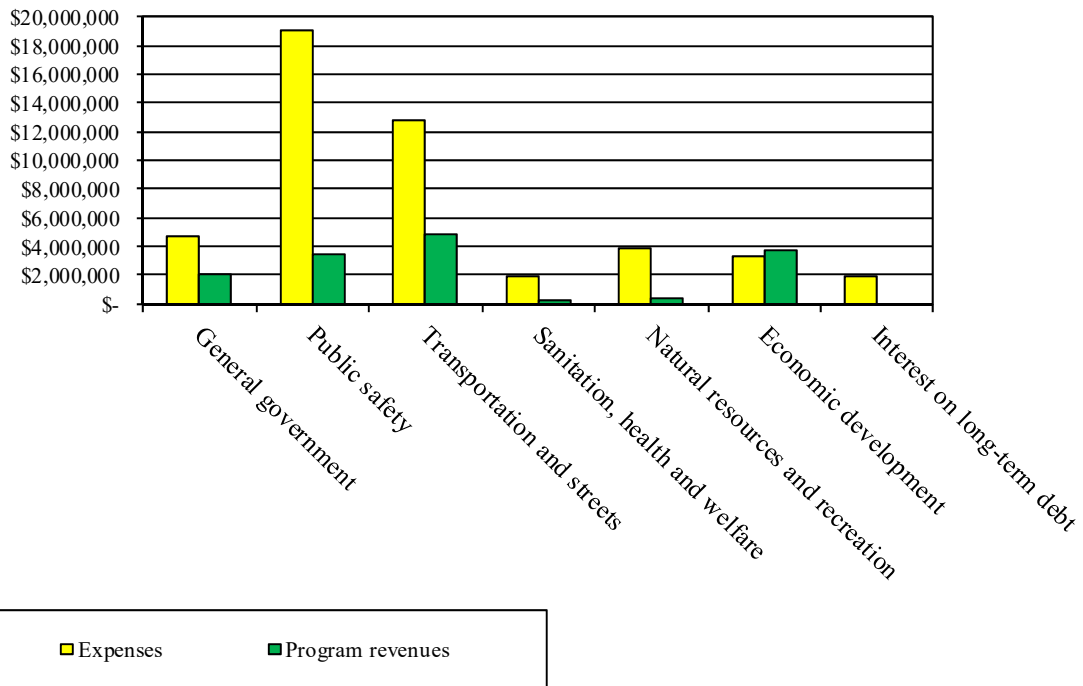
Net investment in capital assets	\$ 6,307,582
Restricted	7,517,854
Unrestricted	<u>(8,431,406)</u>
Total	<u>\$ 5,394,030</u>

The following table provides a summary of the City's operations for the year ended December 31, 2018 and a comparison to the year ended December 31, 2017.

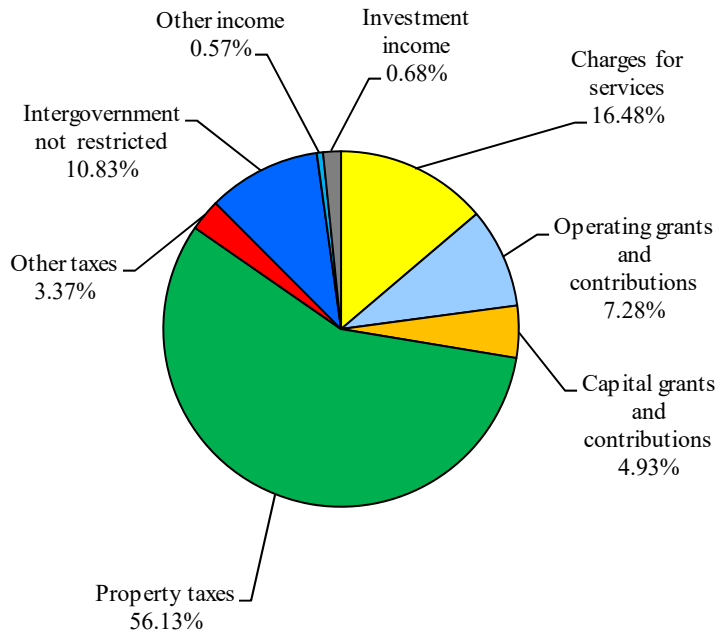
CITY OF WAUSAU CHANGES IN NET POSITION FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2017						
	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
<b>Revenues:</b>						
Program Revenues						
Charges for services	\$ 7,364,813	\$ 6,435,728	\$ 13,010,281	\$ 12,402,064	\$ 20,375,094	\$ 18,837,792
Operating grants and contributions	4,853,467	4,309,462	1,896,213	1,785,979	6,749,680	6,095,441
Capital grants and contributions	2,526,235	3,776,241	288,116	234,519	2,814,351	4,010,760
General Revenues						
Property taxes	30,447,761	29,061,374	954,582	741,739	31,402,343	29,803,113
Other taxes	1,537,585	1,592,500	-	-	1,537,585	1,592,500
Grants and contributions not restricted to specific purposes	5,490,434	5,459,575	-	-	5,490,434	5,459,575
Investment income	865,988	386,707	65,981	8,602	931,969	395,309
Other	304,174	266,708	62,988	6,534	367,162	273,242
Total Revenues	<u>53,390,457</u>	<u>51,288,295</u>	<u>16,278,161</u>	<u>15,179,437</u>	<u>69,668,618</u>	<u>66,467,732</u>
<b>Expenses</b>						
General government	4,739,398	4,598,058	-	-	4,739,398	4,598,058
Public safety	19,056,774	19,502,367	215,627	195,926	19,272,401	19,698,293
Transportation and streets	12,735,068	12,297,895	6,155,486	5,951,008	18,890,554	18,248,903
Sanitation, health and welfare	1,945,411	2,025,650	-	-	1,945,411	2,025,650
Natural resources and recreation	3,885,942	3,158,110	-	-	3,885,942	3,158,110
Economic development	3,343,524	3,563,890	-	-	3,343,524	3,563,890
Interest on long term debt	1,876,531	1,801,377	-	-	1,876,531	1,801,377
Water	-	-	4,328,053	4,054,906	4,328,053	4,054,906
Wastewater	-	-	4,737,697	4,709,530	4,737,697	4,709,530
Total Expenses	<u>47,582,648</u>	<u>46,947,347</u>	<u>15,436,863</u>	<u>14,911,370</u>	<u>63,019,511</u>	<u>61,858,717</u>
Increase (decrease) in net position before transfers	5,807,809	4,340,948	841,298	268,067	6,649,107	4,609,015
Transfers	<u>(1,104,222)</u>	<u>1,594,636</u>	<u>1,104,222</u>	<u>(1,594,636)</u>	-	-
Increase (decrease) in net position	4,703,587	5,935,584	1,945,520	(1,326,569)	6,649,107	4,609,015
Net position - January 1	137,468,414	131,532,830	99,463,484	100,790,053	236,931,898	232,322,883
Cumulative effect of change in accounting principle	<u>(1,172,411)</u>	<u>-</u>	<u>(82,666)</u>	<u>-</u>	<u>(1,255,077)</u>	<u>-</u>
Net position - December 31	<u>\$ 140,999,590</u>	<u>\$ 137,468,414</u>	<u>\$ 101,326,338</u>	<u>\$ 99,463,484</u>	<u>\$ 242,325,928</u>	<u>\$ 236,931,898</u>

Governmental activities increased the City's net position by \$4,703,587. Business-type activities increased the City's net position by \$1,945,520. Capital contributions in the business-type activities for the year ended December 31, 2018 were \$2,969,729.

## Expenses and Program Revenues - Governmental Activities

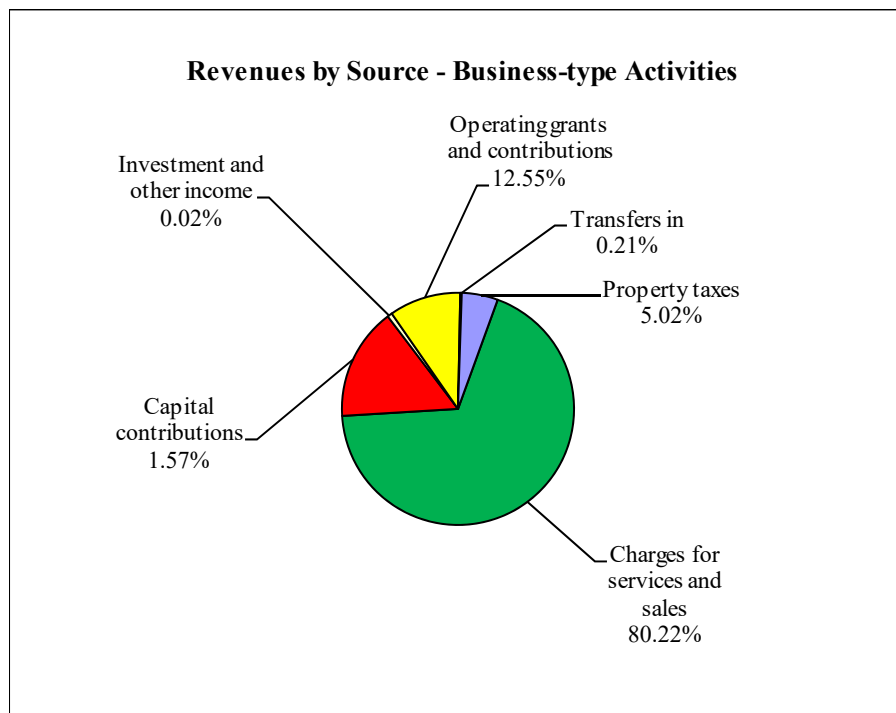
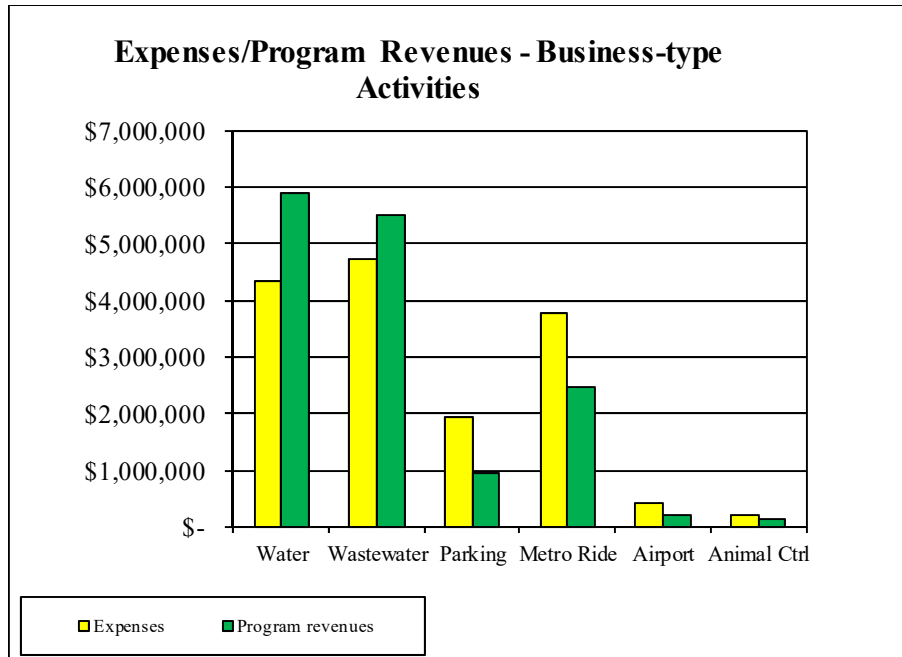


## Program and General Revenues by Source - Governmental Activities



Business-type activities increased the City of Wausau's net position by \$1,945,520. Key elements of the increase are as follows:

Operating revenues for business-type activities increased by \$718,451 while total operating expenses increased by \$579,115 for a net increase in operating income for the year of \$139,336 over the prior year. Total operating loss for the year ended December 31, 2018 was \$117,041 while net nonoperating revenues were \$670,223. Additional capital contributions of \$1,485,856, \$1,260,988, and \$168,500 in the Water, Wastewater, and Parking funds, respectively, along with transfers out of \$1,165,911 in the Water utility, \$450,000 in the Wastewater utility, and \$1,480 in the Animal Control fund, contributed to the overall increase in net position for the year ended December 31, 2018. The significant capital contributions to the Water and Wastewater funds were made up of the engineering, construction, and material costs of a new water tower, booster station, and other water and wastewater utilities installed at the expanded business campus on the City's west side. These costs were funded by the TID #11 Business Campus fund.



## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

### Governmental Funds

As discussed, the focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party or the City itself.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balance of \$37,241,127, an increase of \$4,871,472 from the prior year. Approximately 16.33% of this amount (\$6,081,501) constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of the fund balance is either nonspendable, restricted, or committed to indicate that it is 1) not in spendable form (\$3,537,800), 2) restricted for particular purposes (\$22,299,675), or 3) committed for particular purposes (\$5,322,151). The net increase is due to an increase in the General Fund of \$984,242, a decrease in the Debt Service Fund of \$40,637, a decrease in the TID #3 Downtown Development Fund of \$2,707,413, an increase in the Capital Improvements Fund of \$13,069, and an increase in the nonmajor governmental funds of \$6,622,211.

#### Major Governmental Funds

The General Fund is the City's primary operating fund and the largest source of day-to-day service delivery. The fund balance of the General Fund increased \$984,242 to \$12,887,683. The City reported expenditures and other financing uses less than anticipated budget for 2018 in the amount of \$138,183 while total revenues and other financing sources exceeded budget by \$1,557,407. The main reason for the positive result in total revenues compared to budget was due to larger than expected gains on investments, permit revenues, and public and intergovernmental charges for services. General operations have had a positive impact on the unassigned fund balance, which was \$8,185,464 at year-end. Unassigned fund balance increased by \$1,619,075 from 2017 due to positive operating results as explained above. As a measure of the General Fund's liquidity, it's useful to compare both unrestricted fund balance and total fund balance to total fund expenditures. Unrestricted fund balance represents 27.92 percent of general fund expenditures, while total fund balance represents 38.49 percent of the same amount.

The Debt Service fund balance of \$1,199,615 at year end represents a \$40,637 decrease in fund balance from the previous year. The available balance reflects amounts restricted to pay debt service.

The TID #3 Downtown Development fund balance of \$3,009,160 at the end of 2018 represents an decrease in fund balance of \$2,707,413 from the prior year due to the spending of prior debt proceeds for the riverfront site development costs. Any potential future fund balance deficits would be anticipated to be reduced as projects are completed and development occurs.

Capital Improvements fund balance of \$3,725,795 represents an increase in fund balance of \$13,069 from the prior year. This balance represents unexpended capital projects in process. These projects will be completed in future years.

### Proprietary Funds

The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. Factors concerning the finances of these funds have already been addressed in the discussion of the City of Wausau's business-type activities.

#### General Fund Budgetary Highlights

- General Fund expenditures and other financing uses were less than budget by \$138,183 for the current fiscal year. Cost savings occurred in all functional activities except general government, and public safety, which exceeded budget by \$16,953 and \$142,711, respectively.
- General Fund revenues and other financing sources exceeded budget expectations by \$1,557,407. The most significant positive budget variances occurred in licenses and permits of \$142,661, public charges for services of \$299,229, intergovernmental charges for services of \$305,099, and miscellaneous revenues of \$648,562. Revenues above budgeted amounts were realized by all functional activities.

## Capital Asset and Debt Administration

The City's investment in capital assets, net of accumulated depreciation, for governmental and business-type activities as of December 31, 2018 was \$272,945,628. This investment in capital assets includes land, buildings and improvements, machinery, equipment, infrastructure and construction in progress. The total increase in net capital assets for the current fiscal year was \$8,040,883 or approximately 3.04%.

Major capital events during the current fiscal year included the following:

### Governmental Activities

- Land purchased, design costs, and project expenses for the improvement of Thomas Street of \$1,845,152.
- Playground equipment purchased for the riverfront development project of \$949,649.
- Street and storm sewer assets constructed to expand the business campus for \$1,479,288.
- Various street and infrastructure additions totaling over \$2,250,000 including 1<sup>st</sup> Avenue, Pardee Street, and Plaza Drive, among other similar projects.

### Business-type Activities

- A water tower, booster station, and other water and wastewater utilities constructed and installed to expand the business campus for \$1,467,337.
- Water Utility installed water mains and other system support totaling \$1,353,758.
- The Wastewater Utility installed mains and other system support totaling \$1,844,900.

### City of Wausau Capital Assets (net of accumulated depreciation)

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Land	\$ 43,717,065	\$ 40,096,504	\$ 5,072,454	\$ 5,066,996	\$ 48,789,519	\$ 45,163,500
Buildings & improvements	24,885,004	24,696,559	19,108,501	19,943,001	43,993,505	44,639,560
Machinery & equipment	9,169,631	7,704,151	8,889,501	10,021,873	18,059,132	17,726,024
Infrastructure	81,798,778	80,464,362	66,107,347	64,246,485	147,906,125	144,710,847
Construction in progress	10,105,711	12,036,238	4,091,636	628,576	14,197,347	12,664,814
<b>Total</b>	<b><u>\$169,676,189</u></b>	<b><u>\$164,997,814</u></b>	<b><u>\$ 103,269,439</u></b>	<b><u>\$99,906,931</u></b>	<b><u>\$272,945,628</u></b>	<b><u>\$264,904,745</u></b>

Additional information on the City of Wausau's capital assets can be found in Note 3.C. on pages 48-49 of this report.

## Long Term Debt

At the end of the current fiscal year, the City of Wausau had total debt outstanding of \$96,372,933. \$66,527,933 of the total amount comprises debt backed by the full faith and credit of the City of Wausau. \$19,665,000 of the total amount comprises anticipation notes. \$10,180,000 of the total amount comprises utility revenue bonds backed by pledged utility revenues, net of specified operating expenses.

### City of Wausau Outstanding Debt

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
General obligation	\$ 65,403,293	\$ 68,515,299	\$ 1,124,640	\$ 9,309,006	\$ 66,527,933	\$ 77,824,305
Anticipation notes	14,610,000	6,600,000	5,055,000	-	19,665,000	6,600,000
Revenue bonds	-	-	10,180,000	11,040,000	10,180,000	11,040,000
	<b><u>\$ 80,013,293</u></b>	<b><u>\$ 75,115,299</u></b>	<b><u>\$ 16,359,640</u></b>	<b><u>\$ 20,349,006</u></b>	<b><u>\$ 96,372,933</u></b>	<b><u>\$ 95,464,305</u></b>

In 2018 the City issued debt as follows:

- 2018 General Obligation Promissory Notes, Series A \$5,480,000; this debt financed capital improvements as outlined by the Capital Improvement Plan adopted by the common council as well as costs within the City's Tax Incremental Financing District #6.
- 2018 Revenue Bond Anticipation Notes, Series B \$5,055,000; this debt financed costs of capital improvements to the City's water and sewer system.
- 2018 Taxable Note Anticipation Notes, Series C \$8,010,000; this debt financed future developer incentives in TID #11 and TID #12 to move growing businesses from parcels located on the Wisconsin River to parcels within the newly expanded business campus.

The City received an Aa3 rating from Moody's Investors Service for all of the debt issues shown above.

Additional information regarding the City of Wausau's long-term debt can be found in Note 3.E. on pages 52-57 of this report.

### **Economic Factors and the Next Year's Budgets and Rates**

Wausau is characterized by a broad economic base of diverse industrial and commercial businesses. The area is a significant regional center for the insurance industry, paper manufacturing, medical facilities and home construction industry. The City actively uses tax increment financing to forward its development goals. Inflationary trends in the region compare favorably to national indices and equalized values have remained relatively stable.

These factors were considered in preparing the 2019 budget for the City of Wausau.

### **Requests for Information**

This financial report is designed to provide a general overview of the City of Wausau's finances, comply with finance-related laws and regulations, and demonstrate the City's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the City's Finance Department, at 407 Grant Street, Wausau, Wisconsin 54403 or by calling 715-261-6640.



## **BASIC FINANCIAL STATEMENTS**

**CITY OF WAUSAU, WISCONSIN**  
**STATEMENT OF NET POSITION**  
December 31, 2018

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	
<b>ASSETS</b>				
Cash and cash equivalents	\$ 42,459,764	\$ 4,575,684	\$ 47,035,448	\$ 5,330,818
Investments	27,591,961	-	27,591,961	-
Receivables (net of allowance for uncollectible accounts)	63,846,793	5,225,756	69,072,549	331,233
Internal balances	646,832	(646,832)	-	-
Inventories and prepayments	760,166	420,528	1,180,694	10,736
Restricted assets:				
Cash and investments	-	7,684,388	7,684,388	970,272
Investment in joint venture	413,375	-	413,375	-
Other assets	-	-	-	27,483
Net pension asset	4,457,310	693,094	5,150,404	-
Capital assets (net of accumulated depreciation):				
Land	43,717,065	5,072,454	48,789,519	981,317
Buildings and improvements	24,885,004	19,108,501	43,993,505	13,044,704
Machinery and equipment	9,169,631	8,889,501	18,059,132	210,555
Infrastructure	81,798,778	66,107,347	147,906,125	-
Construction in progress	10,105,711	4,091,636	14,197,347	29,407
 TOTAL ASSETS	 <u>309,852,390</u>	 <u>121,222,057</u>	 <u>431,074,447</u>	 <u>20,936,525</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred charge on refunding	111,863	-	111,863	-
Pension related amounts	8,224,609	1,265,970	9,490,579	-
OPEB related amounts	178,914	10,292	189,206	-
 TOTAL DEFERRED OUTFLOWS OF RESOURCES	 <u>8,515,386</u>	 <u>1,276,262</u>	 <u>9,791,648</u>	 <u>-</u>

(Continued on next page)

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	
<b>LIABILITIES</b>				
Accounts payable and other				
current liabilities	\$ 5,159,211	\$ 775,576	\$ 5,934,787	\$ 177,361
Accrued interest payable	520,468	90,256	610,724	-
Accrued liability - claims payable	663,223	-	663,223	-
Due to other governments	44,415,911	27,320	44,443,231	-
Unearned revenues	444,162	137,932	582,094	-
Noncurrent liabilities:				
Due within one year	9,736,198	1,547,623	11,283,821	16,944
Due in more than one year (net of unamortized costs)	74,529,291	16,105,013	90,634,304	780,790
OPEB liability	1,285,172	95,167	1,380,339	-
<b>TOTAL LIABILITIES</b>	<b>136,753,636</b>	<b>18,778,887</b>	<b>155,532,523</b>	<b>975,095</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Property taxes levied for subsequent year	31,798,021	1,022,160	32,820,181	-
Pension related amounts	8,775,182	1,364,505	10,139,687	-
OPEB related amounts	41,347	6,429	47,776	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>40,614,550</b>	<b>2,393,094</b>	<b>43,007,644</b>	<b>-</b>
<b>NET POSITION</b>				
Net investment in capital assets	111,003,022	90,542,377	198,863,786	13,515,983
Restricted for:				
Debt service payments	679,147	-	679,147	-
Capital improvements	14,959,818	6,178,269	21,138,087	-
Community development programs	3,304,278	-	3,304,278	32,593
Holtz-Krause clean up	1,776,029	-	1,776,029	-
Grants and special purpose accounts	1,059,935	-	1,059,935	-
Pension benefits	4,457,310	693,094	5,150,404	-
Unrestricted	3,760,051	3,912,598	10,354,262	6,412,854
<b>TOTAL NET POSITION</b>	<b>\$ 140,999,590</b>	<b>\$ 101,326,338</b>	<b>\$ 242,325,928</b>	<b>\$ 19,961,430</b>

The notes to the financial statements are an integral part of this statement.

**CITY OF WAUSAU, WISCONSIN**  
**STATEMENT OF ACTIVITIES**  
Year Ended December 31, 2018

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
<b>Primary government:</b>				
Governmental activities:				
General government	\$ 4,739,398	\$ 2,075,535	\$ 4,304	\$ -
Public safety	19,056,774	2,783,705	717,532	-
Transportation and streets	12,735,068	915,854	2,684,374	1,176,370
Sanitation, health and welfare	1,945,411	40,330	273,148	-
Natural resources and recreation	3,885,942	338,851	-	-
Economic development	3,343,524	1,210,538	1,174,109	1,349,865
Interest on long-term debt	1,876,531	-	-	-
Total governmental activities	<u>47,582,648</u>	<u>7,364,813</u>	<u>4,853,467</u>	<u>2,526,235</u>
Business-type activities:				
Water	4,307,368	5,872,093	-	14,231
Wastewater	4,705,352	5,455,972	-	51,000
Parking	1,951,390	956,565	-	-
Metro Ride	3,770,269	429,393	1,879,153	168,500
Airport	433,827	163,379	-	54,385
Animal Control	215,627	132,879	17,060	-
Total business-type activities	<u>15,383,833</u>	<u>13,010,281</u>	<u>1,896,213</u>	<u>288,116</u>
Total primary government	<u>\$ 62,966,481</u>	<u>\$ 20,375,094</u>	<u>\$ 6,749,680</u>	<u>\$ 2,814,351</u>
<b>Component unit:</b>				
Community Development Authority	<u>\$ 2,996,745</u>	<u>\$ 1,063,861</u>	<u>\$ 1,784,773</u>	<u>\$ 109,153</u>

General revenues:

- Property taxes, levied for general purposes
- Property taxes, levied for debt service
- Property taxes, levied for capital purposes
- Property taxes, levied for TIF
- Other taxes
- Grants and contributions not restricted to specific purposes
- Investment income
- Miscellaneous
- Gain on sale of capital assets

Transfers

- Total general revenues and transfers
- Change in net position

- Net position - beginning of year, as previously stated
- Cumulative effect of change in accounting principle
- Net position - beginning (as restated)

Net position - ending

(Continued on next page)

**Net (Expense) Revenue and  
Changes in Net Position**

<b>Primary Government</b>			
<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>	<b>Component Unit</b>
\$ (2,659,559)	\$ -	\$ (2,659,559)	\$ -
(15,555,537)	-	(15,555,537)	-
(7,958,470)	-	(7,958,470)	-
(1,631,933)	-	(1,631,933)	-
(3,547,091)	-	(3,547,091)	-
390,988	-	390,988	-
(1,876,531)	-	(1,876,531)	-
(32,838,133)	-	(32,838,133)	-
-	1,578,956	1,578,956	-
-	801,620	801,620	-
-	(994,825)	(994,825)	-
-	(1,293,223)	(1,293,223)	-
-	(216,063)	(216,063)	-
-	(65,688)	(65,688)	-
-	(189,223)	(189,223)	-
(32,838,133)	(189,223)	(33,027,356)	-
-	-	-	(38,958)
18,590,845	954,582	19,545,427	-
4,123,000	-	4,123,000	-
793,940	-	793,940	-
6,939,976	-	6,939,976	-
1,537,585	-	1,537,585	-
5,490,434	-	5,490,434	-
865,988	65,981	931,969	103,408
172,290	-	172,290	-
131,884	9,958	141,842	-
(1,104,222)	1,104,222	-	-
37,541,720	2,134,743	39,676,463	103,408
4,703,587	1,945,520	6,649,107	64,450
137,468,414	99,463,484	236,931,898	19,896,980
(1,172,411)	(82,666)	(1,255,077)	-
136,296,003	99,380,818	235,676,821	19,896,980
\$ 140,999,590	\$ 101,326,338	\$ 242,325,928	\$ 19,961,430

The notes to the financial statements are an integral part of this statement.

**CITY OF WAUSAU, WISCONSIN**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
December 31, 2018

	General	Debt Service	TID #3 Downtown Development	Capital Improvements	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 8,940,853	\$ 1,199,615	\$ 6,000,642	\$ 3,680,394	\$ 17,547,570	\$ 37,369,074
Investments	27,536,425	-	-	-	55,536	27,591,961
Receivables (net of allowance for uncollectible accounts):						
Taxes	36,931,320	4,123,000	2,771,677	498,890	6,171,559	50,496,446
Delinquent personal property tax	24,912	-	-	-	-	24,912
Accounts	1,451,904	-	211,634	3,096	176,702	1,843,336
Notes	-	-	1,848,178	-	8,703,080	10,551,258
Federal, state and local governments	34,475	-	250,000	456,919	147,023	888,417
Special assessments	-	-	-	446,150	-	446,150
Interest	130,583	-	-	-	-	130,583
Due from other funds	998,053	-	-	-	-	998,053
Advances to other funds	3,141,541	-	-	-	1,739,432	4,880,973
Inventories and prepayments	396,259	-	-	-	-	396,259
<b>TOTAL ASSETS</b>	<b><u>\$ 79,586,325</u></b>	<b><u>\$ 5,322,615</u></b>	<b><u>\$ 11,082,131</u></b>	<b><u>\$ 5,085,449</u></b>	<b><u>\$ 34,540,902</u></b>	<b><u>\$ 135,617,422</u></b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>						
Liabilities:						
Accounts payable	\$ 1,474,678	\$ -	\$ 345,787	\$ 413,658	\$ 989,192	\$ 3,223,315
Accrued payroll and benefits	1,998,860	-	-	-	68,290	2,067,150
Due to other governments	44,415,911	-	-	-	-	44,415,911
Due to other funds	-	-	-	-	351,221	351,221
Unearned revenues	-	-	-	956	65,042	65,998
Advances from other funds	-	-	3,107,329	-	1,773,644	4,880,973
Total Liabilities	<u>47,889,449</u>	<u>-</u>	<u>3,453,116</u>	<u>414,614</u>	<u>3,247,389</u>	<u>55,004,568</u>
Deferred Inflows of Resources:						
Unavailable revenue	576,298	-	1,848,178	446,150	8,703,080	11,573,706
Property taxes levied for subsequent year	18,232,895	4,123,000	2,771,677	498,890	6,171,559	31,798,021
Total Deferred Inflows of Resources	<u>18,809,193</u>	<u>4,123,000</u>	<u>4,619,855</u>	<u>945,040</u>	<u>14,874,639</u>	<u>43,371,727</u>
Fund balances:						
Nonspendable	3,537,800	-	-	-	-	3,537,800
Restricted	-	1,199,615	3,009,160	854,628	17,236,272	22,299,675
Committed	1,164,419	-	-	2,871,167	1,286,565	5,322,151
Unassigned (deficit)	8,185,464	-	-	-	(2,103,963)	6,081,501
Total Fund Balances	<u>12,887,683</u>	<u>1,199,615</u>	<u>3,009,160</u>	<u>3,725,795</u>	<u>16,418,874</u>	<u>37,241,127</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b><u>\$ 79,586,325</u></b>	<b><u>\$ 5,322,615</u></b>	<b><u>\$ 11,082,131</u></b>	<b><u>\$ 5,085,449</u></b>	<b><u>\$ 34,540,902</u></b>	<b><u>\$ 135,617,422</u></b>

The notes to the financial statements are an integral part of this statement.

**CITY OF WAUSAU, WISCONSIN**  
**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO**  
**NET POSITION OF GOVERNMENTAL ACTIVITIES**

December 31, 2018

		<u>Total Governmental Funds</u>
Fund balances - total governmental funds	\$	37,241,127
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in government activities are not financial resources and therefore are not reported in the fund financial statements. Capital assets at year-end (excluding internal service funds) consist of:		
Construction in progress	10,105,711	
Land	43,717,065	
Other capital assets, net of depreciation	115,853,413	
Less: Internal service fund included below	<u>(5,659,365)</u>	164,016,824
Special assessments, loans receivable, and various other receivables are reported as unavailable revenue in the fund financial statements and are recognized as revenue when earned in the government-wide financial statements. These types of unavailable revenues at year-end consist of:		
Special assessments receivable	446,150	
Loans and mortgages receivable	10,551,258	
Unpaid fines and forfeitures receivable	<u>576,298</u>	11,573,706
Receivables that may be uncollectible are recorded in unavailable revenue on the fund statements and do not require an allowance. On the government-wide statements an allowance for uncollectible accounts is necessary to offset the revenue that was recognized when earned on the government-wide statements.		(609,577)
Net pension amounts in governmental funds are not financial resources and, therefore, are not reported in the funds.		3,831,702
OPEB amounts in governmental funds are not financial resources and, therefore, are not reported in the funds.		(1,136,684)
Investment in joint venture is not a financial resource and, therefore, is not reported in the funds.		413,375
Internal service funds are used to charge the costs of motor pool, insurance and employee benefits to individual funds. These assets and liabilities of these funds are included in governmental activities in the statement of net position.		9,397,068
Long-term liabilities, including bonds and notes payable, are not due in the current period and therefore are not reported in the fund statements. Long-term liabilities at year-end consist of:		
Bonds and notes payable	(80,013,293)	
Accrued interest payable	(520,468)	
Compensated absences	<u>(1,281,156)</u>	(81,814,917)
Governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. These amounts are the net effect of these differences:		
(Premium)/discount on debt	(2,024,897)	
Deferred charge on refunding of debt	<u>111,863</u>	<u>(1,913,034)</u>
<b>Net position of governmental activities</b>		<u>\$ 140,999,590</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF WAUSAU, WISCONSIN**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - GOVERNMENTAL FUNDS**

Year Ended December 31, 2018

	General	Debt Service	TID #3 Downtown Development	Capital Improvements	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Taxes	\$ 18,082,366	\$ 4,123,000	\$ 2,324,996	\$ 498,890	\$ 6,563,692	\$ 31,592,944
Special assessments	-	-	1,839	272,847	30,934	305,620
Intergovernmental	8,387,728	-	317,567	153,081	2,053,964	10,912,340
Licenses and permits	937,095	-	-	-	55,643	992,738
Fines, forfeitures and penalties	376,737	-	-	-	-	376,737
Public charges for services	2,375,019	-	-	-	-	2,375,019
Intergovernmental charges for services	1,365,462	-	-	-	-	1,365,462
Miscellaneous revenues	1,176,114	104,607	1,076,264	29,933	1,439,693	3,826,611
<b>Total Revenues</b>	<u>32,700,521</u>	<u>4,227,607</u>	<u>3,720,666</u>	<u>954,751</u>	<u>10,143,926</u>	<u>51,747,471</u>
<b>EXPENDITURES</b>						
Current:						
General government	4,223,320	-	-	-	70,123	4,293,443
Public safety	17,234,487	-	-	-	488,786	17,723,273
Transportation and streets	8,408,670	-	-	-	-	8,408,670
Sanitation, health and welfare	895,448	-	-	-	974,596	1,870,044
Natural resources and recreation	2,724,450	-	-	-	42,946	2,767,396
Economic development	-	-	703,487	-	2,606,086	3,309,573
Capital outlay	-	-	3,589,606	3,122,778	6,527,123	13,239,507
Debt service:						
Principal retirement	-	8,592,006	-	-	-	8,592,006
Interest and debt service charges	-	1,916,432	-	11,693	120,716	2,048,841
<b>Total Expenditures</b>	<u>33,486,375</u>	<u>10,508,438</u>	<u>4,293,093</u>	<u>3,134,471</u>	<u>10,830,376</u>	<u>62,252,753</u>
Excess (Deficiency) of Revenues over Expenditures	<u>(785,854)</u>	<u>(6,280,831)</u>	<u>(572,427)</u>	<u>(2,179,720)</u>	<u>(686,450)</u>	<u>(10,505,282)</u>
<b>OTHER FINANCING</b>						
<b>SOURCES (USES)</b>						
Issuance of debt	-	-	-	2,040,000	11,450,000	13,490,000
Premium on debt issued	-	51,999	-	-	132,364	184,363
Transfers in	1,918,184	6,188,195	1,300,537	263,952	139,580	9,810,448
Transfers out	<u>(148,088)</u>	<u>-</u>	<u>(3,435,523)</u>	<u>(111,163)</u>	<u>(4,413,283)</u>	<u>(8,108,057)</u>
<b>Total Other Financing Sources (Uses)</b>	<u>1,770,096</u>	<u>6,240,194</u>	<u>(2,134,986)</u>	<u>2,192,789</u>	<u>7,308,661</u>	<u>15,376,754</u>
<b>Net Change in Fund Balance</b>	984,242	(40,637)	(2,707,413)	13,069	6,622,211	4,871,472
Beginning fund balances	<u>11,903,441</u>	<u>1,240,252</u>	<u>5,716,573</u>	<u>3,712,726</u>	<u>9,796,663</u>	<u>32,369,655</u>
Ending fund balances	<u>\$ 12,887,683</u>	<u>\$ 1,199,615</u>	<u>\$ 3,009,160</u>	<u>\$ 3,725,795</u>	<u>\$ 16,418,874</u>	<u>\$ 37,241,127</u>

The notes to the financial statements are an integral part of this statement.



**CITY OF WAUSAU, WISCONSIN**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND**  
**BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

Year Ended December 31, 2018

Net change in fund balances - total governmental funds \$ 4,871,472

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital outlay is capitalized in the government-wide statements	13,239,507	
Some capital outlay is not capitalized in the government-wide statements	(1,419,243)	
Depreciation is reported in the government-wide statements	(5,328,627)	
Capital assets transferred to business-type activities	(2,681,613)	
A loss on disposal of capital assets is reported in the government-wide statements	<u>(73,013)</u>	3,737,011

Receivables not currently available are reported as unavailable revenue in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements. This amount is the change in the following unavailable revenue categories:

Special assessments receivable	27,964	
Loans and mortgages receivable	286,610	
Unpaid fines and forfeitures receivable	<u>90,466</u>	405,040

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount of principal payments paid. 8,592,006

Issuing debt provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. This is the amount of debt issued during the year. (13,490,000)

Governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. These amounts are the net effect of these differences:

Premiums on new debt	(184,363)	
Amortization of premium/(discount)	187,702	
Amortization of deferred charge on refunding	<u>(86,379)</u>	(83,040)

Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. This amount is the change in the following items:

Net pension asset/liability (and pension related deferred outflows/inflows of resources)	(454,626)	
OPEB asset/liability (and pension related deferred outflows/inflows of resources)	(12,234)	
Accrued interest	70,987	
Compensated absences	<u>(236,552)</u>	(632,425)

Decrease in investment in joint venture reported in the statement of activities does not require the use of current financial resources and, therefore, is not reported as an expenditure in the funds. 190,577

Internal service funds are used to charge the costs of motor pool operations, insurance costs and employee benefits to individual funds. The net revenue of internal service fund activities is reported with the governmental activities. 1,112,946

**Change in net position of governmental activities \$ 4,703,587**

The notes to the financial statements are an integral part of this statement.

**CITY OF WAUSAU, WISCONSIN**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**

December 31, 2018

	Business Type Activities- Enterprise Funds					Totals	Governmental Activities-
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds		Internal Service Funds
<b>ASSETS</b>							
Current Assets:							
Cash and cash equivalents	\$ 1,899,637	\$ 2,385,345	\$ 165,118	\$ -	\$ 125,584	\$ 4,575,684	\$ 5,090,690
Taxes receivable	-	-	50,000	830,413	141,747	1,022,160	-
Accounts receivable	1,490,550	1,517,968	36,491	80,336	14,167	3,139,512	75,268
Due from other funds	-	140,000	-	-	-	140,000	-
Due from other governments	-	-	-	1,064,084	-	1,064,084	-
Inventories and prepayments	275,044	-	-	144,533	951	420,528	363,907
Total Current Assets	<u>3,665,231</u>	<u>4,043,313</u>	<u>251,609</u>	<u>2,119,366</u>	<u>282,449</u>	<u>10,361,968</u>	<u>5,529,865</u>
Noncurrent Assets:							
Restricted cash and cash equivalents	1,657,489	6,026,899	-	-	-	7,684,388	-
Property, Plant and Equipment:							
Property and equipment	59,394,374	69,324,548	31,818,513	9,088,496	4,118,663	173,744,594	14,127,748
Accumulated depreciation	(20,198,474)	(26,907,458)	(14,562,254)	(6,535,442)	(2,271,527)	(70,475,155)	(8,468,383)
Advance to other funds	-	840,000	-	-	-	840,000	-
Net pension asset	194,496	147,451	42,956	301,854	6,337	693,094	82,901
Total Noncurrent Assets	<u>41,047,885</u>	<u>49,431,440</u>	<u>17,299,215</u>	<u>2,854,908</u>	<u>1,853,473</u>	<u>112,486,921</u>	<u>5,742,266</u>
TOTAL ASSETS	<u>44,713,116</u>	<u>53,474,753</u>	<u>17,550,824</u>	<u>4,974,274</u>	<u>2,135,922</u>	<u>122,848,889</u>	<u>11,272,131</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
Pension related amounts	357,597	269,985	79,478	547,190	11,720	1,265,970	155,343
OPEB related amounts	2,888	2,190	638	4,482	94	10,292	1,231
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>360,485</u>	<u>272,175</u>	<u>80,116</u>	<u>551,672</u>	<u>11,814</u>	<u>1,276,262</u>	<u>156,574</u>

**LIABILITIES**

## Current Liabilities:

Accounts payable	\$ 209,122	\$ 266,259	\$ 72,468	\$ 19,725	\$ 18,864	\$ 586,438	\$ 144,970
Accrued payroll and benefits	111,384	89,340	25,679	135,407	3,111	364,921	21,171
Claims payable	-	-	-	-	-	-	625,135
Due to other funds	140,000	-	-	646,832	-	786,832	-
Due to other governments	-	-	-	22,428	4,892	27,320	-
Unearned revenues	-	-	90,417	22,564	24,951	137,932	378,164
General obligation debt - current portion	225,000	301,840	-	-	-	526,840	-
Revenue bonds - current portion	335,000	510,000	-	-	-	845,000	-
Accrued interest payable	36,633	53,623	-	-	-	90,256	-
Total Current Liabilities	<u>1,057,139</u>	<u>1,221,062</u>	<u>188,564</u>	<u>846,956</u>	<u>51,818</u>	<u>3,365,539</u>	<u>1,169,440</u>

## Noncurrent Liabilities:

General obligation debt	-	597,800	-	-	-	597,800	-
Revenue bonds	4,414,644	5,577,638	-	-	-	9,992,282	-
Revenue bond anticipation notes	1,015,000	4,040,000	-	-	-	5,055,000	-
Advance from other funds	840,000	-	-	-	-	840,000	-
Accrued liability - claims payable	-	-	-	-	-	-	663,223
Compensated absences	115,546	100,892	50,728	192,765	-	459,931	23,613
Net OPEB liability	26,706	20,246	5,898	41,447	870	95,167	11,383
Total Noncurrent Liabilities	<u>6,411,896</u>	<u>10,336,576</u>	<u>56,626</u>	<u>234,212</u>	<u>870</u>	<u>17,040,180</u>	<u>698,219</u>

## TOTAL LIABILITIES

	<u>7,469,035</u>	<u>11,557,638</u>	<u>245,190</u>	<u>1,081,168</u>	<u>52,688</u>	<u>20,405,719</u>	<u>1,867,659</u>
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**DEFERRED INFLOWS OF RESOURCES**

Pension related amounts	382,908	290,290	84,567	594,265	12,475	1,364,505	163,209
OPEB related amounts	1,804	1,368	398	2,800	59	6,429	769
Property taxes levied for subsequent year	-	-	50,000	830,413	141,747	1,022,160	-

TOTAL DEFERRED INFLOWS  
OF RESOURCES

	<u>384,712</u>	<u>291,658</u>	<u>134,965</u>	<u>1,427,478</u>	<u>154,281</u>	<u>2,393,094</u>	<u>163,978</u>
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**NET POSITION**

Net investment in capital assets	34,222,256	34,663,672	17,256,259	2,553,054	1,847,136	90,542,377	5,659,365
Restricted for capital improvements	1,016,000	5,162,269	-	-	-	6,178,269	-
Restricted for pension benefits	194,496	147,451	42,956	301,854	6,337	693,094	82,901
Unrestricted (deficit)	1,787,102	1,924,240	(48,430)	162,392	87,294	3,912,598	3,654,802

## TOTAL NET POSITION

	<u>\$ 37,219,854</u>	<u>\$ 41,897,632</u>	<u>\$ 17,250,785</u>	<u>\$ 3,017,300</u>	<u>\$ 1,940,767</u>	<u>\$ 101,326,338</u>	<u>\$ 9,397,068</u>
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The notes to the financial statements are an integral part of this statement.

**CITY OF WAUSAU, WISCONSIN**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
Year ended December 31, 2018

	Business Type Activities- Enterprise Funds					Totals	Governmental Activities-
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds		Internal Service Funds
<b>OPERATING REVENUES</b>							
Charges for services and sales	\$ 5,798,209	\$ 5,433,929	\$ 955,081	\$ 429,393	\$ 296,258	\$ 12,912,870	\$ 9,994,348
Intergovernmental	-	-	-	1,879,153	17,060	1,896,213	-
Other operating revenues	73,884	22,043	1,484	-	-	97,411	85,969
Total Operating Revenues	<u>5,872,093</u>	<u>5,455,972</u>	<u>956,565</u>	<u>2,308,546</u>	<u>313,318</u>	<u>14,906,494</u>	<u>10,080,317</u>
<b>OPERATING EXPENSES</b>							
Operating and maintenance	2,926,502	3,228,465	1,277,826	3,195,745	492,712	11,121,250	2,208,584
Depreciation	1,226,894	1,270,561	673,564	574,524	156,742	3,902,285	875,725
Insurance and claims	-	-	-	-	-	-	5,889,946
Total Operating Expenses	<u>4,153,396</u>	<u>4,499,026</u>	<u>1,951,390</u>	<u>3,770,269</u>	<u>649,454</u>	<u>15,023,535</u>	<u>8,974,255</u>
Operating income (loss)	<u>1,718,697</u>	<u>956,946</u>	<u>(994,825)</u>	<u>(1,461,723)</u>	<u>(336,136)</u>	<u>(117,041)</u>	<u>1,106,062</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>							
Property taxes	-	-	-	809,906	144,676	954,582	-
Investment income	22,118	43,863	-	-	-	65,981	-
Interest expense	(174,657)	(238,671)	-	-	-	(413,328)	-
Amortization of premiums on debt issued	20,685	32,345	-	-	-	53,030	-
Gain on disposal of capital assets	9,958	-	-	-	-	9,958	131,884
Total Nonoperating Revenues (Expenses)	<u>(121,896)</u>	<u>(162,463)</u>	<u>-</u>	<u>809,906</u>	<u>144,676</u>	<u>670,223</u>	<u>131,884</u>
Income (loss) before Capital Contributions and Transfers	1,596,801	794,483	(994,825)	(651,817)	(191,460)	553,182	1,237,946

Capital contributions	1,485,856	1,260,988	-	168,500	54,385	2,969,729	-
Transfers in	-	-	-	-	40,000	40,000	708,161
Transfers out	<u>(1,165,911)</u>	<u>(450,000)</u>	<u>-</u>	<u>-</u>	<u>(1,480)</u>	<u>(1,617,391)</u>	<u>(833,161)</u>
Change in Net Position	<u>1,916,746</u>	<u>1,605,471</u>	<u>(994,825)</u>	<u>(483,317)</u>	<u>(98,555)</u>	<u>1,945,520</u>	<u>1,112,946</u>
Net Position - beginning of year, as previously stated	35,326,306	40,309,748	18,250,733	3,536,619	2,040,078	99,463,484	8,294,010
Cumulative effect of change in accounting principle	<u>(23,198)</u>	<u>(17,587)</u>	<u>(5,123)</u>	<u>(36,002)</u>	<u>(756)</u>	<u>(82,666)</u>	<u>(9,888)</u>
Net Position - beginning of year, as restated	<u>35,303,108</u>	<u>40,292,161</u>	<u>18,245,610</u>	<u>3,500,617</u>	<u>2,039,322</u>	<u>99,380,818</u>	<u>8,284,122</u>
Net position - end of year	<u>\$ 37,219,854</u>	<u>\$ 41,897,632</u>	<u>\$ 17,250,785</u>	<u>\$ 3,017,300</u>	<u>\$ 1,940,767</u>	<u>\$ 101,326,338</u>	<u>\$ 9,397,068</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF WAUSAU, WISCONSIN**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
Year Ended December 31, 2018

	Business Type Activities- Enterprise Funds					Totals	Governmental Activities-
	Water Utility	Wastewater Utility	Parking Utility	Metro Ride	Nonmajor Funds		Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>							
Receipts from customers, users and others	\$ 5,821,865	\$ 5,323,715	\$ 1,027,504	\$ 2,186,015	\$ 320,222	\$ 14,679,321	\$ -
Receipts from interfund services provided	-	-	-	-	-	-	10,073,086
Payments to suppliers	(2,031,985)	(2,473,358)	292,616	(2,838,980)	(415,794)	(7,467,501)	(7,504,138)
Payments to employees	(913,764)	(795,898)	(1,557,304)	(274,219)	(66,627)	(3,607,812)	(511,104)
Net Cash Provided (Used) by Operating Activities	<u>2,876,116</u>	<u>2,054,459</u>	<u>(237,184)</u>	<u>(927,184)</u>	<u>(162,199)</u>	<u>3,604,008</u>	<u>2,057,844</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>							
Property taxes received	-	-	-	809,906	144,676	954,582	-
Due to other funds	(140,000)	-	-	22,744	-	(117,256)	-
Due from other funds	-	140,000	-	-	-	140,000	-
Transfers in	-	-	-	-	40,000	40,000	708,161
Transfers out	(1,165,911)	(450,000)	-	-	(1,480)	(1,617,391)	(833,161)
Net Cash Provided (Used) by Noncapital Financing Activities	<u>(1,305,911)</u>	<u>(310,000)</u>	<u>-</u>	<u>832,650</u>	<u>183,196</u>	<u>(600,065)</u>	<u>(125,000)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>							
Proceeds from capital debt	1,015,000	4,040,000	-	-	-	5,055,000	-
Capital contributions	14,231	51,000	-	168,500	54,385	288,116	-
Acquisition and construction of capital assets	(1,522,435)	(2,809,666)	-	(167,409)	(54,385)	(4,553,895)	(1,817,089)
Principal paid on capital debt	(3,400,972)	(5,643,394)	-	-	-	(9,044,366)	-
Interest paid on capital debt	(242,032)	(347,979)	-	-	-	(590,011)	-
Proceeds from sale of capital assets	9,958	-	-	-	-	9,958	131,884
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(4,126,250)</u>	<u>(4,710,039)</u>	<u>-</u>	<u>1,091</u>	<u>-</u>	<u>(8,835,198)</u>	<u>(1,685,205)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>							
Investment income received	22,118	43,863	-	-	-	65,981	-

Net Increase (Decrease) in Cash and Cash Equivalents	(2,533,927)	(2,921,717)	(237,184)	(93,443)	20,997	(5,765,274)	247,639
Cash and cash equivalents - beginning of year	<u>6,091,053</u>	<u>11,333,961</u>	<u>402,302</u>	<u>93,443</u>	<u>104,587</u>	<u>18,025,346</u>	<u>4,843,051</u>
Cash and cash equivalents - end of year	<u>\$ 3,557,126</u>	<u>\$ 8,412,244</u>	<u>\$ 165,118</u>	<u>\$ -</u>	<u>\$ 125,584</u>	<u>\$ 12,260,072</u>	<u>\$ 5,090,690</u>
<b>Reconciliation of Cash and Cash Equivalents to Statement of Net Position</b>							
Unrestricted	\$ 1,899,637	\$ 2,385,345	\$ 165,118	\$ -	\$ 125,584	\$ 4,575,684	\$ 5,090,690
Restricted (noncurrent)	<u>1,657,489</u>	<u>6,026,899</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>7,684,388</u>	<u>-</u>
Total cash and cash equivalents	<u>\$ 3,557,126</u>	<u>\$ 8,412,244</u>	<u>\$ 165,118</u>	<u>\$ -</u>	<u>\$ 125,584</u>	<u>\$ 12,260,072</u>	<u>\$ 5,090,690</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>							
Operating income (loss)	\$ 1,718,697	\$ 956,946	\$ (994,825)	\$ (1,461,723)	\$ (336,136)	\$ (117,041)	\$ 1,106,062
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:							
Depreciation expense	1,226,894	1,270,561	673,564	574,524	156,742	3,902,285	875,725
Changes in assets and liabilities:							
Accounts receivable	(50,228)	(132,257)	49,828	(126,281)	11,585	(247,353)	4,381
Inventories and prepayments	36,111	-	-	(2,242)	239	34,108	72,879
Accounts payable	(117,324)	(86,304)	(3,771)	(20,778)	8,194	(219,983)	(94,032)
Accrued payroll and compensated absences	38,408	26,805	13,271	39,482	897	118,863	1,703
Due to other governments	-	-	-	22,428	175	22,603	-
Pension related liabilities and deferred amounts	21,134	16,871	3,103	39,893	707	81,708	8,625
OPEB related liabilities and deferred amounts	2,424	1,837	535	3,763	79	8,638	1,033
Claims payable	-	-	-	-	-	-	93,080
Unearned revenues	-	-	21,111	3,750	(4,681)	20,180	(11,612)
Net cash provided (used) by operating activities	<u>\$ 2,876,116</u>	<u>\$ 2,054,459</u>	<u>\$ (237,184)</u>	<u>\$ (927,184)</u>	<u>\$ (162,199)</u>	<u>\$ 3,604,008</u>	<u>\$ 2,057,844</u>
<b>Noncash capital, investing and financing activities:</b>							
Capital assets financed by municipality	<u>\$ 1,471,625</u>	<u>\$ 1,209,988</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,681,613</u>	<u>\$ -</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF WAUSAU, WISCONSIN**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
December 31, 2018

	Cemetery Private Purpose Trust Fund	Agency Funds
<b>ASSETS</b>		
Cash and cash equivalents	\$ 604,405	\$ 636,613
Accounts receivable	-	744
TOTAL ASSETS	604,405	\$ 637,357
<b>LIABILITIES</b>		
Accounts payable	-	\$ 637,357
<b>NET POSITION</b>		
Held in trust for private purpose	\$ 604,405	

The notes to the financial statements are an integral part of this statement.



**CITY OF WAUSAU, WISCONSIN**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
Year Ended December 31, 2018

	<u>Cemetery Private Purpose Trust Fund</u>
<b>ADDITIONS</b>	
Interest and dividends	<u>\$ 45,436</u>
<b>DEDUCTIONS</b>	
Distributions to beneficiary	10,312
Net decrease in fair value of investments	69,621
Administrative expenses	<u>6,635</u>
Total deductions	<u>86,568</u>
Change in net position	(41,132)
Net position - beginning of year	<u>645,537</u>
Net position - end of year	<u><u>\$ 604,405</u></u>

The notes to the financial statements are an integral part of this statement.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the City of Wausau, Wisconsin, (“the City”) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the City are described below:

**A. REPORTING ENTITY**

This report includes all of the funds of the City. The reporting entity for the City consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable for other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

**Discretely presented component unit.** The Community Development Authority of the City of Wausau was created under Section 66.4325 of the Wisconsin Statutes for the purpose of carrying out blight elimination, slum clearance, urban renewal programs and housing projects. The board of the Authority is appointed by the Mayor and two commissioners are members of the City Council. Wisconsin Statutes provide for circumstances whereby the City can impose its will on the Authority, and also create a potential financial benefit to or burden on the City.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**A. REPORTING ENTITY (Continued)**

The Community Development Authority Commission approves the annual budget, is fiscally separate from the City and possesses independent authority to acquire property and issue debt. As a component unit, the Authority's financial statements have been presented as a discrete column in the City's financial statements. Complete financial statements can be obtained from:

Community Development Authority  
City of Wausau City Hall  
407 Grant Street  
Wausau, WI 54403-4783

**Joint venture.** The City of Wausau, in conjunction with Marathon County, has created the City-County Information Technology Commission. The commission provides for the implementation and operation of a cooperative data and management information system under the direction of the governing Board of Commissioners. Effective April 1, 2009, North Central Health Care also became a member of the Commission. The joint venture arrangement provides that net operating costs were subsidized 30% by the City prior to April 1, 2009 and are currently at 21%, with the remainder funded by the other members. All capital assets, unless otherwise shown to benefit only one owner, are paid for on a percentage basis.

**B. GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from a legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues.

Financial statements of the reporting entity are organized into funds each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund equity, revenues, and expenditures/expenses.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)**

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or proprietary fund that the City believes is particularly important to financial statement users may be reported as a major fund.

The City reports the following major governmental funds:

General Fund – The General Fund is the general operating fund of the City. It is used to account for all financial resources not accounted for and reported in another fund.

Debt Service Fund – This fund is used to account for all financial resources that are restricted, committed or assigned to expenditure for principal and interest costs. Sources of revenue are property taxes, interest earnings and reimbursements from departments for debt payments.

TID #3 Downtown Development Fund – This fund is used to account for all financial resources that are restricted, committed or assigned to expenditure for capital outlay within the downtown.

Capital Improvements Fund – This fund is used to account for all financial resources that are restricted, committed or assigned to expenditure for capital outlay related to the City's annual capital improvements plan.

The City reports the following major enterprise funds:

Water Utility – This fund accounts for the financing of the construction, operation and maintenance of the City-owned water facilities.

Wastewater Utility – This fund accounts for the financing of the construction, operation and maintenance of the City-owned wastewater facilities.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)**

Parking Utility – This fund accounts for the financing of the operation and maintenance of the City-owned parking facilities.

Metro Ride – This fund accounts for the financing of the operation and maintenance of the City transit system.

The City reports the following non-major governmental funds:

Special Revenue Funds – These funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service and capital projects.

Grants	Holtz-Krause Clean Up	Recycling
HUD Mortgage	Hazardous Materials Emergency	EMS Grant
DLAD Mortgage Program	Response	400 Block
Economic Development	Housing Stock Improvement	Other Grants/Special Purposes
Federal Rent Rehabilitation	Room Tax	
WRRP Rehabilitation	Public Access Cable	

Capital Project Funds – These funds are used to account for financial resources that are restricted, committed or assigned to expenditure for capital outlays.

Central Capital Purchasing	TID #9 Big Bull Falls Fund
TID #5 Industrial Park Fund	TID #10 Industrial Park Fund
TID #6 West Side Development Fund	TID #11 Business Campus
TID #7 West Side Development Fund	TID #12 Downtown Development
TID #8 Near West Side Fund	

The City reports the Airport Fund and Animal Control Fund as non-major enterprise funds. Additionally, the City reports the following fund types:

Internal Service Funds - The Motor Pool Internal Service Fund is used to account for Motor Pool services provided by one department to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis. The Insurance Fund is used to account for accumulation of charges for and allocation of costs associated with insurance premiums and claims paid. The Employee Benefits and the Employee HRA/Wellness Funds are used to account for the accumulation of charges for and allocation of costs associated with employee health and dental premiums and claims paid.

The Private-purpose Trust Fund is used to account for resources legally held in trust for use by a non-profit organization to provide for cemetery perpetual care. All resources of the fund, including any earnings on invested resources, are used to support the organization’s activities.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**B. GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)**

Agency Funds are used to account for assets held by the City in a trustee capacity or as an agent for Wausau Area Events, Inc., Wausau River District, Inc. and the Business Improvement District generated to provide for area-wide events and local promotion, and for the Entrepreneurial & Education Center generated through industrial development.

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds, however, only report assets and liabilities and, consequently, do not have a measurement focus. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provide.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, unmatured interest on long-term debt, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is expected to be paid with available expendable financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows of resources and are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental grants and aids are recognized as revenues in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City that are not currently available are recorded as receivables and deferred inflows of resources. Amounts received prior to the entitlement period are also recorded as deferred inflows of resources.

Long-term receivables, such as special assessments, notes and mortgages, are recorded as receivables and deferred inflows of resources. In subsequent periods, when revenue recognition criteria are met or when the City has a legal claim to the resources, revenues are recorded.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION (Continued)**

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments, and interest. Other general revenues, such as licenses and permits, fines and forfeitures, and miscellaneous revenues, are recognized when payment is received or when measurable and available under the criteria described above.

The City reports deferred inflows of resources on its governmental funds balance sheet. For governmental fund financial statements, deferred inflows arise when a potential revenue source does not meet both the “measurable” and “available” criteria for recognition in the current period. Unearned revenues arise when received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or the City has a legal claim to the resources, the unearned revenue is removed from the balance sheet and revenue is recognized.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City’s water and wastewater utilities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the Water, Wastewater, Parking, Metro Ride, Airport and Animal Control enterprise funds are charges to customers for sales and services and intergovernmental operating revenues. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY**

**1. Deposits and Investments**

The City maintains separate and distinct accounts for the Cemetery Private-purpose Trust Fund, Community Development Department and Community Development Authority (a discretely presented component unit). All other funds share common accounts to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable.

The City is required to invest its funds in accordance with Wisconsin Statutes 66.0603 and 67.11 (2). These statutes authorize the City to invest in obligations of the U.S. Treasury, agencies and instrumentalities, obligations of Wisconsin governmental units; time deposits, repurchase agreements; certain qualities of commercial paper; the State of Wisconsin Local Government Investment Pool; and certain money market mutual funds.

Investments are stated at fair value consistent with the provisions of GASB Statement No. 31. Fair values are based on quoted market prices. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2018, the fair value of the LGIP's assets was substantially equal to the City's share as reported in these statements.

**2. Receivable and Payables**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as either "due from/due to other funds" (current portion) or "advances to/from other funds" (non-current portion). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Accounts receivable in the governmental activities are shown net of an allowance for uncollectible accounts. No allowance for uncollectible accounts has been provided for the Water and Wastewater Utilities since they are able to place delinquent bills on the tax roll.



**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)**

**2. Receivable and Payables (Continued)**

Estimated unbilled revenues from the Water and Wastewater Utility Funds are recognized at the end of the year based on billings during the month following the close of the fiscal year.

Property taxes consist of taxes on real estate and personal property. Property taxes are levied in December of each year based on assessed value as of January 1 of that year and become an enforceable lien on the property the following January 1. The amount levied is applicable to the budget of the ensuing calendar year and become due as of January 1 of that year. Collections are made by the City through July 31. In addition to property taxes for the City, taxes are also collected for and remitted to the state and county governments as well as local school and technical college districts. The City settles with all entities on the 15<sup>th</sup> of January, February, May and August based on the taxes collected through the end of each preceding month. Payment due dates are full payment by January 31 or partial payments by January 31, April 30 and July 31 of each year.

At year end, property taxes levied for each fund are recorded as taxes receivable and deferred inflows of resources.

**3. Inventories and Prepayments**

Inventories consist of expendable supplies held for consumption. Inventories are stated at cost with value being determined on the “first-in, first-out” basis of accounting. The cost is recorded as an expenditure or an expense at the time the individual inventory items are consumed rather than when purchased.

Payments made to vendors for services that will benefit periods beyond the end of the current year are recorded as prepayments in both government-wide and fund financial statements.

Inventories and prepayments of governmental fund types are offset by a nonspendable fund balance account which indicated that assets do not represent spendable available financial resources.

**4. Restricted Assets**

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties.

Restricted assets consist of cash and investments restricted for the Water and Wastewater Fund plant replacement and debt service payments. In addition, designated funds have also been restricted in the discretely presented component unit. Current liabilities payable from these restricted assets are so classified.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)**

5. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental activities or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. In accordance with GASB 34, the City has reported its major networks of infrastructure assets as of January 1, 2007.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Net interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Total interest expense incurred by the Water and Wastewater Utilities during the current fiscal year was \$413,328, none of which was capitalized.

Depreciation of all exhaustible capital assets of the City, as well as its component unit, is recorded as an expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings	25-50 Years
Improvements other than buildings	15-150 Years
Machinery and equipment	3-25 Years
Infrastructure	20-50 Years

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

6. Other Assets

In governmental funds, debt issuance related costs are recognized as expenditures in the current period. For the government-wide and proprietary fund type financial statements, debt discounts and premiums are deferred and amortized over the term of the related debt issue.

7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacation. Varying amounts of the unused accumulated sick pay vests upon meeting specific requirements and is convertible into health insurance upon retirement. The City's policy is to allow employees to vest any unused vacation credits. Only benefits considered to be vested are disclosed in these statements.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)**

7. Compensated Absences (Continued)

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee terminations and/or retirements or are payable with expendable available resources.

8. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

Governmental funds may report deferred inflows of resources for unavailable revenues. The City reports unavailable revenues for loans and mortgages, special assessments, and municipal court receivables. These inflows are recognized as revenues in the government-wide financial statements.

9. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond issuance costs during the current period. The face amount of debt issued (plus any premiums) is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

10. Pensions

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)**

11. Other Postemployment Benefits Other Than Pensions

**Single-employer Defined Postemployment Benefit Plan**

Qualifying employees are provided with other postemployment benefits. The OPEB is a single employer defined benefit plan administered by the City. For purposes of measuring the OPEB liability, related deferred outflows and inflows of resources and OPEB expense, the City has used values provided by its actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

**Local Retiree Life Insurance Fund**

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

12. Net Position or Fund Equity

**Governmental Fund Financial Statements**

Governmental fund equity is classified as fund balance. In accordance with GASB Statement No. 54, "*Fund Balance Reporting and Governmental Fund Type Definitions*" the City classifies governmental fund balance as follows:

- Nonspendable fund balance – amounts that are not in spendable form (such as inventory or long-term loans receivable) or are required to be maintained in tact;
- Restricted fund balance – amounts constrained to specific purposes by the providers (such as grantors, bondholders and higher levels of government) through constitutional provisions, or by enabling legislation;
- Committed fund balance – amounts constrained to specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority; fund balance amounts are committed through a formal action (resolution); changes to the constraints imposed require the same formal action of the City that originally created the commitment;

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OR EQUITY (Continued)**

**12. Net Position or Fund Equity (Continued)**

- Assigned fund balance – amounts a government intends to use for specific purpose; intent can be expressed by the governing body or by an official or body to which the government body delegates the authority;
- Unassigned fund balance – Includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

City Council establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through carryover resolutions. A fund balance commitment is further indicated in the budget document as a designation or commitment on the fund (such as for special incentives). Assigned fund balance is established by City Council through adoption or amendment of the budget as intended for specific purposes (such as the purchase of capital assets, construction, debt service, or for other purposes).

**Government-wide and Proprietary Fund Statements**

Equity is classified as net position and displayed in three components:

- Net investment in capital assets – amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets and any capital related deferred inflows of resources.
- Restricted net position – amount of net position that is subject to restrictions that are imposed by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position – net position that is neither classified as restricted nor as net investment in capital assets.

**Use of Restricted Resources**

When an expense is incurred that can be paid using either restricted or unrestricted resources, the City's policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the City's policy is to first apply the expenditure toward restricted fund balance and then to other less-restrictive classifications – committed and then assigned fund balances before using unassigned fund balances.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**A. BUDGETARY INFORMATION**

Budgeting is an essential element of the financial planning, control and evaluation process of the City. Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, Debt Service Fund, the following Special Revenue Funds: Grants, HUD Mortgage, DLAD Mortgage Program, Economic Development, WRRP Rehabilitation, Holtz-Krause Clean Up, Hazardous Materials Emergency Response, Housing Stock Improvement, Room Tax, Public Access Cable, Recycling, EMS Grant, 400 Block, and the Other Grants & Special Purpose Accounts fund; and the following Capital Project Funds: Capital Improvements, TID #3 Downtown Development, Central Capital Purchasing, TID #5 Industrial Park, TID #6 West Side Development, TID #7 West Side Development, TID #8 Near West Side, TID #9 Big Bull Falls, TID #10 Industrial Park, TID #11 Business Campus, and TID #12 Downtown Development. All appropriations lapse at year end.

On or before the last day of August, all departments of the government submit requests for appropriations to the City's Finance Director so that a budget may be prepared. The budget is prepared by fund, department or program, and includes information on the prior year, year-to-date current year activity, current year estimates and requested appropriations for the next year.

The City's Finance Committee holds several budgetary review meetings to consider the departmental budgets. On or before the first Tuesday of November, the proposed budget is presented to the City Council for review. The Council holds public hearings to obtain taxpayer comments. The final adoption of the budget is by way of an annual budget resolution and must be passed by the Council no later than the fourth Tuesday in November.

The budget as adopted includes total expenditures at the cost center level. A cost center can be a fund, department, program or other activity for which control of expenditures is considered desirable. Cost centers are defined as follows for the governmental fund types with annual budgets: General Fund at department level, Special Revenue and Capital Projects at program level and Debt Service at total fund level.

The City's Finance Director and Mayor may authorize new appropriations or transfers of budgeted amounts within expenditures of a cost center up to \$5,000. Amounts up to \$15,000 require Finance Committee approval and transfers or new appropriations over \$15,000 require two-thirds (2/3) Council approval to amend the budget. Supplemental appropriations were necessary during the year but were not material in relation to the original appropriation. All such supplemental appropriations were properly authorized by the Common Council. Budget data presented in the financial statements reflect any adjustments made.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)**

**A. BUDGETARY INFORMATION (Continued)**

The Council may amend the budget resolution in two respects: (a) it may transfer appropriations from one particular fund to another fund or it may add new objects within a fund. The Council may do this by means of a resolution; (b) it may increase the aggregate total of appropriations in order to reflect changes in financial circumstances either not contemplated in the annual budget resolution or due to financial circumstances which by their very nature are difficult to estimate with exactness at the time of the enactment of the annual budget resolution. The Council may do this by means of a resolution adopted by a two-thirds vote of the members. The Council may, by resolution, appropriate money from its contingent fund for any lawful purpose.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated during the ensuing year.

**B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

For the year ended December 31, 2018, expenditures exceeded appropriations for the following departmental cost centers in the General Fund: City hall and other municipal buildings by \$3,281, Unclassified by \$318,736, Police department by \$24,135, Fire department by \$141,297, and Public Works by \$175,950. The Grants, HUD Mortgage, DLAD Mortgage Program, Hazardous Materials Emergency Response, Housing Stock Improvement, Room Tax, and Other Grants & Special Purpose Accounts special revenue funds incurred expenditures over appropriations by \$488,436, \$117,191, \$13,012, \$87,732, \$132,009, \$9,567, and \$169,099 respectively; and in the Debt Service Fund by \$55,561. Excess expenditures in the general fund, special revenue funds and debt service fund were funded by excess revenues, other cost savings or by available fund balance. Those incurred in the capital project funds would be funded with debt proceeds and advances from the General Fund.

**C. DEFICIT FUND EQUITY**

The TID #7 West Side Development, TID #9 Big Bull Falls, and TID #10 Industrial Park capital project funds had deficit fund equity of \$1,692,079, \$140,955, and \$270,929 respectively, as of December 31, 2018. The City intends to fund the above fund balance deficits from future operation of these funds.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS**

**A. CASH AND INVESTMENTS**

Cash and investments as of December 31, 2018 are classified in the accompanying financial statements as follows:

Statement of net position -	
Cash and cash equivalents	\$ 47,035,448
Investments	27,591,961
Restricted assets - cash and cash equivalents	7,684,388
Statement of net position - fiduciary funds	
Cash and cash equivalents	
Cemetery Private Purpose Trust Fund	604,405
Agency Funds	<u>636,613</u>
Total	<u>\$ 83,552,815</u>
Cash on hand	\$ 10,352
Deposits with financial institutions	11,248,410
Investments	<u>72,294,053</u>
Total	<u>\$ 83,552,815</u>

**Investments Authorized by the State of Wisconsin and the City’s Investment Policy**

The City’s investment policy as governed by Wisconsin State Statutes authorizes the following types of investments:

- U.S. Government agency bonds or securities;
- Certificates of deposit and repurchase agreements;
- Bonds or securities of any county, city, drainage district, vocational, technical and adult education district, village, town or school district in the state;
- Bankers acceptances issued by domestic banks which are eligible for purchase by the Federal Reserve System;
- Commercial paper rated in the highest short-term rating categories by rating agencies;
- Medium term corporate notes issued by corporations organized and operating within the U.S. or by depository institutions licensed by the U.S. or any state and operating in the U.S.;
- Money market mutual funds regulated by the Securities and Exchange Commission whose portfolios consist of U.S. Treasury or government obligations; and,
- State of Wisconsin Local Government Investment Pool.



**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

A. CASH AND INVESTMENTS (Continued)

**Fair Value Measurements**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

- Automated method – IDC Institutional Bond Pricing
- Automated method – IDC CD Pricing
- Quoted market prices

The City has the following fair value measurements as of December 31, 2018:

	Fair Value Measurements Using:		
	Level 1	Level 2	Level 3
U.S. Agencies	\$ -	\$ 23,216,781	\$ -
Negotiable CD's	-	743,315	-
Municipal Bonds	-	492,220	-
Repurchase sweep agreements	-	8,163,601	-
External Investment Pools	-	795,248	-
	-	795,248	-
Total Investments	\$ -	\$ 33,411,165	\$ -

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City's policy for managing its exposure to interest rate risk is to purchase a combination of shorter term and longer term investments and to time cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

A. CASH AND INVESTMENTS (Continued)

Information about the sensitivity of the fair values of the City’s investments to fluctuating interest rates is provided by the following table that shows distribution of the City’s investments by maturity:

Investment Type	Fair Value	Investment Maturities (in Years)		
		Less Than One	1-2	3-4
U.S. Agencies	\$ 23,216,781	\$ 2,416,600	\$ 7,393,875	\$ 13,406,306
Negotiable CD's	743,315	247,453	495,862	-
Municipal Bonds	492,220	-	492,220	-
Local Government Investment Pool	38,882,888	38,882,888	-	-
Repurchase sweep agreements	8,163,601	8,163,601	-	-
External investment pools	795,248	795,248	-	-
	<u>\$ 72,294,053</u>	<u>\$ 50,505,790</u>	<u>\$ 8,381,957</u>	<u>\$ 13,406,306</u>

**Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City will minimize credit risk by limiting the type of investments to U.S. treasury obligations, U.S. government agency obligations, money market mutual funds, certificates of deposit and local government investment pools. The City will also diversify its investment portfolio so as to minimize losses from any one type of security or from any one individual issuer.

The City had investments in the Local Government Investment Pool, Wells Fargo Treasury Money Market Fund, and repurchase sweep agreements which were not rated.

In addition, the City held investments in U.S. agency securities that were rated AAA, municipal bonds rated AA2, and negotiable CD’s that were not rated.

**Concentration of Credit Risk**

Concentration of credit risk refers to risk of loss attributed to the City’s investment in a single issuer. The City’s investment policy addresses this risk by requiring diversification of investments by security type and institution. With the exception of U.S. Treasury securities, no more than 50% of the City’s total investment portfolio will be invested in a single type of security.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

A. CASH AND INVESTMENTS (Continued)

At December 31, 2018, concentrations making up over 5% of the City’s investment portfolio were as follows:

Investment type	Issuer	Percentage of Portfolio
U.S. Agencies	Federal Agricultural Mortgage Corporation	6.2%
U.S. Agencies	Federal Farm Credit Bank	9.9%
U.S. Agencies	Federal Home Loan Bank	9.2%
Repurchase sweep agreements	U.S. Bank NA Commercial Paper	11.3%

**Custodial Credit Risk**

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the City will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The City’s investment policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provisions for deposits: The City’s investment policy requires collateralization on certificates of deposit and repurchase agreements at a level of 105% of the market value less amounts covered by the FDIC; and, the City Council approves and designates a list of authorized depository institutions based on evaluation and recommendation of the Finance Committee and City Finance Director.

At December 31, 2018, the carrying amount of the City’s deposits was \$11,248,410 and the financial institution balance was \$9,967,354. Of the financial institution balance, \$2,482,222 was covered by federal depository insurance, \$500,000 was covered by the national credit union share insurance fund, \$2,921,034 was covered by the State Deposit Guarantee Fund, and \$4,064,098 was uninsured and uncollateralized. The City’s repurchase sweep agreements, which had a balance of \$8,163,601 at December 31, 2018, was fully covered and secured by U.S. Bank NA commercial paper.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

**A. CASH AND INVESTMENTS (Continued)**

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for time and savings deposits and \$250,000 for interest-bearing demand deposits per official custodian per depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for all time accounts, savings accounts and interest-bearing demand deposit accounts per official custodian per depository institution. In addition, the above-mentioned State Deposit Guarantee Fund through the State of Wisconsin provides additional coverage of up to a maximum of \$400,000 per public depository above the applicable insurance coverage provided by the FDIC. However, although the fund had reserves available at December 31, the future availability of resources to cover the losses cannot be projected because provisions of the 1985 Wisconsin Act 25 provided that the amount in the fund will be used to repay public depositors for losses until the appropriation is exhausted at which time the fund is abolished.

**B. RECEIVABLES**

Receivables for the year ended December 31, 2018 for the City’s general fund have been shown net of allowances for uncollectible accounts and uncollectible delinquent personal property taxes of \$3,500,310 and \$113,664, respectively.

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the breakdown of unavailable and unearned revenues reported as *deferred inflows of resources* in the governmental funds were as follows:

	Unavailable	Unearned
Property taxes receivable	\$ -	\$ 31,798,021
Loans and mortgages receivable	10,551,258	-
Unpaid fines and forfeitures	576,298	-
Special assessments not yet due	446,150	-
Total deferred/unearned revenue for governmental funds	\$ 11,573,706	\$ 31,798,021

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

**C. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2018 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
<b>Governmental activities</b>				
Capital assets not being depreciated:				
Land	\$ 40,096,504	\$ 3,620,561	\$ -	\$ 43,717,065
Construction in progress	<u>12,036,238</u>	<u>10,658,400</u>	<u>(12,588,927)</u>	<u>10,105,711</u>
Total capital assets not being depreciated	<u>52,132,742</u>	<u>14,278,961</u>	<u>(12,588,927)</u>	<u>53,822,776</u>
Capital assets being depreciated:				
Buildings and improvements	37,597,416	1,580,206	(96,704)	39,080,918
Machinery and equipment	24,972,441	3,122,016	(1,607,410)	26,487,047
Infrastructure	<u>136,173,040</u>	<u>4,586,056</u>	<u>(117,258)</u>	<u>140,641,838</u>
Total capital assets being depreciated	<u>198,742,897</u>	<u>9,288,278</u>	<u>(1,821,372)</u>	<u>206,209,803</u>
Less accumulated depreciation for:				
Buildings and improvements	(12,900,857)	(1,391,680)	96,623	(14,195,914)
Machinery and equipment	(17,268,290)	(1,602,058)	1,552,932	(17,317,416)
Infrastructure	<u>(55,708,678)</u>	<u>(3,210,614)</u>	<u>76,232</u>	<u>(58,843,060)</u>
Total accumulated depreciation	<u>(85,877,825)</u>	<u>(6,204,352)</u>	<u>1,725,787</u>	<u>(90,356,390)</u>
Total capital assets being depreciated, net	<u>112,865,072</u>	<u>3,083,926</u>	<u>(95,585)</u>	<u>115,853,413</u>
Governmental activities capital assets, net	<u>\$ 164,997,814</u>	<u>\$ 17,362,887</u>	<u>\$ (12,684,512)</u>	169,676,189
Less: Capital related debt outstanding (excluding unspent capital related debt proceeds)				(56,828,169)
Less: Unamortized debt premiums				(1,956,861)
Add: Deferred loss on debt refunding				<u>111,863</u>
Net investment in capital assets				<u>\$ 111,003,022</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

**C. CAPITAL ASSETS (Continued)**

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type activities</b>				
Capital assets not being depreciated:				
Land	\$ 5,066,996	\$ 5,458	\$ -	\$ 5,072,454
Construction in progress	<u>628,576</u>	<u>4,808,745</u>	<u>(1,345,685)</u>	<u>4,091,636</u>
Total capital assets not being depreciated	<u>5,695,572</u>	<u>4,814,203</u>	<u>(1,345,685)</u>	<u>9,164,090</u>
Capital assets being depreciated:				
Buildings and improvements	45,307,953	360,984	-	45,668,937
Machinery and equipment	31,120,765	240,124	(188,198)	31,172,691
Water infrastructure	43,025,626	1,353,757	(168,918)	44,210,465
Wastewater infrastructure	<u>41,800,396</u>	<u>1,844,900</u>	<u>(116,885)</u>	<u>43,528,411</u>
Total capital assets being depreciated	<u>161,254,740</u>	<u>3,799,765</u>	<u>(474,001)</u>	<u>164,580,504</u>
Less accumulated depreciation for:				
Buildings and improvements	(25,364,952)	(1,195,484)	-	(26,560,436)
Machinery and equipment	(21,098,893)	(1,369,005)	184,708	(22,283,190)
Water infrastructure	(10,979,640)	(811,166)	168,918	(11,621,888)
Wastewater infrastructure	<u>(9,599,896)</u>	<u>(526,630)</u>	<u>116,885</u>	<u>(10,009,641)</u>
Total accumulated depreciation	<u>(67,043,381)</u>	<u>(3,902,285)</u>	<u>470,511</u>	<u>(70,475,155)</u>
Total capital assets being depreciated, net	<u>94,211,359</u>	<u>(102,520)</u>	<u>(3,490)</u>	<u>94,105,349</u>
Business-type activities capital assets, net	<u>\$ 99,906,931</u>	<u>\$ 4,711,683</u>	<u>\$ (1,349,175)</u>	\$ 103,269,439
Less: Capital related debt outstanding (excluding unspent capital related debt proceeds)				(12,069,780)
Less: Unamortized debt premiums				<u>(657,282)</u>
Net investment in capital assets				<u>\$ 90,542,377</u>

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:	
General government	\$ 303,621
Public safety	448,439
Transportation and streets	3,631,541
Natural resources and recreation	944,594
Economic development	432
Capital assets held by internal service funds	<u>875,725</u>
Total depreciation expense - governmental activities	<u>\$ 6,204,352</u>
Business-type activities:	
Water	\$ 1,226,894
Wastewater	1,270,561
Parking	673,564
Metro Ride	574,524
Airport	<u>156,742</u>
Total depreciation expense - business-type activities	<u>\$ 3,902,285</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

**D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

Interfund receivables and payables represent short-term loans from one fund to another to cover cash overdrafts or represent current portion of advances for specific funds. Interfund receivables and payables at December 31, 2018 are as follows:

Receivable Fund	Payable Fund	Amount
General Fund	TID #7 West Side Development	\$ 214,019
	TID #10 Industrial Park	116,300
	Public Access Cable	20,902
	Metro Ride	646,832
Wastewater Utility	Water Utility	<u>140,000</u>
Total - fund financial statements		1,138,053
Elimination for government-wide financial statements		<u>(491,221)</u>
Total - Government-wide financial statements		<u><u>\$ 646,832</u></u>

Advances between funds represent long-term loans principally for capital purposes. The composition of interfund advances as of December 31, 2018 is as follows:

Receivable Fund	Payable Fund	Amount
General Fund	TID #3 Downtown Development Fund	\$ 1,367,897
	TID #7 West Side Development Fund	1,478,060
	TID #9 Big Bull Falls Fund	140,955
	TID #10 Industrial Park Fund	154,629
Holtz-Krause Clean Up Fund	TID #3 Downtown Development Fund	1,239,432
Economic Development	TID #3 Downtown Development Fund	250,000
Housing Stock Improvement	TID #3 Downtown Development Fund	250,000
Wastewater Utility	Water Utility	<u>840,000</u>
Total - fund financial statements		5,720,973
Elimination for government-wide financial statements		<u>(5,720,973)</u>
Total - Government-wide financial statements		<u><u>\$ -</u></u>

For the statement of net position, interfund balances owed within the governmental activities or business-type activities are netted and eliminated.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

**D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)**

Interfund transfers for the year ended December 31, 2018 are as follows:

	Transfers to	Transfers from
General Fund		
Room Tax Fund	\$ -	\$ 177,273
Recycling Fund	20,000	-
Capital Improvements Fund	88,088	-
Water Utility Fund	-	1,165,911
Wastewater Utility Fund	-	450,000
Airport Fund	40,000	-
Motor Pool Fund	-	125,000
Special Revenue Funds		
General Fund	177,273	20,000
Grants Fund	35,591	-
HUD Mortgage Fund	-	35,591
400 Block Fund	82,509	-
Capital Improvements Fund	175,864	-
Room Tax Fund	-	82,509
Animal Control Fund	-	1,480
Debt Service Fund		
TID #3 Downtown Development Fund	-	3,435,523
Capital Improvements Fund	-	111,163
TID #6 West Side Development Fund	-	1,605,870
TID #7 West Side Development Fund	-	505,835
TID #8 Near West Side Fund	-	159,542
TID #9 Big Bull Falls Fund	-	72,935
TID #10 Industrial Park Fund	-	106,114
TID #11 Business Campus	-	191,213
Capital Projects Funds		
General Fund	-	88,088
Grants Fund	-	145,864
Economic Development Fund	-	30,000
TID #3 Downtown Development Fund	1,300,537	-
TID #5 Industrial Park Fund	-	1,300,537
Debt Service Fund	6,188,195	-
Enterprise Funds		
General Fund	1,615,911	40,000
Other grants & special purpose accounts	1,480	-
Internal Service Funds		
General Fund	125,000	-
Employee Benefits Fund	708,161	-
Employee HRA/Wellness Fund	-	708,161
Totals	\$ 10,558,609	\$ 10,558,609



**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

**D. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)**

The principal purpose of these transfers are to (1) move revenues from the fund that collects them to the fund required to expend them, (2) move receipts restricted to debt service from funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**E. LONG-TERM DEBT**

A summary of the long-term liability activity for the year ended December 31, 2018 is as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
<b>Governmental activities</b>					
General obligation debt:					
Bonds payable	\$ 29,325,000	\$ -	\$ (1,210,000)	\$ 28,115,000	\$ 1,715,000
Notes payable	39,190,299	5,480,000	(7,382,006)	37,288,293	7,075,056
Note anticipation notes	6,600,000	8,010,000	-	14,610,000	-
Unamortized costs	2,028,236	184,363	(187,702)	2,024,897	-
Compensated absences	<u>1,974,507</u>	<u>296,333</u>	<u>(43,541)</u>	<u>2,227,299</u>	<u>946,142</u>
Governmental activities long-term liabilities	<u>\$ 79,118,042</u>	<u>\$ 13,970,696</u>	<u>\$ (8,823,249)</u>	<u>\$ 84,265,489</u>	<u>\$ 9,736,198</u>

The summary of long-term liability activity for business-type activities is as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
<b>Business-type activities</b>					
General obligation debt:					
Notes payable	\$ 1,646,480	\$ -	\$ (521,840)	\$ 1,124,640	\$ 526,840
State trust fund loan	7,662,526	-	(7,662,526)	-	-
Revenue bonds	11,040,000	-	(860,000)	10,180,000	845,000
Revenue bond anticipation notes	-	5,055,000	-	5,055,000	-
Unamortized costs	712,926	-	(55,644)	657,282	-
Compensated absences	<u>528,864</u>	<u>292,784</u>	<u>(185,934)</u>	<u>635,714</u>	<u>175,783</u>
Business-type activities long-term liabilities	<u>\$ 21,590,796</u>	<u>\$ 5,347,784</u>	<u>\$ (9,285,944)</u>	<u>\$ 17,652,636</u>	<u>\$ 1,547,623</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

E. LONG-TERM DEBT (Continued)

Total interest paid during the year on long-term debt totaled \$2,515,038.

In accordance with Section 67.03 Wisconsin Statutes, the total indebtedness of the City for general purposes may not exceed 5% of the value of the taxable property located therein for state purposes:

Equalized value	\$2,896,505,404
Legal debt margin percentage	<u>5.00%</u>
	144,825,270
Add: Available funds for debt payment	679,147
Less: Outstanding general obligation debt	<u>(66,527,933)</u>
Legal debt margin	\$ <u><u>78,976,484</u></u>

Estimated payments of compensated absences and other postemployment benefits are not included in the following debt payment schedules. The amounts attributable to governmental activities will be liquidated primarily by the general fund.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

E. LONG-TERM DEBT (Continued)

**General Obligation Debt**

General obligation debt outstanding at December 31, 2018 is detailed as follows:

	Original Amount	Interest Rates	Final Maturity	Balance 12/31/2018
2009 Promissory note Series A	\$ 9,560,000	0.7-3.0%	4/1/19	\$ 415,000
2010 Promissory note Series A	5,145,000	1.0-3.0%	4/1/20	1,075,000
2011 Promissory note Series A	7,685,000	2.0-2.5%	4/1/21	2,295,000
2012 Promissory note Series A	2,725,000	2.0-2.65%	4/1/22	1,155,000
2012 Promissory note Series B	13,400,000	2.0-3.0%	4/1/22	4,685,000
2013 Promissory note	750,000	2.75%	8/16/18	750,000
2013 Promissory note Series A	5,365,000	2.0-3.0%	4/1/23	2,595,000
2013 Promissory note Series B	630,000	1.0-2.95%	4/1/23	305,000
2013 GO Bonds Series C	3,410,000	2.0-4.0%	4/1/33	2,550,000
2014 Promissory note	190,000	2.75%	3/17/19	190,000
2014 Promissory note Series A	6,405,000	2.0-3.0%	4/1/24	2,705,000
2014 GO Bonds Series B	1,495,000	2.0-3.0%	4/1/29	1,295,000
2015 Promissory note Series A	3,930,000	0.7-2.5%	4/1/25	2,820,000
2015 GO Bonds Series B	5,705,000	2.0-3.5%	4/1/35	5,125,000
2015 GO Com Dev Bonds Series C	2,655,000	3.0-3.95%	4/1/30	2,485,000
2016 Promissory note Series A	8,705,000	2.0-3.0%	4/1/26	5,935,000
2016 Promissory note Series B	6,530,000	2.0-3.0%	4/1/36	6,300,000
2016 Promissory note Series C	4,695,000	0.7-3.25%	4/1/32	4,055,000
2016 Promissory note	1,609,779	2.75%	4/18/26	1,609,779
2016 Promissory note	200,000	2.75%	11/14/20	200,000
2016 State trust fund loan	4,827,000	3.25%	3/15/25	728,154
2017 Promissory note Series A	6,230,000	1.25-4.0%	4/1/27	5,470,000
2017 Promissory note Series B	6,405,000	2.0-3.0%	4/1/31	6,305,000
2018 Promissory note Series A	5,480,000	3.0-4.0%	4/1/28	5,480,000
Total general obligation debt				<u>\$ 66,527,933</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

E. LONG-TERM DEBT (Continued)

Debt service requirements on general obligation debt to maturity at December 31, 2018 are as follows:

Year	Governmental Activities		Business-Type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$ 8,790,056	\$ 1,644,760	\$ 526,840	\$ 20,216	\$ 9,316,896	\$ 1,664,976
2020	8,669,419	1,483,676	299,880	11,009	8,969,299	1,494,685
2021	7,428,961	1,289,407	297,920	3,724	7,726,881	1,293,131
2022	7,354,488	1,115,610	-	-	7,354,488	1,115,610
2023	5,912,172	904,118	-	-	5,912,172	904,118
2024-2028	19,693,197	2,416,830	-	-	19,693,197	2,416,830
2029-2033	6,550,000	552,418	-	-	6,550,000	552,418
2034-2036	1,005,000	41,800	-	-	1,005,000	41,800
	<u>\$ 65,403,293</u>	<u>\$ 9,448,619</u>	<u>\$ 1,124,640</u>	<u>\$ 34,949</u>	<u>\$ 66,527,933</u>	<u>\$ 9,483,568</u>

**Anticipation Notes**

The anticipation notes outstanding at December 31, 2018 was comprised of the following issue:

	Original Amount	Interest Rates	Final Maturity	Balance 12/31/2018
2017 Note anticipation note Series E	\$ 6,600,000	3.00%	4/1/22	\$ 6,600,000
2018 Revenue bond anticipation note Series B	5,055,000	3.00%	4/1/20	5,055,000
2018 Note anticipation note Series C	8,010,000	3.45%	4/1/23	<u>8,010,000</u>
Total note anticipation note debt				<u>\$ 19,665,000</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

E. LONG-TERM DEBT (Continued)

Debt service requirements on the anticipation note debt to maturity at December 31, 2018 are as follows:

Year	Governmental Activities		Business-Type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$ -	\$ 425,985	\$ -	\$ 125,111	\$ -	\$ 551,096
2020	-	474,345	5,055,000	75,825	5,055,000	550,170
2021	-	474,345	-	-	-	474,345
2022	6,600,000	375,345	-	-	6,600,000	375,345
2023	8,010,000	138,173	-	-	8,010,000	138,173
	<u>\$ 14,610,000</u>	<u>\$ 1,888,193</u>	<u>\$ 5,055,000</u>	<u>\$ 200,936</u>	<u>\$ 19,665,000</u>	<u>\$ 2,089,129</u>

**Revenue Bonds**

The revenue bonds outstanding at December 31, 2018 were comprised of the following issues:

	Original Amount	Interest Rates	Final Maturity	Balance 12/31/2018
2017 Water revenue bonds	\$ 4,815,000	2.0-4.0%	5/1/37	\$ 4,470,000
2017 Sewer revenue bonds	6,225,000	2.0-4.0%	5/1/37	<u>5,710,000</u>
Total revenue bond debt				<u>\$ 10,180,000</u>

Debt service requirements on the revenue bond debt to maturity at December 31, 2018 are as follows:

Year	Business-Type Activities	
	Principal	Interest
2019	\$ 845,000	\$ 339,325
2020	865,000	320,500
2021	890,000	295,000
2022	925,000	261,375
2023	965,000	223,575
2024-2028	3,500,000	574,425
2029-2033	1,140,000	248,175
2034-2037	<u>1,050,000</u>	<u>66,075</u>
	<u>\$ 10,180,000</u>	<u>\$ 2,328,450</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

E. LONG-TERM DEBT (Continued)

**Utility Revenues Pledged**

The City has pledged future water and sewer customer revenues, net of specified operating expenses, to repay the water and sewer system revenue bonds. Proceeds from the bonds provided financing for the construction or acquisition of capital assets used with the systems. The bonds are payable solely from water and sewer customer net revenues and are payable through 2037. The total principal and interest remaining to be paid on the bonds is \$12,508,450. Principal and interest paid for the current year was \$1,181,905, and the total customer net revenues were \$5,173,098.

**Current Refunding**

On December 5, 2017, the city issued \$4,815,000 of water system revenue bonds, Series C, with an average interest rate of 2.55%, and \$6,225,000 of sewer system revenue bonds, Series D, with an average interest rate of 2.32%, of which \$6,925,000 was used to refund \$7,662,526 of outstanding 2015 and 2016 state trust fund loans with an average interest rate of 3.25%. \$6,877,701 of the total net proceeds of \$11,754,856 plus an additional amount of \$1,046,214 of current available resources were used to retire outstanding principal and interest of the 2015 and 2016 state trust fund loan issue in the amount of \$7,923,915 on January 2, 2018. As a result, the 2015 state trust fund loan has been paid in its entirety, and all but \$827,000 of the 2016 state trust fund loan has been paid as of January 2, 2018.

This refunding was undertaken to reduce the total debt payments through 2037 by \$418,906 and to obtain a total economic gain (difference between the present values of the old and new debt service payments) of \$126,886.

**Conduit Debt Obligations**

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2018, there were three series of Industrial Revenue Bonds outstanding. Total principal amount payable could not be determined, however, original issue amounts totaled \$2,700,000.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

**F. RESTRICTED NET POSITION/FUND BALANCES**

Governmental activities restricted net position reported in the government-wide statement of net position at December 31, 2018 includes the following:

Net position restricted for :	
Debt service payments	\$ 679,147
Capital improvements	14,959,818
Special purposes	6,140,242
Pension Benefits	4,457,310
Total governmental activities restricted net position	<u>\$ 26,236,517</u>

Fund balance classifications for major funds as of December 31, 2018 are as follows:

General Fund	
Nonspendable for advances	\$ 3,141,541
Nonspendable for inventories and prepayments	<u>396,259</u>
Total nonspendable	3,537,800
Committed to contingencies	163,059
Committed to economic development	500,000
Committed to continuing appropriation	501,360
Unassigned	<u>8,185,464</u>
Total General Fund	<u>\$ 12,887,683</u>
Debt Service Fund	
Restricted for debt service payments	<u>\$ 1,199,615</u>
TID #3 Downtown Development Fund	
Restricted for capital improvements	<u>\$ 3,009,160</u>
Capital Improvements Fund	
Restricted for capital improvements	\$ 854,628
Committed for capital improvements	<u>2,871,167</u>
Total Capital Improvements Fund	<u>\$ 3,725,795</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

**F. RESTRICTED NET POSITION/FUND BALANCES (Continued)**

Fund balances reported on the fund financial statements at December 31, 2018 for nonmajor funds are as follows:

Special revenue funds	
Restricted for special purposes:	
Grants	\$ 1,632,976
HUD mortgage program	131,917
Federal rent rehabilitation	337,818
WRRP rehabilitation	1,193,253
Holtz-Krause Clean up	1,776,029
Hazardous materials emergency response	180,065
Recycling	8,314
EMS grant	40,047
Other grants & special purpose accounts	839,823
Total restricted fund balance	<u>6,140,242</u>
Committed to special purposes:	
DLAD mortgage program	518,756
Economic development	289,186
Housing stock improvement	309,357
Room tax	41,458
Public access cable	1,439
400 Block	126,369
Total committed fund balance	<u>1,286,565</u>
Total special revenue funds	<u>\$ 7,426,807</u>
Capital project funds	
Restricted for special purposes:	
Central Capital Purchasing	\$ 83,328
TID #6 West Side Development	2,947,243
TID #8 Near West Side	255,587
TID #11 Business Campus	4,159,943
TID #12 Downtown Development	3,649,929
Total restricted fund balance	<u>11,096,030</u>
Unassigned:	
TID #7 West Side Development (deficit)	(1,692,079)
TID #9 Big Bull Falls (deficit)	(140,955)
TID #10 Industrial Park (deficit)	(270,929)
Total unassigned fund balance	<u>(2,103,963)</u>
Total capital project funds	<u>\$ 8,992,067</u>



**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

**G. RESTRICTED ASSETS**

The following represent the balances of the restricted assets:

**Long-Term Debt Accounts**

- Construction - Used to report proceeds of bond issuances that are restricted for use in construction.
- Redemption - Used to segregate resources accumulated for debt service payments over the next twelve months

**Depreciation/Equipment Replacement Account**

The Wastewater Utility established an equipment replacement account to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources, and City Council action. The Wastewater Utility has established specific cash accounts and distributes its revenues to these accounts as follows:

	<u>Wastewater</u>
Operations Fund	97.5%
Replacement Fund	2.5%

The balance of restricted assets in the Water and Wastewater Utility Enterprise Funds is as follows:

	<u>Water</u>	<u>Wastewater</u>
	<u>Utility</u>	<u>Utility</u>
Construction accounts	\$ 1,016,000	\$ 3,403,486
Redemption accounts	641,489	864,630
Depreciation/Replacement accounts	-	1,758,783
Total Restricted Cash	<u>\$ 1,657,489</u>	<u>\$ 6,026,899</u>

**H. COMPONENT UNIT**

The financial records of the City of Wausau Community Development Authority (CDA) are maintained in accordance with the accounting practices prescribed by the United States Department of Housing and Urban Development (HUD). Financial information for the Authority is presented as a discrete column in the statement of net position and statement of activities.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

H. COMPONENT UNIT (Continued)

In addition to the basic financial statements and the preceding applicable notes to the financial statements, the following additional disclosures are considered necessary for fair presentation.

- a. The Authority follows the full accrual basis of accounting and the flow of economic resources measurement focus.
- b. The composition of cash, cash equivalents and investments at December 31, 2018 is as follows:

Deposits	\$ 6,300,970
Petty cash	<u>120</u>
Total	<u>\$ 6,301,090</u>
Financial statement presentation:	
Cash and cash equivalents	\$ 5,330,818
Cash and cash equivalents - restricted	<u>970,272</u>
Total	<u>\$ 6,301,090</u>

**Custodial Credit Risk for Deposits**

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the CDA will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The CDA requires all funds in excess of federal and state depository insurance coverage to be secured.

**Custodial Credit Risk for Investments**

At year end, the carrying value of the CDA's deposits was \$6,300,970 and the financial institution balance was \$6,380,223. The entire financial institution balance was covered by federal and state depository insurance.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the CDA will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The CDA requires all funds in excess of federal and state depository insurance coverage to be secured.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

H. COMPONENT UNIT (Continued)

**Investment Policy**

The CDA has adopted a formal investment policy; however, the CDA invests in accordance with Wisconsin State Statutes. Under the policy, investments are limited to: 1) time deposits in any credit union, bank, savings bank, trust company, or savings and loan association authorized to transact business in the state; and 2) the state local government investment pool.

**Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments as indicated above. The CDA does not have a formal policy on this type of risk.

**Concentration of Credit Risk**

Concentration of credit risk refers to risk of loss attributed to the CDA’s investment in a single issuer. The CDA does not have a formal policy on this type of investment risk.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The CDA has no formal investment policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates.

c. Long-term debt activity for the year ended December 31, 2018 was as follows:

	Beginning			Ending	Due Within
	Balance	Increases	Decreases	Balance	One Year
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Affordable Housing Program					
Loan	\$ 750,000	\$ -	\$ -	\$ 750,000	\$ -
Compensated absences	<u>38,950</u>	<u>22,983</u>	<u>(14,199)</u>	<u>47,734</u>	<u>16,944</u>
	<u>\$ 788,950</u>	<u>\$ 22,983</u>	<u>\$ (14,199)</u>	<u>\$ 797,734</u>	<u>\$ 16,944</u>

The Affordable Housing Program Loan represents a 0%, non-amortizing note payable. The CDA must comply with all AHP provisions for 15 years at which time the loan balance will be forgiven.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 3 – DETAILED NOTES ON ALL FUNDS (Continued)**

H. COMPONENT UNIT (Continued)

d. Capital asset activity for the year ended December 31, 2018 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Capital assets not being depreciated:				
Land	\$ 981,317	\$ -	\$ -	\$ 981,317
Construction in progress	<u>46,839</u>	<u>125,233</u>	<u>(142,665)</u>	<u>29,407</u>
Total capital assets not being depreciated	<u>1,028,156</u>	<u>125,233</u>	<u>(142,665)</u>	<u>1,010,724</u>
Capital assets being depreciated:				
Buildings and improvements	21,688,210	153,766	-	21,841,976
Furniture and equipment	<u>726,919</u>	<u>32,254</u>	<u>(1,259)</u>	<u>757,914</u>
Total capital assets being depreciated	22,415,129	186,020	(1,259)	22,599,890
Less accumulated depreciation	<u>(8,681,349)</u>	<u>(664,541)</u>	<u>1,259</u>	<u>(9,344,631)</u>
Total capital assets being depreciated, net	<u>13,733,780</u>	<u>(478,521)</u>	<u>-</u>	<u>13,255,259</u>
Total Authority capital assets	<u>\$ 14,761,936</u>	<u>\$ (353,288)</u>	<u>\$ (142,665)</u>	\$ 14,265,983
Less related long-term debt outstanding				<u>750,000</u>
Net investment in capital assets				<u>\$ 13,515,983</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION**

**A. DEFINED BENEFIT PENSION PLAN**

**Plan description**

The Wisconsin Retirement System (WRS) is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at [etf.wi.gov/publications/cafr.htm](http://etf.wi.gov/publications/cafr.htm)

**Vesting**

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits provided**

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

A. DEFINED BENEFIT PENSION PLAN (Continued)

**Post-Retirement Adjustments**

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system’s consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the “floor”) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2007	3.0%	10.0%
2008	6.6	0.0
2009	(2.1)	(42.0)
2010	(1.3)	22.0
2011	(1.2)	11.0
2012	(7.0)	(7.0)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0

**Contributions**

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period ending December 31, 2018, the WRS recognized \$1,891,736 in contributions from the City.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**A. DEFINED BENEFIT PENSION PLAN (Continued)**

Contribution rates for the reporting period are:

Employee Category	Employee	Employer
General (including teachers, executives, and elected officials)	6.8%	6.8%
Protective with Social Security	6.8%	10.6%
Protective without Social Security	6.8%	14.9%

**Pension Assets, Pension Expense, Deferred Outflows of Resources and Deferred Inflows or Resources Related to Pensions**

At December 31, 2018, the City reported an asset of \$5,150,404 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2017, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2016 rolled forward to December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2017, the City's proportion was 0.17346577% which was an increase of 0.00310013% from its proportion measured as of December 31, 2016.

For the year ended December 31, 2018, the City recognized pension expense of \$2,251,406.

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 6,543,716	\$ 3,060,934
Net differences between projected and actual earnings on pension plan investments	-	7,078,753
Changes in assumptions	1,017,619	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	37,508	-
Employer contributions subsequent to the measurement date	1,891,736	-
Total	\$ 9,490,579	\$ 10,139,687

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

A. DEFINED BENEFIT PENSION PLAN (Continued)

\$1,891,736 reported as deferred outflows related to pension resulting from the City’s contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the year ended December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31	<u>Expense</u>
2019	\$ 574,553
2020	(34,728)
2021	(1,760,081)
2022	(1,332,967)
2023	<u>12,379</u>
Total	<u>\$ (2,540,844)</u>

**Actuarial Assumption**

The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2016
Measurement Date of Net Pension Asset:	December 31, 2017
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases:	
Inflation	3.2%
Seniority/Merit	0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*	2.1%

*\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012-2014. The total pension asset for December 31, 2017 is based upon a roll-forward of the asset calculated from the December 31, 2016 actuarial valuation.



**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

A. DEFINED BENEFIT PENSION PLAN (Continued)

**Long-term expected Return on Plan Assets**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Core Fund Asset Class	Current Asset Allocation	Long-Term Expected Nominal Rate of Return	Long-Term Expected Real Rate of Return
Global Equities	50.0%	8.2%	5.3%
Fixed Income	24.5%	4.2%	1.4%
Inflation Sensitive Assets	15.5%	3.8%	1.0%
Real Estate	8.0%	6.5%	3.6%
Private Equity/Debt	8.0%	9.4%	6.5%
Multi-Asset	4.0%	6.5%	3.6%
Total Core Fund	110.0%	7.3%	4.4%
<hr/>			
US Equities	70%	7.5%	4.6%
International Equities	30%	7.8%	4.9%
Total Variable Fund	100%	7.9%	5.0%

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75%

Asset allocations are managed within established ranges, target percentages may differ from actual monthly allocations

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

A. DEFINED BENEFIT PENSION PLAN (Continued)

**Single Discount rate**

A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.31%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City’s proportionate share of the net pension liability/(asset) to changes in the discount rate**

The following schedule presents the City’s proportionate share of the net pension liability/(asset) calculated using the discount rate of 7.20%, as well as what the City’s proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

	1% Decrease to Discount Rate (6.20%)	Current Discount Rate (7.20%)	1% Increase to Discount Rate (8.20%)
City's proportionate share of the net pension asset (liability)	\$ 13,325,855	\$ (5,150,404)	\$ (19,192,933)

**Pension plan fiduciary net position**

Detailed information about the pension plan’s fiduciary net position is available in separately issued financial statements available at [etf.wi.gov/publications/cafr.htm](http://etf.wi.gov/publications/cafr.htm).

**Payable to the pension plan**

At December 31, 2018 the City reported a payable of \$398,947 for the outstanding amount of contributions to the pension plan for the year ended December 31, 2018.

In addition to the above-mentioned retirement fund, the State of Wisconsin administers a plan for three (3) employees who retired prior to the consolidation with the WRS. The total estimated future cost to the City at December 31, 2018, was approximately \$10,612, substantially all of which relates to prior services. The current portion of the estimated liability of \$10,612 is provided for in the General Fund. The estimated remaining period of amortization is one year.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. OTHER POSTEMPLOYMENT BENEFITS**

The City has adopted GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for the year ended December 31, 2018. This statement revised and established new financial reporting requirements for governments that provide their employees with postemployment benefits. Financial statements for the year ended December 31, 2018 have not been restated.

The cumulative effect of this change was to decrease the December 31, 2018 net position by \$1,255,077 as follows:

Other postemployment liability				
OPEB asset balance previously reported	\$	38,073		
Actuarially determined liability balance		(712,680)		
Actuarially determined deferred outflows		109,967		
Change in other postemployment liability			\$	(640,786)
Local Retiree Life Insurance Fund (LRLIF)				
OPEB liability balance previously reported		-		
Actuarially determined liability balance		(614,291)		
Change in other postemployment liability				(614,291)
Total cumulative effect of change in accounting principle			\$	(1,255,077)

The City reports OPEB related balances at December 31, 2018 as summarized below:

	OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB Expense
Local Retiree Life Insurance Fund (LRLIF)	\$ 707,188	\$ 76,480	\$ 47,776	\$ 64,193
Single-employer defined OPEB plan	673,151	112,726	-	112,726
Total OPEB related items	\$ 1,380,339	\$ 189,206	\$ 47,776	\$ 176,919

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. OTHER POSTEMPLOYMENT BENEFITS**

**1. Single-employer Defined Postemployment Benefit Plan**

**Plan Description**

The Plan is a single-employer defined benefit postemployment health plan that covers retired employees of the City. Eligible retired employees may use a percentage of their accumulated sick leave, converted at their monetary value, towards continued medical coverage on the City’s group plan. Medical benefits paid for by the City are indicated below. Eligibility requirements for specific classifications of employees for continued health care coverage under the City’s group plan are briefly outlined below:

- Fire: At least 50 years of age with a minimum of 5 years of service with the City.
- Police: At least 50 years of age with a minimum of 13 years of service with the City.
- Management: At least 55 years of age with a minimum of 14 years of service with the City, and hired prior to January 1, 2013. The requirement of 14 years of service is decreased by 1 year for every additional year of age over 55 at the date of retirement.

*Note: Any City employee retiring after December 31, 2012 will no longer be eligible to remain on the City’s group medical plan beyond the COBRA period.*

No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75. The plan does not issue separate financial statements.

**Benefits provided**

Retired employees who qualify are allowed to convert a maximum of 60% (80% for employees with at least 25 years of service and 100% for management employees with at least 30 years of service as of December 31, 2012) of their accumulated sick leave balance upon retirement into monetary value and draw down on the amount to pay costs of health insurance premiums.

**Employees Covered by Benefit Terms**

At December 31, 2018, the following employees were covered by the benefit terms:

21 Inactive employees or beneficiaries currently receiving benefit payments
<u>293 Active employees</u>
<u><u>314</u></u>

**Contributions**

The City does not contribute to the premium costs. The retirees pay 100% of the premium amounts under the plan.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**1. Single-employer Defined Postemployment Benefit Plan (Continued)**

**Total OPEB Liability**

The City's total OPEB liability of \$673,151 was measured as of December 31, 2017, and was determined by an actuarial valuation as of that date.

**Actuarial Assumptions and other inputs**

The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.5%
Salary Increases	3.0%
Healthcare cost trend rates	Assumed to increase each year of age separate from trend due to increased cost of older participants, as follows:

<u>Age</u>	<u>Rate</u>
Under 40	4.00%
40-44	3.75%
45-49	3.50%
50-54	3.00%
55-64	3.25%

A discount rate of 3.50% was used in calculating the City's OPEB liability based on the Bond Buyer GO 20-Year AA Bond Index.

Mortality rates were based on the Wisconsin 2012 Mortality table.

The actuarial assumptions used in the December 31, 2017 valuation were upon an experience study conducted in 2015 using the Wisconsin Retirement System (WRS) experience from 2012-2014.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**1. Single-employer Defined Postemployment Benefit Plan (Continued)**

**Changes in the Total OPEB Liability**

	Total OPEB Liability
Balance at December 31, 2017	\$ 712,680
Changes for the year:	
Service Cost	46,603
Interest	23,835
Benefit Payments	(109,967)
Net Changes	(39,529)
Balance at December 31, 2018	\$ 673,151

**Sensitivity of the total OPEB liability to changes in the discount rate**

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease to Discount Rate (2.50)%	Current Discount Rate (3.50%)	1% Increase to Discount Rate (4.50%)
City's proportionate share of the OPEB liability	\$ 708,878	\$ 673,151	\$ 638,687

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates**

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease (6.5% decreasing to 4.0%)	Healthcare Cost Trend Rates (7.5% decreasing to 5.0%)	1% Increase (8.5% decreasing to 6.0%)
City's proportionate share of the OPEB liability	\$ 619,154	\$ 673,151	\$ 638,687

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**1. Single-employer Defined Postemployment Benefit Plan (Continued)**

**OPEB Expense and Deferred Outflows of Resources Related to OPEB**

For the year ended December 31, 2018, the City recognized OPEB expense of \$109,967. \$112,726 reported as deferred outflows related to OPEB resulting from the employer contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended December 31, 2019.

**Payable to the OPEB Plan**

At December 31, 2018, the City reported a payable of \$0 for the outstanding amount of contribution to the plan required for the year ended December 31, 2018.

**2. Local Retiree Life Insurance Fund**

**Plan Description**

The LRLIF is a cost-sharing, multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible employees.

**OPEB Plan Fiduciary Net Position**

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

**Benefits Provided**

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

**Contributions**

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2018 are:

Coverage Type	Employer Contribution
50% Post-retirement coverage	40% of employee contribution
25% Post-retirement coverage	20% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2017 are listed below:

Life Insurance	
Employee Contribution Rates	
For the Year Ended December 31, 2018	
Attained Age	Basic
Under 30	\$0.05
30 - 34	0.06
35 - 39	0.07
40 - 44	0.08
45 - 49	0.12
50 - 54	0.22
55 - 59	0.39
60 - 64	0.49
65 - 69	0.57

During the reporting period, the LFLIF recognized \$4,463 in contributions from the City.



**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

**OPEB Liability, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At December 31, 2018, the City reported a liability of \$707,188 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2016 rolled forward to the December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City proportion of the net OPEB liability was based on the City's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2017, the City's proportion was 0.23505700%, which was a decrease of 0.017959% from its proportion measured as of December 31, 2016.

For the year ended December 31, 2018, the City recognized OPEB expense of \$64,193.

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 9,964
Net differences between projected and actual earnings on pension plan investments	8,143	-
Changes in assumptions	68,337	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	37,812
Total	<u>\$ 76,480</u>	<u>\$ 47,776</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

Amounts related to the City reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended December 31	Expense
2019	\$ 5,185
2020	5,185
2021	5,185
2022	5,185
2023	3,150
2024	3,150
Thereafter	<u>1,664</u>
Total	<u><u>\$ 28,704</u></u>

**Actuarial assumptions**

The total OPEB liability in the January 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial valuation date:	January 1, 2017
Measurement date of net OPEB liability (asset):	December 31, 2017
Actuarial cost method:	Entry age normal
20 year tax-exempt municipal bond yield:	3.44%
Long-term expected rate of return:	5.00%
Discount rate:	3.63%
Salary increases:	
Inflation	3.20%
Seniority/Merit	0.2% - 5.6%
Mortality:	Wisconsin 2012 Mortality Table

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

**Long-term expected return on plan assets**

The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

<u>Asset Class</u>	<u>Index</u>	<u>Target Allocation</u>	Long-Term Expected Geometric <u>Real Rate of Return</u>
US Government Bonds	Barclays Government	1%	1.13%
US Credit Bonds	Barclays Credit	65%	2.61%
US Long Credit Bonds	Barclays Long Credit	3%	3.08%
US Mortgages	Barclays MBS	31%	2.19%
Inflation			2.30%
Long-Term Expected Rate of Return			5.00%

**Single discount rate**

A single discount rate of 3.63% was used to measure the total OPEB liability. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

B. OTHER POSTEMPLOYMENT BENEFITS (Continued)

**2. Local Retiree Life Insurance Fund (Continued)**

**Sensitivity of the proportionate share of net OPEB liability to changes in the discount rate**

The following presents the City’s proportionate share of the net OPEB asset (liability) calculated using the discount rate of 3.63%, as well as what the City’s proportionate share of the net OPEB asset (liability) would be if it were calculated using a discount rate that is 1-percentage-point lower (2.63%) or 1-percentage-point higher (4.63%) than the current rate:

	1% Decrease to Discount Rate (2.63%)	Current Discount Rate (3.63%)	1% Increase to Discount Rate (4.63%)
City's proportionate share of the net OPEB asset (liability)	\$ (999,525)	\$ (707,188)	\$ (482,850)

**OPEB plan fiduciary net position**

Detailed information about the OPEB plan’s fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

**Payable to the OPEB Plan**

At December 31, 2018, the City reported a payable of \$0 for the outstanding amount of contribution to the plan required for the year ended December 31, 2018.

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditures for claims and judgments are only reported in governmental fund types if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the City is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the City’s legal counsel that the ultimate outcome of any litigation will not have a material adverse effect on the City’s financial position or results of operations.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**B. COMMITMENTS AND CONTINGENCIES**

At December 31, 2018, the City had the following encumbrances outstanding at year end and expects to honor them upon performance by the vendors:

Capital Improvements	\$1,159,478
TID #3 Downtown Development	1,723,959
Water Utility	115,334
Wastewater Utility	1,398,871
Motor Pool	295,075
Nonmajor Capital Projects Funds	<u>806,647</u>
Total Committed Construction and Equipment	<u>\$5,499,364</u>

The City has entered into a number of developer agreements within the City’s tax incremental financing districts to stimulate economic growth. Payments under these agreements are contingent upon developers fulfilling certain agreed upon matters. Total commitments at December 31, 2018 are \$16,009,942.

**Risk management**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omission; injuries to employees; and natural disasters. The City purchases commercial insurance to protect against these potential losses. No significant reductions in prior year insurance coverage has occurred. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

The City provides health and dental care benefits to employees through individual plans with specific insurance coverage. For health insurance, employees have an HRA or an HSA option. The health plans are offered by WPS and dental coverage is offered through Delta Dental. Insurance premiums, based on historical cost, are paid into the Employee Benefits and Employee HRA/Wellness Funds from all other City funds and other participants and are available to pay claims, administrative costs and stop loss claims.

Under the health care program, the City pays up to a maximum of \$60,000 annually for each covered employee and each covered dependent’s health care cost. Expected claims are calculated at the end of each plan year by the third party administrator based on the number of single and family contracts covered and the expected claims. Administrative costs for 2018 totaled approximately \$135,058.

The estimated liability for self-funded losses is based on reported claims for the year and those received subsequent to year end. The City does not allocate overhead costs or other costs to the claims liability. The estimated claims liability amount for 2017 and 2018 is as follows:

	Balance	Claims and	Amounts	Balance
	January 1	Changes in	Paid	December 31
	<u>January 1</u>	<u>Estimates</u>	<u>Paid</u>	<u>December 31</u>
2017	663,883	3,544,139	3,665,022	543,000
2018	543,000	4,191,554	4,370,465	364,089

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

C. COMMITMENTS AND CONTINGENCIES (Continued)

The City is partially self-funded for liability insurance and pays premiums for its excess liability insurance coverage. The City's self-insured retention limit is \$50,000 for any one occurrence, \$200,000 aggregate. The limits of liability are \$5,000,000 per occurrence less the retained limits. The City also carries excess insurance which covers the City up to \$20,000,000. Premiums paid for insurance coverage are recorded in the Insurance internal service fund. The fund charges various City departments and operations for their portion of insurance coverage for the year.

On December 31, 2018, a claims liability of \$101,465 is reported in the fund based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount for 2017 and 2018 are as follows:

	<u>Balance</u> <u>January 1</u>	<u>Claims and</u> <u>Changes in</u> <u>Estimates</u>	<u>Amounts</u> <u>Paid</u>	<u>Balance</u> <u>December 31</u>
2017	94,594	60,780	18,218	137,156
2018	137,156	15,759	51,450	101,465

The City has also established a workers compensation self-insurance fund to finance workers compensation awards for City employees. The program is funded by charges to City departments. The program also is supplemented by stop loss protection, which limits the City's annual liability to \$500,000 per occurrence.

The claims liability of \$822,804 at December 31, 2018 is based on the requirements of GASB Statement No. 10 which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount for 2017 and 2018 are as follows:

	<u>Balance</u> <u>January 1</u>	<u>Claims and</u> <u>Changes in</u> <u>Estimates</u>	<u>Amounts</u> <u>Paid</u>	<u>Balance</u> <u>December 31</u>
2017	165,591	609,724	262,193	513,122
2018	513,122	463,925	154,243	822,804

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**D. ACCUMULATED UNPAID EMPLOYEE BENEFITS**

City employees generally earn vacation and sick leave at different rates depending upon years of service. Vacation and sick leave accumulate on a biweekly basis. A liability for accrued vacation benefits of \$1,029,387 has been recorded in the government-wide statement of net position.

When an employee retires or is forced to retire due to medical disability and meets specified requirements, a maximum of 60% (80 % for employees with at least 25 years of service and 100% for nonrepresented employees with at least 30 years of service as of December 31, 2012) of the remaining accumulated sick pay (employee's hourly rate, exclusive of longevity and shift differential) is used to pay premiums toward the hospital and surgical program then in effect for the employee. The liability for these benefits for current employees was \$1,741,088 at December 31, 2018, and has also been recorded in the statement of net position. The employee may use the foregoing benefit until such time as one of the following occurs: the fund is depleted, the employee dies, or the employee becomes employed and/or eligible for other comparable hospital and surgical programs from another source.

In order to be eligible for the above-described benefit, the employee must meet all the following conditions:

1. Have been hired prior to January 1, 2013, and
2. Apply for Wisconsin Retirement System benefits within thirty (30) days of the last day of work, and
3. In cases of voluntary retirement, give the employer at least a three months' notice of retirement date.

Provisions exist which allow City employees to earn compensatory time for hours worked in excess of 40 hours per week. This compensatory time is earned at either time or time-and-one half depending upon the employee's position classification. Compensatory balances that exceed the bank hour maximums shall be paid out. All balances in compensatory time banks must be used within the year it is earned or it will be paid out on the last pay period of each year. The City has recorded a liability of \$92,538 at December 31, 2018.

**E. DEFERRED COMPENSATION PLAN**

The City offers its employees certain deferred compensation plans created in accordance with the Internal Revenue Code. The plans, available to all City employees, permit them to defer a portion of their earnings until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. Plans are administered by private entities.

The City has amended all deferred compensation plans offered to comply with the modified laws governing IRC Section 457 plans. Accordingly, all amounts of compensation are held in trust for the exclusive benefit of the plan participants and their beneficiaries. All assets of the plans, all property and rights purchased with deferred amounts and all income attributable to those amounts, property or rights are (until made available to the employee or other beneficiary) held for the exclusive benefit of the employees and their beneficiaries. Since the City's deferred compensation plans are administered by private entities, in accordance with GASB Statement No. 32, no assets from these plans are presented in the City's financial statements.

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**F. JOINT VENTURE INFORMATION**

The City is a participant in a joint and cooperative venture with Marathon County and North Central Health Care in the City-County Information Technology Commission (CCITC). The Commission provides for the implementation and operation of a cooperative data and management information system under the direction of the governing Board of Commissioners. North Central Health Care became a member as of April 1, 2009. Reimbursement of all operating expenses other than depreciation and interest are made by the City at a rate of 21%.

Complete financial statements can be obtained from:

City-County Information Technology Commission  
407 Grant Street, Wausau, Wisconsin 54403-4783

The City has recorded its equity interest in the government-wide statement of net position. Summary financial information for the CCITC for the year ended December 31, 2018 is as follows:

Operating revenues	\$ 3,959,757
Operating expenses	
Data processing expenses	3,796,174
Administrative and general expenses	163,583
Depreciation	458,604
Total operating expenses	4,418,361
Operating loss before contributions and reimbursements	(458,604)
Capital contributions and reimbursements	1,441,752
Change in net position	983,148
Total assets and deferred outflows of resources	4,630,936
Total liabilities and deferred inflows of resources	2,686,547
Total net position	1,944,389



**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**G. TAX INCREMENTAL FINANCING DISTRICTS**

Tax Incremental Financing District No. 3 was created on September 1, 1994. The last date to incur project costs is September 1, 2026. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included within the City’s long-term debt. The balances on debt issues outstanding at December 31, 2018 are summarized in the following schedule.

2009 General Obligation Notes	\$ 35,000
2010A General Obligation Notes	375,447
2012A General Obligation Notes - Taxable	1,155,000
2012B General Obligation Notes	2,665,000
2013 Foundation loan	750,000
2014B General Obligation Bonds	1,025,000
2015B General Obligation Bonds	1,325,000
2015C General Obligation Bonds - Taxable	2,485,000
2016B General Obligation Bonds	3,315,000
2016C General Obligation Bonds - Taxable	2,984,202
2016 Foundation Loan	1,609,779
2017B General Obligation Bonds	<u>6,305,000</u>
Total	<u>\$ 24,029,428</u>

Tax Incremental Financing District No. 5 was created on July 8, 1997. The last date to incur project costs is July 8, 2015. The City borrowed funds for the project that were retired by tax increments. At December 31, 2018, Tax Incremental Financing District No. 5 has no debt issues outstanding.

Tax Incremental Financing District No. 6 was created on May 11, 2005. The expenditure period will end on May 11, 2023. The City borrowed funds for the project that will be retired by tax increments. The debt issues are included in the City’s debt and the balances at December 31, 2018 are as follows:

2010A General Obligation Notes	\$ 80,000
2011A General Obligation Notes	371,790
2012B General Obligation Notes	270,000
2013A General Obligation Notes	1,000,000
2016A General Obligation Notes	3,465,000
2017A General Obligation Notes	3,145,000
2018A General Obligation Notes	<u>3,440,000</u>
Total	<u>\$ 11,771,790</u>

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)**

The following schedule summarizes the cumulative status of Tax Incremental Financing Districts (TID) No. 3, 5 and 6 as of December 31, 2018.

	TID #3	TID #5	TID #6
Total revenues	\$ 53,181,938	\$ 17,416,753	\$ 15,816,776
Expenditures:			
Project costs	60,372,541	3,328,795	18,917,415
Interest and related costs	13,114,876	1,919,991	1,876,295
Administration	1,060,505	408,273	778,396
Developer grants/incentives	8,537,459	7,703,410	2,873,958
Other costs	-	4,056,284	195,258
Total expenditures	83,085,381	17,416,753	24,641,322
Net recoverable costs	\$ 29,903,443	\$ -	\$ 8,824,546

Tax Incremental Financing District No. 7 was created January 11, 2006. The expenditure period will end on January 10, 2021. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and balances at December 31, 2018 are summarized as follows:

2009A General Obligation Notes	\$ 70,000
2010A General Obligation Notes	18,000
2013B General Obligation Notes	205,000
Total	\$ 293,000

Tax Incremental Financing District No. 8 was created on April 11, 2012. The expenditure period will end on April 10, 2034. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and the balance at December 31, 2018 is as follows:

2014 Foundation Loan	\$ 190,000
2015A General Obligation Notes	730,000
2016 Foundation Loan	200,000
2016B General Obligation Bond	515,000
	\$ 1,635,000

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)**

Tax Incremental Financing District No. 9 was created on September 26, 2012. The expenditure period will end on September 25, 2034. The City borrowed funds for the project that will be retired by tax increments. This debt issue is included in the City's debt and the balance at December 31, 2018 is as follows:

2013B General Obligation Notes	\$ <u>305,000</u>
--------------------------------	-------------------

The following schedule summarizes the cumulative status of Tax Incremental Financing Districts (TID) No. 7, 8, and 9:

	TID #7	TID #8	TID #9
Total revenues	\$ 5,435,541	\$ 1,569,062	\$ 256,420
Expenditures:			
Project costs	5,564,267	2,295,066	6,140
Interest and related costs	994,347	127,786	78,883
Administration	152,097	150,288	17,352
Developer grants/incentives	513,484	332,500	600,000
Other costs	196,425	42,835	-
Total expenditures	7,420,620	2,948,475	702,375
Net recoverable costs	\$ 1,985,079	\$ 1,379,413	\$ 445,955

Tax Incremental Financing District No. 10 was created on September 10, 2013. The expenditure period will end on September 10, 2028. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and the balances at December 31, 2018 are as follows:

2014B Community Development Bond	\$ 270,000
2015B General Obligation Bonds	1,140,000
	\$ 1,410,000

Tax Incremental Financing District No. 11 was created on July 24, 2017. The expenditure period will end on July 11, 2032. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and the balances at December 31, 2018 are as follows:

2017E Taxable Note Anticipation Notes	\$ 6,600,000
2018C Taxable Note Anticipation Notes	4,005,000
	\$ 10,605,000

**CITY OF WAUSAU, WISCONSIN**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – OTHER INFORMATION (Continued)**

**G. TAX INCREMENTAL FINANCING DISTRICTS (Continued)**

Tax Incremental Financing District No. 12 was created on July 24, 2017. The expenditure period will end on July 18, 2039. The City borrowed funds for the project that will be retired by tax increments. These debt issues are included in the City's debt and the balances at December 31, 2018 are as follows:

2018C Taxable Note Anticipation Notes \$ 4,005,000

The following schedule summarizes the cumulative status of Tax Incremental Financing Districts (TID) No. 10, 11, and 12:

	TID #10	TID #11	TID #12
Total revenues	\$ 428,787	\$ 228,835	\$ 11,768
Expenditures:			
Project costs	544,637	6,033,977	160,746
Interest and related costs	149,725	442,601	173,557
Administration	90,354	197,313	32,535
Developer grants/incentives	1,325,000	-	-
Other costs	-	-	-
Total expenditures	2,109,716	6,673,891	366,838
Net recoverable costs	\$ 1,680,929	\$ 6,445,056	\$ 355,070

**H. UPCOMING ACCOUNTING PRONOUNCEMENTS**

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. The Statement establishes criteria for identifying fiduciary activities and addresses financial reporting for these activities. This statement is effective for reporting periods beginning after June 15, 2018. The City is currently evaluating the impact this standard will have on the financial statements when adopted.

In June 2017, the GASB issued Statement No. 87, *Leases*. The Statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. This statement is effective for reporting periods beginning after December 15, 2019. The City is currently evaluating the impact this standard will have on the financial statements when adopted.

This information is an integral part of the accompanying financial statements

**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF WAUSAU, WISCONSIN**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCE - BUDGET AND ACTUAL**  
Year Ended December 31, 2018

	Budgeted Amounts (Note A)		Actual	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 18,059,391	\$ 18,059,391	\$ 18,082,366	\$ 22,975
Intergovernmental	8,322,495	8,322,495	8,387,728	65,233
Licenses and permits	794,434	794,434	937,095	142,661
Fines, forfeitures and penalties	359,000	359,000	376,737	17,737
Public charges for services	2,075,790	2,075,790	2,375,019	299,229
Intergovernmental charges for services	1,060,363	1,060,363	1,365,462	305,099
Miscellaneous revenues	527,552	527,552	1,176,114	648,562
<b>Total Revenues</b>	<u>31,199,025</u>	<u>31,199,025</u>	<u>32,700,521</u>	<u>1,501,496</u>
<b>EXPENDITURES</b>				
General government	4,123,809	4,206,367	4,223,320	(16,953)
Public safety	17,390,230	17,495,900	17,234,487	261,413
Transportation and streets	7,915,959	8,265,959	8,408,670	(142,711)
Sanitation, health and welfare	927,000	907,000	895,448	11,552
Natural resources and recreation	2,704,300	2,749,332	2,724,450	24,882
<b>Total Expenditures</b>	<u>33,061,298</u>	<u>33,624,558</u>	<u>33,486,375</u>	<u>138,183</u>
Deficiency of Revenues over Expenditures	(1,862,273)	(2,425,533)	(785,854)	1,639,679
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,862,273	1,862,273	1,918,184	55,911
Transfers out	-	(148,088)	(148,088)	-
<b>Total Other Financing Sources (Uses)</b>	<u>1,862,273</u>	<u>1,714,185</u>	<u>1,770,096</u>	<u>55,911</u>
<b>Net Change in Fund Balance</b>	-	(711,348)	984,242	1,695,590
Fund balance - beginning of year	<u>11,903,441</u>	<u>11,903,441</u>	<u>11,903,441</u>	<u>-</u>
Fund balance - end of year	<u>\$ 11,903,441</u>	<u>\$ 11,192,093</u>	<u>\$ 12,887,683</u>	<u>\$ 1,695,590</u>

**NOTE A - ANNUAL BUDGET**

Annual budget for the General Fund is prepared on a basis consistent with generally accepted accounting principles.

**NOTE B - EXPENDITURES OVER APPROPRIATIONS**

Expenditures exceeded appropriations for the following departmental cost centers: City hall and other municipal buildings by \$3,281, unclassified by \$318,736, police department by \$24,135, fire department by \$141,297, and public works by \$175,950.

**CITY OF WAUSAU, WISCONSIN**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY**  
**LOCAL RETIREE LIFE INSURANCE FUND**  
For the Year Ended December 31, 2018

LRLIF Plan Fiscal Year Ending	Proportion of the Net OPEB Liability (Asset)	Proportionate Share of the Net OPEB Liability (Asset)	Covered-employee Payroll	Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Covered-employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)
12/31/2017	0.2350570%	\$ 707,188	\$ 18,940,393	3.73%	44.81%

**CITY OF WAUSAU, WISCONSIN**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**LOCAL RETIREE LIFE INSURANCE FUND**  
For the Year Ended December 31, 2018

City's Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered-employee Payroll	Contributions as a Percentage of Covered-employee Payroll
12/31/2018	\$ 4,463	\$ 4,463	-	\$ 19,678,481	0.02%

**NOTE A - LOCAL RETIREE LIFE INSURANCE FUND**

The City is required to present the last ten fiscal years of data; however accounting standards allow for the presentation of as many years as are available until ten fiscal years are presented.

**CITY OF WAUSAU, WISCONSIN**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY**  
**AND RELATED RATIOS**  
**OTHER POST-EMPLOYMENT BENEFITS**  
For the Year Ended December 31, 2018

	2018
Total OPEB Liability	
Service Costs	\$ 46,603
Interest	23,835
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes of assumptions	-
Benefit Payments	(109,967)
Net Change in OPEB Liability	(39,529)
Total OPEB Liability - Beginning	712,680
 Total OPEB Liability - Ending	 \$ 673,151
 Covered-employee payroll	 \$ 17,250,275
 Total OPEB liability as a percentage of covered- employee payroll	 3.90%

**NOTE A - LOCAL RETIREE LIFE INSURANCE FUND**

No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.



**CITY OF WAUSAU, WISCONSIN  
REQUIRED SUPPLEMENTARY INFORMATION  
WISCONSIN RETIREMENT SYSTEM  
SCHEDULE OF EMPLOYER PROPORTIONATE SHARE OF  
NET PENSION ASSET (LIABILITY)  
For the Year Ended December 31, 2018**

WRS Fiscal Year End Date (Measurement Date)	Proportion of Net Pension Asset (Liability)	City's Proportionate Share of the Net Pension Asset (Liability)	Covered Payroll	Ending Net Pension Asset (Liability) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of Total Pension Asset (Liability)
12/31/2014	0.17172566%	\$ 4,218,052	\$ 18,308,916	23.04%	102.74%
12/31/2015	0.17102049%	\$ (2,779,050)	\$ 18,179,898	15.29%	98.20%
12/31/2016	0.17036564%	\$ (1,404,220)	\$ 18,160,529	7.73%	99.12%
12/31/2017	0.17346577%	\$ 5,150,404	\$ 18,940,393	27.19%	102.93%

**CITY OF WAUSAU, WISCONSIN  
REQUIRED SUPPLEMENTARY INFORMATION  
WISCONSIN RETIREMENT SYSTEM  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
For the Year Ended December 31, 2018**

City Year End Date	Contractually Required Contributions	Contributions Made	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a percentage of Covered Payroll
12/31/2015	\$ 1,627,588	\$ 1,627,588	\$ -	\$ 18,179,898	8.95%
12/31/2016	\$ 1,620,665	\$ 1,620,665	\$ -	\$ 18,160,529	8.92%
12/31/2017	\$ 1,834,467	\$ 1,834,467	\$ -	\$ 18,940,393	9.69%
12/31/2018	\$ 1,891,736	\$ 1,891,736	\$ -	\$ 19,678,481	9.61%

**NOTE A - WISCONSIN RETIREMENT SYSTEM**

There were no changes in benefit terms or assumptions for any participating employer in WRS.

The City is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

**COMBINING AND INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**

**CITY OF WAUSAU, WISCONSIN**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL**  
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>TAXES</b>				
General property taxes	\$ 17,863,207	\$ 17,863,207	\$ 17,863,207	\$ -
Mobile home parking fees	27,000	27,000	27,897	897
Payments in lieu of taxes	100,000	100,000	112,765	12,765
Other taxes	69,184	69,184	78,497	9,313
Total Taxes	<u>18,059,391</u>	<u>18,059,391</u>	<u>18,082,366</u>	<u>22,975</u>
<b>INTERGOVERNMENTAL</b>				
State shared taxes	4,471,924	4,471,924	4,472,785	861
Expenditure restraint	871,259	871,259	871,260	1
Fire insurance tax	113,000	113,000	113,244	244
Municipal services	150,000	150,000	146,389	(3,611)
Transportation aids	2,686,312	2,686,312	2,684,374	(1,938)
Other grants	30,000	30,000	99,676	69,676
Total Intergovernmental	<u>8,322,495</u>	<u>8,322,495</u>	<u>8,387,728</u>	<u>65,233</u>
<b>LICENSES AND PERMITS</b>				
Licenses	185,590	185,590	185,993	403
Franchise fees	355,000	355,000	337,402	(17,598)
Permits	253,844	253,844	413,700	159,856
Total Licenses and Permits	<u>794,434</u>	<u>794,434</u>	<u>937,095</u>	<u>142,661</u>
<b>FINES, FORFEITURES AND PENALTIES</b>				
	<u>359,000</u>	<u>359,000</u>	<u>376,737</u>	<u>17,737</u>
<b>PUBLIC CHARGES FOR SERVICES</b>				
General government	81,250	81,250	120,394	39,144
Public safety	1,563,170	1,563,170	1,793,143	229,973
Streets and related facilities	125,000	125,000	165,031	40,031
Recreation	182,800	182,800	170,374	(12,426)
Public areas	123,570	123,570	126,077	2,507
Total Public Charges for Services	<u>2,075,790</u>	<u>2,075,790</u>	<u>2,375,019</u>	<u>299,229</u>
<b>INTERGOVERNMENTAL CHARGES FOR SERVICES</b>				
State, federal and local reimbursements	11,340	11,340	18,745	7,405
County and other municipalities	252,423	252,423	253,541	1,118
City departments	796,600	796,600	1,093,176	296,576
Total Intergovernmental Charges for Services	<u>1,060,363</u>	<u>1,060,363</u>	<u>1,365,462</u>	<u>305,099</u>

**CITY OF WAUSAU, WISCONSIN**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL (Continued)**  
Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget</u>
<b>MISCELLANEOUS REVENUES</b>				
Interest on general investments	\$ 275,000	\$ 275,000	\$ 736,867	\$ 461,867
Interest on special assessments	11,000	11,000	8,432	(2,568)
Other interest	18,000	18,000	120,689	102,689
Rent of land and buildings	188,032	188,032	217,729	29,697
Sale of City property/loss compensation	12,200	12,200	39,858	27,658
Other miscellaneous revenues	<u>23,320</u>	<u>23,320</u>	<u>52,539</u>	<u>29,219</u>
Total Miscellaneous Revenues	<u>527,552</u>	<u>527,552</u>	<u>1,176,114</u>	<u>648,562</u>
<b>OTHER FINANCING SOURCES</b>				
Transfers in	<u>1,862,273</u>	<u>1,862,273</u>	<u>1,918,184</u>	<u>55,911</u>
<b>TOTAL REVENUES AND OTHER FINANCING SOURCES</b>				
	<u>\$ 33,061,298</u>	<u>\$ 33,061,298</u>	<u>\$ 34,618,705</u>	<u>\$ 1,557,407</u>

**CITY OF WAUSAU, WISCONSIN**  
**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL**  
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>GENERAL GOVERNMENT</b>				
City Council	\$ 93,245	\$ 93,245	\$ 87,254	\$ 5,991
Mayor	213,431	213,431	206,576	6,855
City promotion	125,000	125,000	105,372	19,628
Finance department	508,155	508,155	487,942	20,213
Data processing	713,978	713,978	697,327	16,651
City clerk/customer service	414,966	414,966	400,676	14,290
Elections	73,378	93,378	88,023	5,355
Assessor	526,895	490,485	425,151	65,334
City attorney	556,093	576,093	508,113	67,980
Municipal court	151,849	155,567	145,935	9,632
Human resources	377,958	453,208	380,073	73,135
City hall and other municipal buildings	283,602	283,602	286,883	(3,281)
Unclassified	85,259	85,259	403,995	(318,736)
Total General Government	<u>4,123,809</u>	<u>4,206,367</u>	<u>4,223,320</u>	<u>(16,953)</u>
<b>PUBLIC SAFETY</b>				
Police department	9,352,991	9,368,661	9,392,796	(24,135)
Fire department	3,792,551	3,792,551	3,933,848	(141,297)
Ambulance	3,394,208	3,394,208	3,003,527	390,681
Inspections department	850,480	940,480	904,316	36,164
Total Public Safety	<u>17,390,230</u>	<u>17,495,900</u>	<u>17,234,487</u>	<u>261,413</u>
<b>TRANSPORTATION AND STREETS</b>				
Engineering	1,319,017	1,319,017	1,285,778	33,239
Public works	6,596,942	6,946,942	7,122,892	(175,950)
Total Transportation and Streets	<u>7,915,959</u>	<u>8,265,959</u>	<u>8,408,670</u>	<u>(142,711)</u>
<b>SANITATION, HEALTH AND WELFARE</b>				
Garbage and refuse collection	927,000	907,000	895,448	11,552
<b>NATURAL RESOURCES/RECREATION</b>				
Parks and recreation	2,704,300	2,749,332	2,724,450	24,882
<b>OTHER FINANCING USES</b>				
Transfers out	-	148,088	148,088	-
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>\$ 33,061,298</u>	<u>\$ 33,772,646</u>	<u>\$ 33,634,463</u>	<u>\$ 138,183</u>

**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET**  
December 31, 2018

	Special Revenue Funds			
	Grants	HUD Mortgage	DLAD Mortgage Program	Economic Development
<b>ASSETS</b>				
Cash and cash equivalents	\$ 1,678,601	\$ 135,300	\$ 518,756	\$ 52,654
Investments	-	-	-	-
Taxes receivable	215,085	-	-	-
Accounts receivable	46,151	-	-	500
Notes receivable	3,206,974	2,114,294	70,975	821,522
Due from other governments	33,473	-	-	-
Advance to other funds	-	-	-	250,000
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
TOTAL ASSETS	<u>\$ 5,180,284</u>	<u>\$ 2,249,594</u>	<u>\$ 589,731</u>	<u>\$ 1,124,676</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
Liabilities				
Accounts payable	\$ 17,798	\$ 3,383	\$ -	\$ 1,025
Employee compensation and benefits	55,352	-	-	-
Due to other funds	-	-	-	-
Unearned revenues	52,099	-	-	12,943
Advances from other funds	-	-	-	-
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Liabilities	<u>125,249</u>	<u>3,383</u>	<u>-</u>	<u>13,968</u>
Deferred Inflows of Resources				
Unavailable revenue	3,206,974	2,114,294	70,975	821,522
Property taxes levied for subsequent year	215,085	-	-	-
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Deferred Inflows of Resources	<u>3,422,059</u>	<u>2,114,294</u>	<u>70,975</u>	<u>821,522</u>
Fund Balances				
Restricted for special purposes	1,632,976	131,917	-	-
Committed to special purposes	-	-	518,756	289,186
Unassigned	-	-	-	-
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Fund Balances	<u>1,632,976</u>	<u>131,917</u>	<u>518,756</u>	<u>289,186</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
	<u>\$ 5,180,284</u>	<u>\$ 2,249,594</u>	<u>\$ 589,731</u>	<u>\$ 1,124,676</u>

Special Revenue Funds

Federal Rent Rehabilitation	WRRP Rehabilitation	Holtz-Krause Clean Up	Hazardous Materials Emergency Response	Housing Stock Improvement	Room Tax
\$ 337,818	\$ 1,193,253	\$ 532,637	\$ 160,485	\$ 12,471	\$ 30,696
-	-	-	-	-	-
-	-	5,852	-	-	93,677
-	587,253	58,266	-	562,423	100,000
-	-	-	20,250	49,886	-
-	-	1,239,432	-	250,000	-
<u>\$ 337,818</u>	<u>\$ 1,780,506</u>	<u>\$ 1,836,187</u>	<u>\$ 180,735</u>	<u>\$ 874,780</u>	<u>\$ 224,373</u>
\$ -	\$ -	\$ 1,491	\$ 670	\$ 3,000	\$ 82,915
-	-	401	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	1,892	670	3,000	82,915
-	587,253	58,266	-	562,423	100,000
-	-	-	-	-	-
-	587,253	58,266	-	562,423	100,000
337,818	1,193,253	1,776,029	180,065	-	-
-	-	-	-	309,357	41,458
-	-	-	-	-	-
<u>337,818</u>	<u>1,193,253</u>	<u>1,776,029</u>	<u>180,065</u>	<u>309,357</u>	<u>41,458</u>
<u>\$ 337,818</u>	<u>\$ 1,780,506</u>	<u>\$ 1,836,187</u>	<u>\$ 180,735</u>	<u>\$ 874,780</u>	<u>\$ 224,373</u>

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**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET (Continued)**  
December 31, 2018

	Special Revenue Funds			
	Public Access Cable	Recycling	EMS Grant	400 Block
<b>ASSETS</b>				
Cash and cash equivalents	\$ -	\$ 40,987	\$ 40,047	\$ 126,004
Investments	-	-	-	-
Taxes receivable	-	562,744	-	-
Accounts receivable	28,357	-	-	365
Notes receivable	-	-	-	-
Due from other governments	-	-	-	-
Advance to other funds	-	-	-	-
	-	-	-	-
TOTAL ASSETS	\$ 28,357	\$ 603,731	\$ 40,047	\$ 126,369
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
Liabilities				
Accounts payable	\$ 4,127	\$ 32,673	\$ -	\$ -
Employee compensation and benefits	1,889	-	-	-
Due to other funds	20,902	-	-	-
Unearned revenues	-	-	-	-
Advances from other funds	-	-	-	-
	-	-	-	-
Total Liabilities	26,918	32,673	-	-
Deferred Inflows of Resources				
Unavailable revenue	-	-	-	-
Property taxes levied for subsequent year	-	562,744	-	-
	-	562,744	-	-
Total Deferred Inflows of Resources	-	562,744	-	-
Fund Balances				
Restricted for special purposes	-	8,314	40,047	-
Committed to special purposes	1,439	-	-	126,369
Unassigned	-	-	-	-
	-	-	-	-
Total Fund Balances	1,439	8,314	40,047	126,369
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 28,357	\$ 603,731	\$ 40,047	\$ 126,369



Special Revenue Funds		Capital Project Funds				
Other grants & Special Purpose Accounts	Total	Central Capital Purchasing	TID #5 Industrial Park	TID #6 West Side Development	TID #7 West Side Development	
\$ 806,446	\$ 5,666,155	\$ 126,987	\$ -	\$ 3,343,418	\$ -	
55,536	55,536	-	-	-	-	
-	777,829	406,482	912,859	2,726,108	774,874	
1,800	176,702	-	-	-	-	
-	7,521,707	-	80,000	528,294	-	
43,414	147,023	-	-	-	-	
-	1,739,432	-	-	-	-	
<u>\$ 907,196</u>	<u>\$ 16,084,384</u>	<u>\$ 533,469</u>	<u>\$ 992,859</u>	<u>\$ 6,597,820</u>	<u>\$ 774,874</u>	
\$ 56,725	\$ 203,807	\$ 43,659	\$ -	\$ 396,175	\$ -	
10,648	68,290	-	-	-	-	
-	20,902	-	-	-	214,019	
-	65,042	-	-	-	-	
-	-	-	-	-	1,478,060	
<u>67,373</u>	<u>358,041</u>	<u>43,659</u>	<u>-</u>	<u>396,175</u>	<u>1,692,079</u>	
-	7,521,707	-	80,000	528,294	-	
-	777,829	406,482	912,859	2,726,108	774,874	
-	8,299,536	406,482	992,859	3,254,402	774,874	
839,823	6,140,242	83,328	-	2,947,243	-	
-	1,286,565	-	-	-	-	
-	-	-	-	-	(1,692,079)	
<u>839,823</u>	<u>7,426,807</u>	<u>83,328</u>	<u>-</u>	<u>2,947,243</u>	<u>(1,692,079)</u>	
<u>\$ 907,196</u>	<u>\$ 16,084,384</u>	<u>\$ 533,469</u>	<u>\$ 992,859</u>	<u>\$ 6,597,820</u>	<u>\$ 774,874</u>	

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**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET (Concluded)**  
December 31, 2018

	Capital Project Funds			
	TID #8 Near West Side	TID #9 Big Bull Falls	TID #10 Industrial Park	TID #11 Business Campus
<b>ASSETS</b>				
Cash and cash equivalents	\$ 255,587	\$ -	\$ -	\$ 4,503,484
Investments	-	-	-	-
Taxes receivable	257,077	27,457	246,322	42,551
Accounts receivable	-	-	-	-
Notes receivable	275,000	298,079	-	-
Due from other governments	-	-	-	-
Advance to other funds	-	-	-	-
<b>TOTAL ASSETS</b>	<b><u>\$ 787,664</u></b>	<b><u>\$ 325,536</u></b>	<b><u>\$ 246,322</u></b>	<b><u>\$ 4,546,035</u></b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
<b>Liabilities</b>				
Accounts payable	\$ -	\$ -	\$ -	\$ 343,541
Employee compensation and benefits	-	-	-	-
Due to other funds	-	-	116,300	-
Unearned revenues	-	-	-	-
Advances from other funds	-	140,955	154,629	-
<b>Total Liabilities</b>	<b><u>-</u></b>	<b><u>140,955</u></b>	<b><u>270,929</u></b>	<b><u>343,541</u></b>
<b>Deferred Inflows of Resources</b>				
Unavailable revenue	275,000	298,079	-	-
Property taxes levied for subsequent year	257,077	27,457	246,322	42,551
<b>Total Deferred Inflows of Resources</b>	<b><u>532,077</u></b>	<b><u>325,536</u></b>	<b><u>246,322</u></b>	<b><u>42,551</u></b>
<b>Fund Balances</b>				
Restricted for special purposes	255,587	-	-	4,159,943
Committed to special purposes	-	-	-	-
Unassigned	-	(140,955)	(270,929)	-
<b>Total Fund Balances</b>	<b><u>255,587</u></b>	<b><u>(140,955)</u></b>	<b><u>(270,929)</u></b>	<b><u>4,159,943</u></b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b><u>\$ 787,664</u></b>	<b><u>\$ 325,536</u></b>	<b><u>\$ 246,322</u></b>	<b><u>\$ 4,546,035</u></b>

Capital Project Funds

TID #12 Downtown Development	Total	Total Nonmajor Governmental Funds
\$ 3,651,939	\$ 11,881,415	\$ 17,547,570
-	-	55,536
-	5,393,730	6,171,559
-	-	176,702
-	1,181,373	8,703,080
-	-	147,023
-	-	1,739,432
<u>\$ 3,651,939</u>	<u>\$ 18,456,518</u>	<u>\$ 34,540,902</u>
\$ 2,010	\$ 785,385	\$ 989,192
-	-	68,290
-	330,319	351,221
-	-	65,042
-	1,773,644	1,773,644
<u>2,010</u>	<u>2,889,348</u>	<u>3,247,389</u>
-	1,181,373	8,703,080
-	5,393,730	6,171,559
-	6,575,103	14,874,639
3,649,929	11,096,030	17,236,272
-	-	1,286,565
-	(2,103,963)	(2,103,963)
<u>3,649,929</u>	<u>8,992,067</u>	<u>16,418,874</u>
<u>\$ 3,651,939</u>	<u>\$ 18,456,518</u>	<u>\$ 34,540,902</u>

**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES**  
Year Ended December 31, 2018

	Special Revenue Funds			
	Grants	HUD Mortgage	DLAD Mortgage Program	Economic Development
<b>REVENUES</b>				
Taxes	\$ 210,187	\$ -	\$ -	\$ -
Special assessments	-	-	-	-
Intergovernmental	1,013,588	-	-	-
Licenses and permits	-	-	-	-
Miscellaneous revenues	560,465	243,228	13,838	2,381
Total Revenues	<u>1,784,240</u>	<u>243,228</u>	<u>13,838</u>	<u>2,381</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	-	-	-
Public safety	-	-	-	-
Sanitation, health and welfare	-	-	-	-
Natural resources and recreation	-	-	-	-
Economic development	1,554,734	212,191	13,912	-
Capital outlay	-	-	-	-
Debt Service:				
Interest and debt service charges	-	-	-	-
Total expenditures	<u>1,554,734</u>	<u>212,191</u>	<u>13,912</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	<u>229,506</u>	<u>31,037</u>	<u>(74)</u>	<u>2,381</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of debt	-	-	-	-
Premium on debt issued	-	-	-	-
Transfers in	35,591	-	-	-
Transfers out	<u>(145,864)</u>	<u>(35,591)</u>	<u>-</u>	<u>(30,000)</u>
Total other financing sources (uses)	<u>(110,273)</u>	<u>(35,591)</u>	<u>-</u>	<u>(30,000)</u>
Net change in fund balances	119,233	(4,554)	(74)	(27,619)
Fund balances (deficit) - beginning of year	<u>1,513,743</u>	<u>136,471</u>	<u>518,830</u>	<u>316,805</u>
Fund balances (deficit) - end of year	<u>\$ 1,632,976</u>	<u>\$ 131,917</u>	<u>\$ 518,756</u>	<u>\$ 289,186</u>

Special Revenue Funds

Federal Rent Rehabilitation	WRRP Rehabilitation	Holtz-Krause Clean Up	Hazardous Materials Emergency Response	Housing Stock Improvement	Room Tax
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 926,024
-	-	-	-	-	-
-	-	-	95,880	149,091	-
-	-	-	-	-	-
-	48,777	124,319	6,638	39,894	-
-	48,777	124,319	102,518	188,985	926,024
-	-	-	-	-	-
-	-	-	123,332	-	-
-	-	113,676	-	198,009	-
-	1,869	-	-	-	670,129
-	-	-	-	-	-
-	-	-	-	-	-
-	1,869	113,676	123,332	198,009	670,129
-	46,908	10,643	(20,814)	(9,024)	255,895
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	(259,782)
-	-	-	-	-	(259,782)
-	46,908	10,643	(20,814)	(9,024)	(3,887)
337,818	1,146,345	1,765,386	200,879	318,381	45,345
<u>\$ 337,818</u>	<u>\$ 1,193,253</u>	<u>\$ 1,776,029</u>	<u>\$ 180,065</u>	<u>\$ 309,357</u>	<u>\$ 41,458</u>

(Continued on next page)

**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES (Continued)**  
Year Ended December 31, 2018

	Special Revenue Funds			
	Public Access Cable	Recycling	EMS Grant	400 Block
<b>REVENUES</b>				
Taxes	\$ -	\$ 517,451	\$ -	\$ -
Special assessments	-	-	-	-
Intergovernmental	-	147,017	8,011	-
Licenses and permits	55,000	643	-	-
Miscellaneous revenues	10,943	205	-	15,293
Total Revenues	<u>65,943</u>	<u>665,316</u>	<u>8,011</u>	<u>15,293</u>
<b>EXPENDITURES</b>				
Current:				
General government	70,123	-	-	-
Public safety	-	-	1,300	-
Sanitation, health and welfare	-	662,911	-	-
Natural resources and recreation	-	-	-	30,010
Economic development	-	-	-	-
Capital outlay	-	-	-	-
Debt Service:				
Interest and debt service charges	-	-	-	-
Total expenditures	<u>70,123</u>	<u>662,911</u>	<u>1,300</u>	<u>30,010</u>
Excess (deficiency) of revenues over expenditures	<u>(4,180)</u>	<u>2,405</u>	<u>6,711</u>	<u>(14,717)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of debt	-	-	-	-
Premium on debt issued	-	-	-	-
Transfers in	-	20,000	-	82,509
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>20,000</u>	<u>-</u>	<u>82,509</u>
Net change in fund balances	(4,180)	22,405	6,711	67,792
Fund balances (deficit) - beginning of year	<u>5,619</u>	<u>(14,091)</u>	<u>33,336</u>	<u>58,577</u>
Fund balances (deficit) - end of year	<u>\$ 1,439</u>	<u>\$ 8,314</u>	<u>\$ 40,047</u>	<u>\$ 126,369</u>

Special Revenue Funds		Capital Project Funds			
Other Grants & Special Purpose Accounts	Total	Central Capital Purchasing	TID #5 Industrial Park	TID #6 West Side Development	TID #7 West Side Development
\$ -	\$ 1,653,662	\$ 295,050	\$ 1,126,450	\$ 2,267,884	\$ 954,823
-	-	-	-	23,358	-
268,239	1,681,826	-	43,997	109,983	9,632
-	55,643	-	-	-	-
130,044	1,196,025	-	130,240	27,030	-
<u>398,283</u>	<u>4,587,156</u>	<u>295,050</u>	<u>1,300,687</u>	<u>2,428,255</u>	<u>964,455</u>
-	70,123	-	-	-	-
364,154	488,786	-	-	-	-
-	974,596	-	-	-	-
12,936	42,946	-	-	-	-
-	2,452,835	-	150	-	-
-	-	258,498	-	3,064,499	3,902
-	-	-	-	43,356	-
<u>377,090</u>	<u>4,029,286</u>	<u>258,498</u>	<u>150</u>	<u>3,107,855</u>	<u>3,902</u>
<u>21,193</u>	<u>557,870</u>	<u>36,552</u>	<u>1,300,537</u>	<u>(679,600)</u>	<u>960,553</u>
-	-	-	-	3,440,000	-
-	-	-	-	132,364	-
1,480	139,580	-	-	-	-
-	(471,237)	-	(1,300,537)	(1,605,870)	(505,835)
<u>1,480</u>	<u>(331,657)</u>	<u>-</u>	<u>(1,300,537)</u>	<u>1,966,494</u>	<u>(505,835)</u>
22,673	226,213	36,552	-	1,286,894	454,718
<u>817,150</u>	<u>7,200,594</u>	<u>46,776</u>	<u>-</u>	<u>1,660,349</u>	<u>(2,146,797)</u>
<u>\$ 839,823</u>	<u>\$ 7,426,807</u>	<u>\$ 83,328</u>	<u>\$ -</u>	<u>\$ 2,947,243</u>	<u>\$ (1,692,079)</u>

(Continued on next page)

**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES (Concluded)**  
Year Ended December 31, 2018

	Capital Project Funds			
	TID #8 Near West Side	TID #9 Big Bull Falls	TID #10 Industrial Park	TID #11 Business Campus
<b>REVENUES</b>				
Taxes	\$ 113,098	\$ 22,890	\$ 129,835	\$ -
Special assessments	3,486	-	-	-
Intergovernmental	192,113	312	16,101	-
Licenses and permits	-	-	-	-
Miscellaneous revenues	288	23,839	-	54,593
Total Revenues	<u>308,985</u>	<u>47,041</u>	<u>145,936</u>	<u>54,593</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	-	-	-
Public safety	-	-	-	-
Sanitation, health and welfare	-	-	-	-
Natural resources and recreation	-	-	-	-
Economic development	19,189	1,844	3,880	99,590
Capital outlay	115,445	-	-	3,007,568
Debt Service:				
Interest and debt service charges	-	-	-	38,680
Total expenditures	<u>134,634</u>	<u>1,844</u>	<u>3,880</u>	<u>3,145,838</u>
Excess (deficiency) of revenues over expenditures	<u>174,351</u>	<u>45,197</u>	<u>142,056</u>	<u>(3,091,245)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of debt	-	-	-	4,005,000
Premium on debt issued	-	-	-	-
Transfers in	-	-	-	-
Transfers out	<u>(159,542)</u>	<u>(72,935)</u>	<u>(106,114)</u>	<u>(191,213)</u>
Total other financing sources (uses)	<u>(159,542)</u>	<u>(72,935)</u>	<u>(106,114)</u>	<u>3,813,787</u>
Net change in fund balances	14,809	(27,738)	35,942	722,542
Fund balances (deficit) - beginning of year	<u>240,778</u>	<u>(113,217)</u>	<u>(306,871)</u>	<u>3,437,401</u>
Fund balances (deficit) - end of year	<u>\$ 255,587</u>	<u>\$ (140,955)</u>	<u>\$ (270,929)</u>	<u>\$ 4,159,943</u>



Capital Project Funds

TID #12 Downtown Development	Total	Total Nonmajor Governmental Funds
\$ -	\$ 4,910,030	\$ 6,563,692
4,090	30,934	30,934
-	372,138	2,053,964
-	-	55,643
7,678	243,668	1,439,693
11,768	5,556,770	10,143,926
-	-	70,123
-	-	488,786
-	-	974,596
-	-	42,946
28,598	153,251	2,606,086
77,211	6,527,123	6,527,123
38,680	120,716	120,716
144,489	6,801,090	10,830,376
(132,721)	(1,244,320)	(686,450)
4,005,000	11,450,000	11,450,000
-	132,364	132,364
-	-	139,580
-	(3,942,046)	(4,413,283)
4,005,000	7,640,318	7,308,661
3,872,279	6,395,998	6,622,211
(222,350)	2,596,069	9,796,663
\$ 3,649,929	\$ 8,992,067	\$ 16,418,874

**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR BUDGETED GOVERNMENTAL FUNDS**  
**BUDGETARY COMPARISON SCHEDULE**  
Year Ended December 31, 2018

	Special Revenue Funds			
	Grants		HUD Mortgage	
	Budget	Actual	Budget	Actual
<b>REVENUES</b>				
Taxes	\$ 210,187	\$ 210,187	\$ -	\$ -
Special assessments	-	-	-	-
Intergovernmental	288,572	1,013,588	-	-
Licenses and permits	-	-	-	-
Miscellaneous revenues	<u>360,191</u>	<u>560,465</u>	<u>150,000</u>	<u>243,228</u>
Total Revenues	<u>858,950</u>	<u>1,784,240</u>	<u>150,000</u>	<u>243,228</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	-	-	-
Public safety	-	-	-	-
Sanitation, health and welfare	-	-	-	-
Natural resources and recreation	-	-	-	-
Economic development	1,066,298	1,554,734	95,000	212,191
Capital outlay	-	-	-	-
Debt Service:				
Interest and debt service charges	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>1,066,298</u>	<u>1,554,734</u>	<u>95,000</u>	<u>212,191</u>
Excess (deficiency) of revenues over expenditures	<u>(207,348)</u>	<u>229,506</u>	<u>55,000</u>	<u>31,037</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of debt	-	-	-	-
Premium on debt issued	-	-	-	-
Transfers in	34,000	35,591	-	-
Transfers out	<u>(5,600)</u>	<u>(145,864)</u>	<u>(30,000)</u>	<u>(35,591)</u>
Total other financing sources (uses)	<u>28,400</u>	<u>(110,273)</u>	<u>(30,000)</u>	<u>(35,591)</u>
Net change in fund balances	<u>\$ (178,948)</u>	119,233	<u>\$ 25,000</u>	(4,554)
Fund balances (deficit) - beginning of year		<u>1,513,743</u>		<u>136,471</u>
Fund balances (deficit) - end of year		<u>\$ 1,632,976</u>		<u>\$ 131,917</u>

Special Revenue Funds

DLAD Mortgage Program		Economic Development		WRRP Rehabilitation	
Budget	Actual	Budget	Actual	Budget	Actual
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>900</u>	<u>13,838</u>	<u>-</u>	<u>2,381</u>	<u>40,000</u>	<u>48,777</u>
<u>900</u>	<u>13,838</u>	<u>-</u>	<u>2,381</u>	<u>40,000</u>	<u>48,777</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
900	13,912	5,000	-	200,000	1,869
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>900</u>	<u>13,912</u>	<u>5,000</u>	<u>-</u>	<u>200,000</u>	<u>1,869</u>
<u>-</u>	<u>(74)</u>	<u>(5,000)</u>	<u>2,381</u>	<u>(160,000)</u>	<u>46,908</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	(30,000)	(30,000)	(1,500)	-
<u>-</u>	<u>-</u>	<u>(30,000)</u>	<u>(30,000)</u>	<u>(1,500)</u>	<u>-</u>
<u>\$ -</u>	<u>(74)</u>	<u>\$ (35,000)</u>	<u>(27,619)</u>	<u>\$ (161,500)</u>	<u>46,908</u>
	<u>518,830</u>		<u>316,805</u>		<u>1,146,345</u>
	<u>\$ 518,756</u>		<u>\$ 289,186</u>		<u>\$ 1,193,253</u>

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**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR BUDGETED GOVERNMENTAL FUNDS**  
**BUDGETARY COMPARISON SCHEDULE (Continued)**  
Year Ended December 31, 2018

	Special Revenue Funds			
	Holtz-Krause Clean Up		Hazardous Materials Emergency Response	
	Budget	Actual	Budget	Actual
<b>REVENUES</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Special assessments	-	-	-	-
Intergovernmental	-	-	81,000	95,880
Licenses and permits	-	-	-	-
Miscellaneous revenues	<u>142,410</u>	<u>124,319</u>	<u>-</u>	<u>6,638</u>
Total Revenues	<u>142,410</u>	<u>124,319</u>	<u>81,000</u>	<u>102,518</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	-	-	-
Public safety	-	-	22,600	123,332
Sanitation, health and welfare	153,587	113,676	-	-
Natural resources and recreation	-	-	-	-
Economic development	-	-	-	-
Capital outlay	-	-	13,000	-
Debt Service:				
Interest and debt service charges	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>153,587</u>	<u>113,676</u>	<u>35,600</u>	<u>123,332</u>
Excess (deficiency) of revenues over expenditures	<u>(11,177)</u>	<u>10,643</u>	<u>45,400</u>	<u>(20,814)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of debt	-	-	-	-
Premium on debt issued	-	-	-	-
Transfers in	-	-	-	-
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>\$ (11,177)</u>	<u>10,643</u>	<u>\$ 45,400</u>	<u>(20,814)</u>
Fund balances (deficit) - beginning of year		<u>1,765,386</u>		<u>200,879</u>
Fund balances (deficit) - end of year		<u>\$ 1,776,029</u>		<u>\$ 180,065</u>

Special Revenue Funds

Housing Stock Improvement		Room Tax		Public Access Cable	
Budget	Actual	Budget	Actual	Budget	Actual
\$ -	\$ -	\$ 875,000	\$ 926,024	\$ -	\$ -
-	-	-	-	-	-
-	149,091	-	-	-	-
-	-	-	-	55,000	55,000
<u>20,000</u>	<u>39,894</u>	<u>-</u>	<u>-</u>	<u>13,300</u>	<u>10,943</u>
<u>20,000</u>	<u>188,985</u>	<u>875,000</u>	<u>926,024</u>	<u>68,300</u>	<u>65,943</u>
-	-	-	-	65,007	70,123
-	-	-	-	-	-
5,000	198,009	-	-	-	-
-	-	-	-	-	-
61,000	-	660,562	670,129	-	-
-	-	-	-	17,618	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>66,000</u>	<u>198,009</u>	<u>660,562</u>	<u>670,129</u>	<u>82,625</u>	<u>70,123</u>
<u>(46,000)</u>	<u>(9,024)</u>	<u>214,438</u>	<u>255,895</u>	<u>(14,325)</u>	<u>(4,180)</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>(250,000)</u>	<u>-</u>	<u>(230,454)</u>	<u>(259,782)</u>	<u>-</u>	<u>-</u>
<u>(250,000)</u>	<u>-</u>	<u>(230,454)</u>	<u>(259,782)</u>	<u>-</u>	<u>-</u>
<u>\$ (296,000)</u>	<u>(9,024)</u>	<u>\$ (16,016)</u>	<u>(3,887)</u>	<u>\$ (14,325)</u>	<u>(4,180)</u>
	<u>318,381</u>		<u>45,345</u>		<u>5,619</u>
	<u>\$ 309,357</u>		<u>\$ 41,458</u>		<u>\$ 1,439</u>

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**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR BUDGETED GOVERNMENTAL FUNDS**  
**BUDGETARY COMPARISON SCHEDULE (Continued)**  
Year Ended December 31, 2018

	Special Revenue Funds			
	Recycling		EMS Grant	
	Budget	Actual	Budget	Actual
<b>REVENUES</b>				
Taxes	\$ 517,451	\$ 517,451	\$ -	\$ -
Special assessments	-	-	-	-
Intergovernmental	147,736	147,017	9,400	8,011
Licenses and permits	-	643	-	-
Miscellaneous revenues	900	205	-	-
Total Revenues	<u>666,087</u>	<u>665,316</u>	<u>9,400</u>	<u>8,011</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	-	-	-
Public safety	-	-	9,000	1,300
Sanitation, health and welfare	666,087	662,911	-	-
Natural resources and recreation	-	-	-	-
Economic development	-	-	-	-
Capital outlay	-	-	-	-
Debt Service:				
Interest and debt service charges	-	-	-	-
Total expenditures	<u>666,087</u>	<u>662,911</u>	<u>9,000</u>	<u>1,300</u>
Excess (deficiency) of revenues over expenditures	<u>-</u>	<u>2,405</u>	<u>400</u>	<u>6,711</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of debt	-	-	-	-
Premium on debt issued	-	-	-	-
Transfers in	20,000	20,000	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>20,000</u>	<u>20,000</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>\$ 20,000</u>	22,405	<u>\$ 400</u>	6,711
Fund balances (deficit) - beginning of year		<u>(14,091)</u>		<u>33,336</u>
Fund balances (deficit) - end of year		<u>\$ 8,314</u>		<u>\$ 40,047</u>

Special Revenue Funds				Capital Project Funds	
400 Block		Other Grants & Special Purpose Accounts		Central Capital Purchasing	
Budget	Actual	Budget	Actual	Budget	Actual
\$ -	\$ -	\$ -	\$ -	\$ 295,050	\$ 295,050
-	-	-	-	-	-
-	-	177,991	268,239	-	-
-	-	-	-	-	-
<u>7,000</u>	<u>15,293</u>	<u>30,000</u>	<u>130,044</u>	<u>-</u>	<u>-</u>
<u>7,000</u>	<u>15,293</u>	<u>207,991</u>	<u>398,283</u>	<u>295,050</u>	<u>295,050</u>
-	-	-	-	-	-
-	-	207,991	364,154	-	-
-	-	-	-	-	-
60,000	30,010	-	12,936	-	-
-	-	-	-	-	-
-	-	-	-	395,515	258,498
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>60,000</u>	<u>30,010</u>	<u>207,991</u>	<u>377,090</u>	<u>395,515</u>	<u>258,498</u>
<u>(53,000)</u>	<u>(14,717)</u>	<u>-</u>	<u>21,193</u>	<u>(100,465)</u>	<u>36,552</u>
-	-	-	-	-	-
-	-	-	-	-	-
53,000	82,509	-	1,480	-	-
-	-	-	-	-	-
<u>53,000</u>	<u>82,509</u>	<u>-</u>	<u>1,480</u>	<u>-</u>	<u>-</u>
<u>\$ -</u>	<u>67,792</u>	<u>\$ -</u>	<u>22,673</u>	<u>\$ (100,465)</u>	<u>36,552</u>
	<u>58,577</u>		<u>817,150</u>		<u>46,776</u>
	<u>\$ 126,369</u>		<u>\$ 839,823</u>		<u>\$ 83,328</u>

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**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR BUDGETED GOVERNMENTAL FUNDS**  
**BUDGETARY COMPARISON SCHEDULE (Continued)**  
Year Ended December 31, 2018

	Capital Project Funds			
	TID #5 Industrial Park		TID #6 West Side Development	
	Budget	Actual	Budget	Actual
<b>REVENUES</b>				
Taxes	\$ 1,132,658	\$ 1,126,450	\$ 1,903,534	\$ 2,267,884
Special assessments	-	-	-	23,358
Intergovernmental	43,996	43,997	109,983	109,983
Licenses and permits	-	-	-	-
Miscellaneous revenues	<u>116,000</u>	<u>130,240</u>	<u>25,700</u>	<u>27,030</u>
Total Revenues	<u>1,292,654</u>	<u>1,300,687</u>	<u>2,039,217</u>	<u>2,428,255</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	-	-	-
Public safety	-	-	-	-
Sanitation, health and welfare	-	-	-	-
Natural resources and recreation	-	-	-	-
Economic development	150	150	-	-
Capital outlay	-	-	5,146,030	3,064,499
Debt Service:				
Interest and debt service charges	<u>-</u>	<u>-</u>	<u>-</u>	<u>43,356</u>
Total expenditures	<u>150</u>	<u>150</u>	<u>5,146,030</u>	<u>3,107,855</u>
Excess (deficiency) of revenues over expenditures	<u>1,292,504</u>	<u>1,300,537</u>	<u>(3,106,813)</u>	<u>(679,600)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of debt	-	-	3,400,000	3,440,000
Premium on debt issued	-	-	-	132,364
Transfers in	-	-	-	-
Transfers out	<u>(1,292,504)</u>	<u>(1,300,537)</u>	<u>(1,456,932)</u>	<u>(1,605,870)</u>
Total other financing sources (uses)	<u>(1,292,504)</u>	<u>(1,300,537)</u>	<u>1,943,068</u>	<u>1,966,494</u>
Net change in fund balances	<u>\$ -</u>	<u>-</u>	<u>\$ (1,163,745)</u>	<u>1,286,894</u>
Fund balances (deficit) - beginning of year		<u>-</u>		<u>1,660,349</u>
Fund balances (deficit) - end of year		<u>\$ -</u>		<u>\$ 2,947,243</u>



Capital Project Funds

TID #7 West Side Development		TID #8 Near West Side		TID #9 Big Bull Falls	
Budget	Actual	Budget	Actual	Budget	Actual
\$ 730,750	\$ 954,823	\$ 112,000	\$ 113,098	\$ 23,800	\$ 22,890
-	-	20,000	3,486	-	-
9,632	9,632	192,112	192,113	312	312
-	-	-	-	-	-
-	-	2,000	288	25,980	23,839
<u>740,382</u>	<u>964,455</u>	<u>326,112</u>	<u>308,985</u>	<u>50,092</u>	<u>47,041</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	57,500	19,189	-	1,844
8,150	3,902	386,545	115,445	3,150	-
-	-	-	-	-	-
<u>8,150</u>	<u>3,902</u>	<u>444,045</u>	<u>134,634</u>	<u>3,150</u>	<u>1,844</u>
<u>732,232</u>	<u>960,553</u>	<u>(117,933)</u>	<u>174,351</u>	<u>46,942</u>	<u>45,197</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
(515,394)	(505,835)	(152,549)	(159,542)	(72,935)	(72,935)
<u>(515,394)</u>	<u>(505,835)</u>	<u>(152,549)</u>	<u>(159,542)</u>	<u>(72,935)</u>	<u>(72,935)</u>
<u>\$ 216,838</u>	454,718	<u>\$ (270,482)</u>	14,809	<u>\$ (25,993)</u>	(27,738)
	<u>(2,146,797)</u>		<u>240,778</u>		<u>(113,217)</u>
	<u>\$ (1,692,079)</u>		<u>\$ 255,587</u>		<u>\$ (140,955)</u>

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**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR BUDGETED GOVERNMENTAL FUNDS**  
**BUDGETARY COMPARISON SCHEDULE (Concluded)**  
Year Ended December 31, 2018

	Capital Project Funds			
	TID #10 Industrial Park		TID #11 Business Campus	
	Budget	Actual	Budget	Actual
<b>REVENUES</b>				
Taxes	\$ 118,000	\$ 129,835	\$ -	\$ -
Special assessments	-	-	-	-
Intergovernmental	16,101	16,101	-	-
Licenses and permits	-	-	-	-
Miscellaneous revenues	-	-	-	54,593
Total Revenues	134,101	145,936	-	54,593
<b>EXPENDITURES</b>				
Current:				
General government	-	-	-	-
Public safety	-	-	-	-
Sanitation, health and welfare	-	-	-	-
Natural resources and recreation	-	-	-	-
Economic development	6,150	3,880	4,008,000	99,590
Capital outlay	-	-	2,395,920	3,007,568
Debt Service:				
Interest and debt service charges	-	-	-	38,680
Total expenditures	6,150	3,880	6,403,920	3,145,838
Excess (deficiency) of revenues over expenditures	127,951	142,056	(6,403,920)	(3,091,245)
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of debt	-	-	4,000,000	4,005,000
Premium on debt issued	-	-	-	-
Transfers in	-	-	-	-
Transfers out	(142,973)	(106,114)	(198,283)	(191,213)
Total other financing sources (uses)	(142,973)	(106,114)	3,801,717	3,813,787
Net change in fund balances	\$ (15,022)	35,942	\$ (2,602,203)	722,542
Fund balances (deficit) - beginning of year		(306,871)		3,437,401
Fund balances (deficit) - end of year		\$ (270,929)		\$ 4,159,943

<u>Capital Project Funds</u>	
TID #12	
<u>Downtown Development</u>	
<u>Budget</u>	<u>Actual</u>
\$ -	\$ -
-	4,090
-	-
-	-
-	7,678
<u>-</u>	<u>11,768</u>
-	-
-	-
-	-
-	-
5,010,150	28,598
2,849,850	77,211
<u>13,750</u>	<u>38,680</u>
<u>7,873,750</u>	<u>144,489</u>
<u>(7,873,750)</u>	<u>(132,721)</u>
7,780,000	4,005,000
-	-
-	-
<u>(109,000)</u>	<u>-</u>
<u>7,671,000</u>	<u>4,005,000</u>
<u>\$ (202,750)</u>	3,872,279
	<u>(222,350)</u>
	<u>\$ 3,649,929</u>

**CITY OF WAUSAU, WISCONSIN**  
**DEBT SERVICE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCE - BUDGET AND ACTUAL**  
Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		<u>Final Budget</u>
<b>REVENUES</b>				
General property taxes	\$ 4,123,000	\$ 4,123,000	\$ 4,123,000	\$ -
Miscellaneous revenues	<u>23,060</u>	<u>23,060</u>	<u>104,607</u>	<u>81,547</u>
Total Revenues	<u>4,146,060</u>	<u>4,146,060</u>	<u>4,227,607</u>	<u>81,547</u>
<b>EXPENDITURES</b>				
Debt Service:				
Principal retirement	8,717,137	8,717,137	8,592,006	125,131
Interest and debt service charges	<u>1,735,740</u>	<u>1,735,740</u>	<u>1,916,432</u>	<u>(180,692)</u>
Total Expenditures	<u>10,452,877</u>	<u>10,452,877</u>	<u>10,508,438</u>	<u>(55,561)</u>
Deficiency of Revenues over Expenditures	(6,306,817)	(6,306,817)	(6,280,831)	25,986
<b>OTHER FINANCING SOURCES</b>				
Premium on debt issued	-	-	51,999	51,999
Transfers in	<u>5,965,062</u>	<u>5,965,062</u>	<u>6,188,195</u>	<u>223,133</u>
Total Other Financing Sources	<u>5,965,062</u>	<u>5,965,062</u>	<u>6,240,194</u>	<u>275,132</u>
Net change in fund balance	(341,755)	(341,755)	(40,637)	301,118
Fund balance - beginning of year	<u>1,240,252</u>	<u>1,240,252</u>	<u>1,240,252</u>	<u>-</u>
Fund balance - end of year	<u>\$ 898,497</u>	<u>\$ 898,497</u>	<u>\$ 1,199,615</u>	<u>\$ 301,118</u>

**CITY OF WAUSAU, WISCONSIN**  
**TID #3 - DOWNTOWN DEVELOPMENT FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCE - BUDGET AND ACTUAL**  
Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
General property taxes	\$ 2,302,943	\$ 2,302,943	\$ 2,324,996	\$ 22,053
Special assessments	-	-	1,839	1,839
Intergovernmental	317,566	567,566	317,567	(249,999)
Other miscellaneous	242,247	494,697	1,076,264	581,567
Total Revenues	<u>2,862,756</u>	<u>3,365,206</u>	<u>3,720,666</u>	<u>355,460</u>
<b>EXPENDITURES</b>				
Economic development	2,642,463	3,142,463	703,487	2,438,976
Capital outlay:				
Economic development	7,019,296	7,455,985	3,589,606	3,866,379
Total expenditures	<u>9,661,759</u>	<u>10,598,448</u>	<u>4,293,093</u>	<u>6,305,355</u>
Deficiency of Revenues over Expenditures	<u>(6,799,003)</u>	<u>(7,233,242)</u>	<u>(572,427)</u>	<u>6,660,815</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,292,504	1,292,504	1,300,537	8,033
Transfers out	(3,516,995)	(3,516,995)	(3,435,523)	81,472
Total Other Financing Sources (Uses)	<u>(2,224,491)</u>	<u>(2,224,491)</u>	<u>(2,134,986)</u>	<u>89,505</u>
Net change in fund balance	(9,023,494)	(9,457,733)	(2,707,413)	6,750,320
Fund balance - beginning of year	<u>5,716,573</u>	<u>5,716,573</u>	<u>5,716,573</u>	<u>-</u>
Fund balance - end of year	<u>\$ (3,306,921)</u>	<u>\$ (3,741,160)</u>	<u>\$ 3,009,160</u>	<u>\$ 6,750,320</u>

**CITY OF WAUSAU, WISCONSIN  
CAPITAL IMPROVEMENTS FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCE - BUDGET AND ACTUAL  
Year Ended December 31, 2018**

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>REVENUES</b>				
General property taxes	\$ 498,890	\$ 498,890	\$ 498,890	\$ -
Special assessments	266,460	266,460	272,847	6,387
Intergovernmental	-	-	153,081	153,081
Other miscellaneous	11,000	11,000	29,933	18,933
Total Revenues	<u>776,350</u>	<u>776,350</u>	<u>954,751</u>	<u>178,401</u>
<b>EXPENDITURES</b>				
Capital outlay	3,279,350	9,844,035	3,122,778	6,721,257
Debt Service:				
Interest and debt service charges	-	-	11,693	(11,693)
Total expenditures	<u>3,279,350</u>	<u>9,844,035</u>	<u>3,134,471</u>	<u>6,709,564</u>
Deficiency of Revenues over Expenditures	<u>(2,503,000)</u>	<u>(9,067,685)</u>	<u>(2,179,720)</u>	<u>6,887,965</u>
<b>OTHER FINANCING SOURCES</b>				
Issuance of debt	2,403,000	6,420,321	2,040,000	(4,380,321)
Transfers in	100,000	188,088	263,952	75,864
Transfers out	-	-	(111,163)	(111,163)
Total Other Financing Sources	<u>2,503,000</u>	<u>6,608,409</u>	<u>2,192,789</u>	<u>(4,415,620)</u>
Net change in fund balance	-	(2,459,276)	13,069	2,472,345
Fund balance - beginning of year	<u>3,712,726</u>	<u>3,712,726</u>	<u>3,712,726</u>	<u>-</u>
Fund balance - end of year	<u>\$ 3,712,726</u>	<u>\$ 1,253,450</u>	<u>\$ 3,725,795</u>	<u>\$ 2,472,345</u>

**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR ENTERPRISE FUNDS**  
**COMBINING STATEMENT OF NET POSITION**  
December 31, 2018

	Airport Fund	Animal Control Fund	Total
<b>ASSETS</b>			
Current Assets:			
Cash and cash equivalents	\$ 20,137	\$ 105,447	\$ 125,584
Taxes receivable	101,000	40,747	141,747
Accounts receivable	5,456	8,711	14,167
Inventories and prepayments	-	951	951
Total Current Assets	<u>126,593</u>	<u>155,856</u>	<u>282,449</u>
Noncurrent Assets:			
Property, Plant and Equipment:			
Property and equipment	4,118,663	-	4,118,663
Accumulated depreciation	(2,271,527)	-	(2,271,527)
Net pension asset	-	6,337	6,337
Total noncurrent assets	<u>1,847,136</u>	<u>6,337</u>	<u>1,853,473</u>
<b>TOTAL ASSETS</b>	<u>1,973,729</u>	<u>162,193</u>	<u>2,135,922</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related amounts	-	11,720	11,720
OPEB related amounts	-	94	94
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>-</u>	<u>11,814</u>	<u>11,814</u>
<b>LIABILITIES</b>			
Current Liabilities:			
Accounts payable	2,015	16,849	18,864
Accrued payroll and benefits	1,377	1,734	3,111
Due to other governments	-	4,892	4,892
Unearned revenues	6,401	18,550	24,951
Total Current Liabilities	<u>9,793</u>	<u>42,025</u>	<u>51,818</u>
Noncurrent Liabilities:			
Net OPEB liability	-	870	870
<b>TOTAL LIABILITIES</b>	<u>9,793</u>	<u>42,895</u>	<u>52,688</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related amounts	-	12,475	12,475
OPEB related amounts	-	59	59
Property taxes levied for subsequent year	101,000	40,747	141,747
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>101,000</u>	<u>53,281</u>	<u>154,281</u>
<b>NET POSITION</b>			
Net investment in capital assets	1,847,136	-	1,847,136
Restricted for pension benefits	-	6,337	6,337
Unrestricted	15,800	71,494	87,294
<b>TOTAL NET POSITION</b>	<u>\$ 1,862,936</u>	<u>\$ 77,831</u>	<u>\$ 1,940,767</u>

**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR ENTERPRISE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES**  
**AND CHANGES IN NET POSITION**  
Year Ended December 31, 2018

	Airport Fund	Animal Control Fund	Total
<b>OPERATING REVENUES</b>			
Charges for services and sales	\$ 163,379	\$ 132,879	\$ 296,258
Intergovernmental	<u>-</u>	<u>17,060</u>	<u>17,060</u>
Total Operating Revenues	<u>163,379</u>	<u>149,939</u>	<u>313,318</u>
<b>OPERATING EXPENSES</b>			
Operating and maintenance	277,085	215,627	492,712
Depreciation	<u>156,742</u>	<u>-</u>	<u>156,742</u>
Total Operating Expenses	<u>433,827</u>	<u>215,627</u>	<u>649,454</u>
Operating income (loss)	(270,448)	(65,688)	(336,136)
<b>NONOPERATING REVENUES</b>			
Property taxes	<u>94,000</u>	<u>50,676</u>	<u>144,676</u>
Income (loss) before Capital Contributions	(176,448)	(15,012)	(191,460)
Capital contributions	54,385	-	54,385
Transfers in	40,000	-	40,000
Transfers out	<u>-</u>	<u>(1,480)</u>	<u>(1,480)</u>
Change in Net Position	(82,063)	(16,492)	(98,555)
Net position - beginning of year, as previously stated	1,944,999	95,079	2,040,078
Cumulative effect of accounting principle	<u>-</u>	<u>(756)</u>	<u>(756)</u>
Net position - as restated	<u>1,944,999</u>	<u>94,323</u>	<u>2,039,322</u>
Net position - end of year	<u>\$ 1,862,936</u>	<u>\$ 77,831</u>	<u>\$ 1,940,767</u>



**CITY OF WAUSAU, WISCONSIN**  
**NONMAJOR ENTERPRISE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
Year Ended December 31, 2018

	Airport Fund	Animal Control Fund	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers, users and others	\$ 159,371	\$ 160,851	\$ 320,222
Payments to suppliers	(259,738)	(156,056)	(415,794)
Payments to employees	(21,539)	(45,088)	(66,627)
Net Cash Used by Operating Activities	(121,906)	(40,293)	(162,199)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Property taxes	94,000	50,676	144,676
Transfers in	40,000	-	40,000
Transfers out	-	(1,480)	(1,480)
Net Cash Provided by Noncapital Financing Activities	134,000	49,196	183,196
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Capital contributions	54,385	-	54,385
Acquisition and construction of capital assets	(54,385)	-	(54,385)
Net Cash Used by Noncapital Financing Activities	-	-	-
Net Increase (Decrease) in Cash and Cash Equivalents	12,094	8,903	20,997
Cash and cash equivalents - beginning of year	8,043	96,544	104,587
Cash and cash equivalents - end of year	\$ 20,137	\$ 105,447	\$ 125,584
<b>Reconciliation of operating loss to net cash used by operating activities:</b>			
Operating loss	\$ (270,448)	\$ (65,688)	\$ (336,136)
Adjustments to reconcile operating loss to net cash used by operating activities:			
Depreciation expense	156,742	-	156,742
Changes in assets and liabilities:			
Accounts receivable	934	10,651	11,585
Inventories and prepayments	-	239	239
Accounts payable	(4,929)	13,123	8,194
Accrued payroll and benefits	737	160	897
Due to other governments	-	175	175
Pension related liabilities and deferred amounts	-	707	707
OPEB related liabilities and deferred amounts	-	79	79
Unearned revenues	(4,942)	261	(4,681)
Net cash used by operating activities	\$ (121,906)	\$ (40,293)	\$ (162,199)

**CITY OF WAUSAU, WISCONSIN**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF NET POSITION**  
December 31, 2018

	Motor Pool	Insurance Fund	Employee Benefits Fund	Employee HRA/Wellness Fund	Total
<b>ASSETS</b>					
Current Assets:					
Cash and cash equivalents	\$ 1,873,670	\$ 1,284,940	\$ 1,932,080	\$ -	\$ 5,090,690
Accounts receivable	628	35,734	38,906	-	75,268
Inventories and prepayments	360,818	3,089	-	-	363,907
Total Current Assets	<u>2,235,116</u>	<u>1,323,763</u>	<u>1,970,986</u>	<u>-</u>	<u>5,529,865</u>
Noncurrent Assets:					
Property, Plant and Equipment:					
Property and equipment	14,127,748	-	-	-	14,127,748
Accumulated depreciation	(8,468,383)	-	-	-	(8,468,383)
Net pension asset	82,901	-	-	-	82,901
Total noncurrent assets	<u>5,742,266</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,742,266</u>
<b>TOTAL ASSETS</b>	<u>7,977,382</u>	<u>1,323,763</u>	<u>1,970,986</u>	<u>-</u>	<u>11,272,131</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Pension related amounts	155,343	-	-	-	155,343
OPEB related amounts	1,231	-	-	-	1,231
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>156,574</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>156,574</u>
<b>LIABILITIES</b>					
Current Liabilities:					
Accounts payable	141,652	3,223	95	-	144,970
Accrued payroll and benefits	21,171	-	-	-	21,171
Claims payable	-	261,046	364,089	-	625,135
Unearned revenues	-	-	378,164	-	378,164
Total Current Liabilities	<u>162,823</u>	<u>264,269</u>	<u>742,348</u>	<u>-</u>	<u>1,169,440</u>
Noncurrent Liabilities:					
Accrued liability - claims payable	-	663,223	-	-	663,223
Compensated absences payable	23,613	-	-	-	23,613
Net OPEB liability	11,383	-	-	-	11,383
Total Noncurrent Liabilities	<u>34,996</u>	<u>663,223</u>	<u>-</u>	<u>-</u>	<u>698,219</u>
<b>TOTAL LIABILITIES</b>	<u>197,819</u>	<u>927,492</u>	<u>742,348</u>	<u>-</u>	<u>1,867,659</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Pension related amounts	163,209	-	-	-	163,209
OPEB related amounts	769	-	-	-	769
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>163,978</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>163,978</u>
<b>NET POSITION</b>					
Net investment in capital assets	5,659,365	-	-	-	5,659,365
Restricted for pension benefits	82,901	-	-	-	82,901
Unrestricted	2,029,893	396,271	1,228,638	-	3,654,802
<b>TOTAL NET POSITION</b>	<u>\$ 7,772,159</u>	<u>\$ 396,271</u>	<u>\$ 1,228,638</u>	<u>\$ -</u>	<u>\$ 9,397,068</u>

**CITY OF WAUSAU, WISCONSIN**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES**  
**AND CHANGES IN NET POSITION**  
Year Ended December 31, 2018

	Motor Pool	Insurance Fund	Employee Benefits Fund	Employee HRA/Wellness Fund	Total
<b>OPERATING REVENUES</b>					
Charges for services and sales	\$ 3,650,838	\$ 796,658	\$ 5,546,852	\$ -	\$ 9,994,348
Other operating revenues	<u>53,775</u>	<u>32,194</u>	<u>-</u>	<u>-</u>	<u>85,969</u>
Total Operating Revenues	<u>3,704,613</u>	<u>828,852</u>	<u>5,546,852</u>	<u>-</u>	<u>10,080,317</u>
<b>OPERATING EXPENSES</b>					
Operating and maintenance	2,208,584	-	-	-	2,208,584
Depreciation	875,725	-	-	-	875,725
Insurance, claims and administration	<u>-</u>	<u>867,284</u>	<u>5,022,662</u>	<u>-</u>	<u>5,889,946</u>
Total Operating Expenses	<u>3,084,309</u>	<u>867,284</u>	<u>5,022,662</u>	<u>-</u>	<u>8,974,255</u>
Operating income (loss)	620,304	(38,432)	524,190	-	1,106,062
<b>NONOPERATING REVENUES</b>					
Gain on sale of capital assets	<u>131,884</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>131,884</u>
Income (loss) before transfers	752,188	(38,432)	524,190	-	1,237,946
Transfers in	-	-	708,161	-	708,161
Transfers out	<u>(125,000)</u>	<u>-</u>	<u>-</u>	<u>(708,161)</u>	<u>(833,161)</u>
Change in Net Position	<u>627,188</u>	<u>(38,432)</u>	<u>1,232,351</u>	<u>(708,161)</u>	<u>1,112,946</u>
Total net position (deficit) - beginning of year	7,154,859	434,703	(3,713)	708,161	8,294,010
Cumulative effect of change in accounting principle	<u>(9,888)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(9,888)</u>
Total net position (deficit) - beginning of year, as restated	<u>7,144,971</u>	<u>434,703</u>	<u>(3,713)</u>	<u>708,161</u>	<u>8,284,122</u>
Total net position - end of year	<u>\$ 7,772,159</u>	<u>\$ 396,271</u>	<u>\$ 1,228,638</u>	<u>\$ -</u>	<u>\$ 9,397,068</u>

**CITY OF WAUSAU, WISCONSIN**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
Year Ended December 31, 2018

	Motor Pool	Insurance Fund	Employee Benefits Fund	Employee HRA/Wellness Fund	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Receipts from interfund services provided	\$ 3,719,793	\$ 854,993	\$ 5,498,300	\$ -	\$ 10,073,086
Payments to suppliers	(1,802,725)	(497,828)	(5,201,478)	(2,107)	(7,504,138)
Payments to employees	(511,104)	-	-	-	(511,104)
Net Cash Provided (Used) by Operating Activities	<u>1,405,964</u>	<u>357,165</u>	<u>296,822</u>	<u>(2,107)</u>	<u>2,057,844</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>					
Transfers in	-	-	708,161	-	708,161
Transfers out	(125,000)	-	-	(708,161)	(833,161)
Net Cash Provided (Used) by Noncapital Financing Activities	<u>(125,000)</u>	<u>-</u>	<u>708,161</u>	<u>(708,161)</u>	<u>(125,000)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Acquisition and construction of capital assets	(1,817,089)	-	-	-	(1,817,089)
Proceeds from sale of capital assets	131,884	-	-	-	131,884
Net Cash Used by Capital and Related Financing Activities	<u>(1,685,205)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,685,205)</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(404,241)	357,165	1,004,983	(710,268)	247,639
Cash and cash equivalents - beginning of year	<u>2,277,911</u>	<u>927,775</u>	<u>927,097</u>	<u>710,268</u>	<u>4,843,051</u>
Cash and cash equivalents - end of year	<u>\$ 1,873,670</u>	<u>\$ 1,284,940</u>	<u>\$ 1,932,080</u>	<u>\$ -</u>	<u>\$ 5,090,690</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>					
Operating income (loss)	\$ 620,304	\$ (38,432)	\$ 524,190	\$ -	\$ 1,106,062
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation expense	875,725	-	-	-	875,725
Changes in assets and liabilities:					
Accounts receivable	15,180	26,141	(36,940)	-	4,381
Inventories and prepayments	(24,115)	96,994	-	-	72,879
Accounts payable	(92,491)	(1,529)	95	(107)	(94,032)
Pension related liabilities and deferred amounts	8,625	-	-	-	8,625
OPEB related liabilities and deferred amounts	1,033	-	-	-	1,033
Unearned revenues	-	-	(11,612)	-	(11,612)
Claims payable	-	273,991	(178,911)	(2,000)	93,080
Accrued payroll and compensated absences	1,703	-	-	-	1,703
Net cash provided (used) by operating activities	<u>\$ 1,405,964</u>	<u>\$ 357,165</u>	<u>\$ 296,822</u>	<u>\$ (2,107)</u>	<u>\$ 2,057,844</u>

**CITY OF WAUSAU, WISCONSIN**  
**AGENCY FUNDS**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
December 31, 2018

	Entrepreneurial & Education Center	Wausau Area Events	Wausau River District	Totals
<b>ASSETS</b>				
Cash and cash equivalents	\$ 198,402	\$ 329,139	\$ 109,072	\$ 636,613
Accounts receivable	744	-	-	744
 TOTAL ASSETS	 \$ 199,146	 \$ 329,139	 \$ 109,072	 \$ 637,357
<b>LIABILITIES</b>				
Accounts payable	\$ 199,146	\$ 329,139	\$ 109,072	\$ 637,357

**CITY OF WAUSAU, WISCONSIN**  
**AGENCY FUNDS**  
**COMBINING STATEMENT OF**  
**CHANGES IN ASSETS AND LIABILITIES**  
Year Ended December 31, 2018

	Balance 1/1/2018	Additions	Deductions	Balance 12/31/2018
<i>Entrepreneurial &amp; Education Center</i>				
<b>ASSETS</b>				
Cash and cash equivalents	\$ 189,828	\$ 255,797	\$ 247,223	\$ 198,402
Accounts receivable	17,945	245,338	262,539	744
TOTAL ASSETS	\$ 207,773	\$ 501,135	\$ 509,762	\$ 199,146
<b>LIABILITIES</b>				
Accounts payable	\$ 207,773	\$ 501,135	\$ 509,762	\$ 199,146
TOTAL LIABILITIES	\$ 207,773	\$ 501,135	\$ 509,762	\$ 199,146
<i>Wausau Area Events</i>				
<b>ASSETS</b>				
Cash and cash equivalents	\$ 310,843	\$ 929,039	\$ 910,743	\$ 329,139
TOTAL ASSETS	\$ 310,843	\$ 929,039	\$ 910,743	\$ 329,139
<b>LIABILITIES</b>				
Accounts payable	\$ 310,843	\$ 929,039	\$ 910,743	\$ 329,139
TOTAL LIABILITIES	\$ 310,843	\$ 929,039	\$ 910,743	\$ 329,139
<i>Wausau River District</i>				
<b>ASSETS</b>				
Cash and cash equivalents	\$ 93,693	\$ 267,629	\$ 252,250	\$ 109,072
TOTAL ASSETS	\$ 93,693	\$ 267,629	\$ 252,250	\$ 109,072
<b>LIABILITIES</b>				
Accounts payable	\$ 93,693	\$ 267,629	\$ 252,250	\$ 109,072
TOTAL LIABILITIES	\$ 93,693	\$ 267,629	\$ 252,250	\$ 109,072
<i>Business Improvement District</i>				
<b>ASSETS</b>				
Cash and cash equivalents	\$ -	\$ 72,000	\$ 72,000	\$ -
TOTAL ASSETS	\$ -	\$ 72,000	\$ 72,000	\$ -
<b>LIABILITIES</b>				
Accounts payable	\$ -	\$ 72,000	\$ 72,000	\$ -
TOTAL LIABILITIES	\$ -	\$ 72,000	\$ 72,000	\$ -

**CAPITAL ASSETS USED IN THE OPERATION  
OF GOVERNMENTAL FUNDS**

**CITY OF WAUSAU, WISCONSIN**  
**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS**  
**SCHEDULE BY FUNCTION AND ACTIVITY**  
December 31, 2018

	<u>Land</u>	<u>Buildings and Improvements</u>	<u>Machinery and Equipment</u>	<u>Infrastructure</u>	<u>Totals</u>
<b>FUNCTION AND ACTIVITY</b>					
General government	\$ 37,450,069	\$ 6,470,691	\$ 1,742,697	\$ 1,054	\$ 45,664,511
Public safety:					
Police protection	813,377	3,738,639	929,199	-	5,481,215
Fire protection	253,942	1,913,339	5,384,285	-	7,551,566
Public works:					
Maintenance	221,071	2,547,783	671,935	24,915	3,465,704
Sidewalks	-	-	-	11,572,023	11,572,023
Street system	4,575,502	6,571,567	-	129,013,346	140,160,415
Parks and recreation	403,104	17,838,899	3,631,183	30,500	21,903,686
<b>TOTAL GOVERNMENTAL FUNDS CAPITAL ASSETS</b>	<u>\$ 43,717,065</u>	<u>\$ 39,080,918</u>	<u>\$ 12,359,299</u>	<u>\$ 140,641,838</u>	<u>\$ 235,799,120</u>



**CITY OF WAUSAU, WISCONSIN**  
**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS**  
**SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY**  
Year Ended December 31, 2018

	Balance January 1, 2018	Additions	Deletions	Balance December 31, 2018
<b>FUNCTION AND ACTIVITY</b>				
General government	\$ 45,774,325	\$ 10,000	\$ 119,814	\$ 45,664,511
Public safety:				
Police protection	5,442,715	38,500	-	5,481,215
Fire protection	7,846,460	5,706	300,600	7,551,566
Public works:				
Maintenance	3,562,213	-	96,509	3,465,704
Sidewalks	11,220,130	351,893	-	11,572,023
Street system	131,489,620	8,788,053	117,258	140,160,415
Parks and recreation	<u>20,340,228</u>	<u>1,875,027</u>	<u>311,569</u>	<u>21,903,686</u>
<b>TOTAL GOVERNMENTAL FUNDS CAPITAL ASSETS</b>	<u>\$ 225,675,691</u>	<u>\$ 11,069,179</u>	<u>\$ 945,750</u>	<u>\$ 235,799,120</u>

## **STATISTICAL SECTION**

**CITY OF WAUSAU, WISCONSIN**

**INDEX TO THE STATISTICAL SECTION**  
December 31, 2018

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III.	<b>Debt Capacity</b> These schedules present information about the affordability of the City's current levels of outstanding debt and ability to issue additional debt in the future.	150
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**CITY OF WAUSAU**  
**Schedule 1**  
**Net Position by Component**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>Governmental activities</b>										
Net investment in capital assets	\$ 68,308,631	\$ 75,413,530	\$ 79,344,570	\$ 84,193,691	\$ 88,488,799	\$ 98,405,399	\$ 98,825,542	\$ 99,450,028	\$ 106,232,341	\$ 111,003,022
Restricted	3,635,751	3,711,046	12,789,388	9,729,737	10,610,753	8,818,623	16,311,881	14,156,534	21,414,528	26,236,517
Unrestricted	<u>14,749,802</u>	<u>19,031,751</u>	<u>10,409,561</u>	<u>14,924,479</u>	<u>14,678,918</u>	<u>13,483,982</u>	<u>14,199,650</u>	<u>17,926,268</u>	<u>9,821,545</u>	<u>3,760,051</u>
<b>Total governmental activities net position</b>	<u>\$ 86,694,184</u>	<u>\$ 98,156,327</u>	<u>\$ 102,543,519</u>	<u>\$ 108,847,907</u>	<u>\$ 113,778,470</u>	<u>\$ 120,708,004</u>	<u>\$ 129,337,073</u>	<u>\$ 131,532,830</u>	<u>\$ 137,468,414</u>	<u>\$ 140,999,590</u>
<b>Business-type activities</b>										
Net investment in capital assets	\$ 83,142,144	\$ 84,232,295	\$ 88,572,360	\$ 93,046,689	\$ 93,217,875	\$ 93,098,660	\$ 92,670,116	\$ 91,153,104	\$ 89,005,476	\$ 90,542,377
Restricted	2,505,824	1,427,932	1,148,802	1,280,921	1,337,308	1,469,203	2,911,504	2,384,534	4,175,498	6,871,363
Unrestricted	<u>2,294,567</u>	<u>1,946,083</u>	<u>4,583,292</u>	<u>4,192,056</u>	<u>4,451,943</u>	<u>3,885,029</u>	<u>5,418,467</u>	<u>7,252,415</u>	<u>6,282,510</u>	<u>3,912,598</u>
<b>Total business-type activities net position</b>	<u>\$ 87,942,535</u>	<u>\$ 87,606,310</u>	<u>\$ 94,304,454</u>	<u>\$ 98,519,666</u>	<u>\$ 99,007,126</u>	<u>\$ 98,452,892</u>	<u>\$ 101,000,087</u>	<u>\$ 100,790,053</u>	<u>\$ 99,463,484</u>	<u>\$ 101,326,338</u>
<b>Primary government</b>										
Net investment in capital assets	\$ 151,450,775	\$ 159,645,825	\$ 167,916,930	\$ 177,240,380	\$ 181,706,674	\$ 191,504,059	\$ 191,495,658	\$ 190,603,132	\$ 195,237,817	\$ 198,863,786
Restricted	6,141,575	5,138,978	13,938,190	11,010,658	11,948,061	10,287,826	19,223,385	16,541,068	25,590,026	33,107,880
Unrestricted	<u>17,044,369</u>	<u>20,977,834</u>	<u>14,992,853</u>	<u>19,116,535</u>	<u>19,130,861</u>	<u>17,369,011</u>	<u>19,618,117</u>	<u>25,178,683</u>	<u>16,104,055</u>	<u>10,354,262</u>
<b>Total primary government net position</b>	<u>\$ 174,636,719</u>	<u>\$ 185,762,637</u>	<u>\$ 196,847,973</u>	<u>\$ 207,367,573</u>	<u>\$ 212,785,596</u>	<u>\$ 219,160,896</u>	<u>\$ 230,337,160</u>	<u>\$ 232,322,883</u>	<u>\$ 236,931,898</u>	<u>\$ 242,325,928</u>

**Notes:**

The City reclassified the Metro Ride fund as an enterprise fund on January 1, 2011 and transferred the associated capital assets from the governmental activities into the business-type activities. In addition, the Airport Enterprise Fund was created as of January 1, 2012 and the associated capital assets were transferred from the governmental activities to the business-type activities.

**CITY OF WAUSAU**  
Schedule 2  
Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>Expenses - Governmental activities:</b>										
General government	\$ 4,069,716	\$ 4,230,618	\$ 4,071,945	\$ 4,376,515	\$ 4,250,476	\$ 4,670,657	\$ 4,804,089	\$ 4,998,030	\$ 4,598,058	\$ 4,739,398
Public safety	15,381,881	15,918,394	16,788,709	15,845,111	16,246,258	16,668,463	16,478,842	18,094,777	19,502,367	19,056,774
Transportation and streets	17,139,868	16,753,873	11,160,237	11,704,756	11,242,010	12,671,152	11,845,960	11,928,609	12,297,895	12,735,068
Sanitation, health and welfare	1,922,031	1,823,980	1,868,410	2,073,673	2,146,465	2,156,309	2,218,162	1,677,239	2,025,650	1,945,411
Natural resources and recreation	2,517,631	2,514,161	2,597,337	2,598,645	2,592,265	2,716,181	3,160,068	3,368,724	3,158,110	3,885,942
Economic development	3,434,146	3,960,765	4,868,292	3,580,425	3,629,494	3,514,056	7,582,129	7,287,952	3,563,890	3,343,524
Interest on long-term debt	2,059,540	1,620,096	1,459,235	1,247,791	1,329,912	1,238,864	1,209,574	1,568,164	1,801,377	1,876,531
<b>Total governmental activities</b>	<b>46,524,813</b>	<b>46,821,887</b>	<b>42,814,165</b>	<b>41,426,916</b>	<b>41,436,880</b>	<b>43,635,682</b>	<b>47,298,824</b>	<b>48,923,495</b>	<b>46,947,347</b>	<b>47,582,648</b>
<b>Expenses - Business-type activities:</b>										
Water	3,373,672	3,393,118	3,450,680	3,364,222	3,258,433	3,764,878	3,775,876	3,919,480	4,054,906	4,307,368
Wastewater	4,000,695	4,019,767	3,887,577	3,765,140	3,847,818	4,023,395	3,686,067	4,151,512	4,709,530	4,705,352
Parking	1,913,347	1,759,984	1,887,449	1,746,004	1,972,388	1,789,677	1,792,090	1,880,606	2,039,701	1,951,390
Metro Ride	-	-	4,049,837	3,557,036	3,613,252	3,895,784	3,594,314	3,648,953	3,518,784	3,770,269
Airport	-	-	-	309,398	378,832	395,171	406,984	397,648	392,523	433,827
Animal Control	-	-	-	-	70,081	191,191	170,038	189,136	195,926	215,627
<b>Total business-type activities</b>	<b>9,287,714</b>	<b>9,172,869</b>	<b>13,275,543</b>	<b>12,741,800</b>	<b>13,140,804</b>	<b>14,060,096</b>	<b>13,425,369</b>	<b>14,187,335</b>	<b>14,911,370</b>	<b>15,383,833</b>
<b>Total primary government</b>	<b>\$ 55,812,527</b>	<b>\$ 55,994,756</b>	<b>\$ 56,089,708</b>	<b>\$ 54,168,716</b>	<b>\$ 54,577,684</b>	<b>\$ 57,695,778</b>	<b>\$ 60,724,193</b>	<b>\$ 63,110,830</b>	<b>\$ 61,858,717</b>	<b>\$ 62,966,481</b>
<b>Program revenues - Governmental activities:</b>										
<b>Charges for service:</b>										
Transportation & streets	\$ 487,468	\$ 297,690	\$ 347,545	\$ 310,297	\$ 471,664	\$ 485,025	\$ 750,399	\$ 1,124,819	\$ 1,260,633	\$ 915,854
Conservation & development	1,062,703	582,312	2,042,703	955,572	994,072	897,634	1,206,003	2,281,581	540,701	1,210,538
Ambulance	1,154,805	1,271,790	1,442,386	1,521,895	1,330,680	1,396,509	1,440,123	1,576,218	1,612,079	1,796,698
Other activities	6,052,956	6,155,059	3,878,218	3,489,437	2,917,742	2,765,487	2,958,376	3,182,781	3,022,315	3,441,723
Operating grants & contributions	7,821,171	8,372,182	4,930,014	4,724,318	4,259,090	4,049,715	4,294,633	3,605,696	4,309,462	4,853,467
Capital grants & contributions	3,494,387	6,699,662	3,153,287	4,102,154	2,534,980	5,825,175	2,451,032	2,444,731	3,776,241	2,526,235
<b>Total governmental activities</b>	<b>20,073,490</b>	<b>23,378,695</b>	<b>15,794,153</b>	<b>15,103,673</b>	<b>12,508,228</b>	<b>15,419,545</b>	<b>13,100,566</b>	<b>14,215,826</b>	<b>14,521,431</b>	<b>14,744,515</b>
<b>Program revenues - Business-type activities:</b>										
<b>Charges for service</b>										
Water	4,644,707	4,583,056	4,658,894	4,768,408	4,607,291	4,513,955	5,236,584	5,445,096	5,369,904	5,872,093
Wastewater	3,935,667	4,207,392	5,265,216	5,400,672	5,291,328	5,365,411	5,290,542	5,321,043	5,312,985	5,455,972
Parking	973,163	898,413	943,029	971,294	1,088,714	1,139,420	953,884	955,977	1,000,434	956,565
Metro Ride	-	-	484,881	469,915	501,638	497,431	485,620	462,027	434,699	429,393
Airport	-	-	-	115,797	141,018	131,582	140,430	143,425	143,913	163,379
Animal Control	-	-	-	-	71,420	124,645	78,404	134,358	140,129	132,879
Operating grants & contributions	-	-	2,504,065	1,887,934	1,976,766	2,227,192	1,980,409	1,950,219	1,785,979	1,896,213
Capital grants & contributions	458,732	239,944	2,602,532	1,794,853	438,672	54,771	1,220,530	243,243	234,519	288,116
<b>Total business-type activities</b>	<b>10,012,269</b>	<b>9,928,805</b>	<b>16,458,617</b>	<b>15,408,873</b>	<b>14,116,847</b>	<b>14,054,407</b>	<b>15,386,403</b>	<b>14,655,388</b>	<b>14,422,562</b>	<b>15,194,610</b>
<b>Total primary government</b>	<b>\$ 30,085,759</b>	<b>\$ 33,307,500</b>	<b>\$ 32,252,770</b>	<b>\$ 30,512,546</b>	<b>\$ 26,625,075</b>	<b>\$ 29,473,952</b>	<b>\$ 28,486,969</b>	<b>\$ 28,871,214</b>	<b>\$ 28,943,993</b>	<b>\$ 29,939,125</b>

**CITY OF WAUSAU**  
Schedule 2 (Continued)  
Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Net (expense)/revenue										
Governmental activities	\$ (26,451,323)	\$ (23,443,192)	\$ (27,020,012)	\$ (26,323,243)	\$ (28,928,652)	\$ (28,216,137)	\$ (34,198,258)	\$ (34,707,669)	\$ (32,425,916)	\$ (32,838,133)
Business-type activities	724,555	755,936	3,183,074	2,667,073	976,043	(5,689)	1,961,034	468,053	(488,808)	(189,223)
Total primary government net position	<u>\$ (25,726,768)</u>	<u>\$ (22,687,256)</u>	<u>\$ (23,836,938)</u>	<u>\$ (23,656,170)</u>	<u>\$ (27,952,609)</u>	<u>\$ (28,221,826)</u>	<u>\$ (32,237,224)</u>	<u>\$ (34,239,616)</u>	<u>\$ (32,914,724)</u>	<u>\$ (33,027,356)</u>
General revenues & other changes in net position										
Governmental activities:										
Taxes										
Property taxes	\$ 24,701,712	\$ 25,980,766	\$ 25,927,605	\$ 25,799,254	\$ 25,471,313	\$ 26,062,523	\$ 26,556,543	\$ 27,817,518	\$ 29,061,374	\$ 30,447,761
Other taxes	1,188,455	1,247,031	1,282,138	1,339,550	1,396,225	1,426,281	1,461,604	1,670,665	1,592,500	1,537,585
Intergovernmental revenues not restricted to specific purposes	6,435,883	6,083,605	6,170,550	5,550,727	5,425,951	5,420,811	5,346,313	5,367,413	5,459,575	5,490,434
Investment income (loss)	477,921	314,408	323,802	260,412	(124,187)	531,589	369,673	339,521	386,707	865,988
Miscellaneous	298,070	284,869	111,834	86,492	98,042	107,268	83,091	81,556	93,555	172,290
Gain on sale of capital assets	11,965	48,206	40,676	4,947	24,508	57,336	67,467	69,193	173,153	131,884
Transfers	1,417,655	1,435,046	(2,604,305)	(447,532)	1,523,712	1,539,863	1,565,639	1,557,560	1,594,636	(1,104,222)
Total governmental activities	<u>34,531,661</u>	<u>35,393,931</u>	<u>31,252,300</u>	<u>32,593,850</u>	<u>33,815,564</u>	<u>35,145,671</u>	<u>35,450,330</u>	<u>36,903,426</u>	<u>38,361,500</u>	<u>37,541,720</u>
Business-type activities:										
Taxes	317,785	300,000	898,786	1,090,950	1,047,966	973,289	1,016,883	875,499	741,739	954,582
Investment income	33,684	42,885	11,979	7,127	6,206	3,529	1,613	1,317	8,602	65,981
Gain on sale of capital assets	1,544	-	-	2,530	-	14,500	2,560	2,657	6,534	9,958
Transfers	(1,417,655)	(1,435,046)	2,604,305	447,532	(1,523,712)	(1,539,863)	(1,565,639)	(1,557,560)	(1,594,636)	1,104,222
Total business-type activities	<u>(1,064,642)</u>	<u>(1,092,161)</u>	<u>3,515,070</u>	<u>1,548,139</u>	<u>(469,540)</u>	<u>(548,545)</u>	<u>(544,583)</u>	<u>(678,087)</u>	<u>(837,761)</u>	<u>2,134,743</u>
Total primary government	<u>\$ 33,467,019</u>	<u>\$ 34,301,770</u>	<u>\$ 34,767,370</u>	<u>\$ 34,141,989</u>	<u>\$ 33,346,024</u>	<u>\$ 34,597,126</u>	<u>\$ 34,905,747</u>	<u>\$ 36,225,339</u>	<u>\$ 37,523,739</u>	<u>\$ 39,676,463</u>
Change in net position										
Governmental activities	\$ 8,080,338	\$ 11,950,739	\$ 4,232,288	\$ 6,270,607	\$ 4,886,912	\$ 6,929,534	\$ 1,252,072	\$ 2,195,757	\$ 5,935,584	\$ 4,703,587
Business-type activities	(340,087)	(336,225)	6,698,144	4,215,212	506,503	(554,234)	1,416,451	(210,034)	(1,326,569)	1,945,520
Total primary government	<u>\$ 7,740,251</u>	<u>\$ 11,614,514</u>	<u>\$ 10,930,432</u>	<u>\$ 10,485,819</u>	<u>\$ 5,393,415</u>	<u>\$ 6,375,300</u>	<u>\$ 2,668,523</u>	<u>\$ 1,985,723</u>	<u>\$ 4,609,015</u>	<u>\$ 6,649,107</u>

**CITY OF WAUSAU**  
Schedule 3  
Program Revenues by Function/Program  
Last Ten Fiscal Years  
(accrual basis of accounting)

Function/program	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Governmental activities:										
General government	\$ 1,033,772	\$ 1,218,871	\$ 2,122,953	\$ 2,042,080	\$ 1,858,919	\$ 1,811,314	\$ 1,823,146	\$ 2,200,024	\$ 2,023,189	\$ 2,079,839
Public safety	2,127,650	2,390,722	2,581,844	3,058,071	2,811,548	2,753,741	3,050,244	2,526,945	3,072,503	3,501,237
Transportation and streets	13,392,246	16,454,918	4,766,167	6,289,861	4,409,985	4,112,915	4,010,985	4,337,202	4,698,571	4,776,598
Sanitation, health and welfare	265,644	275,953	200,451	238,835	363,358	575,827	572,492	276,082	364,407	313,478
Natural resources and recreation	273,672	238,127	285,894	362,202	396,725	3,920,660	255,666	314,070	411,034	338,851
Economic development	<u>2,980,506</u>	<u>2,800,104</u>	<u>5,836,844</u>	<u>3,112,624</u>	<u>2,667,693</u>	<u>2,245,088</u>	<u>3,388,033</u>	<u>4,561,503</u>	<u>3,951,727</u>	<u>3,734,512</u>
Total governmental activities	<u>20,073,490</u>	<u>23,378,695</u>	<u>15,794,153</u>	<u>15,103,673</u>	<u>12,508,228</u>	<u>15,419,545</u>	<u>13,100,566</u>	<u>14,215,826</u>	<u>14,521,431</u>	<u>14,744,515</u>
Business-type activities:										
Water	4,739,304	4,634,157	4,684,042	4,816,525	4,640,766	4,524,723	5,248,742	5,456,680	5,386,144	5,886,324
Wastewater	4,086,261	4,340,435	5,579,673	5,475,224	5,340,727	5,381,982	5,349,266	5,375,882	5,394,270	5,506,972
Parking	1,186,704	954,213	943,029	1,406,123	1,383,705	1,139,420	1,904,117	1,127,187	1,137,941	956,565
Metro Ride	-	-	5,251,873	2,643,144	2,529,306	2,724,623	2,626,001	2,385,386	2,189,460	2,477,046
Airport	-	-	-	1,067,857	150,923	159,014	140,430	149,035	143,913	217,764
Animal Control	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>71,420</u>	<u>124,645</u>	<u>117,847</u>	<u>161,218</u>	<u>170,834</u>	<u>149,939</u>
Total business-type activities	<u>10,012,269</u>	<u>9,928,805</u>	<u>16,458,617</u>	<u>15,408,873</u>	<u>14,116,847</u>	<u>14,054,407</u>	<u>15,386,403</u>	<u>14,655,388</u>	<u>14,422,562</u>	<u>15,194,610</u>
Total primary government	<u>\$ 30,085,759</u>	<u>\$ 33,307,500</u>	<u>\$ 32,252,770</u>	<u>\$ 30,512,546</u>	<u>\$ 26,625,075</u>	<u>\$ 29,473,952</u>	<u>\$ 28,486,969</u>	<u>\$ 28,871,214</u>	<u>\$ 28,943,993</u>	<u>\$ 29,939,125</u>

**CITY OF WAUSAU**  
Schedule 4  
Fund Balances - Governmental Funds  
(modified accrual basis of accounting)

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>General Fund</b>										
Nonspendable for:										
Inventories and prepaids	\$ 362,790	\$ 364,724	\$ 68,337	\$ 58,959	\$ 327,990	\$ 415,912	\$ 401,836	\$ 392,096	\$ 309,322	\$ 396,259
Noncurrent receivables/advances	1,463,905	1,839,138	2,036,413	2,405,884	2,405,049	3,899,019	3,870,098	3,718,150	3,713,323	3,141,541
Committed to contingencies	500,000	500,000	500,000	460,400	361,900	266,250	163,059	163,059	163,059	163,059
Committed to economic development	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000
Committed to subsequent year's expenditures	950,000	1,013,496	1,397,958	220,951	209,424	-	57,078	465,100	651,348	501,360
Unassigned	<u>5,548,941</u>	<u>5,045,637</u>	<u>5,215,907</u>	<u>6,335,651</u>	<u>5,837,182</u>	<u>4,362,313</u>	<u>5,032,077</u>	<u>5,788,763</u>	<u>6,566,389</u>	<u>8,185,464</u>
Total General Fund	<u>9,325,636</u>	<u>9,262,995</u>	<u>9,718,615</u>	<u>9,981,845</u>	<u>9,641,545</u>	<u>9,443,494</u>	<u>10,024,148</u>	<u>11,027,168</u>	<u>11,903,441</u>	<u>12,887,683</u>
<b>All Other Governmental Funds</b>										
Nonspendable for:										
Inventories and prepaids	187,052	203,992	-	-	-	-	-	-	-	-
Noncurrent receivables/advances	-	-	-	219,119	1,239,432	1,239,432	1,239,432	-	-	-
Restricted for:										
Debt service	1,847,536	1,818,620	180,536	556,338	666,846	741,269	880,446	1,898,330	1,240,252	1,199,615
Capital improvements	-	-	7,548,985	4,098,922	5,709,269	4,002,210	3,479,012	4,699,527	3,712,726	3,863,788
Special purposes	-	-	5,059,867	5,074,477	4,234,638	4,250,477	6,146,891	8,200,958	17,053,005	17,236,272
Trust purposes	617,919	631,450	-	-	-	-	-	-	-	-
Committed to capital improvements	-	-	-	-	-	-	-	-	-	2,871,167
Committed to special purposes	-	-	661,952	1,087,696	1,063,948	1,624,943	1,586,533	1,428,938	1,263,557	1,286,565
Unassigned, reported in:										
Special revenue funds	3,085,377	3,358,295	-	-	-	-	-	-	-	-
Capital project funds	<u>3,228,926</u>	<u>4,205,327</u>	<u>(4,865,139)</u>	<u>(3,824,641)</u>	<u>(4,285,312)</u>	<u>(5,945,752)</u>	<u>(5,216,529)</u>	<u>(2,425,889)</u>	<u>(2,803,326)</u>	<u>(2,103,963)</u>
Total all other governmental funds	<u>8,966,810</u>	<u>10,217,684</u>	<u>8,586,201</u>	<u>7,211,911</u>	<u>8,628,821</u>	<u>5,912,579</u>	<u>8,115,785</u>	<u>13,801,864</u>	<u>20,466,214</u>	<u>24,353,444</u>
Total governmental funds	<u>\$ 18,292,446</u>	<u>\$ 19,480,679</u>	<u>\$ 18,304,816</u>	<u>\$ 17,193,756</u>	<u>\$ 18,270,366</u>	<u>\$ 15,356,073</u>	<u>\$ 18,139,933</u>	<u>\$ 24,829,032</u>	<u>\$ 32,369,655</u>	<u>\$ 37,241,127</u>



**CITY OF WAUSAU**  
Schedule 5  
Changes in Fund Balances - Governmental Funds  
(modified accrual basis of accounting)

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>REVENUES</b>										
Taxes	\$ 25,554,003	\$ 26,885,969	\$ 26,865,199	\$ 26,782,764	\$ 26,495,169	\$ 27,095,207	\$ 27,624,018	\$ 29,088,356	\$ 30,257,088	\$ 31,592,944
Special assessments	700,401	876,605	328,135	616,891	596,029	567,718	465,858	278,092	451,384	305,620
Intergovernmental	17,279,636	14,574,198	14,178,400	11,112,225	9,471,826	9,895,929	10,385,813	9,650,881	9,756,519	10,912,340
Licenses and permits	672,926	677,438	668,741	743,971	744,441	889,567	960,451	897,423	1,013,527	992,738
Fines, forfeitures and penalties	321,558	323,783	371,580	387,646	353,662	355,105	337,841	379,671	423,502	376,737
Public charges for services	2,155,563	2,108,028	1,900,605	1,844,875	1,807,857	1,879,793	1,928,922	2,048,807	2,150,635	2,375,019
Intergovernmental charges for services	1,409,005	1,217,706	1,199,461	1,527,173	1,393,301	1,422,142	1,457,809	1,600,706	1,219,719	1,365,462
Miscellaneous revenues	<u>2,067,752</u>	<u>2,249,114</u>	<u>3,421,399</u>	<u>2,556,853</u>	<u>1,516,937</u>	<u>2,575,951</u>	<u>3,176,631</u>	<u>3,612,773</u>	<u>4,730,933</u>	<u>3,826,611</u>
Total revenues	<u>50,160,844</u>	<u>48,912,841</u>	<u>48,933,520</u>	<u>45,572,398</u>	<u>42,379,222</u>	<u>44,681,412</u>	<u>46,337,343</u>	<u>47,556,709</u>	<u>50,003,307</u>	<u>51,747,471</u>
<b>EXPENDITURES</b>										
Current:										
General government	4,023,315	3,899,944	3,663,394	4,113,413	3,908,946	4,112,230	4,324,606	4,393,655	3,856,784	4,293,443
Public safety	15,218,716	15,438,786	16,227,647	15,560,272	15,875,081	15,994,216	16,138,321	16,408,574	17,460,757	17,723,273
Transportation and streets	11,339,567	10,494,061	7,626,927	7,421,412	7,675,360	8,104,483	7,129,835	7,263,021	7,510,543	8,408,670
Sanitation, health and welfare	1,901,434	1,817,462	1,945,996	2,050,598	2,172,294	2,176,076	2,270,417	1,710,876	2,018,894	1,870,044
Natural resources and recreation	2,269,495	2,259,798	2,323,491	2,282,795	2,294,146	2,343,691	2,520,305	2,537,716	2,592,340	2,767,396
Economic development	3,343,577	3,458,377	3,615,689	3,605,277	3,550,250	3,719,899	4,575,246	5,909,568	3,173,390	3,309,573
Capital outlay	10,431,681	7,345,540	12,737,146	10,489,321	9,819,062	10,307,096	12,800,819	18,536,616	16,668,361	13,239,507
Debt service:										
Principal retirement	11,865,474	10,566,792	6,835,896	7,455,729	7,528,344	9,799,708	7,022,550	7,857,778	9,025,985	8,592,006
Interest and debt service charges	<u>2,039,318</u>	<u>1,660,110</u>	<u>1,443,873</u>	<u>1,128,629</u>	<u>1,165,826</u>	<u>1,103,436</u>	<u>994,947</u>	<u>1,268,426</u>	<u>1,896,138</u>	<u>2,048,841</u>
Total expenditures	<u>62,432,577</u>	<u>56,940,870</u>	<u>56,420,059</u>	<u>54,107,446</u>	<u>53,989,309</u>	<u>57,660,835</u>	<u>57,777,046</u>	<u>65,886,230</u>	<u>64,203,192</u>	<u>62,252,753</u>
Excess (deficiency) of revenues over expenditures	<u>(12,271,733)</u>	<u>(8,028,029)</u>	<u>(7,486,539)</u>	<u>(8,535,048)</u>	<u>(11,610,087)</u>	<u>(12,979,423)</u>	<u>(11,439,703)</u>	<u>(18,329,521)</u>	<u>(14,199,885)</u>	<u>(10,505,282)</u>

**CITY OF WAUSAU**  
Schedule 5 (Continued)  
Changes in Fund Balances - Governmental Funds  
(modified accrual basis of accounting)

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>OTHER FINANCING SOURCES (USES)</b>										
Issuance of debt	\$ 9,560,000	\$ 8,290,000	\$ 4,672,480	\$ 6,582,239	\$ 10,513,000	\$ 5,640,000	\$ 12,290,000	\$ 21,266,779	\$ 19,235,000	\$ 13,490,000
Issuance of refunding debt	-	-	-	9,678,336	-	2,450,000	-	1,300,000	-	-
Premium on debt issued	-	-	-	453,829	270,185	238,267	192,924	744,281	785,872	184,363
Discount on debt issued	(18,642)	(20,188)	-	(132,631)	(79,425)	-	-	-	-	-
Payment to escrow agents	-	-	-	(10,756,767)	-	-	-	-	-	-
Transfers in	7,156,502	7,162,165	6,917,866	14,135,843	7,022,720	7,276,359	6,304,238	7,655,291	9,714,972	9,810,448
Transfers out	(5,388,847)	(5,727,119)	(5,279,670)	(12,536,861)	(5,302,008)	(5,539,496)	(4,563,599)	(5,947,731)	(7,995,336)	(8,108,057)
Total other financing sources (uses)	<u>11,309,013</u>	<u>9,704,858</u>	<u>6,310,676</u>	<u>7,423,988</u>	<u>12,424,472</u>	<u>10,065,130</u>	<u>14,223,563</u>	<u>25,018,620</u>	<u>21,740,508</u>	<u>15,376,754</u>
Net change in fund balance	(962,720)	1,676,829	(1,175,863)	(1,111,060)	814,385	(2,914,293)	2,783,860	6,689,099	7,540,623	4,871,472
<b>FUND BALANCES - BEGINNING</b>	<u>19,255,166</u>	<u>17,803,850</u>	<u>19,480,679</u>	<u>18,304,816</u>	<u>17,455,981</u>	<u>18,270,366</u>	<u>15,356,073</u>	<u>18,139,933</u>	<u>24,829,032</u>	<u>32,369,655</u>
<b>FUND BALANCES - ENDING</b>	<u>\$ 18,292,446</u>	<u>\$ 19,480,679</u>	<u>\$ 18,304,816</u>	<u>\$ 17,193,756</u>	<u>\$ 18,270,366</u>	<u>\$ 15,356,073</u>	<u>\$ 18,139,933</u>	<u>\$ 24,829,032</u>	<u>\$ 32,369,655</u>	<u>\$ 37,241,127</u>

(\*)

(\*)

Debt service as a percentage of noncapital expenditures	26.3%	25.2%	17.8%	18.9%	19.5%	21.7%	16.1%	18.4%	22.0%	21.1%
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(\*) Beginning balance restated

**Note:** "Commercial Revenues" reported in Certified Annual Financial Reports and this statistical schedule prior to December 31, 2017 were reclassified and included with "Miscellaneous Revenues", to be consistent with reporting as of and after December 31, 2017.

**CITY OF WAUSAU**  
 Schedule 6  
 Assessed Value and Estimated Actual Value (Equalized Value) of Taxable Property

Levy Year	Fiscal Year	Residential Property	Commercial Property	Manufacturing Property	Agricultural/Forest/Other Property	Personal Property	Total Taxable Assessed Value <sup>A</sup>	Total Direct Tax Rate <sup>B</sup>	Estimated Actual Taxable Value <sup>C</sup>	Assessed as Percent of Estimated Actual Value
2008	2009	1,555,181,300	893,498,400	102,964,600	1,839,400	116,767,500	2,670,251,200	8.23	2,768,967,000	96.43%
2009	2010	1,565,407,600	918,019,100	115,368,300	1,839,500	110,243,300	2,710,877,800	8.41	2,726,775,100	99.42%
2010	2011	1,568,484,400	930,236,800	113,245,700	2,048,800	115,441,000	2,729,456,700	8.49	2,681,223,200	101.80%
2011	2012	1,573,004,100	930,553,700	114,836,700	1,863,400	114,831,000	2,735,088,900	8.49	2,652,252,200	103.12%
2012	2013	1,574,854,000	919,300,800	114,093,600	1,040,500	114,117,200	2,723,406,100	8.51	2,554,319,700	106.62%
2013	2014	1,573,632,500	936,065,700	108,291,100	1,276,400	118,934,800	2,738,200,500	8.61	2,520,917,800	108.62%
2014	2015	1,575,983,700	945,149,800	103,976,100	1,658,200	121,810,800	2,748,578,600	8.77	2,655,928,800	103.49%
2015	2016	1,479,061,800	941,140,500	102,907,100	1,671,300	122,816,800	2,647,597,500	9.43	2,633,849,300	100.52%
2016	2017	1,485,837,900	980,079,100	106,413,800	1,860,200	122,004,000	2,696,195,000	9.67	2,608,454,600	103.36%
2017	2018	1,493,065,300	989,331,200	105,051,600	1,846,600	127,343,300	2,716,638,000	9.92	2,764,682,800	98.26%
2018	2019	1,506,924,500	992,591,800	107,345,900	1,736,300	104,334,400	2,712,932,900	10.27	2,896,505,400	93.66%

<sup>A</sup> Source: Wisconsin Department of Revenue, Final Statement of Assessment. Values include TIF districts.

<sup>B</sup> Source: City of Wausau Budget document. The rate shown is for properties served by the Wausau School District.

<sup>C</sup> Source: Wisconsin Department of Revenue, County Equalization Report.

**Notes:**  
 Property in the City of Wausau is reassessed every five to six years on average, with the goal of assessing property at 100% of market value. Between major reassessments, property values are updated based on sales of comparable properties.  
 Beginning with the 2018 levy year, the WI Department of Revenue exempted all non-manufacturing personal property from the tax roll resulting in a decrease in assessed personal property values.

**CITY OF WAUSAU**  
 Schedule 7  
 Property Tax Rates - Direct and Overlapping Governments  
 Last Ten Fiscal Years

Marathon County/Wausau School District

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Wausau Direct Rate	Wausau School District	NTC	Marathon County	State of Wisconsin	Gross Tax Rate	State Tax Credit	Net Tax Rate
2009	2010	6.76	1.65	8.41	10.48	1.92	5.22	0.17	26.20	1.53	24.67
2010	2011	6.85	1.64	8.49	10.90	1.94	5.10	0.17	26.60	1.54	25.06
2011	2012	6.88	1.61	8.49	10.85	1.96	5.03	0.17	26.50	1.57	24.93
2012	2013	6.89	1.62	8.51	10.37	1.90	4.87	0.16	25.81	1.60	24.21
2013	2014	7.00	1.61	8.61	10.21	1.92	4.78	0.16	25.68	1.57	24.11
2014	2015	7.15	1.62	8.77	10.76	1.18	5.01	0.16	25.88	1.54	24.34
2015	2016	7.87	1.56	9.43	11.41	1.25	5.12	0.17	27.38	1.81	25.57
2016	2017	8.14	1.53	9.67	10.78	1.22	4.90	0.16	26.73	1.78	24.95
2017	2018	8.40	1.52	9.92	11.32	1.29	5.06	-	27.59	1.94	25.65
2018	2019	8.75	1.52	10.27	11.74	1.35	5.15	-	28.51	1.93	26.58

(Continued)

**CITY OF WAUSAU**  
 Schedule 7 (Continued)  
 Property Tax Rates - Direct and Overlapping Governments  
 Last Ten Fiscal Years

Marathon County/DC Everest School District

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Wausau Direct Rate	DC Everest School District	NTC	Marathon County	State of Wisconsin	Gross Tax Rate	State Tax Credit	Net Tax Rate
2009	2010	6.76	1.65	8.41	9.58	1.92	5.22	0.17	25.30	1.53	23.77
2010	2011	6.85	1.64	8.49	9.90	1.94	5.10	0.17	25.60	1.54	24.06
2011	2012	6.88	1.61	8.49	10.15	1.96	5.03	0.17	25.80	1.57	24.23
2012	2013	6.89	1.62	8.51	10.08	1.90	4.87	0.16	25.52	1.60	23.92
2013	2014	7.00	1.61	8.61	10.29	1.92	4.78	0.16	25.76	1.57	24.19
2014	2015	7.15	1.62	8.77	10.34	1.18	5.01	0.16	25.46	1.54	23.92
2015	2016	7.87	1.56	9.43	10.73	1.25	5.12	0.17	26.70	1.81	24.89
2016	2017	8.14	1.53	9.67	10.05	1.22	4.90	0.16	26.00	1.78	24.22
2017	2018	8.40	1.52	9.92	10.62	1.29	5.06	-	26.89	1.94	24.95
2018	2019	8.75	1.52	10.27	10.71	1.35	5.15	-	27.48	1.93	25.55

**Notes:**

Through the State of Wisconsin Expenditure Restraint Program, a pool of money is distributed annually to local governments that meet certain restrictions on the growth of General Fund expenditures. In general, the program limits the growth of General fund expenditures to 60% of the change in equalized value due to net new construction, up to a maximum of 2%, plus the change in the Consumer Price Index.

**CITY OF WAUSAU**  
Schedule 8  
Principal Taxpayers, Current Year and Nine Years Prior

Taxpayer	Type of Business	2018			2009		
		Taxable Assessed Value <sup>A</sup>	Percent of Total Assessed Value <sup>B</sup>	Rank	Taxable Assessed Value <sup>A</sup>	Percent of Total Assessed Value <sup>B</sup>	Rank
Ghidorzi	Office/Real Estate Development	\$ 82,123,400	3.03%	1	\$ 76,611,000	2.83%	1
Aspirus/Wausau Hospital	Medical	40,466,100	1.49%	2	40,687,800	1.50%	3
Marshfield Clinic	Medical	34,594,200	1.28%	3	26,970,600	0.99%	5
Apogee/Wausau Metals	Manufacturing	30,586,800	1.13%	4	31,332,100	1.16%	4
Wausau Benefits/Fiserv	Insurance	28,452,700	1.05%	5	19,711,100	0.73%	8
First Wausau Tower	Office	25,271,100	0.93%	7	19,491,600	0.72%	9
Eastbay	Retail/Distribution	21,464,000	0.79%	6	21,999,200	0.81%	6
L & L Properties LLC	Apartments	18,343,700	0.68%	9			
Kocourek Holdings LLC	Car Dealer	18,088,100	0.67%	8			
Incredible Bank (fka River Valley Bank)	Banking	15,251,400	0.56%	10	16,102,000	0.59%	10
Employers Insurance/Liberty	Insurance				45,175,500	1.67%	2
Wausau Center Mall	Retail				21,937,800	0.81%	7
	<b>TOTAL</b>	<b>\$ 314,641,500</b>	<b>11.58%</b>		<b>\$ 320,018,700</b>	<b>11.81%</b>	

<sup>A</sup> Per City Assessor records.

<sup>B</sup> Based on the City's total assessed valuation on January 1, 2018 and 2009 of \$2,712,932,900 and \$2,710,877,800, respectively.

**CITY OF WAUSAU**  
 Schedule 9  
 Property Tax Levies and Collections  
 Last Ten Fiscal Years

Collection Year	Total Tax Levy	Collections Prior to Transfer of Roll on August 1	Percent of Levy Collected	Total Tax Collections at December 31	Total Collections as Percent of Levy	Outstanding Delinquent Taxes	Outstanding Delinquent Taxes as Percent of Levy
2009	20,500,585	19,999,139	97.55%	20,451,137	99.76%	49,448	0.24%
2010	21,142,347	20,509,189	97.01%	21,100,405	99.80%	41,942	0.20%
2011	21,462,314	20,808,718	96.95%	21,434,158	99.87%	28,156	0.13%
2012	21,492,379	20,688,591	96.26%	21,473,246	99.91%	19,133	0.09%
2013	21,517,379	20,970,838	97.46%	21,500,089	99.92%	17,290	0.08%
2014	21,824,002	21,407,308	98.09%	21,806,793	99.92%	17,209	0.08%
2015	22,312,375	21,896,425	98.14%	22,281,568	99.86%	30,807	0.14%
2016	22,927,098	22,524,679	98.24%	22,895,034	99.86%	32,064	0.14%
2017	23,879,534	23,526,350	98.52%	23,851,136	99.88%	28,398	0.12%
2018	24,462,367	24,121,569	98.61%	24,426,778	99.85%	35,589	0.15%

**Notes:**

The amount of outstanding taxes represents uncollected personal property taxes at the end of each year. For delinquent taxes that are deemed to be uncollectible, the portions attributable to overlapping districts are charged back to those jurisdictions as allowed per state statutes.

This schedule does not include tax increment.

**CITY OF WAUSAU**  
 Schedule 10  
 Direct and Overlapping Sales Tax Rates  
 Last Ten Fiscal Years

	<u>City</u> <u>Direct Rate</u>	<u>Marathon</u> <u>County</u> <u>Direct Rate</u>	<u>State of</u> <u>Wisconsin</u>
2009	0.0%	0.5%	5.0%
2010	0.0%	0.5%	5.0%
2011	0.0%	0.5%	5.0%
2012	0.0%	0.5%	5.0%
2013	0.0%	0.5%	5.0%
2014	0.0%	0.5%	5.0%
2015	0.0%	0.5%	5.0%
2016	0.0%	0.5%	5.0%
2017	0.0%	0.5%	5.0%
2018	0.0%	0.5%	5.0%

<p><b>Note:</b>          Wisconsin counties have the option of levying a 0.5% sales tax.          Cities do not have the option of levying sales tax.</p>
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**CITY OF WAUSAU**  
Schedule 11  
Water Utility Customer Summary  
Last Ten Fiscal Years

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Number of customers										
Residential	13,873	13,891	13,928	13,999	14,195	14,261	14,293	14,330	14,301	14,355
Commercial	1,552	1,541	1,526	1,505	1,337	1,273	1,409	1,372	1,371	1,372
Industrial	82	75	75	75	75	84	90	90	90	91
Public	106	108	108	108	96	120	135	134	135	136
Irrigation 1	-	-	-	-	345	312	318	315	354	368
Total	<u>15,613</u>	<u>15,615</u>	<u>15,637</u>	<u>15,687</u>	<u>16,048</u>	<u>16,050</u>	<u>16,245</u>	<u>16,241</u>	<u>16,251</u>	<u>16,322</u>
Gallons (thousands)										
Residential	645,555	608,771	601,644	638,697	590,309	583,940	579,422	579,102	533,257	568,848
Commercial	349,435	344,147	338,040	356,233	286,914	264,923	270,305	273,716	268,352	271,707
Industrial	217,288	188,518	180,643	177,595	177,088	158,642	166,862	214,386	220,020	245,731
Public	112,634	107,124	113,432	137,678	100,757	109,373	99,569	87,634	83,538	94,629
Irrigation 1	-	-	-	-	59,895	49,524	66,746	57,225	43,228	67,197
Total	<u>1,324,912</u>	<u>1,248,560</u>	<u>1,233,759</u>	<u>1,310,203</u>	<u>1,214,963</u>	<u>1,166,402</u>	<u>1,182,904</u>	<u>1,212,063</u>	<u>1,148,395</u>	<u>1,248,112</u>

<sup>1</sup> Irrigation customers were not required to be tracked separately by the PSC until 2013.  
Prior to 2013 irrigation customers were included with commercial customers  
Sources: Wisconsin Public Service Commission Annual Reports

**CITY OF WAUSAU**  
Schedule 12  
Water Utility Customer Rates  
Last Ten Fiscal Years

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<u>General Metered Service</u>										
Quarterly Service Charge										
5/8 inch meter	\$ 15.00	\$ 15.45	\$ 15.45	\$ 15.45	\$ 15.45	\$ 15.45	\$ 15.60	\$ 15.60	\$ 16.08	\$ 16.56
3/4 inch meter	15.00	15.45	15.45	15.45	15.45	15.45	15.60	15.60	16.08	16.56
1 inch meter	24.00	24.72	24.72	24.72	24.72	24.72	25.50	25.50	26.28	27.06
1 1/4 inch meter	36.00	37.08	37.08	37.08	37.08	37.08	37.20	37.20	38.31	39.45
1 1/2 inch meter	42.00	43.26	43.26	43.26	43.26	43.26	45.00	45.00	46.35	47.73
2 inch meter	63.00	64.89	64.89	64.89	64.89	64.89	66.00	66.00	67.98	70.02
3 inch meter	114.00	117.42	117.42	117.42	117.42	117.42	118.50	118.50	122.07	125.73
4 inch meter	162.00	166.86	166.86	166.86	166.86	166.86	171.00	171.00	176.13	181.41
6 inch meter	306.00	315.18	315.18	315.18	315.18	315.18	318.00	318.00	327.54	337.38
8 inch meter	468.00	482.04	482.04	482.04	482.04	482.04	486.00	486.00	500.58	515.61
10 inch meter	687.00	707.61	707.61	707.61	707.61	707.61	711.00	711.00	732.33	754.29
12 inch meter	906.00	933.18	933.18	933.18	933.18	933.18	936.00	936.00	964.08	993.00
Volume rate (per 100 cubic feet)										
All customers										
First 6,000 cubic feet	\$ 1.64	\$ 1.69	\$ 1.69	\$ 1.69	\$ 1.69	\$ 1.69	\$ -	\$ -	\$ -	\$ -
Next 54,000 cubic feet	1.49	1.53	1.53	1.53	1.53	1.53	-	-	-	-
Over 60,000 cubic feet	1.13	1.16	1.16	1.16	1.16	1.16	-	-	-	-
Residential										
All water used	-	-	-	-	-	-	2.10	2.10	2.16	2.22
Non Residential										
First 6,000 cubic feet	-	-	-	-	-	-	2.10	2.10	2.16	2.22
Next 54,000 cubic feet	-	-	-	-	-	-	1.95	1.95	2.01	2.07
Over 60,000 cubic feet	-	-	-	-	-	-	1.65	1.65	1.70	1.75
Irrigation Class										
All water used	-	-	-	-	-	-	3.00	3.00	3.09	3.18

**CITY OF WAUSAU**  
Schedule 12 (Continued)  
Water Utility Customer Rates  
Last Ten Fiscal Years

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>Public Fire Protection</b>										
Quarterly Service Charge										
5/8 inch meter	\$ 8.70	\$ 8.96	\$ 8.96	\$ 8.96	\$ 8.96	\$ 8.96	\$ 9.57	\$ 9.57	\$ 9.87	\$ 10.17
3/4 inch meter	8.70	8.96	8.96	8.96	8.96	8.96	9.57	9.57	9.87	10.17
1 inch meter	21.60	22.25	22.25	22.25	22.25	22.25	23.94	23.94	24.66	25.41
1 1/4 inch meter	31.80	32.75	32.75	32.75	32.75	32.75	35.43	35.43	36.48	37.56
1 1/2 inch meter	42.90	44.19	44.19	44.19	44.19	44.19	47.88	47.88	49.32	50.79
2 inch meter	69.00	71.07	71.07	71.07	71.07	71.07	76.62	76.62	78.93	81.30
3 inch meter	129.00	132.87	132.87	132.87	132.87	132.87	144.00	144.00	148.32	152.76
4 inch meter	216.00	222.48	222.48	222.48	222.48	222.48	240.00	240.00	247.20	254.61
6 inch meter	432.00	444.96	444.96	444.96	444.96	444.96	480.00	480.00	494.40	509.22
8 inch meter	684.00	704.52	704.52	704.52	704.52	704.52	765.00	765.00	787.95	811.59
10 inch meter	1,026.00	1,056.78	1,056.78	1,056.78	1,056.78	1,056.78	1,149.00	1,149.00	1,183.47	1,218.96
12 inch meter	1,368.00	1,409.04	1,409.04	1,409.04	1,409.04	1,409.04	1,533.00	1,533.00	1,578.99	1,626.36

Note: Increases in water rates must be approved by the Public Service Commission of Wisconsin Source: Finance Department - City of Wausau
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**CITY OF WAUSAU**  
Schedule 13  
Water Utility - Ten Largest Customers  
Current Year and Ten Years Prior

2018			
Customer	Gallons Billed	Amount Billed	% of Total
Linetec	21,784,916	\$ 124,026	2.21%
Graphic Packaging Corp	7,957,776	61,099	1.09%
Kraft Food Group Inc	5,412,903	46,175	0.82%
Minnesota Mining	6,887,313	45,339	0.81%
Wausau Hospital Center	8,874,738	44,631	0.78%
Marathon County	6,830,761	44,555	0.79%
Wausau School District	3,249,762	23,656	0.42%
Ward Island LLC	2,805,419	19,826	0.35%
Wausau Coated Products	3,360,847	16,640	0.30%
North Central Health Care	2,666,057	13,200	0.24%
Subtotal (ten largest)	69,830,491	439,147	7.82%
All other customers	1,178,281,509	5,177,301	92.18%
Grand Totals	1,248,112,000	\$ 5,616,448	100.00%

2011			
Customer	Gallons Billed	Amount Billed	% of Total
Marathon County	6,517,701	\$ 51,746	1.18%
Linetec	9,341,298	51,194	1.17%
Regal Beloit Corp.	7,422,545	47,472	1.08%
Wausau Hospital Center	4,576,731	41,874	0.95%
Minnesota Mining	6,200,602	38,135	0.86%
Graphic Packaging Corp.	3,857,703	36,700	0.84%
Kraft Foods Group Inc.	3,918,296	34,777	0.79%
North Central Health Care	3,251,781	16,100	0.37%
Wausau Coated Products	2,057,711	10,188	0.23%
St. Michaels Clinic	1,458,252	7,220	0.16%
Subtotal (ten largest)	48,602,620	335,406	7.63%
All other customers	1,185,156,380	4,058,251	92.37%
Grand Totals	1,233,759,000	\$ 4,393,657	100.00%

Note: The City is required to present the last ten fiscal years of data; however accounting standards allow for the presentation of as many years as are available until ten fiscal years are presented. Due to a software conversion 9 years ago, data from only 8 years ago was available.  
Source: Finance Department - City of Wausau

**CITY OF WAUSAU**  
Schedule 14  
Sewer Utility Customer Summary  
Last Ten Fiscal Years

	Fiscal Year									
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Number of customers										
Residential	13,825	13,838	13,870	13,883	14,127	14,105	14,290	14,325	14,304	14,352
Commercial	1,448	1,433	1,417	1,393	1,269	1,276	1,343	1,355	1,352	1,355
Industrial	75	69	69	68	74	77	53	76	76	77
Public	73	73	74	72	92	123	127	127	128	127
Unmetered/Unannexed	<u>40</u>	<u>40</u>	<u>40</u>	<u>45</u>	<u>38</u>	<u>33</u>	<u>33</u>	<u>33</u>	<u>33</u>	<u>33</u>
Total	<u><u>15,461</u></u>	<u><u>15,453</u></u>	<u><u>15,470</u></u>	<u><u>15,461</u></u>	<u><u>15,600</u></u>	<u><u>15,614</u></u>	<u><u>15,846</u></u>	<u><u>15,916</u></u>	<u><u>15,893</u></u>	<u><u>15,944</u></u>
Gallons (thousands)										
Residential	535,163	538,745	582,236	616,858	542,969	509,657	578,286	578,701	559,657	584,647
Commercial	294,599	294,993	290,252	289,361	265,832	214,802	248,626	249,448	246,598	249,365
Industrial	28,908	34,893	39,004	41,928	40,078	42,052	51,842	50,226	53,342	50,365
Public	52,278	52,011	50,699	53,779	48,570	49,864	47,547	47,541	47,983	49,916
Unmetered/Unannexed	<u>979</u>	<u>1,524</u>	<u>868</u>	<u>865</u>	<u>784</u>	<u>731</u>	<u>545</u>	<u>524</u>	<u>798</u>	<u>938</u>
Total	<u><u>911,927</u></u>	<u><u>922,166</u></u>	<u><u>963,059</u></u>	<u><u>1,002,791</u></u>	<u><u>898,233</u></u>	<u><u>817,106</u></u>	<u><u>926,846</u></u>	<u><u>926,440</u></u>	<u><u>908,378</u></u>	<u><u>935,231</u></u>

Sources: Finance Department - City of Wausau

**CITY OF WAUSAU**  
 Schedule 15  
 Sewer Utility Customer Rates  
 Last Ten Fiscal Years

	Fiscal Year										
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	
<b>General Metered Service</b>											
Quarterly Service Charge											
5/8 inch meter	\$ 13.90	\$ 15.01	\$ 17.00	\$ 17.00	\$ 17.00	\$ 17.00	\$ 17.00	\$ 17.00	\$ 17.00	\$ 17.00	\$ 20.40
3/4 inch meter	15.60	16.85	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	20.40
1 inch meter	20.10	21.71	23.00	23.00	23.00	23.00	23.00	23.00	23.00	23.00	27.60
1 1/4 inch meter	24.20	26.14	32.00	32.00	32.00	32.00	32.00	32.00	32.00	32.00	38.40
1 1/2 inch meter	28.40	30.67	37.00	37.00	37.00	37.00	37.00	37.00	37.00	37.00	44.40
2 inch meter	43.00	46.44	62.00	62.00	62.00	62.00	62.00	62.00	62.00	62.00	74.40
3 inch meter	72.00	77.76	112.00	112.00	112.00	112.00	112.00	112.00	112.00	112.00	134.40
4 inch meter	113.00	122.04	183.00	183.00	183.00	183.00	183.00	183.00	183.00	183.00	219.60
6 inch meter	218.00	235.44	361.00	361.00	361.00	361.00	361.00	361.00	361.00	361.00	433.20
8 inch meter		371.00	568.00	568.00	568.00	568.00	568.00	568.00	568.00	568.00	681.60
Volume rate (per 100 cubic feet)	1.88	2.03	2.59	2.59	2.59	2.59	2.59	2.59	2.59	2.59	3.11

Note: Increases in sewer rates must be approved by the Public Service Commission of Wisconsin  
 Source: Finance Department - City of Wausau

**CITY OF WAUSAU**  
Schedule 16  
Outstanding Debt by Type  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities			Business-type Activities				Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Debt	Anticipation Notes	Capital Leases	General Obligation Debt	Water Utility Revenue Bonds	Wastewater Utility Revenue Bonds	Anticipation Notes			
2009	48,016,991	-	-	4,317,084	-	1,630,000	-	53,964,075	6.30%	1,326
2010	45,938,199	-	-	3,816,478	-	-	-	49,754,677	5.71%	1,222
2011	43,774,783	-	-	6,328,392	-	-	-	50,103,175	5.57%	1,280
2012	42,800,635	-	-	5,544,940	-	-	-	48,345,575	5.10%	1,235
2013	45,785,291	-	-	4,688,284	-	-	-	50,473,575	5.22%	1,288
2014	44,726,705	-	-	3,827,992	-	-	-	48,554,697	4.90%	1,241
2015	50,123,282	-	-	6,995,542	-	-	-	57,118,824	5.27%	1,462
2016	66,304,178	-	-	10,173,320	-	-	-	76,477,498	7.03%	1,966
2017	70,409,753	6,733,782	-	9,309,006	5,116,227	6,636,699	-	98,205,467	8.93%	2,541
2018	67,294,408	14,743,782	-	1,124,640	4,749,644	6,087,638	5,055,000	99,055,112	N/A	2,538

**CITY OF WAUSAU**  
Schedule 17  
General Obligation Debt  
Last Ten Fiscal Years

Fiscal Year	General Obligation Debt <sup>A</sup>	Less Assets Restricted for Debt Service	Total Net Debt	Percentage of Actual Taxable Property Value <sup>B</sup>	Per Capita <sup>C</sup>
2009	48,016,991	92,479	47,924,512	1.76%	1,178
2010	45,938,199	57,045	45,881,154	1.71%	1,127
2011	43,774,783	180,536	43,594,247	1.64%	1,114
2012	42,800,635	556,338	42,244,297	1.65%	1,079
2013	45,785,291	666,846	45,118,445	1.79%	1,152
2014	44,726,705	741,269	43,985,436	1.66%	1,124
2015	50,123,282	880,446	49,242,836	1.87%	1,261
2016	66,304,178	1,898,330	64,405,848	2.47%	1,655
2017	70,409,753	8,902,778	61,506,975	2.22%	1,591
2018	82,038,190	679,147	81,359,043	2.81%	2,085

<sup>A</sup> Total amount includes general obligation debt to be repaid by government resources.  
This does not include business-type activities debt.

<sup>B</sup> Actual Taxable Property Values can be found in Schedule 6.

<sup>C</sup> Population data can be found in Schedule 16.



**CITY OF WAUSAU**  
Schedule 18  
Computation of Direct and Overlapping General Obligation Debt  
December 31, 2018

<u>Taxing Jurisdiction</u>	<u>Debt Outstanding<sup>B</sup></u>	<u>Percentage Applicable to City of Wausau</u>	<u>Amount Applicable to City of Wausau</u>
City of Wausau - Governmental Activities	\$ 80,013,293	100.00%	<u>\$ 80,013,293</u>
Overlapping Debt:			
Wausau School District	66,605,000	59.94%	39,923,037
DC Everest School District	101,815,000	5.28%	5,375,832
Northcentral Technical College	41,040,000	15.75%	6,463,800
Marathon County	11,145,000	26.20%	<u>2,920,323</u>
Total Overlapping Debt			<u>54,682,992</u>
<b>Total Direct and Overlapping Debt</b>			<u><u>\$ 134,696,285</u></u>

<sup>A</sup> Overlapping debt percentages are based on actual taxable property values contained within each entity.

<sup>B</sup> Total amount includes general obligation debt to be repaid by government resources. This does not include business-type activities debt.

**CITY OF WAUSAU**  
Schedule 19  
Legal Debt Margin Calculation  
Fiscal Year Ended December 31, 2018

**Legal Debt Margin at December 31, 2018**

Equalized Value of Real & Personal Property	\$ <u>2,896,505,400</u>
Legal Debt Limit (5% of equalized value)	\$ <u>144,825,270</u>
Total Debt Applicable to Debt Limitation	66,527,933
Less: Available funds reserved for debt retirement	<u>(679,147)</u>
Net Amount Applicable to Debt Limitation	<u>65,848,786</u>
Remaining Legal Debt Margin	<u>\$ 78,976,484</u>

Fiscal Year	Total Equalized Value	Debt Limit	Net debt applicable to limit	Legal Debt Margin	Net debt applicable to limit as percent of Debt Limit
2009	2,726,775,100	136,338,755	52,241,596	84,097,159	38.32%
2010	2,681,223,200	134,061,160	49,697,632	84,363,528	37.07%
2011	2,652,252,200	132,612,610	49,922,639	82,689,971	37.65%
2012	2,554,319,700	127,715,985	47,789,237	79,926,748	37.42%
2013	2,520,917,800	126,045,890	49,806,729	76,239,161	39.51%
2014	2,655,928,800	132,796,440	47,197,306	85,599,134	35.54%
2015	2,633,849,300	131,692,465	55,493,129	76,199,336	42.14%
2016	2,608,454,600	130,422,730	73,181,274	76,199,336	56.11%
2017	2,764,682,800	138,234,140	68,921,527	69,312,613	49.86%
2018	2,896,505,400	144,825,270	65,848,786	78,976,484	45.47%

**CITY OF WAUSAU**  
Schedule 20  
Mortgage Revenue Bond Coverage - Water Utility  
Last Ten Fiscal Years

Fiscal Year	Gross Revenues <sup>1</sup>	Direct Operating Expenses <sup>2</sup>	Net Revenue Available for Debt Service	Debt Service Requirements			Coverage
				Principal	Interest	Total	
2009	4,648,554	2,308,633	2,339,921	-	-	-	n/a
2010	4,587,302	2,317,467	2,269,835	-	-	-	n/a
2011	4,661,349	2,380,701	2,280,648	-	-	-	n/a
2012	4,769,443	2,315,388	2,454,055	-	-	-	n/a
2013	4,607,865	2,211,938	2,395,927	-	-	-	n/a
2014	4,514,046	2,562,127	1,951,919	-	-	-	n/a
2015	5,236,584	2,594,898	2,641,686	-	-	-	n/a
2016	5,445,178	2,710,126	2,735,052	-	-	-	n/a
2017	5,372,924	2,682,577	2,690,347	-	-	-	n/a
2018	5,894,211	2,926,502	2,967,709	345,000	143,997	488,997	6.07

(Continued)

<sup>1</sup> Includes Total Operating Revenues and Investment Income.

<sup>2</sup> Includes Total Operating Expenses less Depreciation.

**CITY OF WAUSAU**  
Schedule 20 (Continued)  
Mortgage Revenue Bond Coverage - Wastewater Utility  
Last Ten Fiscal Years

Fiscal Year	Gross Revenues <sup>1</sup>	Direct Operating Expenses <sup>2</sup>	Net Revenue Available for Debt Service	Debt Service Requirements			Coverage
				Principal	Interest	Total	
2009	3,965,504	2,748,388	1,217,116	790,000	121,000	911,000	1.34
2010	4,246,031	2,878,361	1,367,670	-	-	-	n/a
2011	5,274,740	2,761,714	2,513,026	-	-	-	n/a
2012	5,406,764	2,628,577	2,778,187	-	-	-	n/a
2013	5,296,960	2,597,587	2,699,373	-	-	-	n/a
2014	5,368,849	2,782,434	2,586,415	-	-	-	n/a
2015	5,292,155	2,462,792	2,829,363	-	-	-	n/a
2016	5,322,278	2,874,713	2,447,565	-	-	-	n/a
2017	5,318,567	3,132,714	2,185,853	-	-	-	n/a
2018	5,499,835	3,228,465	2,271,370	515,000	177,908	692,908	3.28

<sup>1</sup> Includes Total Operating Revenues and Investment Income.

<sup>2</sup> Includes Total Operating Expenses less Depreciation.

**CITY OF WAUSAU**  
Schedule 21  
Demographic Statistics  
Last Ten Fiscal Years

Fiscal Year	City of Wausau Population <sup>1</sup>	Personal Income <sup>2</sup>	AGI Per Return <sup>3</sup>	School System Enrollment <sup>4</sup>	Unemployment Rate <sup>5</sup>
2009	40,700	856,501,154	40,535	8,522	12.8%
2010	39,106	870,788,312	40,691	8,546	10.1%
2011	39,142	899,556,630	41,620	8,574	9.0%
2012	39,160	947,821,670	43,570	8,623	8.7%
2013	39,180	967,741,170	43,250	8,663	7.4%
2014	39,131	990,629,330	44,140	8,637	4.1%
2015	39,063	1,083,114,031	47,906	8,628	3.7%
2016	38,909	1,087,133,073	48,541	8,454	3.2%
2017	38,652	1,099,704,069	48,604	8,405	2.5%
2018	39,024	n/a	n/a	8,311	2.6%

<sup>1</sup> Source: Wisconsin Department of Administration estimates.

<sup>2</sup> Source: Wisconsin Department of Revenue. Adjusted Gross Income for all tax returns filed for City of Wausau residents.

<sup>3</sup> Source: Wisconsin Department of Revenue. Average Adjusted Gross Income for returns filed.

<sup>4</sup> Source: Wisconsin Department of Public Instruction.

<sup>5</sup> Source: Wisconsin Department of Workforce Development. Annual rates not seasonally adjusted.

**CITY OF WAUSAU**  
Schedule 22  
Principal Employers  
Current Year and Nine Years Prior

Employer	Type of business	2018			2009		
		Number of Employees*	Percentage of Total City Employment	Rank	Number of Employees*	Percentage of Total City Employment	Rank
Aspirus/Wausau Hospital	Medical	3,634	18.91%	1	2,700	15.30%	1
United Health Care/UMR/Optum	Benefits Administration	1,354	7.04%	2	969	5.49%	7
Wausau School District	Education	1,271	6.61%	3	1,160	6.57%	4
Eastbay/Footlocker.com	Retail/distribution	1,125	5.85%	4	1,065	6.04%	5
Apogee-Linetec	Metal coating/window manufacturing	977	5.07%	5			
Kolbe & Kolbe	Window/door manufacturing	871	4.53%	6	1,400	7.93%	2
Marathon County	Government	787	4.09%	7	750	4.25%	8
Employers Insurance/Liberty	Insurance	750	3.90%	T-8	1,250	7.08%	3
North Central Health Care	Health care/medical	750	3.90%	T-8	1,000	5.67%	6
Marshfield Clinic	Health care/medical	566	2.94%	10			
Total		<u>12,085</u>	62.87%		<u>10,294</u>	58.34%	
Total City Employment		<u>19,221</u>			<u>17,646</u>		

\*Includes full- and part-time employees.

Source: Employer contacts and information provided by Wisconsin Department of Workforce Development.

**CITY OF WAUSAU**  
Schedule 23  
Budgeted Full-Time Equivalent Personnel Positions  
Last Ten Fiscal Years

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
General Government										
Mayor's office	3.50	2.50	2.50	3.00	2.50	2.50	2.00	2.00	2.00	2.00
Customer service	13.20	11.20	11.20	11.46	11.46	11.46	11.84	11.84	11.84	11.84
Assessment	6.50	6.50	6.50	6.50	6.50	7.00	7.00	7.00	7.00	6.00
Human resources	2.00	2.00	2.00	3.00	2.50	2.50	3.00	3.00	3.00	3.00
City attorney	3.25	3.25	3.25	3.25	3.75	3.75	3.75	3.75	3.75	3.75
Municipal court	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50
Total General Government	<u>29.95</u>	<u>26.95</u>	<u>26.95</u>	<u>28.71</u>	<u>28.21</u>	<u>28.71</u>	<u>29.09</u>	<u>29.09</u>	<u>29.09</u>	<u>28.09</u>
Public Safety										
Police department	77.50	75.50	75.50	76.50	79.00	81.00	84.00	84.00	84.00	87.00
Fire department	59.00	60.00	60.00	60.00	60.00	60.00	60.00	60.00	60.00	61.00
Inspections and electrical	11.00	10.00	6.00	-	-	-	-	-	-	-
Total Public Safety	<u>147.50</u>	<u>145.50</u>	<u>141.50</u>	<u>136.50</u>	<u>139.00</u>	<u>141.00</u>	<u>144.00</u>	<u>144.00</u>	<u>144.00</u>	<u>148.00</u>
Public Works	63.50	60.85	67.00	67.50	67.50	70.00	69.50	68.50	68.50	68.50
Community Development	11.75	11.75	11.75	12.00	12.00	12.75	12.75	13.75	13.75	14.00
Metro Ride	33.00	33.00	33.00	30.50	31.50	31.50	31.50	31.50	31.50	31.00
Water & Sewer Utilities	26.50	26.50	26.50	26.50	26.50	26.50	26.50	27.50	27.50	28.50
Total Regular Employees	<u>312.20</u>	<u>304.55</u>	<u>306.70</u>	<u>301.71</u>	<u>304.71</u>	<u>310.46</u>	<u>313.34</u>	<u>314.34</u>	<u>314.34</u>	<u>318.09</u>

Source: Finance and Human Resource Departments.

Beginning in 2012, employees originally reported in the Inspections and electrical category were transferred to Public Works.

**CITY OF WAUSAU**  
**Schedule 24**  
**Operating Indicators by Function/Program**

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>General Government</b>										
Building permits issued										
Residential	600	943	827	842	920	1,161	1,180	1,416	1,417	1,791
Non-residential	142	140	170	178	196	214	211	274	305	467
Total construction value (\$000)										
Residential	10,953	14,848	15,085	12,772	9,811	12,365	13,384	11,878	21,429	18,013
Non-residential	21,018	16,506	18,599	44,076	51,571	44,456	71,950	73,203	116,221	81,248
<b>Police</b>										
Calls for service *	50,148	50,580	51,996	55,065	31,121	30,024	36,024	39,439	41,692	40,140
Parking tickets issued	10,907	6,970	6,781	9,112	16,774	16,196	11,873	13,022	15,417	13,685
Total arrests	3,255	3,047	3,159	3,262	3,412	3,305	3,223	3,537	3,570	3,187
<b>Fire</b>										
Fire responses **	1,285	1,333	1,493	1,618	2,100	2,117	2,097	2,212	2,222	642
Emergency responses	4,074	4,161	4,224	4,311	4,436	4,491	4,999	5,457	5,353	5,578
Inspections	3,951	4,004	3,919	3,922	4,105	4,193	4,144	4,141	3,809	3,890
<b>Public works</b>										
Miles of street swept	6,304	5,419	4,614	5,151	5,986	5,035	4,731	6,139	5,073	5,006
Cu. yds. of debris - sweeping	3,817	2,833	2,935	4,986	3,761	3,398	3,539	2,630	2,868	3,963
Tons of asphalt used (potholes)	719	1,381	475	614	423	694	646	578	387	1,135
<b>Water</b>										
Ave. daily consumption (000 gal.)	4,979	5,125	5,205	5,322	4,158	4,672	4,196	3,944	3,815	4,110
Peak daily consumption (000 gal.)	7,510	7,033	6,855	7,921	6,345	6,656	6,218	7,263	6,156	7,888
Number of customers	15,613	15,675	15,719	15,839	15,722	15,815	15,950	15,719	16,041	16,181
<b>Wastewater</b>										
Ave. daily sewage treatment (000 gal.)	3,900	3,842	4,335	4,258	4,462	5,539	5,188	5,260	5,300	4,710
<b>Metro Ride</b>										
Total route miles	573,876	573,105	571,175	401,126	439,668	436,435	402,905	403,720	406,344	401,607
Total passengers	794,121	774,081	788,748	631,360	672,224	654,078	577,044	529,831	498,902	503,359
Cost per passenger	\$3.88	\$4.02	\$4.24	\$4.28	\$4.23	\$4.48	\$4.56	\$4.94	\$5.37	\$6.07

Source: Finance, Inspections, Police, Fire, Public Works, and Metro Ride Departments - City of Wausau

\* Prior to 2013, calls for service included total number of officers responding to each call.

\*\* Prior to 2018, fire responses included all situations requiring EMS/Ambulance.



**CITY OF WAUSAU**  
Schedule 25  
Capital Asset Statistics by Function/Program

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Fire										
Stations	3	3	3	3	3	3	3	3	3	3
Fire suppression units	8	8	8	8	8	8	8	8	8	8
Public works										
Miles of streets	233.8	239.0	245.0	250.8	250.9	252.5	258.8	259.6	260.2	261.9
Parks & recreation										
Parks	36	36	37	37	39	40	40	41	42	42
Acreage	342	342	342	342	433	434	436	436	437	437
Swimming pools	3	3	3	3	3	3	3	3	3	3
Water										
Miles of main	231.9	232.3	232.3	232.3	233.3	233.4	233.3	233.3	233.6	234.3
Storage capacity (000 gal.)	5,550	5,550	5,550	5,550	5,550	5,550	5,550	5,550	5,550	5,550
Fire hydrants	1,602	1,606	1,607	1,612	1,619	1,627	1,624	1,627	1,628	1,638
Wastewater										
Miles of main	226.2	226.4	226.6	226.6	228.3	228.7	228.7	229.3	229.3	231.1
Stormwater										
Miles of main	129.7	129.9	130.4	130.8	132.5	133.4	133.8	134.1	134.5	134.5

Source: Finance, Police, Fire, Engineering, Parks, and Public Works Departments - City of Wausau